

*In the opinion of Parker Poe Adams & Bernstein LLP, Bond Counsel, under existing law, (1) assuming compliance by the County with certain requirements of the Internal Revenue Code of 1986, as amended, the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds (a) is excludable from gross income for federal income tax purposes, and (b) is not an item of tax preference for purposes of the federal individual alternative minimum tax, and (2) the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds is exempt from State of North Carolina taxation. See "TAX TREATMENT" herein.*



**\$37,050,000**  
**Limited Obligation Bonds (County of Dare, North Carolina)**  
**Series 2023A**  
**Evidencing Proportionate Undivided Interests in Rights to Receive Certain**  
**Revenues Pursuant to an Installment Financing Contract Between**  
**Dare County Public Facilities Corporation and the**  
**COUNTY OF DARE, NORTH CAROLINA**

**Dated: Date of Delivery**

**Due: As shown on inside cover**

This Official Statement has been prepared by the County of Dare, North Carolina (the "County") to provide information on the Limited Obligation Bonds (County of Dare, North Carolina), Series 2023A (the "2023 Bonds"). Selected information is presented on this cover page for the convenience of the user. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision. Capitalized terms used in this Official Statement, unless otherwise defined herein, have the meanings set out in Appendix B hereto under "SUMMARY OF PRINCIPAL LEGAL DOCUMENTS—Definitions."

**Security:** The 2023 Bonds evidence proportionate undivided interests in rights to receive certain Revenues (as defined herein) pursuant to an Installment Financing Contract dated as of May 1, 2023 (the "Contract") between Dare County Public Facilities Corporation (the "Corporation") and the County. The performance by the County of its obligations under the Contract, including the obligation to make Installment Payments thereunder, is secured by the Deed of Trust, Security Agreement and Fixture Filing (the "Deed of Trust"), from the County to the deed of trust trustee named therein granting a lien of record on the Mortgaged Property (as defined herein), subject to certain permitted encumbrances as described in the Deed of Trust. The Corporation has assigned to the Trustee (as defined herein) for the benefit of the registered owners of the 2023 Bonds substantially all of its rights under the Contract, including the right to receive Installment Payments, and all of its rights as beneficiary of the Deed of Trust.

**THE PRINCIPAL OF, PREPAYMENT PREMIUM, IF ANY, AND INTEREST ON THE 2023 BONDS ARE PAYABLE SOLELY FROM AMOUNTS PAYABLE BY THE COUNTY UNDER THE CONTRACT, AMOUNTS HELD IN CERTAIN FUNDS AND ACCOUNTS UNDER THE INDENTURE (AS DEFINED HEREIN) AND, TO THE EXTENT PROVIDED IN THE INDENTURE, THE PROCEEDS DERIVED FROM THE EXERCISE OF CERTAIN RIGHTS AND REMEDIES GRANTED UNDER THE CONTRACT, INCLUDING THE FORECLOSURE AND SALE OF THE MORTGAGED PROPERTY PURSUANT TO THE DEED OF TRUST. NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN ANY ACTION FOR BREACH OF ANY CONTRACTUAL OBLIGATION UNDER THE CONTRACT, AND THE TAXING POWER OF THE COUNTY IS NOT PLEDGED DIRECTLY OR INDIRECTLY TO SECURE ANY MONEYS DUE TO THE OWNERS OF THE 2023 BONDS. See "SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS" herein.**

**Prepayment:** The 2023 Bonds are subject to optional prepayment before maturity as described herein.

**Executed and  
Delivered  
Pursuant to:**

The 2023 Bonds will be executed and delivered pursuant to the Indenture.

**Purpose:**

Proceeds of the 2023 Bonds will be used (a) to finance (1) the construction, renovation, and improvements of (A) a replacement County EMS station in the Town of Kill Devil Hills (the "Town") and a fire station on behalf of the Town, and (B) a County EMS station in the Town of Southern Shores, and (2) the construction of a new airport hangar for Dare MedFlight, including crew quarters, and (b) to pay the costs related to the execution and delivery of the 2023 Bonds.

**Interest Payment  
Dates:**

Interest with respect to the 2023 Bonds is payable on June 1 and December 1 of each year, beginning December 1, 2023.

**Denomination:**

\$5,000 and any integral multiple thereof.

**Closing/Delivery  
Date:**

On or about May 5, 2023.

**Registration:**

Full book-entry only; The Depository Trust Company.

**Trustee:**

The Bank of New York Mellon Trust Company, N.A.

**Financial Advisor:**

DEC Associates, Inc.

**Bond Counsel and  
Corporation Counsel:**

Parker Poe Adams & Bernstein LLP.

**County Attorney:**

Robert L. Outten, Esq.

**Underwriters'  
Counsel:**

Pope Flynn, LLC.

**Piper Sandler & Co.**

**PNC Capital Markets LLC**

## MATURITY SCHEDULE

**\$37,050,000**  
**Limited Obligation Bonds (County of Dare, North Carolina)**  
**Series 2023A**

<u>Due</u> <u>June 1</u>	<u>Principal</u> <u>Amount</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Price</u>	<u>CUSIP</u> <sup>†</sup>
2025	\$1,950,000	5.000%	2.680%	104.644	23720EDR8
2026	1,950,000	5.000	2.580	107.101	23720EDS6
2027	1,950,000	5.000	2.530	109.498	23720EDT4
2028	1,950,000	5.000	2.540	111.636	23720EDU1
2029	1,950,000	5.000	2.510	113.941	23720EDV9
2030	1,950,000	5.000	2.510	116.041	23720EDW7
2031	1,950,000	5.000	2.550	117.770	23720EDX5
2032	1,950,000	5.000	2.590	119.372	23720EDY3
2033	1,950,000	5.000	2.630	120.849	23720EDZ0
2034	1,950,000	5.000	2.720*	119.967	23720EEA4
2035	1,950,000	5.000	2.870*	118.514	23720EEB2
2036	1,950,000	5.000	3.040*	116.893	23720EEC0
2037	1,950,000	5.000	3.190*	115.485	23720EED8
2038	1,950,000	5.000	3.280*	114.649	23720EEE6
2039	1,950,000	5.000	3.340*	114.096	23720EEF3
2040	1,950,000	5.000	3.420*	113.364	23720EEG1
2041	1,950,000	5.000	3.490*	112.728	23720EEH9
2042	1,950,000	5.000	3.520*	112.457	23720EEJ5
2043	1,950,000	5.000	3.560*	112.096	23720EEK2

\* Yield to June 1, 2033 call date at par.

<sup>†</sup> CUSIP® is a registered trademark of the American Bankers Association. CUSIP Global Services is managed on behalf of the American Bankers Association by FactSet Research Systems Inc. Copyright©2022 CUSIP Global Services. All rights reserved. The CUSIP data herein is provided solely for the convenience of reference only, and none of the County, the Corporation or the Underwriters make any representation to the correctness of the CUSIP numbers either as printed on the 2023 Bonds or as contained herein.

IN CONNECTION WITH THIS OFFERING, PIPER SANDLER & CO. AND PNC CAPITAL MARKETS LLC (THE “UNDERWRITERS”) MAY OVER-ALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICE OF THE 2023 BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

No dealer, broker, salesman or other person has been authorized to give any information or to make any representation other than as contained in this Official Statement, and if given or made, such other information or representation must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of any offer to buy, nor will there be any sale of the 2023 Bonds by any person in any jurisdiction in which it is not lawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained from the County, the Corporation and other sources that are deemed to be reliable, but is not guaranteed as to accuracy or completeness by the Underwriters and is not to be construed as a representation by the Underwriters.

The electronic distribution of this Official Statement does not constitute an offer to sell or the solicitation of an offer to buy the 2023 Bonds described herein to the residents of any particular state and is not specifically directed to the residents of any particular state. The 2023 Bonds will not be offered or sold in any state unless and until they are either registered pursuant to the laws of such state, or qualified pursuant to an appropriate exemption from registration in such state.

NEITHER THE 2023 BONDS NOR THE INDENTURE HAVE BEEN REGISTERED WITH THE U.S. SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTION 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED AND SECTION 304(a)(4) OF THE TRUST INDENTURE ACT OF 1939, AS AMENDED. THE REGISTRATION OR QUALIFICATION OF THE 2023 BONDS AND THE INDENTURE IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THE 2023 BONDS AND THE INDENTURE HAVE BEEN REGISTERED OR QUALIFIED, AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES, WILL NOT BE REGARDED AS A RECOMMENDATION THEREOF.

IN MAKING AN INVESTMENT DECISION, INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THE 2023 BONDS HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY IS A CRIMINAL OFFENSE.

All quotations from and summaries and explanations of laws and documents herein do not purport to be complete, and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the 2023 Bonds will under any circumstances create any implication that there has been no change in the affairs of the County since the date hereof.

This Official Statement contains disclosures which contain “forward-looking statements.” Forward-looking statements include all statements that do not relate solely to historical or current fact, and can be identified by use of words like “may,” “believe,” “will,” “expect,” “project,” “estimate,” “anticipate,” “plan,” or “continue.” These forward-looking statements are based on the current plans and expectations of the County and are subject to a number of known and unknown uncertainties and risks, many of which are beyond the control of the County, which could significantly affect current plans and expectations and the future financial position and results of operations of the County. As a consequence, current plans, anticipated actions and future financial position and results of operations may differ from those expressed in any forward-looking statements. Investors are cautioned not to unduly rely on such forward-looking statements when evaluating the information presented in this Official Statement.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as a part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

This page intentionally left blank.

## TABLE OF CONTENTS

INTRODUCTION.....	1
THE 2023 BONDS .....	2
General .....	2
Book-Entry Only System .....	3
Prepayment Provisions.....	3
SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS .....	4
Installment Payments and Additional Payments .....	4
Budget and Appropriation.....	4
Deed of Trust.....	4
Indenture .....	5
Enforceability.....	5
Additional Bonds .....	6
THE CORPORATION.....	7
PLAN OF FINANCE .....	7
ESTIMATED SOURCES AND USES OF FUNDS .....	8
ANNUAL INSTALLMENT PAYMENT REQUIREMENTS .....	9
AVAILABLE SOURCES FOR PAYMENT OF INSTALLMENT PAYMENTS .....	10
CERTAIN RISKS OF BOND OWNERS .....	10
Insufficiency of Installment Payments .....	10
Risk of Nonappropriation.....	10
Uninsured Casualty and Condemnation .....	10
Outstanding General Obligation Debt of the County .....	11
Dilution of Collateral .....	11
Environmental Hazards .....	11
Bankruptcy .....	11
COVID-19 and Business Disruption .....	12
Cybersecurity .....	12
Climate Change.....	13
THE COUNTY .....	13
General Description.....	13
Demographic Characteristics .....	14
Commerce, Industry and Employment.....	14
Government and Major Services .....	17
Debt Information .....	20
Tax Information .....	23
FINANCIAL INFORMATION.....	24
Budget Results and Outlook.....	25
Pension Plans .....	26
Other Post-Employment Benefits.....	27
Contingent Liabilities .....	28
CONTINUING DISCLOSURE .....	28
THE LOCAL GOVERNMENT COMMISSION.....	30
LEGAL MATTERS .....	30
TAX TREATMENT .....	30
General .....	30
Original Issue Premium.....	32
LITIGATION.....	32
RATINGS .....	32
UNDERWRITING.....	32
MISCELLANEOUS.....	33
APPENDIX A – FINANCIAL STATEMENTS OF THE COUNTY OF DARE, NORTH CAROLINA	
APPENDIX B – SUMMARY OF PRINCIPAL LEGAL DOCUMENTS	
APPENDIX C – FORM OF OPINION OF BOND COUNSEL	
APPENDIX D – BOOK-ENTRY ONLY SYSTEM	

This page intentionally left blank.

**\$37,050,000**  
**Limited Obligation Bonds (County of Dare, North Carolina)**  
**Series 2023A**  
**Evidencing Proportionate Undivided Interests in Rights to Receive Certain**  
**Revenues Pursuant to an Installment Financing Contract Between**  
**Dare County Public Facilities Corporation and the**  
**COUNTY OF DARE, NORTH CAROLINA**

**INTRODUCTION**

The purpose of this Official Statement, which includes the appendices, is to provide certain information in connection with the execution, sale and delivery of the Limited Obligation Bonds (County of Dare, North Carolina), Series 2023A (the “2023 Bonds”). The 2023 Bonds evidence proportionate undivided interests in rights to receive certain Revenues (as hereinafter described) which include the installment payments (the “Installment Payments”) to be made by the County of Dare, North Carolina (the “County”) pursuant to an Installment Financing Contract, dated as of May 1, 2023 (the “Contract”), between the County and Dare County Public Facilities Corporation (the “Corporation”), a North Carolina nonprofit corporation.

The 2023 Bonds will be executed and delivered pursuant to an Indenture of Trust, dated as of May 1, 2023 (the “Indenture”), between the Corporation and The Bank of New York Mellon Trust Company, N.A., as Trustee (the “Trustee”). The County is required under the Contract to make the Installment Payments in an amount sufficient to pay the principal and interest with respect to the Bonds (as defined herein), which includes the 2023 Bonds and any Additional Bonds hereafter executed and delivered pursuant to the Indenture, subject to its right of nonappropriation as described herein.

*Authorization.* The County will enter into the Contract pursuant to the provisions of Section 160A-20 of the General Statutes of North Carolina, as amended. The Contract is subject to the approval of, and has been approved by, the Local Government Commission of North Carolina (the “LGC”). See “THE LOCAL GOVERNMENT COMMISSION” herein.

*Purpose.* Proceeds of the 2023 Bonds will be used (a) to finance (1) the construction, renovation, and improvements of (A) a replacement County EMS station in the Town of Kill Devil Hills (the “Town”) and a fire station on behalf of the Town to be co-located on the same property (collectively, the “Kill Devil Hills Project”), and (B) a County EMS station in the Town of Southern Shores, and (2) the construction of a new airport hangar for Dare MedFlight, including crew quarters (collectively, the “2023 Projects”), and (b) to pay the costs related to the execution and delivery of the 2023 Bonds.

*Security for 2023 Bonds.* To further secure the performance by the County of its obligations under the Contract, including the payment of the Installment Payments thereunder, the County will execute and deliver to the deed of trust trustee named therein (the “Deed of Trust Trustee”), for the benefit of the Corporation or its assignee, a Deed of Trust, Security Agreement and Fixture Filing, dated as of May 1, 2023 (the “Deed of Trust”), granting a first lien of record on the site of the Kill Devil Hills Project, as more particularly described in Exhibit A to the Deed of Trust, and all buildings, structures, additions and improvements of every nature whatsoever now or hereafter situated thereon as more particularly described in the Deed of Trust (the “Mortgaged Property”), subject only to certain permitted encumbrances as described in the Deed of Trust. See “SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS—Deed of Trust—*Release of Security*” herein. The Deed of Trust authorizes future obligations under the Contract evidenced by Additional Bonds executed and delivered under the Indenture to be secured by the Deed of Trust, provided that the total amount of present and future obligations secured thereby at any one time does not exceed \$300,000,000. The 2023 Bonds will be secured by the Deed of Trust on parity with any Additional Bonds hereafter executed and delivered pursuant to the Indenture.

Under the Indenture, the Corporation has assigned to the Trustee for the benefit of the Owners of the 2023 Bonds and any Additional Bonds executed and delivered pursuant to the Indenture (collectively, the “Bonds”) (a) all rights, title and interest of the Corporation in the Contract (except for certain reserved rights), including its right to receive the Installment Payments thereunder, (b) all rights, title and interest of the Corporation in the Deed of Trust and the Mortgaged Property, and (c) all moneys and securities from time to time held by the Trustee under the

Indenture in any fund or account (except the Rebate Fund) and any and all other personal property of every name and nature from time to time by delivery or by writing of any kind specially, pledged or hypothecated, as and for additional security under the Indenture, by the Corporation, or by anyone on its behalf, in favor of the Trustee. Pursuant to the Contract, the Installment Payments are payable by the County directly to the Trustee. See “SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS” herein.

*Details of the 2023 Bonds.* The 2023 Bonds will be dated as of their date of initial execution and delivery, and will mature, subject to the prepayment provisions described herein, on June 1 in the years and amounts set forth on the inside front cover hereof. Interest with respect to the 2023 Bonds will be payable on each June 1 and December 1, beginning December 1, 2023, at the rates set forth on the inside front cover hereof. Individual purchases of the 2023 Bonds will be made in denominations of \$5,000 or whole multiples thereof.

*Book-Entry Form.* The 2023 Bonds will initially be delivered as fully registered certificates in book-entry only form without physical delivery of certificates to the beneficial owners of the 2023 Bonds. The Trustee will make payments of principal and interest with respect to the 2023 Bonds to The Depository Trust Company, New York, New York (“DTC”), which will in turn remit such payments to its participants for subsequent distribution to the beneficial owners of the 2023 Bonds. See Appendix D hereto.

*Continuing Disclosure.* Pursuant to the Contract, the County will undertake to provide continuing disclosure of certain annual financial information and operating data and notice of certain events. See “CONTINUING DISCLOSURE” herein.

*Professionals.* Piper Sandler & Co. and PNC Capital Markets LLC (the “Underwriters”) are underwriting the 2023 Bonds. DEC Associates, Inc. is serving as Financial Advisor to the County. Parker Poe Adams & Bernstein LLP, Charlotte, North Carolina, is serving as Bond Counsel and counsel to the Corporation. Pope Flynn, LLC, Charlotte, North Carolina, is serving as counsel to the Underwriters. Robert L. Outten, Esq., is the County Attorney.

*Definitions; Document Summaries.* See Appendix B for a summary of certain provisions of the Contract, the Indenture and the Deed of Trust and for the definition of certain capitalized terms used herein. Unless otherwise indicated, capitalized terms used herein and not otherwise defined shall have the same meanings given such terms in the Contract or the Indenture, as applicable.

*Additional Information; Copies of Documents.* Additional information and copies in reasonable quantity of the principal financing documents may be obtained from the County at 954 Marshall C. Collins Drive, Manteo, North Carolina 27954. Copies of such documents can also be obtained during the offering period from Piper Sandler & Co. at 201 South College Street, Suite 2400, Charlotte, North Carolina 28244. After the offering period, copies of such documents may be obtained from the Trustee at The Bank of New York Mellon Trust Company, N.A., 4655 Salisbury Road, Suite 300, Jacksonville, Florida 32256.

## **THE 2023 BONDS**

### **General**

The 2023 Bonds will be dated as of their date of initial execution and delivery, and will mature, subject to prior prepayment as described below, on June 1 in the years and amounts set forth on the inside front cover hereof. Interest with respect to the 2023 Bonds will be payable on each June 1 and December 1, beginning December 1, 2023, at the rates set forth on the inside front cover hereof, and will be paid by the Trustee by check mailed on the Interest Payment Date to each Owner as its name and address appear on the register kept by the Trustee at the close of business on the fifteenth day (whether or not a Business Day) of the month next preceding an Interest Payment Date (the “Record Date”). At the written request of any Owner of at least \$1,000,000 in aggregate principal amount of the 2023 Bonds, principal and interest may be payable by wire transfer at the address specified in writing by the Owner by the Record Date. As long as Cede & Co. or another DTC nominee is the registered owner of the 2023 Bonds, the Trustee shall make all payments with respect to the 2023 Bonds by wire transfer in immediately available funds.



The 2023 Bonds will be delivered as fully registered certificates in book-entry only form and will be subject to the provisions of the book-entry only system described below. Individual purchases of the 2023 Bonds will be made only in denominations of \$5,000 or whole multiples thereof.

### **Book-Entry Only System**

See Appendix D herein for provisions regarding the Book-Entry Only System.

### **Prepayment Provisions**

*Optional Prepayment.* The 2023 Bonds maturing on or before June 1, 2033 are not subject to optional prepayment before their maturities. The 2023 Bonds maturing on or after June 1, 2034 are subject to optional prepayment in whole or in part on any date on or after June 1, 2033, at the option of the County, at a prepayment price equal to 100% of the principal amount of the 2023 Bonds to be prepaid, together with accrued interest to the date fixed for prepayment.

*General Prepayment Provisions.* If the 2023 Bonds are prepaid in part, the 2023 Bonds to be prepaid will be prepaid in such order as the County selects and within the same maturity as selected by DTC pursuant to its rules and procedures or, if the book-entry system with respect to the 2023 Bonds is discontinued, by lot within a maturity in such manner as the Trustee in its discretion may determine; provided, however, that the 2023 Bonds or portions thereof will be prepaid only in whole multiples of \$5,000.

Notice of prepayment identifying the 2023 Bonds or portions thereof to be prepaid will be given by the Trustee in writing not less than 30 days nor more than 60 days before the date fixed for prepayment by Electronic Means or by first class mail, postage prepaid (or, in the case of notice to DTC, by registered or certified mail or otherwise in accordance with DTC's then-existing rules and procedures) (1) to DTC or its nominee or to the then-existing securities depositories, or (2) if DTC or its nominee or another securities depository is no longer the Owner of the 2023 Bonds, to the then-registered Owners of the 2023 Bonds to be prepaid at their addresses appearing on the registration books maintained by the Trustee, (3) to the LGC, and (4) to the Municipal Securities Rulemaking Board (the "MSRB") via its Electronic Municipal Marketplace Access ("EMMA") system (or any successor thereto); provided however, that the Trustee shall have no liability to any party in connection with any failure to timely file any notice with the MSRB via its EMMA system (or any successor thereto) and the sole remedy for any such failure shall be an action by the Owners in mandamus for specific performance or similar remedy to compel performance. Notwithstanding the foregoing, (a) if notice is properly given, failure to receive an appropriate notice will not affect the validity of the proceedings for such prepayment, (b) failure to give any such notice or any defect therein will not affect the validity of the proceedings for prepayment of the 2023 Bonds or portions thereof with respect to which notice was correctly given, and (c) the failure to give any such notice to the parties described in clauses (3) or (4) above, or any defect therein, shall not affect the validity of any proceedings for prepayment of the 2023 Bonds.

In the case of an optional prepayment of the 2023 Bonds, the prepayment notice may state (1) that it is conditioned upon the deposit of money with the Trustee on the prepayment date at the time and in an amount equal to the amount necessary to effect the prepayment and such notice will be of no effect unless such money is so deposited, and (2) that the County retains the right to rescind the prepayment notice on or prior to the scheduled prepayment date, and such notice and optional prepayment shall be of no effect if such money is not so deposited or if the notice is rescinded as described in the Indenture.

On or before the date fixed for prepayment, funds will be deposited with the Trustee to pay the 2023 Bonds or portions thereof called for prepayment, together with accrued interest to the prepayment date and any required prepayment premium. Upon the giving of notice and the deposit of such funds for prepayment pursuant to the Indenture, interest with respect to the 2023 Bonds or portions thereof so called for prepayment will no longer accrue after the date fixed for prepayment.

The 2023 Bonds or portions thereof called for prepayment will be due and payable on the prepayment date at the prepayment price, together with accrued interest thereon to the prepayment date and any applicable prepayment premium. If the required notice of prepayment has been given and moneys sufficient to pay the prepayment price, together with accrued interest thereon to the prepayment date and any required prepayment premium, has been deposited with the Trustee, the 2023 Bonds or portions thereof so called for prepayment will cease to be entitled to

any benefit or security under the Indenture, and the Owners of such 2023 Bonds will have no rights in respect of such 2023 Bonds or portions thereof so called for prepayment except to receive payment of the prepayment price and accrued interest and any applicable prepayment penalty to the prepayment date from such funds held by the Trustee. Upon surrender and cancellation of any 2023 Bonds called for prepayment in part only, a new 2023 Bond or 2023 Bonds of the same maturity and interest rate and of authorized denominations, in an aggregate principal amount equal to the unrepaid portion thereof, will be executed on behalf of the Corporation and authenticated and delivered by the Trustee.

If an Event of Default has occurred and is continuing under the Indenture, there will be no prepayment of less than all of the Bonds then Outstanding.

## **SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS**

All of the Bonds, including the 2023 Bonds, evidence proportionate undivided interests in rights to receive certain Revenues pursuant to the Contract. "Revenues" is defined in the Contract to mean (i) all Net Proceeds not applied to the replacement of the Mortgaged Property, (ii) all Installment Payments, and (iii) all investment income on all funds and accounts created under the Indenture (other than the Rebate Fund). Notwithstanding the foregoing, the Owner of each Bond is not entitled to receive more than the amount of principal, premium, if any, and interest represented by such Bond.

### **Installment Payments and Additional Payments**

Under the Contract, the County is required to make the Installment Payments directly to the Trustee in amounts sufficient to provide for the payment of the principal (whether at maturity, by prepayment or otherwise) and interest with respect to the 2023 Bonds and any Additional Bonds hereafter executed and delivered under the Indenture as the same become due and payable.

The County is also obligated under the Contract to pay as Additional Payments, to such persons as are entitled thereto, the reasonable and customary expenses and fees (including, but not limited to, attorneys' fees, costs and expenses) of the Trustee and the Corporation, any expenses of the Corporation in defending an action or proceeding in connection with the Contract or the Indenture and any taxes or any other expenses, including, but not limited to, licenses, permits, state and local income, sales and use or ownership taxes or property taxes which the County or the Corporation is expressly required to pay as a result of the Contract (together with interest that may accrue thereon in the event that the County fails to pay the same).

### **Budget and Appropriation**

Pursuant to the Contract, the County will (i) cause its budget officer (as statutorily defined) to include the Installment Payments and the reasonably estimated Additional Payments coming due in each Fiscal Year in the corresponding annual budget request, (ii) require that the deletion of such funds from the County's final budget or any amended budget be made only pursuant to an express resolution of the County Board of Commissioners which explains the reason for such action, and (iii) deliver notice to the Trustee and the LGC within five days after the adoption by the County Board of Commissioners of a resolution described in clause (ii) above. Nothing contained in the Contract, however, obligates the County to appropriate money contained in the proposed budget for the payment of the Installment Payments or the reasonably estimated Additional Payments coming due under the Contract.

**In connection with the Installment Payments and the Additional Payments, the appropriation of funds therefor is within the sole discretion of the County Board of Commissioners.**

### **Deed of Trust**

*General.* The County will execute the Deed of Trust conveying the Mortgaged Property to the Deed of Trust Trustee as security for its obligations under the Contract. The Mortgaged Property will consist of the site of the Kill Devil Hills Project portion of the 2023 Projects and all buildings, structures, additions and improvements of every nature whatsoever now or hereafter situated thereon. See "PLAN OF FINANCE" herein for more information regarding the Mortgaged Property. The Deed of Trust will be recorded in the office of the Register of Deeds of

Dare County, North Carolina, and the lien created thereby will be insured by a title insurance policy in the amount of \$26,000,000, which is approximately the value of the Mortgaged Property. Generally, a claim against a title insurance policy may only be made in the amount which is the lesser of the actual value of the real property and the amount of the title insurance policy.

*Release of Security.* So long as there is no event of default under the Deed of Trust, the Deed of Trust Trustee must release the Mortgaged Property or any part thereof secured thereby from the lien and security interest created by the Deed of Trust when and if the following requirements have been fulfilled:

(1) in connection with any release of the Mortgaged Property, or any part thereof, there is filed with the Corporation or its assignee a certified copy of the resolution of the County Board of Commissioners stating the purpose for which the County desires such release, giving an adequate legal description of the part of Mortgaged Property to be released, requesting such release and providing for payment by the County of all expenses in connection with such release;

(2) in connection with the release of any part of the Mortgaged Property constituting less than the entire Mortgaged Property, either (a) the tax, insured or appraised value of the Mortgaged Property remaining after the proposed release is not less than 50% of the aggregate principal component of the Installment Payments related to the Bonds then Outstanding under the Indenture, or (b) the County (i) provides for the substitution of other real property therefor and the tax, insured or appraised value of the Mortgaged Property remaining after the proposed substitution is not less than the replacement value of the Mortgaged Property (as determined above) immediately before the proposed substitution, (ii) delivers to the Deed of Trust Trustee and the Corporation, or its assignee, an opinion of Bond Counsel to the effect that the substitution (A) is permitted by law and under the Deed of Trust and (B) will not adversely affect the tax treatment of the interest on any Outstanding Bonds, and (iii) records a modification to the Deed of Trust reflecting such substitution of the Mortgaged Property;

(3) in connection with the release of any part of the Mortgaged Property constituting less than the entire Mortgaged Property, such release will not prohibit the County's ingress, egress and regress to and from the remainder of the Mortgaged Property not being released, or materially interfere with the use of the remainder of the Mortgaged Property not being released; and

(4) in connection with the release of the entire Mortgaged Property, there is paid to the Trustee an amount sufficient to pay in full all of the Bonds then Outstanding under the Indenture.

## **Indenture**

Pursuant to the Indenture, the Corporation assigned to the Trustee for the benefit of the Owners of the Bonds, including the 2023 Bonds, (i) all rights, title and interest of the Corporation in the Contract (except for certain indemnification rights, notice rights and the right to Additional Payments payable to the Corporation), including its rights to receive the Installment Payments thereunder, (ii) all rights, title and interest of the Corporation in the Deed of Trust and the Mortgaged Property, and (iii) all moneys and securities from time to time held by the Trustee under the Indenture in any fund or account (except the Rebate Fund).

## **Enforceability**

The Indenture, the Deed of Trust and the Contract are subject to bankruptcy, insolvency, reorganization and other laws relating to or affecting the enforcement of creditors' rights and, to the extent that certain remedies under such instruments require or may require enforcement by a court, to such principles of equity as the court having jurisdiction may impose.

NO PROVISION OF THE INDENTURE, THE CONTRACT OR THE DEED OF TRUST SHALL BE CONSTRUED OR INTERPRETED AS CREATING A PLEDGE OF THE FAITH AND CREDIT OF THE COUNTY WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE OF NORTH CAROLINA (THE "STATE"). NO PROVISION OF THE INDENTURE, THE CONTRACT OR THE DEED OF TRUST SHALL BE CONSTRUED OR INTERPRETED AS CREATING A DELEGATION OF GOVERNMENTAL POWERS NOR AS A DONATION BY OR A LENDING OF THE CREDIT OF THE COUNTY WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE. THE INDENTURE, THE CONTRACT AND THE

DEED OF TRUST SHALL NOT DIRECTLY OR INDIRECTLY OR CONTINGENTLY OBLIGATE THE COUNTY TO MAKE ANY PAYMENTS BEYOND THOSE APPROPRIATED IN THE SOLE DISCRETION OF THE COUNTY FOR ANY FISCAL YEAR IN WHICH THE CONTRACT IS IN EFFECT; PROVIDED, HOWEVER, ANY FAILURE OR REFUSAL BY THE COUNTY TO APPROPRIATE FUNDS, WHICH RESULTS IN THE FAILURE BY THE COUNTY TO MAKE ANY PAYMENT COMING DUE UNDER THE CONTRACT WILL IN NO WAY OBLIVATE THE OCCURRENCE OF THE EVENT OF DEFAULT RESULTING FROM SUCH NONPAYMENT. NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN ANY ACTION FOR ANY BREACH OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST, AND THE TAXING POWER OF THE COUNTY IS NOT AND MAY NOT BE PLEDGED DIRECTLY OR INDIRECTLY OR CONTINGENTLY TO SECURE ANY MONEYS DUE UNDER THE INDENTURE, THE CONTRACT OR THE DEED OF TRUST.

THE REMEDIES AFFORDED TO THE TRUSTEE AND THE OWNERS OF THE BONDS, INCLUDING THE 2023 BONDS, UPON A DEFAULT BY THE COUNTY UNDER THE CONTRACT ARE LIMITED TO THOSE SPECIFIED IN THE CONTRACT AND THE INDENTURE, INCLUDING EXERCISING THE RIGHTS OF THE BENEFICIARY UNDER THE DEED OF TRUST AND THE RIGHTS OF THE TRUSTEE IN THE FUNDS HELD UNDER THE INDENTURE.

The Bonds, including the 2023 Bonds, will not constitute a debt or general obligation of the County or the Corporation and will not give the Owners of the Bonds, including the 2023 Bonds, any recourse to the assets of the County or the Corporation, but will be payable solely from amounts payable by the County under the Contract, from amounts realized on foreclosure on the Mortgaged Property pursuant to the Deed of Trust and from funds held in certain funds and accounts under the Indenture for such purpose.

SECTION 160A-20(f) OF THE GENERAL STATUTES OF NORTH CAROLINA, AS AMENDED, PROVIDES THAT NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY FOR BREACH OF ANY CONTRACTUAL OBLIGATION AUTHORIZED UNDER SECTION 160A-20 AND THAT THE TAXING POWER OF THE COUNTY IS NOT AND MAY NOT BE PLEDGED DIRECTLY OR INDIRECTLY TO SECURE ANY MONEYS DUE BY THE COUNTY UNDER THE CONTRACT. See “THE CONTRACT – Remedies on Default” in Appendix B for a more complete description of the rights and powers of the Trustee upon the occurrence of an event of default under the Contract.

### **Additional Bonds**

Under the conditions described in the Indenture and so long as no Event of Default has occurred and is continuing under the Indenture, the Corporation may execute and deliver additional bonds or other obligations under the Indenture without the consent of the Owners of the Bonds then Outstanding under the Indenture, including the 2023 Bonds, to provide funds to pay (a) the cost of expanding the 2023 Projects or any projects financed or refinanced with the proceeds of Additional Bonds, acquiring, constructing, renovating, and equipping other facilities or acquiring equipment and other capital assets for utilization by or on behalf of the County for public purposes; (b) the cost of refunding of all or any portion of the Bonds, including the 2023 Bonds, then Outstanding under the Indenture or any other financing obligations of the County; and (c) the costs of issuance relating to the execution, delivery and sale of the Additional Bonds. Neither the Indenture nor the Deed of Trust require that additional collateral be added to the Deed of Trust in connection with the issuance of Additional Bonds.

The 2023 Bonds are payable on a parity with any Additional Bonds hereafter executed and delivered pursuant to the Indenture. The Installment Payments and any Installment Payments with respect to Additional Bonds executed and delivered under the Indenture will be deposited as received by the Trustee in the Bond Fund held by the Trustee. Moneys in the Bond Fund will be withdrawn and used to pay the principal and interest with respect to the Bonds, including the 2023 Bonds, as the same become due and payable. If on any date the moneys on deposit in the Bond Fund are insufficient to pay all of the principal and interest with respect to the Bonds, including the 2023 Bonds, which are due and payable on such date, such moneys will be used to pay such principal and interest with respect to the Bonds, including the 2023 Bonds, entitled to receive principal or interest on such date in the manner provided in the Indenture. See “THE INDENTURE – Application of Money” in Appendix B.

The County expects to finance a portion of the costs of the construction of a youth center in the Town of Manteo (“Manteo”) and EMS stations in the Manteo, Frisco and Manns Harbor areas of the County through the issuance of Additional Bonds in the aggregate principal amount of approximately \$13,799,000 in the first quarter of

calendar year 2024. The County may also consider financing additional facilities and projects in the future through the issuance of Additional Bonds. See “THE COUNTY—Debt Information—*Debt Outlook*” herein.

## **THE CORPORATION**

The Corporation was incorporated as a nonprofit corporation under the laws of the State on November 29, 2000. Its general purpose is to promote the general welfare of the citizens of the County and to assist the government of the County through the financing, acquisition, construction and lease of real estate and improvements, facilities and equipment for the use and benefit of the general public.

The Board of Directors of the Corporation consists of three directors who serve three year terms or until their successors are duly elected and qualified. The following individuals serve as members of the Board of Directors and as officers of the Corporation:

Sally O. DeFosse	Director
Wally Overman	Director
Robert L. Woodard	Director
Robert L. Outten	President
Cheryl C. Anby	Secretary
J. David Clawson, Jr.	Treasurer
Janet A. Midgette	Assistant Secretary

The Corporation’s role in the financing described in this Official Statement will be limited. The Corporation’s officers and counsel will have the opportunity to review this Official Statement and the principal financing documents and to assist in their preparation. The Corporation will execute and deliver the Contract and the Indenture, and will be the beneficiary under the Deed of Trust. Counsel to the Corporation will deliver certain legal opinions in connection with the financing. The Corporation and the County expect, however, that the Corporation will have no continuing responsibilities or involvement with respect to the 2023 Projects or with respect to monitoring compliance with the terms of the Contract or the Indenture.

## **PLAN OF FINANCE**

A portion of the proceeds of the 2023 Bonds will be used to finance the Kill Devil Hills Project, a County EMS station in the Town of Southern Shores, and the construction of a new airport hangar for Dare MedFlight, including crew quarters.

The Mortgaged Property is comprised of the Kill Devil Hills Project only, and no other components of the 2023 Projects are included in the Mortgaged Property.

The Kill Devil Hills Project will consist of an approximately 36,000 square-foot facility comprised of an approximately 18,758 square-foot County EMS station and an approximately 17,242 square-foot fire station for the Town to be co-located on property acquired by the County in 2021. The property on which the Kill Devil Hills Project will be located is currently occupied by a restaurant that will be demolished as part of the construction contract and is contiguous to property owned by the Town and the existing County EMS station (which will be replaced by the Kill Devil Hills Project). The cost of construction of the Kill Devil Hills Project is approximately \$24.6 million and the assessed value of the property on which the Kill Devil Hills Project will be located is approximately \$1 million.

The County and the Town have agreed to operate a joint EMS and fire department facility on the property on which the Kill Devil Hills Project will be located, with the County operating the EMS station and the Town operating the fire department. Each of the County and the Town have agreed that the County will construct the joint Kill Devil Hills Project and lease the fire department portion to the Town upon the terms of a lease agreement (the “Lease”). Under the Lease, the Town will make annual payments to the County equal to the cost of improvements of the fire department portion of the Kill Devil Hills Project, including debt service costs, amortized over the initial 20

year term, and other expenses of operating the fire department portion including utilities, maintenance and insurance. The Lease states that it is subordinate to the Deed of Trust.

Separate from the 2023 Projects, the County expects to finance a portion of the costs of the construction of a youth center in Manteo and EMS stations in the Manteo, Frisco and Manns Harbor areas of the County through the issuance of Additional Bonds in the fourth quarter of 2023. The County may also consider financing additional facilities and projects in the future through the issuance of Additional Bonds. See “SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS—Additional Bonds” herein.

#### **ESTIMATED SOURCES AND USES OF FUNDS**

The County estimates the sources and uses of funds for the plan of financing to be as follows:

Sources of Funds:

Principal Amount	\$37,050,000
Original Issue Premium	5,286,470
Project Fund Investment Earnings	<u>1,185,686</u>
Total Sources	\$43,522,156

Uses of Funds:

Deposit to Acquisition and Construction Fund	\$42,967,474
Costs of Issuance <sup>1</sup>	<u>554,682</u>
Total Uses	\$43,522,156

---

<sup>1</sup> Includes Underwriters’ discount, legal fees, printing costs, rating agency fees, fees and expenses of the Financial Advisor and the Trustee, and miscellaneous fees and expenses.

## ANNUAL INSTALLMENT PAYMENT REQUIREMENTS

The following table sets forth, for each Fiscal Year ending June 30, the amount of principal and interest required to be paid under the Contract with respect to the 2023 Bonds.

Fiscal Year Ending <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 0	\$ 1,986,292	\$ 1,986,292
2025	1,950,000	1,852,500	3,802,500
2026	1,950,000	1,755,000	3,705,000
2027	1,950,000	1,657,500	3,607,500
2028	1,950,000	1,560,000	3,510,000
2029	1,950,000	1,462,500	3,412,500
2030	1,950,000	1,365,000	3,315,000
2031	1,950,000	1,267,500	3,217,500
2032	1,950,000	1,170,000	3,120,000
2033	1,950,000	1,072,500	3,022,500
2034	1,950,000	975,000	2,925,000
2035	1,950,000	877,500	2,827,500
2036	1,950,000	780,000	2,730,000
2037	1,950,000	682,500	2,632,500
2038	1,950,000	585,000	2,535,000
2039	1,950,000	487,500	2,437,500
2040	1,950,000	390,000	2,340,000
2041	1,950,000	292,500	2,242,500
2042	1,950,000	195,000	2,145,000
2043	<u>1,950,000</u>	<u>97,500</u>	<u>2,047,500</u>
Total	\$37,050,000	\$20,511,292	\$57,561,292

Note: Totals may not foot due to rounding.

## **AVAILABLE SOURCES FOR PAYMENT OF INSTALLMENT PAYMENTS**

The County may make Installment Payments under the Contract from any source of funds legally available to it in each year and appropriated therefor. The County's General Fund revenues for the Fiscal Year ended June 30, 2022 were \$140,007,216. The County's budget for the Fiscal Year ending June 30, 2023 projects General Fund revenues of \$131,140,350. General fund revenues are derived from various sources including property taxes, which generate approximately 49% of the general fund revenue, sales taxes, intergovernmental revenues, permits and fees, and sales and service revenues. For each of the Fiscal Years ended June 30, 2021 and 2022, and the Fiscal Year ending June 30, 2023, the County imposed ad valorem taxes of \$0.4005 per \$100 of assessed value. A rate of \$.01 per \$100 of assessed value in the Fiscal Year ended June 30, 2022 generated approximately \$1,704,668 and is expected to generate approximately \$1,708,500 in the Fiscal Year ending June 30, 2023. The General Statutes of North Carolina permit counties to impose ad valorem taxes of up to \$1.50 per \$100 of assessed value for certain purposes without the requirement of voter approval. See Appendix A hereto for a detailed description of the sources and uses of the County's general fund revenues for the Fiscal Year ended June 30, 2022.

## **CERTAIN RISKS OF BOND OWNERS**

### **Insufficiency of Installment Payments**

If Installment Payments by the County are insufficient to pay the principal of or interest on the 2023 Bonds (or any other Bonds) as the same become due or if another event of default occurs under the Contract, the Trustee may accelerate the 2023 Bonds (or any other Bonds) and all unpaid principal amounts due by the County under the Contract, direct the Deed of Trust Trustee to foreclose on the Mortgaged Property under the Deed of Trust, take possession of the Mortgaged Property and attempt to dispose of the Mortgaged Property. See "THE CONTRACT" in Appendix B hereto. Zoning restrictions and other land use factors relating to the Mortgaged Property may limit the use of the Mortgaged Property and may affect the proceeds obtained on any disposition by the Deed of Trust Trustee. THERE CAN BE NO ASSURANCE THAT THE MONEYS AVAILABLE IN THE FUNDS AND ACCOUNTS HELD BY THE TRUSTEE AND THE PROCEEDS OF ANY SUCH DISPOSITION OF THE MORTGAGED PROPERTY WILL BE SUFFICIENT TO PROVIDE FOR THE PAYMENT OF THE PRINCIPAL AND INTEREST WITH RESPECT TO THE 2023 BONDS (OR ANY OTHER BONDS). SECTION 160A-20(F) OF THE GENERAL STATUTES OF NORTH CAROLINA, AS AMENDED, PROVIDES THAT NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY FOR BREACH OF ANY CONTRACTUAL OBLIGATION AUTHORIZED UNDER SECTION 160A-20, AND THE TAXING POWER OF THE COUNTY IS NOT AND MAY NOT BE PLEDGED DIRECTLY OR INDIRECTLY TO SECURE ANY MONEYS OWING BY THE COUNTY UNDER THE CONTRACT. THE REMEDIES AFFORDED TO THE TRUSTEE AND THE OWNERS OF THE 2023 BONDS (OR ANY OTHER BONDS) ON A DEFAULT BY THE COUNTY UNDER THE CONTRACT ARE LIMITED TO THOSE OF A SECURED PARTY UNDER THE LAWS OF THE STATE, INCLUDING FORECLOSING ON THE MORTGAGED PROPERTY UNDER THE DEED OF TRUST.

### **Risk of Nonappropriation**

The appropriation of moneys to make the Installment Payments is within the sole discretion of the County Board of Commissioners. If the County Board of Commissioners fails to appropriate such moneys, the only sources of payment for a series of the Bonds (including the 2023 Bonds) will be the moneys, if any, available in the respective funds and accounts held by the Trustee under the Indenture and the proceeds of any attempted foreclosure on the County's interest in the Mortgaged Property under the Deed of Trust.

### **Uninsured Casualty and Condemnation**

If all or any part of the Mortgaged Property is partially or totally damaged or destroyed by any casualty or taken by any governmental authority, the County has the option under the Contract to apply any Net Proceeds from insurance or condemnation to repair, restore or rebuild the Mortgaged Property or to apply the related Net Proceeds to the prepayment of the Bonds, including the 2023 Bonds. If the Net Proceeds are not sufficient to repair, restore or rebuild the Mortgaged Property to its condition prior to such damage, destruction or taking or to pay the Bonds in full or if the County elects only to make partial effort to repair, restore or rebuild the Mortgaged Property or to make a partial prepayment of the Bonds, the value of the Mortgaged Property may be impaired. The Contract requires that certain insurance be maintained with respect to the Mortgaged Property. Such insurance may not, however, cover all perils to which the Mortgaged Property is subject.



## **Outstanding General Obligation Debt of the County**

The County currently has no general obligation bonds outstanding, but the County may issue general obligation bonds or notes in the future. In connection with the issuance of any general obligation bonds or notes, the County would pledge its faith and credit and taxing power to the payment of such general obligation bonds or notes. See the caption “THE COUNTY—Debt Information” herein. FUNDS WHICH MAY OTHERWISE BE AVAILABLE TO PAY INSTALLMENT PAYMENTS OR ADDITIONAL PAYMENTS OR TO MAKE OTHER PAYMENTS TO BE MADE BY THE COUNTY UNDER THE CONTRACT MAY BE SUBJECT TO SUCH FAITH AND CREDIT PLEDGE BY THE COUNTY AND THEREFORE MAY BE REQUIRED TO BE APPLIED TO THE PAYMENT OF ITS GENERAL OBLIGATION INDEBTEDNESS.

## **Dilution of Collateral**

The execution and delivery of Additional Bonds is not premised on the concurrent addition of property to the Mortgaged Property under the Deed of Trust. In the event that Additional Bonds are executed and delivered, it is possible that Owners of the 2023 Bonds would be on a parity with Owners of the Additional Bonds, but that there would not be sufficient collateral in the event that the County were to fail to make Installment Payments required under the Contract and the Trustee were then to institute foreclosure proceedings. See “SECURITY AND SOURCES OF PAYMENTS FOR THE 2023 BONDS—Additional Bonds” herein.

## **Environmental Hazards**

Environmental contamination of the Mortgaged Property, including undiscovered or future environmental contamination, could have a material adverse affect on the value of the Mortgaged Property; however, the County is required under the Deed of Trust to undertake whatever environmental remediation may be required by law. A Phase I Environmental Site Assessment (the “Phase I”) was prepared by Environmental Professionals, Inc. in June 2021 in connection with the acquisition by the County of the land on which the Kill Devil Hills Project will be located. Such land was previously the site of a restaurant constructed in 1990. The Phase I did not note any environmental concerns.

## **Bankruptcy**

Chapter 9 of Title 11 of the United States Code (as amended, the “Bankruptcy Code”) provides a process for a political subdivision of a state to voluntarily adjust its debts. An involuntary bankruptcy case may not be commenced against a political subdivision under Chapter 9. Section 109(c) of the Bankruptcy Code sets forth certain conditions that must be met for an entity to be a debtor under Chapter 9, including that the entity is specifically authorized to be a debtor under Chapter 9 by state law (or by a governmental officer or organization empowered by state law to authorize the entity to be a debtor under Chapter 9). Section 23-48 of the North Carolina General Statutes (the “NC Authorizing Statute”) authorizes any county or city in the State to file a Chapter 9 bankruptcy case, but only with the approval of the LGC. While the 2023 Bonds are outstanding, the provisions of the Bankruptcy Code and applicable North Carolina law, including the NC Authorizing Statute, may be amended, supplemented or repealed; therefore, it is not possible to predict whether and under what conditions the County may be authorized to become a debtor in a bankruptcy case and how any such bankruptcy case might affect holders of the 2023 Bonds in the future.

If the County were to initiate bankruptcy proceedings under Chapter 9 with the consent of the LGC, the bankruptcy proceedings could have material and adverse effects on holders of the 2023 Bonds, including (1) the application of the automatic stay provisions of the Bankruptcy Code, which, until relief is granted, would prevent collection of payments from the County or the commencement of any judicial or other action for the purpose of recovering or collecting a claim against the County; (2) the incurrence of additional debt, including the claims of those supplying good and services to the County after the initiation of bankruptcy proceedings and the expenses of administering the bankruptcy case, which may have a priority of payment superior to that of the bondholders; and (3) the possibility of the adoption of a plan for the adjustment of the County’s debt without the consent of all of the Owners of the 2023 Bonds, which plan may restructure, delay, compromise or reduce the amount of the claim of the Owners of the 2023 Bonds. In addition, the Bankruptcy Code might invalidate any provision of the documents that makes the bankruptcy or insolvency of the County an event of default.

The effect of the Bankruptcy Code on the rights and remedies of the Owners of the 2023 Bonds cannot be predicted with certainty and may be affected significantly by judicial interpretation, general principles of equity and considerations of public policy. Regardless of any specific adverse determinations in a bankruptcy case of the County, the fact of such a bankruptcy case could have an adverse effect on the liquidity and value of the 2023 Bonds.

### **COVID-19 and Business Disruption**

On March 11, 2020, the World Health Organization declared a global pandemic following the outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, which is currently negatively impacting most, if not all, areas of the world, including the United States, the State and the County. Within the United States, the Federal government and various state and local governments, as well as private entities and institutions, implemented a variety of different efforts aimed at preventing the spread of COVID-19 including, but not limited to, travel restrictions, voluntary and mandatory quarantines, event postponement and cancellations, voluntary and mandatory work from home arrangements, and facility closures.

The State took a multi-phased approach, based on testing, tracing and trends, to lift restrictions in place to slow the spread of COVID-19. Given the unpredictability of trends in the spread of COVID-19, the County is unable to predict whether the State might reinstate restrictions moving forward, or whether a future surge in cases of COVID-19 might result in a new State of Emergency.

The COVID-19 pandemic highlights that there can be external events beyond the control of the County, such as pandemics, natural disasters, severe weather, technological emergencies, riots, acts of war or terrorism or other circumstances, that could potentially disrupt the conduct of its business and the federal, state and local economy.

The County is unable to predict the duration or extent of (1) the COVID-19 outbreak and future actions governmental authorities or other institutions may take to contain or mitigate COVID-19's impact, or (2) future occurrences and severity of other business disruption events, or whether any of the foregoing will have a material adverse effect on the County's finances or operations.

For more information regarding the impact of COVID-19 on the County's financial performance and budget, see "FINANCIAL INFORMATION—Budget Results and Outlook" herein.

### **Cybersecurity**

The County, like many other public and private entities, relies on a robust and complex technology environment to conduct its operations and faces multiple cybersecurity threats involving, but not limited to, hacking, phishing viruses, malware and other attacks on its computing and other digital networks and systems (collectively, "Systems Technology"). As a recipient and provider of personal, private, or sensitive information, the County may be the target of cybersecurity incidents that could result in adverse consequences to the County and its Systems Technology, requiring a response action to mitigate the consequences.

Cybersecurity incidents could result from unintentional events, or from deliberate attacks by unauthorized entities or individuals attempting to gain access to the County's Systems Technology for the purposes of misappropriating assets or information or causing operational disruption and damage. To mitigate the risk of business operations impact and/or damage from cybersecurity incidents or cyber-attacks, the County invests in various forms of cybersecurity and operational safeguards. The County maintains cyber liability insurance coverage through the North Carolina Association of County Commissioners Property and Liability Insurance Pool.

While the County's cybersecurity and operational safeguards are periodically tested, the County cannot give any assurances that such measures will ensure against other cybersecurity threats and attacks. Cybersecurity breaches could cause material disruption to the County's finances or operations. The costs of remedying any such damage or obtaining insurance related thereto or protecting against future attacks could be substantial and insurance may not be adequate to cover such losses or other consequential County costs and expenses. Further, cybersecurity breaches could expose the County to material litigation and other legal risks, which could cause the County to incur material costs related to such legal claims or proceedings.

## **Climate Change**

The County is located on the North Carolina coast and comprises the majority of the area known as the Outer Banks and is therefore particularly susceptible to the effects of extreme weather events and natural disasters, including floods, droughts and hurricanes, and has experienced multiple severe weather events within the past several years. These effects may be amplified by a prolonged global temperature increase over the next several decades (commonly referred to as “climate change”). No assurances can be given that a future extreme weather event driven by climate change will not adversely affect the County.

## **THE COUNTY**

### **General Description**

The County, formed in 1870, is located in northeastern North Carolina along the Atlantic seaboard. The County seat of Manteo is approximately 190 miles east of Raleigh, the State capital, and 80 miles south of the Virginia Beach-Norfolk, Virginia, metropolitan area. Named in honor of Virginia Dare, the first child born of English parents in America, the County is the site of the first English settlement in America. In 1903, the Wright Brothers made their first successful flight at Kitty Hawk in the County. The County is home to two lighthouses, America’s oldest outdoor drama, “The Lost Colony,” and the tallest sand dunes on the East Coast.

The County covers an area of 1,273 square miles, of which 382 square miles is land. Its average elevation is 11.3 feet. The County contains much of what are known as North Carolina’s “Outer Banks” resort and vacation areas. The County is divided into three distinct sections which are separated by bodies of water. Most of the mainland, which lies west of Croatan Sound and is framed by the Albemarle and Pamlico Sounds, is within the Alligator River National Wildlife Refuge or United States Navy and Air Force bombing ranges, and consists almost totally of low lying timberland. Roanoke Island, which is approximately twelve miles long and five miles wide, is well developed and includes the county seat of Manteo. The Outer Banks consist of two coastal islands, each of which is a sandy strip approximately two miles wide and about seventy-five miles long. Unincorporated areas include Roanoke Island, the Mainland, Colington, Rodanthe, Salvo, Waves, Avon, Buxton, Frisco and Hatteras.

Of the County’s 250,200 acres, only 16,000, located primarily on the Atlantic barrier islands, are available for development. The land areas which are not available for development are primarily owned by federal and State government agencies, and include the shoreline, wetlands areas and extensive parks. Approximately 25 miles of the Outer Banks are well developed with beach homes, hotels, condominiums and commercial establishments.

The Outer Banks’ economy, and thus the County’s economy, is driven by recreation and tourism. The County estimates that the average summer (Memorial Day through Labor Day) population is approximately 325,000 people (see “—Demographic Characteristics” below). The County has approximately 2,875 hotel/motel rooms and approximately 12,000 homes or condominiums that are available for rent. The primary tourist attractions are the beach communities (Nags Head, Kitty Hawk, Kill Devil Hills, Southern Shores, Duck, Sanderling, Rodanthe, Waves, Salvo, Avon, Buxton, Frisco and Hatteras); the parks, gardens and wildlife preserves (Elizabethan Gardens, Roanoke Island Festival Park, Alligator River National Wildlife Refuge, Pea Island National Wildlife Refuge, Canadian Hole, Cape Hatteras National Seashore and Monitor National Marine Sanctuary); the Wright Brothers Memorial commemorating the first powered airplane flight; Fort Raleigh (and the production of “The Lost Colony”), commemorating the first permanent English settlement in America in 1587; and the lighthouses at Bodie Island and Cape Hatteras. Additional important segments to the economy include commercial and charter fishing, boat construction, retail outlets, businesses which operate through technology, real estate sales, management and development, construction and retail sales.

There are no significant manufacturers in the County. See “—Commerce, Industry and Employment” below. Government (local, State and federal) agencies and utility services provide relatively substantial numbers of jobs in the County, but because a large part of the County’s land area is owned by the State or federal government and thus is not subject to taxation, the federal government makes payments to the County annually as compensation for this tax immunity.

There are no rail facilities in the County; however, it is served by three U.S. highways and three N.C. highways. There is one airport located in the County. The Dare County Regional Airport, located near Manteo, provides for general aviation and direct charter flights to and from the Outer Banks. In addition, there are two airstrips: the First Flight Airstrip (located in Kill Devil Hills next to the Wright Brothers Memorial) and the Billy Mitchell Airstrip (located in Frisco on Hatteras Island). General commercial service is provided by the Norfolk International Airport, approximately 100 miles away in Norfolk, Virginia. See “—Government and Major Services—*Transportation*” below.

The County’s permanent population has increased rapidly in recent years, increasing by 70.0% from 1980 to 1990, 31.7% from 1990 to 2000, 13.2% from 2000 to 2010, and 8.8% from 2010 to 2020. The County is a retirement location for people of relative wealth.

### Demographic Characteristics

The United States Department of Commerce, Bureau of the Census, has recorded the population of the County to be as follows:

<u>1980</u>	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2020</u>
13,377	22,746	29,967	33,920	36,915

Note: Permanent population. The County estimates that the average summer (Memorial Day through Labor Day) population is approximately 325,000 people.

The North Carolina Office of State Budget and Management estimated the population of the County to be 37,481 as of July 1, 2021 (the latest data available).

Per capita income for the County and the State, and County per capita income as a percentage of State per capita income, for the last five calendar years such information is available is presented in the following table:

<u>Year</u>	<u>County</u>	<u>State</u>	<u>County as % of State</u>
2017	\$54,038	\$44,591	122%
2018	55,468	46,352	120
2019	60,562	48,741	124
2020	65,191	51,900	126
2021	68,887	56,173	123

Source: Bureau of Economic Analysis, U.S. Department of Commerce.

### Commerce, Industry and Employment

Traditionally, the economy of the County has been based in four major employment sectors: travel and tourism, retail and wholesale trade, the service industries and government.

*Travel and Tourism.* According to the North Carolina Department of Commerce Economic Development Partnership of North Carolina/Visit NC, domestic tourism in the County generated an economic impact of \$1,409,800,000 in 2020 and \$1,826,650,000 in 2021. The County ranked 4<sup>th</sup> in travel impact among the State’s 100 counties in 2021, with approximately 12,295 jobs in the County directly attributable to travel and tourism. Travel to the County generated \$453,900,000 in payroll in 2021, and state and local tax revenues from travel to the County amounted to \$146,800,000. Hotel/motel room sales increased 58.5% from the Fiscal Year ended June 30, 2018 to the Fiscal Year ended June 30, 2022. The following table shows hotel/motel room sales for the Fiscal Year ended June 30 in the years specified:

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Lodging Room Sales <sup>1</sup>	\$496,361,989	\$511,338,807	\$486,673,922	\$731,855,618	\$786,974,532

Source: County Finance Department.

<sup>1</sup> Includes all sales subject to occupancy taxes, including rental homes.

The County collects a tax of 1% of the sales price of prepared foods and beverages sold within the County. The following table shows the prepared foods and beverages sales within the County for the Fiscal Year ended June 30 in the years specified:

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Prepared Foods Sales	\$257,363,300	\$267,825,485	\$239,141,738	\$302,460,574	\$359,839,346

Source: County Finance Department.

*Retail Trade.* The County accounted for \$2.05 billion in taxable retail sales in the Fiscal Year ended June 30, 2021 and \$2.312 billion in taxable retail sales in the Fiscal Year ended June 30, 2022. Locally collected sales taxes increased 31.7% in the Fiscal Year ended June 30, 2021 and increased 12.4% in the Fiscal Year ended June 30, 2022, while those collected statewide increased 15.7% in the Fiscal Year ended June 30, 2021 and 14.2% in the Fiscal Year ended June 30, 2022.

Total taxable retail sales and total State sales tax collections in the County for the past five Fiscal Years for which information is available are shown in the following table:

<u>Fiscal Year Ended</u>		<u>Total Sales</u>
<u>June 30</u>	<u>Taxable Retail Sales</u>	<u>Tax Collections</u>
2018	\$1,551,369,779	\$ 73,855,485
2019	1,599,187,555	76,117,049
2020	1,560,596,499	74,291,149
2021	2,055,154,840	97,843,107
2022	2,311,533,280	109,982,734

Source: North Carolina Department of Revenue; County Fiscal Year 2022 Annual Comprehensive Financial Report.

*Services Industry.* The service industry accounted for 49.6% of average employment in the County in 2021. Growth in this industry is related to property management and health care. The majority of rental homes utilize property management services, usually through a real estate agency for rental, maintenance and management of vacation rental properties. Those agencies in turn contract with other service firms for cleaning, linen, pool and hot tub and grounds maintenance services. Traditional real estate and mortgage brokerage services are also in demand. The health care industry has grown in response to the growing seasonal and permanent populations, the growing number of retirees making the County their permanent residence and the establishment of the Outer Banks Hospital (a joint venture between ECU Health and Chesapeake Healthcare).

*Largest Employers.* Government employment is significant due to the large number of State and federal sites, facilities, parks and refuges located within the County (see “—Government and Major Services—*Parks and Recreation*”). The County is also home to a U.S. Coast Guard station, a U.S. Navy bombing range and a U.S. Air Force bombing range. Units of local government employ significant numbers to serve the needs of the seasonal population. The following table lists the ten largest employers in the County area for 2022 in “full-time equivalent” employees:

<u>Company or Institution</u>	<u>Total County Employment</u>	<u>Percentage of Total County Employment</u>
County of Dare	751	3.36%
Dare County Schools	735	3.29
ECU Health	250-499	1.68
Village Realty	250-499	1.68
Food Lion	250-499	1.68
NC Department of Transportation	100-249	0.78
Carolina Designs Realty Inc.	100-249	0.78
Twiddy & Company	100-249	0.78
Wal-Mart Associates Inc.	100-249	0.78
Surf Or Sound Realty	100-249	0.78

Source: North Carolina Department of Commerce; County Fiscal Year 2022 Annual Comprehensive Financial Report.

*Building and Construction.* Construction activity in the County is evidenced by the following table which summarizes the number and value of new construction building permits issued in the County for the following calendar years:

<u>Calendar Year</u>	<u>Building Permits Issued</u>	<u>Building Permit Values</u>
2017	4,303	\$186,603,373
2018	4,753	193,109,068
2019	4,906	187,255,645
2020	4,823	215,362,810
2021	5,147	257,638,223
2022	5,158	373,905,018

Source: County Tax Department.

*Unemployment.* The County's unemployment rate is usually very low during the summer season (from April through October) and is much higher during the off-season. The Bureau of Labor Statistics has estimated the percentage of unemployment in the County to be as follows:

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
January	9.9%	8.0%	7.9%	10.6%	7.0%	7.3%
February	9.8	8.1	7.5	10.8	7.0	7.3 <sup>P</sup>
March	7.0	6.4	7.5	8.8	6.0	
April	4.9	4.4	29.7 <sup>1</sup>	6.4	4.4	
May	4.4	4.0	19.5	5.6	3.9	
June	4.0	3.7	9.8	5.3	3.7	
July	3.6	3.6	8.1	4.6	3.1	
August	3.5	3.6	5.7	4.4	3.4	
September	3.4	3.2	5.3	3.6	3.0	
October	3.6	3.5	4.6	4.1	3.7	
November	4.2	4.0	5.3	4.2	4.0	
December	<u>5.6</u>	<u>4.6</u>	<u>6.7</u>	<u>4.6</u>	<u>4.4</u>	
Annual Average <sup>2</sup>	5.2%	4.6%	9.7%	6.0%		

<sup>P</sup> Preliminary.

<sup>1</sup> Impacted by COVID-19.

<sup>2</sup> Average annual for 2022 not yet available.

Note: Not seasonally adjusted.

Source: U.S. Department of Labor, Bureau of Labor Statistics.

## Government and Major Services

*Government Structure.* The County is governed by a seven-person Board of Commissioners (the “Board”) elected on a County-wide basis in partisan elections held in even years. Each Board member serves for a term of four years and the terms of the members are staggered. The Board’s present members are as follows:

<u>Name</u>	<u>Occupation</u>	<u>Term Expires (Dec.)</u>	<u>Service Began</u>
Robert L. “Bob” Woodard Sr., Chairman	Commercial Insurance Sales	2024	2012
Wally Overman, Vice Chairman	Retired	2024	2013
Ervin Bateman	Restaurateur	2026	2018
Danny Couch	Business Owner	2024	2016
Steve House	Business Owner	2024	2016
Bob Ross	Retired	2026	2017
Jim Tobin	Business Owner	2026	2017

The Board appoints a County Manager to serve as the County’s chief executive officer. The County Manager serves at the pleasure of the Board, implements its policies, directs business and administrative procedures and appoints, under the Board’s control, all department heads and officials.

The County Manager and County Attorney is Robert L. Outten who was appointed to serve as the full time County Attorney on December 12, 2007, and the County Manager on July 1, 2009. Prior to his appointment, Mr. Outten was in private practice with the law firm of Sharp, Michael, Outten and Graham, LLP in Kitty Hawk, North Carolina where he represented the County from 2001 until 2003 and from 2005 until taking the full time County Attorney position in 2007. During his time in private practice, in addition to representing the County, Mr. Outten served as the Town Attorney for Kill Devil Hills and Kitty Hawk, and represented other local government entities in northeastern North Carolina as well as citizens and businesses needing legal assistance before State and local agencies. Mr. Outten received a Bachelor of Science degree in business administration from The University of North Carolina at Chapel Hill in 1979 and a law degree from Wake Forest University School of Law in 1982. He is a member of the American Bar Association, North Carolina State Bar, the First Judicial District Bar and the North Carolina Bar Association.

The County Finance Director is J. David Clawson, Jr., who was appointed to this position in March 1991 and was appointed Deputy County Manager in 2017. Mr. Clawson received an undergraduate degree in accounting from The University of North Carolina at Chapel Hill in 1982 and an MBA with a concentration in finance from the University of Cincinnati in 1986. After four years with the audit staff of the accounting firm of Touche Ross & Co. and Deloitte & Touche, Mr. Clawson was appointed the County’s Chief Accountant in March 1990. A member of the American Institute of Certified Public Accountants, Mr. Clawson is also a member of the North Carolina Association of Certified Public Accountants, the Government Finance Officers Association and the North Carolina Government Finance Officers Association. Mr. Clawson has been a CPA since 1986, is a chartered global management accountant and serves on the Government Finance Officers Association Special Review Committee.

*Elementary and Secondary Education.* Dare County Schools is governed by the seven-member Board of Education and administered by the Superintendent of Schools. There are two high schools, one secondary school (6-12), two middle schools, five elementary schools and two private schools in the County. All children 7-16 years of age are required to be enrolled in school. Children who are 5 years old by August 31 are eligible to attend kindergarten.

The following table illustrates the number of public schools and the 10<sup>th</sup> day enrollment summary (ES), including Pre-K, for the last five years:

<u>School Year</u>	<u>No.</u>	<u>ES</u>
2018-19	9	5,172
2019-20	9	5,278
2020-21	10	5,296
2021-22	10	5,081
2022-23	10	5,022

Source: County Fiscal Year 2022 Annual Comprehensive Financial Report.

*Higher Education.* The College of the Albemarle (the “COA”) serves the Outer Banks through its branch location in Manteo (the “Roanoke Island Campus”) and its main campus in Elizabeth City. COA is one of 59 member institutions of the North Carolina System of Community Colleges. The Roanoke Island Campus is located waterside in Manteo and is easily accessible from the North Beaches, Hatteras Island, the Mainland and nearby Currituck County. Diploma and certificate programs provide full access to COA’s college transfer associate degree programs and general education courses. Programs and classes offered at the Roanoke Island Campus include basic skills, English as a second language, high school equivalency, hospitality and tourism, HVAC technology, Nurse Aid I and II, professional crafts – jewelry, welding technology, and workforce development and career readiness.

The County provides \$250,000 per Fiscal Year to the COA Foundation for the Dare Guarantee Scholarship Program, which provides scholarships to graduates of Dare County Schools, with priority given to those attending COA at the Roanoke Island Campus. Scholarships provide COA tuition and fees not covered by financial aid and other scholarships, and additional funds may be awarded for books and computer needs.

Two universities also directly serve the County. Elizabeth City State University (located in Elizabeth City, North Carolina) and East Carolina University (located in Greenville, North Carolina) are both located within commuting distance from the County.

On February 10, 2001, the Board of Governors of the University of North Carolina approved the creation of the UNC Coastal Studies Institute (“CSI”), which is located on Roanoke Island. Construction of CSI was completed in late 2012. Led by East Carolina University (“ECU”), CSI is a multi-institutional research and educational partnership of the UNC System including North Carolina State University, UNC Chapel Hill, UNC Wilmington and Elizabeth City State University. CSI focuses on integrated coastal research and education programming centered around the needs, issues and concerns of coastal North Carolinians by bringing together the various disciplines of both the natural and social sciences. CSI’s mission is to undertake research, offer educational opportunities and provide community outreach that embraces the unique history, culture and environment of the maritime counties of northeastern North Carolina. The research expertise of CSI spans a variety of coastal disciplines including coastal dynamics, ecology, biology, economics, environmental geography, social and behavioral sciences and engineering. The program uses an interdisciplinary approach and scientific advances to provide effective solutions to complex problems while helping coastal communities, ecosystems, and economies thrive ([www.coastalstudiesinstitute.org](http://www.coastalstudiesinstitute.org)). Engagement is core to the mission and CSI has a robust outreach program with staff that are actively engaged with coastal communities through meaningful education offerings for the general public, life-long learners, K-12 students and teachers. CSI is located on the ECU Outer Banks Campus on Roanoke Island. The campus site is adjacent to the Croatan Sound, part of the Albemarle-Pamlico estuarine system, the second-largest estuary in the United States. The LEED Gold certified coastal campus spans 213 acres of marshes, scrub wetlands, forested wetlands, and estuarine ecosystems.

*Parks And Recreation.* Some of the area’s most well-known sites include the Wright Brothers National Memorial, Jockey’s Ridge State Park, Cape Hatteras National Seashore, Nags Head Woods Ecological Preserve, Cape Hatteras Lighthouse, Elizabeth II State Historic Site, North Carolina Aquarium, Fort Raleigh National Historic Site, Roanoke Island Festival Park, Alligator River National Wildlife Refuge and Pea Island National Wildlife Refuge. The County and municipalities within the County also operate extensive local parks and recreation facilities. The North Carolina Department of Transportation and the municipalities within the County have funded and constructed a significant system of bicycle paths and trails.



*Health Care.* The Outer Banks Hospital (“OBH”), located in Nags Head, is a full service, community hospital offering a wide range of inpatient and outpatient services. A joint venture between ECU Health and Chesapeake Regional Healthcare, the 87,265 square-foot facility includes 18 acute care medical-surgical beds, two labor and delivery/recovery/post-partum beds, one level II nursery bed and three operating rooms, a designated caesarean section room, outpatient and diagnostic services, and a 24-hour emergency department.

Designed especially to meet the health needs of a coastal community with a year-round population of 35,000 that swells to approximately 325,000 in the summer season, OBH has approval as a provider of Medicare and Medicaid programs, licensure by the Division of Facility Services, and accreditation by the Joint Commission on the Accreditation of Healthcare Organizations, College of American Pathologists and the American College of Radiology.

The County has eight fully equipped EMS stations, including an Airbus H-145 helicopter unit that operates 24 hours a day with advanced life support capabilities. Dare MedFlight has a staff of five pilots, two full-time mechanics and 12 flight paramedics. The Airbus H-145 is capable of carrying two patients in addition to air crew members. The aircraft has advanced safety features including enclosed tail rotors and a four-axis pilot system. Dare MedFlight began operating in 1975 to ensure all levels of medical care are accessible for residents and visitors. A helicopter drastically reduces transport times for patients needing rapid transfer to hospitals outside of the County providing trauma and other critical care services.

*Transportation.* The County is served by three U.S. highways. U.S. 64/264 connects the Outer Banks with the mainland and connects eastern North Carolina with the State capital of Raleigh and points farther west. U.S. Highway 64/264 intersects with U.S. 158, the coastal highway which extends the northern half of the Outer Banks and connects the County with the extreme northeastern mainland of North Carolina and, ultimately, the tidewater area of eastern Virginia and the Norfolk metropolitan area via the Chesapeake Expressway. U.S. 158 connects Kitty Hawk with Elizabeth City, where it intersects with U.S. Highway 17, which extends the entire East Coast of the United States. Several state highways also traverse the County: N.C. 12, which connects the County with Currituck County and the lower Outer Banks to Hatteras Inlet; and N.C. 345, which extends from Manteo to Wanchese on lower Roanoke Island.

The Virginia Dare Memorial Bridge opened in August 2002. The bridge provided a new route for U.S. 64/264 from Roanoke Island to the mainland of the State. The four-lane bridge, at 5.2 miles, provided significant improvements in travel times to the rest of the State. The bridge also serves to significantly aid hurricane evacuation.

The Marc Basnight Bridge replaced the Bonner Bridge, spanning Oregon Inlet between Hatteras and Bodie Islands, and opened in February 2019. The 2.8-mile, \$254 million bridge provides a modern link between Hatteras and Bodie Islands with a 100-year service life and improves access to jobs, healthcare, education and recreation. The centerpiece of the bridge is a 3,550-foot-long, 11-span, segmental concrete box girder unit. This structure provides nine 350-foot spans, any of which can accommodate the shifting position of the navigation channel through the ever-changing Oregon Inlet, and is the third-longest continuous segmental concrete box girder unit in North America.

Construction was completed in July 2022 on a \$145 million project to elevate the portion of N.C. 12 just north of the village of Rodanthe onto a 2.4-mile bridge – known as a jug handle – that extends from the southern end of the Pea Island National Wildlife Refuge over the Pamlico Sound and into Rodanthe.

North Carolina state-owned ferry service operates across Hatteras Inlet to connect the village of Hatteras with Ocracoke Island in neighboring Hyde County. The State ferry maintenance yard facility is located in Manns Harbor on the County mainland.

There are no rail facilities in the County. The Dare County Regional Airport, located near Manteo, provides for general aviation, as well as car rentals. Commercial service is provided by the Norfolk International Airport, approximately 100 miles away in Norfolk, Virginia. Service is provided by Allegiant, American, Breeze, Delta, Frontier, Southwest, Spirit and United.

*Electricity and Gas.* Electric service is provided by Dominion Energy North Carolina, Cape Hatteras Electric Cooperative and Tideland Electric Membership Corporation. Natural gas is distributed by several private companies.

*Fire Services.* Fire protection service is provided in the County by the Towns of Nags Head, Kill Devil Hills, Kitty Hawk and Duck, and 12 fire departments and one rescue district for which the County levies ad valorem taxes.

*Solid Waste Services.* The County levies an ad valorem tax for solid waste collection service in 16 sanitation districts in the County. For solid waste disposal, the County participates in a joint venture to operate the Albemarle Regional Solid Waste Management Authority (the “Authority”) with seven other counties, each of which appoints one voting and one nonvoting member of the Authority’s governing board. The Authority was created to serve the solid waste disposal needs of the member counties and subsequently contracted with a private regional landfill for waste disposal. The County has an ongoing financial responsibility for a portion of the Authority’s administrative expenses under an intergovernmental agreement, which amount is determined on a tonnage basis among members. Each municipality within the County is responsible for its own solid waste collection and recycling. The County contracts to perform this service for the Town of Kitty Hawk.

*Wastewater.* Sanitary sewer service is generally provided in the County by individual septic tank systems and a number of package plants serving individual industries. Manteo, the village of Stumpy Point (County), and a portion of Kill Devil Hills are served by a public sewer system.

*Water.* The County serves approximately 21,343 customers in the Towns of Kitty Hawk, Duck and Southern Shores and in certain unincorporated areas of the County (Sanderling, Martin’s Point, Colington, Roanoke Island, Rodanthe, Waves, Salvo, Avon, Buxton, Frisco, Hatteras and Stumpy Point). The County utilizes a rate structure that incorporates a minimum quarterly base charge and seasonally adjusted usage rates with aggregate annual base charges sufficient to equal annual debt service.

*Dare County Beach Nourishment Program.* Beach nourishment is the process of pumping sand onto the shoreline in order to address the critical issue of erosion by widening the existing beach. Sources of the sand pumped onto the beach may include a nearby sandbar, a dredged source (such as an inlet or waterway) or an offshore borrow site located along the ocean floor. The widened shoreline that is created once a beach nourishment project is complete provides an increased line of defense against the strong waves and high winds caused by coastal storms that contribute to beach erosion and can have devastating effects on coastal communities. A primary goal of beach nourishment projects in the County is to protect N.C. 12 from damage due to storm surge and overwash. Beach nourishment projects in the County are designed to last approximately five years under normal conditions.

*Beach Nourishment Fund.* The County’s Beach Nourishment (Special Revenue) Fund (the “Fund”) is funded by a 2% occupancy tax that is restricted by legislation to be used for the placement of sand from other sand sources, the planting of vegetation and the building of structures that are in conformity with the North Carolina Coastal Area Management Act (such as sand fences and dunes) on beaches of the Atlantic Ocean of the State for the purpose of widening the beach to benefit public recreational use and mitigating damage and erosion from storms to inland property. The tax generated \$14,609,287 and \$15,708,688 in the Fiscal Years ended June 30, 2021 and 2022, respectively, and is budgeted to generate \$11,893,018 in the Fiscal Year ending June 30, 2023.

The County maintains a multi-year beach nourishment funding model used to assess the ability of the Fund to meet the needs of debt service for past projects, the need and costs for future maintenance of past projects, and to determine the Fund’s capacity for additional projects. Obligations of the County related to the financing of beach nourishment projects are listed in Note 14.C. in Appendix A hereto. With State and federal assistance, beach nourishment projects were completed in 2022 in the Towns of Southern Shores, Kitty Hawk, Nags Head and Kill Devil Hills and the villages of Avon and Buxton on Hatteras Island. A beach nourishment project is expected to be completed in the Town of Duck in 2023 and an additional maintenance project is planned for Nags Head in 2025.

## **Debt Information**

*Legal Debt Limit.* In accordance with the provisions of the State Constitution and the Local Government Bond Act, as amended, the County had the statutory capacity to incur additional net debt in the amount of \$1,243,655,994 as of June 30, 2022.

*General Obligation Debt of the County.* The County has no outstanding general obligation bonds and has no authorized but unissued general obligation bond debt.

*General Obligation Debt Ratios.*

<u>At June 30</u>	<u>Total GO Debt (in thousands)</u>	<u>Assessed Valuation (in thousands)<sup>1</sup></u>	<u>Percent of Valuation</u>	<u>Population<sup>2</sup></u>	<u>Total GO Debt per Capita<sup>3</sup></u>	<u>Total Assessed Value per Capita</u>
2018	\$0	\$13,294,179	0.0%	36,607	\$0	\$363,159
2019	0	13,496,811	0.0	37,009	0	364,690
2020	0	13,609,348	0.0	37,547	0	359,086
2021	0	16,877,630	0.0	37,826	0	446,191
2022	0	17,046,684	0.0	38,215	0	446,073

<sup>1</sup> The County last performed a reassessment of property values effective for the Fiscal Year ending June 30, 2020.

<sup>2</sup> Source: U.S. Census Bureau, American Fact Finder, Estimate of Resident Population for Counties. Figures are for the prior calendar year. 2022 is a County estimate.

<sup>3</sup> Total General Obligation Debt divided by Population.

*General Obligation Debt Information for Underlying Units as of June 30, 2022.*

<u>Unit</u>	<u>Direct Debt Outstanding</u>	<u>Estimated % Applicable</u>	<u>Estimated Share of Direct and Overlapping Debt</u>
Duck	\$ 3,706,171	100%	\$ 3,706,171
Kill Devil Hills	10,802,682	100	10,802,682
Kitty Hawk	5,020,429	100	5,020,429
Nags Head	9,649,186	100	9,649,186
Dare County Board of Education	273,750	100	273,750

Source: County Fiscal Year 2022 Annual Comprehensive Financial Report.

*Revenue Debt of the County.* As of April 11, 2023, the County had \$20,715,000 of its Utilities System Revenue Bonds outstanding. These bonds are special obligations of the County and are secured by and payable solely from the revenues received from operation of the water and sewer system.

*Other Long-Term Commitments.* As of April 11, 2023, the County had limited obligation bonds with a total outstanding principal amount of \$40,870,000 and installment financing contracts from direct borrowings and direct placements with a total outstanding principal amount of \$79,660,274. The debt service on these obligations due after April 11, 2023 is listed in the table below and does not include installment payments for the 2023 Bonds under the Contract. A table summarizing the installment payments for the 2023 Bonds under the Contract is shown under “ANNUAL INSTALLMENT PAYMENT REQUIREMENTS” herein.

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Principal and Interest Payments</u>
2023	\$ 25,381,790	\$ 1,322,474	\$ 26,704,265
2024	19,744,870	2,130,647	21,875,517
2025	18,934,421	1,680,608	20,615,030
2026	14,250,615	1,352,720	15,603,334
2027	13,546,933	1,106,048	14,652,981
2028	4,683,645	872,878	5,556,523
2029	4,364,000	760,516	5,124,516
2030	2,204,000	653,746	2,857,746
2031	2,000,000	574,408	2,574,408
2032	1,700,000	504,150	2,204,150
2033	1,700,000	439,300	2,139,300
2034	1,700,000	374,450	2,074,450
2035	1,700,000	309,600	2,009,600
2036	1,695,000	258,600	1,953,600
2037	1,385,000	207,750	1,592,750
2038	1,385,000	166,200	1,551,200
2039	1,385,000	124,650	1,509,650
2040	1,385,000	83,100	1,468,100
2041	<u>1,385,000</u>	<u>41,550</u>	<u>1,426,550</u>
Total	\$120,530,274	\$12,963,396	\$133,493,670

Note: Totals may not foot due to rounding.

*Debt Outlook.* The County adopts separate capital improvement plans for governmental and business-type activities. In addition to the 2023 Projects, the current governmental capital improvement plan (updated in September 2022) incorporates debt issuances for: (a) \$13,799,000 of debt over a 20-year term for phase two of renovations to and new construction of EMS facilities in the first quarter of calendar year 2024 (see “SECURITY AND SOURCES OF PAYMENT FOR THE 2023 BONDS—Additional Bonds” herein), (b) \$14,489,000 of debt over a 20-year term for phase three of renovations to and new construction of EMS facilities in early calendar year 2024, (c) \$34,407,000 of debt over a 20-year term for replacement of County Public Works facilities in late calendar year 2024, and (d) \$28,305,000 of debt over a 20-year term for renovations and new construction for Parks & Recreation in the Fiscal Year ending June 30, 2028. The adopted business-type (Water System) capital improvement plan for 2023 through 2028 does not include any debt issuances. The County also expects to finance the following beach nourishment projects payable from the Beach Nourishment (Special Revenue) Fund and the 2% occupancy tax restricted for beach nourishment: (a) in 2025, pursuant to an interlocal agreement with Nags Head, \$12,500,000 for a beach nourishment project in Nags Head, and (b) in 2027 (for completion in 2028), \$26,407,000 for beach nourishment projects in Buxton and Avon, and pursuant to interlocal agreements with Kill Devil Hills, Kitty Hawk, Southern Shores and Duck, \$18,475,000 for beach nourishment projects in those Towns.

## Tax Information

### General Information.

	<u>Fiscal Year Ended June 30 (in Thousands)</u>				
	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Assessment Ratio <sup>1</sup>	100%	100%	100%	100%	100%
Real Property	\$12,332,334	\$12,438,237	\$12,540,746	\$15,706,829	\$15,829,674
Personal Property	810,960	899,651	927,858	1,026,345	1,071,150
Public Service Companies <sup>2</sup>	150,852	158,889	140,710	144,452	145,847
Total Assessed Valuation	13,294,179	13,496,811	13,609,348	16,877,630	17,046,685
Rate per \$100	0.47	0.47	0.47	0.401	0.401
Levy <sup>3</sup>	62,474,121	63,442,574	63,98,689	67,709,585	68,329,202
Total Assessed					
Valuation per Capita	402	410	434	435	446

Source: County Tax Collector.

<sup>1</sup> Estimate of sales prices as a percentage of appraised value.

<sup>2</sup> Valuation of railroads, telephone companies and other utilities as determined by the North Carolina Department of Revenue.

<sup>3</sup> For the General Fund only, not presented in thousands.

### Tax Collections.

<u>Year Ended</u> <u>June 30</u>	<u>Total Tax</u> <u>Levy</u>	<u>Collections in</u> <u>Year Levied</u>	<u>Percentage of</u> <u>Levy Collected</u> <u>in Year Levied</u>	<u>Cumulative</u> <u>Collections</u>	<u>Total</u> <u>Percentage</u> <u>Collected</u>
2018	\$62,474,121	\$62,156,993	99.5%	\$62,436,173	99.5%
2019	63,442,574	63,127,143	99.5	63,436,906	99.5
2020	63,986,689	63,507,853	99.3	63,907,748	99.9
2021	67,709,585	67,492,796	99.7	67,624,565	99.9
2022	68,329,202	68,079,896	99.6	68,079,896	99.6

Source: County Tax Department; County Fiscal Year 2022 Annual Comprehensive Financial Report.

### Ten Largest Taxpayers for Fiscal Year 2022.

<u>Name</u>	<u>Type of Enterprise</u>	<u>2022</u> <u>Assessed</u> <u>Valuation</u>	<u>% of</u> <u>Total</u> <u>Assessed</u> <u>Valuation</u>
Dominion NC Power	Utilities	\$106,445,865	0.62%
Outer Banks Beach Club	Resort	34,274,600	0.20
Brian K. Newman	Real estate developer	29,702,897	0.17
Ships Watch Association	Resort	23,860,150	0.13
CWI Sanderling Hotel LP	Resort	21,797,668	0.12
Flat Iron Construction Inc.	Bridge construction	20,325,591	0.11
Diamond Resorts GK Development, LLC	Resort	20,010,997	0.11
OBX Resort, LLC	Resort	19,462,987	0.11
First Flight Hotel, LLC	Hotel ownership	17,979,300	0.10
Run Hill Apartments, LLC	Luxury apartments	17,257,700	<u>0.10</u> 1.77%

Source: County Tax Department; County Fiscal Year 2022 Annual Comprehensive Financial Report.

## FINANCIAL INFORMATION

The financial statements of the County have been audited by certified public accountants through the Fiscal Year ended June 30, 2022. Copies of these financial statements containing the unqualified opinion of the independent certified public accountants are available in the office of Mr. J. David Clawson, Jr., Finance Director, P.O. Box 1000, 954 Marshall C. Collins Drive, Manteo, North Carolina 27954, (252) 475-5730. The audited financial statements of the County for the Fiscal Year ended June 30, 2022 are included in Appendix A attached hereto.

### County of Dare, North Carolina Combined Statement of Revenues, Expenditures and Changes in Fund Balances Total Governmental Funds For Fiscal Years Ended June 30, 2018 – 2022

	2018	2019	2020	2021	2022
<b><u>REVENUES</u></b>					
Ad Valorem Taxes	\$ 67,036,014	\$ 67,931,216	\$ 68,266,765	\$ 72,811,285	\$ 74,102,094
Other taxes	40,359,487	41,356,620	40,111,092	59,946,929	65,085,673
Unrestricted intergovernmental	1,183,570	1,399,718	1,396,873	1,936,457	1,793,593
Restricted Intergovernmental	6,619,524	11,953,424	20,708,910	12,615,152	17,348,024
Permits and fees	2,698,443	2,585,945	2,967,293	6,691,825	7,096,992
Sales and services	10,692,736	9,993,998	8,821,014	9,019,213	9,448,697
Interest earnings	1,108,457	2,355,309	1,589,917	74,070	(1,863,663)
Other	<u>10,813,529</u>	<u>944,256</u>	<u>2,217,012</u>	<u>970,273</u>	<u>9,399,144</u>
Total Revenues	<u>\$140,511,760</u>	<u>\$138,520,486</u>	<u>\$146,078,876</u>	<u>\$164,065,204</u>	<u>\$182,410,554</u>
<b><u>EXPENDITURES</u></b>					
Current:					
General Government	\$ 9,754,399	\$ 11,445,928	\$ 12,119,002	\$ 13,913,365	\$ 15,069,150
Public Safety	28,054,559	30,760,920	34,431,996	33,135,693	37,352,979
Economic & physical development	14,304,208	3,793,495	4,790,046	7,808,812	9,698,952
Human Services	16,583,527	16,789,498	17,253,923	17,826,397	16,659,907
Cultural & Recreational	5,470,416	4,828,346	4,660,391	4,643,778	5,981,729
Environmental protection	7,846,852	8,114,145	8,435,896	8,800,804	9,326,518
Education	22,851,471	25,943,311	24,225,934	24,541,974	26,099,082
Airport	763,061	813,859	853,062	824,398	827,440
Capital outlay	34,757,375	12,522,089	9,963,409	20,077,245	31,830,552
Debt Service					
Principal	18,648,668	20,778,667	20,501,185	20,751,327	20,614,764
Interest	4,411,184	4,202,176	3,190,822	2,407,560	3,249,037
Bond issuance costs	-	-	-	<u>508,727</u>	<u>368,820</u>
Total Expenditures	<u>\$163,445,720</u>	<u>\$139,992,434</u>	<u>\$140,425,666</u>	<u>\$155,240,080</u>	<u>\$177,078,930</u>
REVENUES OVER (UNDER)					
EXPENDITURES	<u>\$(22,933,960)</u>	<u>\$ (1,471,948)</u>	<u>\$ 5,653,210</u>	<u>\$ 8,825,124</u>	<u>\$ 5,331,624</u>
<b><u>OTHER FINANCING SOURCES (USES)</u></b>					
Transfers in	\$ 6,768,788	\$ 7,178,877	\$ 4,933,609	\$ 3,140,837	\$ 4,142,944
Transfer out	(6,768,788)	(7,178,877)	(4,933,609)	(3,140,837)	(4,142,944)
Installment financings issued	1,977,531	13,619,036	25,485,943	29,899,721	44,993,640
Premium on installment financing	-	-	-	4,840,520	-
Issuer contribution on installment fin.	-	-	-	-	-
Insurance recoveries	22,516	-	-	-	-
Payment of installment fin. escrow	-	-	(23,259,385)	-	-
Swap termination payment	-	-	-	-	-
Sale of capital assets	<u>125,856</u>	<u>179,025</u>	<u>89,207</u>	<u>147,038</u>	<u>269,351</u>
Total Other Financing Sources (Uses)	<u>\$2,125,903</u>	<u>\$13,798,061</u>	<u>\$2,315,765</u>	<u>\$34,887,279</u>	<u>\$45,262,991</u>
<b><u>NET CHANGE IN FUND BALANCES</u></b>	<u>\$(20,808,057)</u>	<u>\$12,326,113</u>	<u>\$7,968,975</u>	<u>\$43,712,403</u>	<u>\$50,594,615</u>

## Budget Results and Outlook

The emergence of COVID-19 in March 2020 disrupted the local economy prior to the traditional Memorial Day weekend start of the tourism season for 2020 after a strong 2019 tourism season. The local economy rebounded quickly with results exceeding those of 2019, which continued through all of the Fiscal Year ended June 30, 2022, likely due to the County's conduciveness to social distancing and the rental home inventory available for teleworking and remote schooling, as shown in the following table.

Revenue Source	FY2020 Through February	FY2020 Through May	FY2020 Actual	FY2021 Actual	FY2022 Actual
Article 39 Sales Tax	5.72%	(1.99)%	(0.17)%	30.39%	10.81%
Article 40 Sales Tax	7.77	3.21	3.92	16.32	13.24
Article 42 Sales Tax	4.37	(2.63)	(0.68)	31.55	11.07
Occupancy Tax	2.78	(6.29)	(4.82)	50.27	7.53
Land Transfer Tax	14.58	(0.31)	0.41	126.43	4.75
Register of Deeds	14.32	0.51	4.81	111.37	(0.46)

Fiscal Year 2022 General Fund (unconsolidated) revenues were \$6,742,140 or 6.2% over budget. Without budgetary offsets (see the discussion of Sales and Services below), revenues were \$8,038,787 or 7.4% over budget. Sales and Services revenues were \$810,851 under budget. Without \$1,627,003 of budgetary offsets used to show the cost of school nurses and school resources officers in the budget (with no actual revenue), Sales and Services were \$816,152 over budget. Ad valorem taxes were \$419,631 over budget due to a small decrease in the current year collection rate, from 99.68% to 99.64%, offset by tax base growth of 1% percent that was higher than the budgeted 0.22%. Other taxes were \$7,351,413 over budget due to budgets which assumed a return to historically normal growth levels. As shown in the table above, sales and occupancy tax growth continued at elevated levels during the Fiscal Year ended June 30, 2022. Unrestricted intergovernmental revenues were \$517,593 over budget due to ABC profits being over budget by \$379,990 from the same factors driving sales and occupancy tax growth. Restricted intergovernmental revenues were \$1,026,346 under budget. \$893,411 of new grants were awarded and fully budgeted late in the Fiscal Year ended June 30, 2022 for storm water pumps, a storm water master plan study, and COVID-19 mental health, most of which will be delivered or completed after the end of the Fiscal Year ended June 30, 2022. Permits and fees were \$1,634,164 over budget with Register of Deeds fees \$1,296,156 over budget due to recording activity continuing at elevated levels, and building permit fees were \$270,727 over budget. The budget for both items assumed a return to historically normal levels.

Fiscal Year 2022 General Fund expenditures were \$11,931,666 under budget (11.719%). Without the budgetary offsets mentioned above under Sales and Services of \$1,627,003, without other budgetary offsets of \$95,970, and without outstanding purchase orders at year-end of \$3,144,262, expenditures were \$7,064,431 under budget (6.19%).

The General Fund budget adopted for the Fiscal Year ending June 30, 2023 increased by 9.98%. As previously discussed, the County recovered from negative economic effects of COVID-19 in June 2020 and has experienced significant revenue increases since. The 2023 General Fund budget assumed that increased revenue levels of the prior two years represent a new normal.

A property revaluation was effective with the Fiscal Year ended June 30, 2021 and the property tax rate remains unchanged at 40.05 cents for the Fiscal Year ending June 30, 2023. Major revenues were budgeted with projected increases as compared to the Fiscal Year ended June 30, 2022 actual results: local sales taxes – a 3.75% increase; statewide sales tax – a 3.75% increase; occupancy tax – a 1.0% increase; and land transfer tax – a 5.0% increase. Appropriated fund balance was budgeted at \$3,117,326 or 2.51% of the total budget. Unassigned fund balance at the end of the Fiscal Year ending June 30, 2023 was projected to be greater than the target percentage.

The expenditure budget was adopted with additions and increases that included the following: (i) \$2,221,762 for a 5% cost of living pay adjustment for full-time and part-time benefits eligible employees, (ii) \$1,035,284 for a 3% employer 401k Plan contribution, (iii) \$733,521 for an additional increase over the planned budget for Dare County

Schools local current expense funding, which includes \$250,000 for additional teacher supplements (the total local current expense increase from 2022 was \$1,450,724), and (iv) \$698,593 for a salary step plan for employees.

## **Pension Plans**

The County participates in the North Carolina Local Governmental Employees' Retirement System.

*North Carolina Local Governmental Employees' Retirement System* — The North Carolina Local Governmental Employees' Retirement System ("LGERS") is a service agency administered through a board of trustees by the State for public employees of counties, cities, boards, commissions and other similar governmental entities. While the State Treasurer is the custodian of LGERS funds, administrative costs are borne by the participating employer governmental entities. The State makes no contributions to LGERS.

LGERS provides, on a uniform LGERS-wide basis, retirement and, at each employer's option, death benefits from contributions made by employers and employees. Employee members contribute 6% of their individual compensation. Each new employer makes a normal contribution plus, where applicable, a contribution to fund any accrued liability over a 24-year period. The contribution rate for the County was 11.35% of eligible payroll for general employees and 12.10% of eligible payroll for law enforcement officers for the Fiscal Year ended June 30, 2022. The accrued liability contribution rate is determined separately for each employer and covers the liability of the employer for benefits based on employees' service rendered prior to the date the employer joins LGERS.

Members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or any age with 30 years of creditable service. Members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Benefit payments are computed by taking an average of the annual compensation for the four consecutive years of membership service yielding the highest average. This average is then adjusted by a percentage formula, by a total years of service factor, and by an age service factor if the individual is not eligible for unreduced benefits.

Contributions to LGERS are determined on an actuarial basis.

Financial statements and required supplementary information for LGERS are included in the Annual Comprehensive Financial Report ("ACFR") for the State. Please refer to the State's ACFR for additional information.

For additional information concerning the County's participation in LGERS, and other pension plans which the County administers or in which the County participates (the Law Enforcement Officers' Special Separation Allowance, the Supplemental Retirement Income Plan of North Carolina and the Register of Deeds Supplemental Pension Fund) see the Notes to the County's Audited Financial Statements in Appendix A.



## **Other Post-Employment Benefits**

The County provides certain other post-employment benefits (“OPEB”) as part of the total compensation offered to attract and retain the services of qualified employees. The County provides post-retirement healthcare benefits through the Post-employment Healthcare Benefits Plan (“HCB Plan”) as a single-employer defined benefit plan to cover employees retired under LGERS.

The County has elected to partially pay the future cost of coverage for the benefits dependent upon the eligible retiree’s length of service with the County. Current retirees (and spouses) hired before July 1, 1999 are not required to make contributions. For all employees hired on or after July 1, 1999 but before June 19, 2007, employees pay nothing for employee-only coverage, and 15% of the estimated premium cost for employee/child or family coverage. For all employees hired on or after June 19, 2007, the County provides, for pre-65 retirees, employee-only coverage at 90% of the cost for a retiree with 20 years of employment with the County, at 95% of the cost for a retiree with 25 years of employment with the County, and at 100% of the cost for a retiree with 30 years of employment with the County. For post-65 retirees, the County provides employee-only coverage through a Medicare Supplement policy and a Medicare Part D policy at the same percentage rates above. Surviving spouses pay 15% of the employee-only estimated premium. The Board may amend plan provisions at any time.

For the Fiscal Year ended June 30, 2022, the actuarially determined annual required contribution (“ARC”) was 0% of covered payroll and the County contributed 14.8% of covered payroll. There were no contributions made by employees. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover each year’s normal cost and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. As of January 1, 2022, the most recent actuarial valuation date, the HCB Plan was 2.36% funded through an irrevocable trust. The actuarial accrued liability for benefits was \$124,618,214 and the actuarial value of assets was \$2,937,502, resulting in a net OPEB liability of \$121,680,712. The covered payroll (annual payroll of active employees covered by the plan) was \$38,909,715, and the ratio of net OPEB liability to covered payroll was 312.7%.

See Note 8 “Other Post-Employment Benefits – Health Benefits” in the Notes to the Financial Statements of Appendix A hereto for a more complete description of such benefits and the County’s obligations thereunder.

The County is required by State law to administer a public employee retirement system (the “Separation Allowance”), a single-employee defined benefit pension plan to provide special separation benefits to certain County sworn law enforcement officials. The County administers the Separation Allowance through an irrevocable trust agreement dated October 4, 2021. A Board resolution of that same date appointed the County Manager, the Finance Director and the Human Resources Director as trustees and granted the trustees the authority necessary to perform all duties and obligations related to the trust. Management of the Separation Allowance is vested in the trust trustees. The County does not issue separate Separation Allowance financial statements, and the Separation Allowance irrevocable trust is accounted for as a Pension Trust Fund. Benefit payments are accounted for in a legally budgeted Law Enforcement Officers’ Special Separation Allowance Fund which is consolidated into the General Fund.

For the Fiscal Year ended June 30, 2022, the actuarially determined ARC was 0% of covered payroll and the County contributed 75.6% of covered payroll. There were no contributions made by employees. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover each year’s normal cost and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. As of January 1, 2022, the most recent actuarial valuation date, the HCB Plan was 108.99% funded through an irrevocable trust. The actuarial accrued liability for benefits was \$2,225,316 and the actuarial value of assets was \$2,425,335, resulting in a net asset of \$200,019. The covered payroll (annual payroll of active employees covered by the plan) was \$3,750,241, and the ratio of net liability to covered payroll was -5.3%.

See Note 7.C “Pension Plan Obligations – Law Enforcement Officers’ Special Separation Allowance” in the Notes to the Financial Statements of Appendix A hereto for a more complete description of such benefits and the County’s obligations thereunder.

## **Contingent Liabilities**

The County has no contingent liabilities which, in the opinion of the County Attorney, would adversely and materially affect the County's ability to meet its financial obligations.

## **CONTINUING DISCLOSURE**

In the Contract, the County will undertake, for the benefit of the registered and beneficial Owners of the 2023 Bonds, to provide to the MSRB:

(a) by not later than seven months after the end of each Fiscal Year, beginning with the Fiscal Year ending June 30, 2023, the audited financial statements of the County for such Fiscal Year, if available, prepared in accordance with Section 159-34 of the General Statutes of North Carolina, as it may be amended from time to time, or any successor statute, or if such audited financial statements are not then available, unaudited financial statements of the County for such Fiscal Year to be replaced subsequently by audited financial statements to the County to be delivered within 15 days after such audited financial statements become available for distribution;

(b) by not later than seven months after the end of each Fiscal Year, beginning with the Fiscal Year ending June 30, 2023, the financial and statistical data as of a date not earlier than the end of such Fiscal Year for the type of information included under headings "THE COUNTY – Debt Information" and "– Tax Information" (including subheadings thereunder but excluding any information on overlapping or underlying units) in this Official Statement, to the extent such items are not included in the financial statements referred to in (a) above;

(c) in a timely manner, not in excess of ten business days after the occurrence of the event, notice of any of the following events with respect to the 2023 Bonds:

- (1) principal and interest payment delinquencies;
- (2) non-payment related defaults, if material;
- (3) unscheduled draws on debt service reserves reflecting financial difficulties;
- (4) unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) substitution of credit or liquidity providers, or their failure to perform;
- (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notice of Proposed Issue (IRS Form 5701-TEB) or other material or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
- (7) modification to the rights of the beneficial owners of the 2023 Bonds, if material;
- (8) call of any of the 2023 Bonds, excluding any mandatory sinking fund prepayment, if material, and tender offers;
- (9) defeasances of any of the 2023 Bonds;
- (10) release, substitution or sale of any property securing repayment of the 2023 Bonds, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the County;
- (13) the consummation of a merger, consolidation, or acquisition involving the County or the sale of all or substantially all of the assets of the County, other than in the ordinary course of business, the entry into a

definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

- (14) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (15) incurrence of a financial obligation (as defined below) of the County, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the County, any of which affect Owners of the 2023 Bonds, if material; and
- (16) default, event of acceleration, termination event, modification of terms or other similar events under the terms of a financial obligation of the County, any of which reflect financial difficulties; and

(d) in a timely manner, notice of the failure of the County to provide required annual financial information described in (a) or (b) above on or before the date specified.

“*Financial obligation*” means (a) a debt obligation, (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or (c) a guarantee of an obligation described in either clause (a) or (b) above. The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with Rule 15c2-12 issued under the Securities Exchange Act of 1934, as it may be amended from time to time (“Rule 15c2-12”).

At present, Section 159-34 of the General Statutes of North Carolina requires the County’s financial statements to be prepared in accordance with generally accepted accounting principles and to be audited in accordance with generally accepted auditing standards.

All documents provided to the MSRB as described above will be provided in an electronic format as prescribed by the MSRB and accompanied by identifying information as prescribed by the MSRB. The County may discharge its undertaking described above by providing such information in a manner the SEC subsequently authorized in lieu of the manner described above.

The Contract will also provide that the undertaking described above is enforceable by the Trustee or any beneficial owner of the 2023 Bonds including an action for specific performance, but the County’s failure to comply with the undertaking will not constitute an Event of Default under the Indenture and will not result in acceleration of the payment of the 2023 Bonds. An action must be instituted, had and maintained in the manner provided in this paragraph for the benefit of all registered and beneficial owners of the 2023 Bonds.

Pursuant to the Contract, the County will reserve the right to modify from time to time the information to be provided or the format of the presentation of such information to the extent necessary or appropriate in the judgment of the County, provided that any such modification will be done in a manner consistent with Rule 15c2-12, and provided further that:

(a) any such modification may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of the County;

(b) the information to be provided, as modified, would have complied with the requirements of Rule 15c2-12 as of the date of this Official Statement, after taking into account any amendments or interpretations of Rule 15c2-12, as well as any changes in circumstances; and

(c) any such modification does not materially impair the interests of the owners or beneficial owners of the 2023 Bonds, as determined either by nationally recognized bond counsel or by the approving vote of the Owners of a majority in principal amount of the 2023 Bonds pursuant to the terms of the Indenture.

Any annual financial information containing modified operating data or financial information is required to explain, in narrative form, the reasons for the modification and the impact of the change in the type of operating data or financial information being provided.

The undertaking described above will terminate upon payment, or provision having been made for payment in a manner consistent with Rule 15c2-12, in full of the principal of and interest on all of the 2023 Bonds.

The County entered into two financing agreements on March 28, 2022, each of which represented the incurrence of a financial obligation under Rule 15c2-12, but did not file material event notices within ten business days as required by Rule 15c2-12. The County uploaded both financing agreements on EMMA on June 7, 2022, and the County formally updated its written financial policies to contemplate required filings of material event notices related to the incurrence of financial obligations on September 6, 2022. There have been instances in the last five years in which the County's continuing disclosure filings on the EMMA system did not link to each appropriate CUSIP number. Otherwise, the County is not aware of any instances of its failure in the previous five years to comply in all material respects with its existing continuing disclosure undertakings pursuant to Rule 15c2-12.

## **THE LOCAL GOVERNMENT COMMISSION**

The Contract has been approved by the LGC. The LGC is composed of nine members: the State Treasurer, the Secretary of State, the State Auditor, the Secretary of Revenue and five others by appointment (three by the Governor, one by the General Assembly upon the recommendation of the President Pro Tempore of the Senate and one by the General Assembly upon recommendation of the Speaker of the House of Representatives). The State Treasurer serves as Chairman and selects the LGC's Secretary, who heads the LGC's administrative staff.

A major function of the LGC is the approval, sale and delivery of substantially all North Carolina local government general obligation and revenue bonds and notes and the approval of contracts entered into under Section 160A-20 of the North Carolina General Statutes. A second key function is monitoring certain fiscal and accounting standards prescribed for units of local government by The Local Government Budget and Fiscal Control Act. In addition, the LGC furnishes, upon request, on-site assistance to units of local government concerning existing financial and accounting systems as well as aid in establishing new systems. Further, educational programs and materials are provided for local officials concerning finance and cash management.

## **LEGAL MATTERS**

Certain legal matters related to the authorization, execution, sale and delivery of the 2023 Bonds are subject to the approval of Parker Poe Adams & Bernstein LLP, Charlotte, North Carolina, Bond Counsel. Certain legal matters will be passed upon for the County by Robert L. Outten, Esq., County Attorney, for the Corporation by Parker Poe Adams & Bernstein LLP, Charlotte, North Carolina, and for the Underwriters by Pope Flynn, LLC, Charlotte, North Carolina.

## **TAX TREATMENT**

### **General**

On the date of execution and delivery of the 2023 Bonds, Parker Poe Adams & Bernstein LLP, Charlotte, North Carolina ("Bond Counsel"), will render an opinion that, under existing law, (1) assuming compliance by the County with certain provisions of the Internal Revenue Code of 1986, as amended (the "Code"), the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds (a) is excludable from gross income for federal income tax purposes, and (b) is not an item of tax preference for purposes of the federal individual alternative minimum tax. Bond Counsel observes that, for tax years beginning after December 31, 2022, the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax..

The Code imposes various restrictions, conditions and requirements relating to the exclusion of interest on obligations, such as the 2023 Bonds, from gross income for federal income tax purposes, including, but not limited to, the requirement that the County rebate certain excess earnings on proceeds and amounts treated as proceeds of the 2023 Bonds to the United States Treasury, restrictions on the investment of such proceeds and other amounts,

and restrictions on the ownership and use of the facilities financed or refinanced with proceeds of the 2023 Bonds. The foregoing is not intended to be an exhaustive listing of the post-issuance tax compliance requirements of the Code, but is illustrative of the requirements that must be satisfied by the County subsequent to the execution and delivery of the 2023 Bonds to maintain the excludability of the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds from gross income for federal income tax purposes. Bond Counsel's opinion is given in reliance on certifications by representatives of the County as to certain facts material to the opinion and the requirements of the Code.

The County has covenanted to comply with all requirements of the Code that must be satisfied subsequent to the execution and delivery of the 2023 Bonds in order that the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds be, or continue to be, excludable from gross income for federal income tax purposes. The opinion of Bond Counsel assumes compliance by the County with such covenants, and Bond Counsel has not been retained to monitor compliance by the County with such covenants subsequent to the date of execution and delivery of the 2023 Bonds. Failure to comply with certain of such requirements may cause the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds to be included in gross income for federal income tax purposes retroactive to the date of execution and delivery of the 2023 Bonds. No other opinion is expressed by Bond Counsel regarding the federal tax consequences of the ownership of or the receipt, accrual or amount of interest with respect to the 2023 Bonds.

If the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds subsequently becomes included in gross income for federal income tax purposes due to a failure by the County to comply with any requirements described above, the County is not required to prepay the 2023 Bonds or to pay any additional interest or penalty.

The Internal Revenue Service has established an ongoing program to audit tax-exempt obligations to determine whether interest on such obligations is includible in gross income for federal income tax purposes. Bond Counsel cannot predict whether the Internal Revenue Service will commence an audit of the 2023 Bonds. Prospective purchasers and owners of the 2023 Bonds are advised that, if the Internal Revenue Service does audit the 2023 Bonds, under current Internal Revenue Service procedures, at least during the early stages of an audit, the Internal Revenue Service will treat the County as the taxpayer, and the owners of the 2023 Bonds may have limited rights, if any, to participate in such audit. The commencement of an audit could adversely affect the market value and liquidity of the 2023 Bonds until the audit is concluded, regardless of the ultimate outcome.

Prospective purchasers of the 2023 Bonds should be aware that ownership of the 2023 Bonds and the accrual or receipt of portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property or casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain Subchapter S Corporations with "excess net passive income," foreign corporations subject to the branch profits tax, life insurance companies and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry the 2023 Bonds. Bond Counsel does not express any opinion as to any such collateral tax consequences. Prospective purchasers of the 2023 Bonds should consult their own tax advisors as to the collateral tax consequences.

Proposed legislation is considered from time to time by the United States Congress that, if enacted, would affect the tax consequences of owning the 2023 Bonds. No assurance can be given that any future legislation, or clarifications or amendments to the Code, if enacted into law, will not contain provisions which could cause the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds to be subject directly or indirectly to federal, state or local income taxation, adversely affect the market price or marketability of the 2023 Bonds or otherwise prevent the owners of the 2023 Bonds from realizing the full current benefit of the status of the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds.

Bond Counsel is further of the opinion that, under existing law, the portion of the Installment Payments designated and paid as interest with respect to the 2023 Bonds is exempt from State of North Carolina income taxation.

Bond Counsel's opinion is based on existing law, which is subject to change. Such opinion is further based on factual representations made to Bond Counsel as of the date thereof. Bond Counsel assumes no duty to update or

supplement its opinion to reflect any facts or circumstances that may thereafter come to Bond Counsel's attention, or to reflect any changes in law that may thereafter occur or become effective. Moreover, Bond Counsel's opinion is not a guarantee of a particular result, and is not binding on the Internal Revenue Service or the courts; rather, such opinion represents Bond Counsel's professional judgment based on its review of existing law, and in reliance on the representations and covenants that Bond Counsel deems relevant to such opinion. Bond Counsel's opinion expresses the professional judgment of the attorneys rendering the opinion regarding the legal issues expressly addressed therein. By rendering its opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment, of the transaction on which the opinion is rendered, or of the future performance of the County, nor does the rendering of such opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

### **Original Issue Premium**

As indicated on the inside cover page, the 2023 Bonds, are being sold at initial offering prices which are in excess of the principal amount payable at maturity. The difference between (a) the initial offering prices to the public (excluding bond houses and brokers) at which a substantial amount of the 2023 Bonds is sold and (b) the principal amount payable at maturity of such 2023 Bonds constitutes original issue premium, which original issue premium is not deductible for federal income tax purposes. In the case of an owner of a 2023 Bond, however, the amount of the original issue premium which is treated as having accrued over the term of such 2023 Bond is reduced from the owner's cost basis of such 2023 Bond in determining, for federal income tax purposes, the taxable gain or loss upon the sale, redemption or other disposition of such 2023 Bond (whether upon its sale, redemption or payment at maturity). Owners of 2023 Bonds should consult their tax advisors with respect to the determination, for federal income tax purposes, of the "adjusted basis" of such 2023 Bonds upon any sale or disposition and with respect to any state or local tax consequences of owning a 2023 Bond.

### **LITIGATION**

No litigation is now pending in any court seeking to restrain or enjoin the authorization, execution or delivery of the 2023 Bonds or contesting the authority of proceedings for the authorization, execution or delivery of the 2023 Bonds or the validity thereof, or the creation, organization, corporate existence or powers of the Corporation or the County, or the title of any of the present officers thereof to their respective titles or the authority or proceedings for the execution and delivery of the Contract or the Indenture by the Corporation or the County.

### **RATINGS**

Moody's Investors Service and S&P Global Ratings, a business unit of Standard & Poor's Financial Services LLC have assigned ratings of "Aa2" and "AA," respectively, to the 2023 Bonds. The ratings reflect only the views of such rating agencies, and an explanation of the significance of such ratings may be obtained from such rating agencies. Certain information and materials not included in this Official Statement were furnished to such rating agencies. There is no assurance that such ratings will continue for any given period of time or that such ratings will not be revised downward or withdrawn entirely if, in the judgment of such rating agencies, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the 2023 Bonds.

### **UNDERWRITING**

The Underwriters have agreed under the terms of a Contract of Purchase to purchase all of the 2023 Bonds, if any of the 2023 Bonds are to be purchased. The 2023 Bonds will be purchased at a price equal to 100% of the principal amount thereof, plus original issue premium of \$5,286,469.50, less an Underwriters' discount of \$229,681.51. The Underwriters' obligation to purchase the 2023 Bonds is subject to certain terms and conditions set forth in such Contract of Purchase.

The Underwriters intend to offer the 2023 Bonds to the public initially at the offering prices set forth on the inside cover page of this Official Statement, which offering prices may subsequently be changed from time to time

by the Underwriters without any requirement of prior notice. The Underwriters have reserved the right to permit other securities dealers who are members of the Financial Industry Regulatory Authority to assist in selling the 2023 Bonds. The Underwriters may offer and sell the 2023 Bonds to certain dealers (including dealers depositing 2023 Bonds into investment trusts) at prices lower than the public offering prices set forth on the inside cover page of this Official Statement or otherwise allow concessions to such dealers who may re-allow concessions to other dealers. Any discounts or commissions that may be received by such dealers in connection with the sale of the 2023 Bonds will be deducted from the Underwriters' underwriting profits.

Piper Sandler & Co. has entered into a distribution agreement (the "Distribution Agreement") with Charles Schwab & Co., Inc. ("CS&Co.") for the retail distribution of certain securities offerings, including the 2023 Bonds, at the original issue prices. Pursuant to the Distribution Agreement, CS&Co. will purchase the 2023 Bonds from Piper Sandler & Co. at the original issue price less a negotiated portion of the selling concession applicable to any 2023 Bonds that CS&Co. sells.

PNC Capital Markets LLC is acting as an Underwriter of the 2023 Bonds. PNC Capital Markets LLC and PNC Bank, National Association are both wholly-owned subsidiaries of PNC Financial Services Group, Inc. PNC Capital Markets LLC is not a bank, and is a distinct legal entity from PNC Bank, National Association. PNC Bank, National Association has banking and financial relationships with the County.

PNC Capital Markets LLC may offer to sell to its affiliate, PNC Investments, LLC ("PNCI"), securities in PNC Capital Markets LLC's inventory for resale to PNCI's customers.

#### **MISCELLANEOUS**

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement, and its distribution and use by the Underwriters, has been duly authorized and approved by the Corporation and the County.

This page intentionally left blank.



**APPENDIX A**  
**FINANCIAL STATEMENTS OF**  
**THE COUNTY OF DARE, NORTH CAROLINA**

This page intentionally left blank.

### Dare County, North Carolina



---

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Year Ended June 30, 2022

### Management's Discussion and Analysis

---

As management of Dare County, we offer readers of Dare County's financial statements this narrative overview and analysis of the financial activities of Dare County for the fiscal year ended June 30, 2022. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the County's financial statements, which follow this narrative.

### Financial Highlights

---

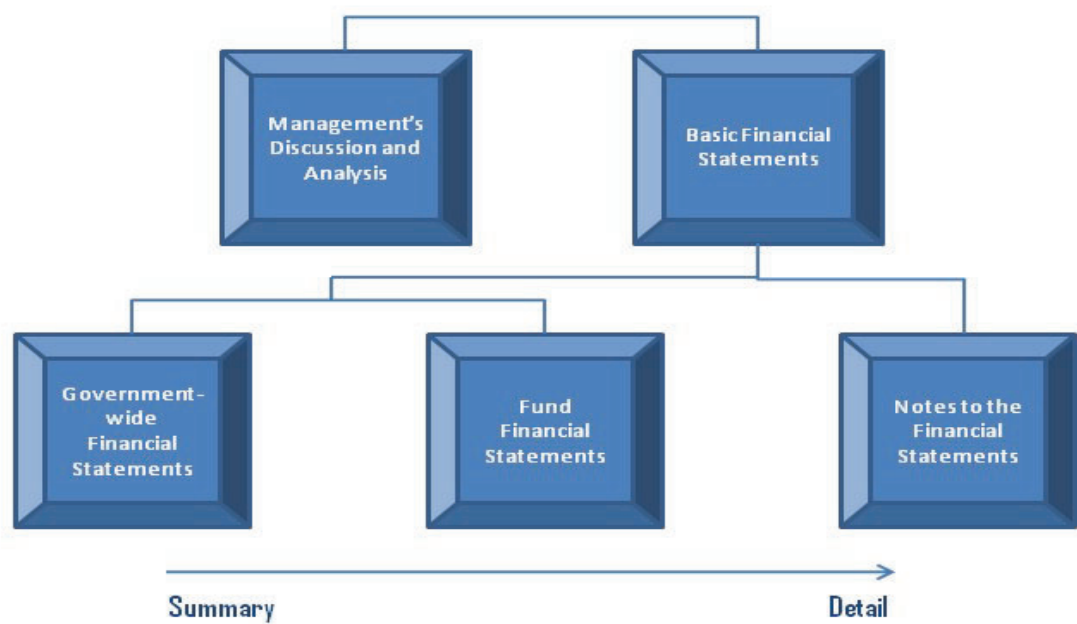
- The assets and deferred outflows of Dare County exceeded its liabilities and deferred inflows at the close of the fiscal year by \$160,030,249 (*net position*).
- The County's total net position increased by \$61,855,927, primarily due to positive revenue performance and significant decreases in retiree health and pensions liabilities.
- As of the close of the current fiscal year, Dare County's governmental funds reported combined ending fund balances of \$192,145,845, an increase of \$50,594,615 from the prior year. The increase resulted from:
  - A consolidated General Fund increase of \$26,744,523 from revenue performance and favorable expenditures performance made possible by an American Rescue Plan grant of \$7,188,564;
  - An increase of \$15,054,561 in the Capital Projects Fund from bond issuances; and
  - An increase of \$6,608,150 in the Beach Nourishment Fund from revenue performance and expenditure savings from unavailability of U.S. Army Corp of Engineers dredges.
- After restrictions, commitments and assignments, approximately 21 percent of the total fund balances, or \$41,087,401, is available for spending at the government's discretion (*unassigned fund balance*) and \$39,674,703 is available for beach nourishment.
- At the end of the current fiscal year, unassigned fund balance in the General Fund was \$41,087,401 or 34.53 percent of unconsolidated General Fund revenues for the current fiscal year, exceeding the County's policy of a minimum of 21 percent.
  - Unassigned fund balance plus fund balance restricted for stabilization by State statute (available fund balance) is \$60,937,130 or 51.22 percent of unconsolidated General Fund revenues for the current fiscal year.
- Dare County's total debt increased by \$22,978,999 (par value) (19.33 percent) during the current fiscal year. Principal payments for the fiscal year were \$22,014,641. New debt issuances consisted of limited obligation bonds for beach nourishment of \$37,667,722 and \$3,000,000 for property, and vehicle and equipment installment financings of \$4,325,918.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Dare County’s basic financial statements. The County’s basic financial statements consist of three components; 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements (see Figure 1). The basic financial statements present two different views of the County through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader’s understanding of the financial condition of Dare County.

Required Components of Annual Financial Report

Figure 1



### Basic Financial Statements

---

The first two statements in the basic financial statements are the *Government-wide Financial Statements*. They provide both short and long-term information about the County's financial status.

The next statements are *Fund Financial Statements*. These statements focus on the activities of the individual parts of the County's government. These statements provide more detail than the government-wide statements. There are four parts to the Fund Financial Statements: 1) the governmental funds statements; 2) the budgetary comparison statements; 3) the proprietary fund statements; and 4) the fiduciary fund statements.

The next section of the basic financial statements is the *notes*. The notes to the financial statements explain in detail some of the data contained in those statements. After the notes, *supplemental information* is provided to show details about the County's non-major governmental funds and internal service funds, all of which are added together in one column on the basic financial statements. Budgetary information required by North Carolina General Statutes also can be found in this part of the statements.

Directly following the notes is the required supplementary information. This section contains funding information about the County's pensions and other post-employment benefits.

### Government-wide Financial Statements

---

The government-wide financial statements are designed to provide the reader with a broad overview of the County's finances, similar in format to a financial statement of a private-sector business. The government-wide statements provide short and long-term information about the County's financial status as a whole.

The *statement of net position* presents information on all of Dare County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the differences between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the County's financial condition.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of Dare County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portions of their costs through user fees and charges (*business-type activities*). The governmental activities of Dare County include education, public safety, human services, environmental protection, general government, economic and physical development and culture and recreation. The business-type activities of the County include the production and sale of treated water.

The government-wide financial statements include not only Dare County itself (known as the *primary government*), but also eleven legally separate entities for which the County is financially accountable. Financial information for seven of these *component units* is reported separately from the information presented for the primary government itself (the Dare County Airport Authority, the Dare County Alcoholic Beverage Control Board, the Dare County Tourism Board, the Rodanthe-Waves-Salvo Community Center District, the Wanchese Community Center District, the Stumpy Point Community Center District, and the Hatteras Village Community Center District) (pages 44-45 of the report). The Other Post-Employment Benefits Fund and the Law Enforcement Officers Special Separation Allowance Trust Fund, although legally separate, functions as integral parts of the County primary government. Two component units do not issue financial statements and do not appear in the combined financial statements.

The government-wide financial statements can be found on pages 30-31 of the report.

### Fund Financial Statements

---

The fund financial statements provide a more detailed look at the County's most significant activities. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Dare County, like all other governmental entities in North Carolina, uses fund accounting to ensure and reflect compliance (or non-compliance) with finance-related legal requirements, such as the General Statutes or the County's budget ordinance. All of the funds of Dare County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** – *Governmental funds* are used to account for those functions reported as *governmental activities* in the government-wide financial statements. Most of the County's basic services are accounted for in governmental funds. These funds focus on how assets can readily be converted into cash flow in and out, and what monies are left at year-end that will be available for spending in the next year. Governmental funds are reported using an accounting method called *modified accrual accounting*. This method also has a current financial resources focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the County's programs. The relationship between government activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation that is a part of the fund financial statements.

Dare County maintains twenty-one individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Beach Nourishment Fund, and the Capital Projects Fund which are considered major funds. The legally separately budgeted Capital Investment Fund, Disaster Recovery Fund, the Law Enforcement Officers' Special Separation Allowance Activity Fund, the North Carolina Office of Recovery and Resiliency Grant Fund, the Home Health and Hospice Fund, and the Community Development Housing Fund are consolidated into the General Fund. Data from the other thirteen governmental funds combine into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

Dare County adopts an annual budget for its General Fund, as required by the General Statutes. The budget is a legally adopted document that incorporates input from the citizens of the County, the management of the County, and the decisions of the Board about which services to provide and how to pay for them. It also authorizes the County to obtain funds from identified sources to finance these current period activities. The budgetary statement provided for the General Fund demonstrates how well the County complied with the budget ordinance and whether or not the County succeeded in providing the services as planned when the budget was adopted. The budgetary comparison statement uses the budgetary basis of accounting and is presented using the same format, language, and classifications as the legal budget document. The statement shows four columns: 1) the original budget as adopted by the board; 2) the final budget as amended by the board; 3) the actual resources, charges to appropriations, and ending balances in the General Fund; and 4) the difference or variance between the final budget and the actual resources and charges. The basic governmental fund financial statements can be found on pages 32-37 of this report.

**Proprietary Funds** – Dare County maintain two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses an enterprise fund to account for its water production and distribution operation. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. Dare County uses internal services funds to account for its insurance activities and for its fleet maintenance operations. Because both of these services predominately benefit governmental rather than business-type functions, they have been included with *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water operation, which is considered to be a major fund of the County. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the form of *combining statements* elsewhere in this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

The basic proprietary fund financial statements can be found on pages 38-41 of this report.

**Fiduciary Funds** – Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. Dare County has nine fiduciary funds, two pension (and other employee benefit) trust funds and seven custodial funds.

The basic fiduciary fund financial statements can be found on pages 42-43 of this report.

**Notes to the Financial Statements** – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47-112 of this report.

**Other Information** – In addition to the basic financial statements and accompanying notes, this report includes certain required supplementary information concerning Dare County's progress in funding its obligation to provide pensions and OPEB to its employees. Required supplementary information can be found on pages 114-123 of this report.

## Government-Wide Financial Analysis

---

Net position may serve over time as one useful indicator of a government's financial condition. The County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$160,030,249 as of June 30, 2022. The County's net position increased by \$61,855,927 for the fiscal year ended June 30, 2022.

The largest portion of net position reflects the County's net investment in capital assets (e.g. land, buildings, machinery and equipment), less any related debt still outstanding issued to acquire or construct those items, was \$154,562,685. Dare County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although Dare County's net investment in its capital assets is reported net of the outstanding related debt, the resources needed to repay that debt must be provided by other sources, since the capital assets cannot be used to liquidate these liabilities. The County has recorded \$25,941,894 of school related debt, which decreases net position, but does not record the related asset, although the County holds title to the school assets financed, the assets are leased to the school system until the termination of the debt upon which time title reverts to the school system.

An additional portion of Dare County's net position represents resources that are subject to external restrictions on how they may be used. The unrestricted portion of (\$90,423,508) is negative due to the school debt previously discussed, due to the amount restricted for stabilization by State statute of \$41,439,991, due to the amount restricted by revenue bond covenants of \$17,434,060, due to the amount restricted for beach nourishment of \$34,562,417, and due to liabilities recorded on a full accrual and actuarial basis for pensions and OPEB (GASB 68, 73 and 75).

## Dare County's Net Position

Figure 2



	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	<u>Total</u>
	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>
Current and other assets	\$ 219,892,516	\$ 158,963,703	\$ 33,595,875	\$ 31,940,387	\$ 253,488,391	\$ 190,904,090
Capital assets	179,782,007	164,947,433	67,043,993	66,704,886	246,826,000	231,652,319
Total assets	399,674,523	323,911,136	100,639,868	98,645,273	500,314,391	422,556,409
Deferred outflows of resources	33,572,182	41,781,140	4,013,758	5,254,035	37,585,940	47,035,175
Long-term liabilities outstanding	222,803,558	273,359,904	33,154,829	40,663,026	255,958,387	314,022,930
Other liabilities	49,722,410	32,999,680	4,845,754	5,229,151	54,568,164	38,228,831
Total liabilities	272,525,968	306,359,584	38,000,583	45,892,177	310,526,551	352,251,761
Deferred inflows of resources	58,281,917	17,597,258	9,061,614	1,629,222	67,343,531	19,226,480
Net position:						
Net investment in capital assets	109,016,078	117,699,730	45,546,607	43,817,387	154,562,685	161,517,117
Restricted	78,457,012	60,990,918	17,434,060	16,991,916	95,891,072	77,982,834
Unrestricted	(85,034,270)	(136,955,214)	(5,389,238)	(4,431,394)	(90,423,508)	(141,386,608)
Total net position	\$ 102,438,820	\$ 41,735,434	\$ 57,591,429	\$ 56,377,909	\$ 160,030,249	\$ 98,113,343

Several particular aspects of the County's financial operations positively influenced the total unrestricted governmental net position:

- Positive revenue performance - see the following section, Financial Analysis of the County's Funds;
- Continued diligence in the collection of property taxes by maintaining a high current year collection percentage of 99.64 percent, well above the statewide average for like-sized counties of 97.96 percent (2020);
- Continued low cost of debt due to maintenance of the County's debt ratings, debt principal retirement levels from aggressive principal amortizations, and monitoring and capturing debt refunding opportunities;
- Continuing accumulation of funds for beach nourishment projects of \$39,674,703;
- A thirty-one percent reduction in the post-employment retiree health liability from higher interest rates, an additional contribution to the related irrevocable trust, and prior policy changes beginning to effect the eligible population;
- Elimination of the \$3.1 million pension liability for the Law Enforcement Special Separation Allowance from a contribution to an irrevocable trust;
- A sixty percent reduction in the local government employees' retirement system pension liability; and
- Management's proactive stance on monitoring spending across departments to ensure budget compliance and promote expenditure savings from budget (11.53 percent in the General Fund).

Aspects of the County's financial operations that negatively influenced the total unrestricted governmental net position were borrowing for schools, with total outstanding school debt as of June 30, 2022 of \$25,941,894.



# Dare County Changes in Net Position

Figure 3



	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	<u>Total</u>
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$ 17,320,475	\$ 16,314,557	\$ 15,504,506	\$ 15,533,465	\$ 32,824,981	\$ 31,848,022
Operating grants and contributions	14,514,318	8,541,527	-	-	14,514,318	8,541,527
Capital grants and contributions	7,636,047	3,468,917	-	72,576	7,636,047	3,541,493
General revenues:						
Property taxes	74,000,282	72,455,907	-	-	74,000,282	72,455,907
Other taxes	65,329,636	60,552,268	-	-	65,329,636	60,552,268
Investment earnings (loss)	(1,865,050)	74,070	(436,403)	15,269	(2,301,453)	89,339
Other	6,165,469	2,528,108	105,457	313	6,270,926	2,528,421
Total revenues	<u>183,101,177</u>	<u>163,935,354</u>	<u>15,173,560</u>	<u>15,621,623</u>	<u>198,274,737</u>	<u>179,556,977</u>
Expenses:						
General government	14,313,696	18,812,097	-	-	14,313,696	18,812,097
Public safety	31,739,905	38,201,633	-	-	31,739,905	38,201,633
Transportation	820,333	816,139	-	-	820,333	816,139
Economic and physical development	20,108,017	18,341,353	-	-	20,108,017	18,341,353
Human services	13,634,323	19,558,687	-	-	13,634,323	19,558,687
Cultural and recreation	5,357,719	5,605,660	-	-	5,357,719	5,605,660
Education	26,805,735	26,765,510	-	-	26,805,735	26,765,510
Interest on long-term debt	2,654,743	1,055,836	-	-	2,654,743	1,055,836
Environmental protection	6,948,463	10,770,729	-	-	6,948,463	10,770,729
Water	-	-	14,035,876	15,133,258	14,035,876	15,133,258
Total expenses	<u>122,382,934</u>	<u>139,927,644</u>	<u>14,035,876</u>	<u>15,133,258</u>	<u>136,418,810</u>	<u>155,060,902</u>
Increase (decrease) in net position	60,718,243	24,007,710	1,137,684	488,365	61,855,927	24,496,075
Net position, July 1, restated	<u>41,720,577</u>	<u>17,727,724</u>	<u>56,453,745</u>	<u>55,889,544</u>	<u>98,174,322</u>	<u>73,678,247</u>
Net position, June 30	<u>\$ 102,438,820</u>	<u>\$ 41,735,434</u>	<u>\$ 57,591,429</u>	<u>\$ 56,377,909</u>	<u>\$ 160,030,249</u>	<u>\$ 98,174,322</u>

**Governmental activities.** Governmental activities increased the County's net position by \$60,718,243. Key elements of this change were:

- Net Position:
  - An increase from the activities of the General Fund of \$26,744,523 (modified accrual basis);
  - An increase from the activities of internal service funds of \$1,620,605;
- Revenues:
  - Continued strong revenue collections since the COVID-19 pandemic;
  - Continued strong revenue performance related to real estate;
- Expenses:
  - Extended delivery times for goods, equipment, and vehicles resulting in expenditure savings and \$4.5 million of outstanding purchase orders at year-end;

## MANAGEMENT'S DISCUSSION AND ANALYSIS

- Management's proactive stance and emphasis on monitoring spending across departments to ensure budget compliance and promote savings from budget;
- Decreased interest on long term debt from debt levels reductions; and
- A federal American Rescue Plan grant of \$7.2 million that enabled the same amount of public safety salaries and fringes expenditure savings in the General Fund.

**Business-type activities:** Business-type activities increased Dare County's net position by \$1,137,684. Key elements of this increase were:

- Growth in the existing customer base of 2.1 percent, now at 21,343;
- Increased tourism levels (see immediately below);
- Continued reductions in per account and per capita water consumption;
- Decreases in pension and OPEB expenses; and
- Prudent management of expenses in successful efforts to limit the growth of operating expenses.

## Financial Analysis of the County's Funds

As noted earlier, Dare County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

All budgetary results were affected by the emergence of the global COVID-19 pandemic in March 2020. The disruption to the local economy occurred after a strong 2019 tourism season. The local economy rebounded quickly with results exceeding those of 2019 from June 2020 to date, likely due to the county's suitability to social distancing and the rental home inventory available for teleworking and remote schooling, as shown in the following table.

### *Actual Revenue Percentage Change from the Same Period of the Prior Year*

Revenue Source	FY 2020 Through February	FY 2020 Through May	FY 2020 Actual	FY 2021 Actual	FY 2022 Actual
Article 39 Sales Tax	+5.72%	<1.99%>	<0.17%>	+30.39%	+10.81%
Article 40 Sales Tax	+7.77%	+3.21%	+3.92%	+16.32%	+13.24%
Article 42 Sales Tax	+4.37%	<2.63%>	<0.68%>	+31.55%	+11.07%
Occupancy Tax	+2.78%	<6.29%>	<4.82%>	+50.27%	+7.53%
Land Transfer Tax	+14.58%	<0.31%>	+0.41%	+126.43%	+4.75%
Register of Deeds	+14.32%	+0.51%	+4.81%	+111.37%	<0.46%>

**Governmental Funds.** The focus of Dare County's governmental funds is to provide information on near-term inflows, outflows, and balances of usable resources. Such information is useful in assessing Dare County's financing requirements. Specifically, fund balance available for appropriation can be a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the chief operating fund of Dare County. At the end of the current fiscal year, fund balance unassigned in the General Fund was \$41,087,401 (an increase of \$6,718,904), while total fund balance increased by \$26,744,523 to \$99,072,656. If fund balance required to be shown as restricted by State statute for stabilization is included with unassigned fund balance, the amount is \$60,937,130 (available fund balance), an increase of \$7,671,247, or 51.22 percent of current year unconsolidated revenues. The County's percentage of unassigned fund balance was 34.53 percent at fiscal year-end, exceeding the County's policy 21 percent of current year unconsolidated General Fund revenues by \$16,102,954.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

At June 30, 2022, the governmental funds of Dare County reported a combined fund balance of \$192,145,845, a \$50,594,615 or 36 percent increase from last year. The primary reasons are:

- An increase in the General Fund of \$26,744,523 from revenue performance (per above) from sales taxes, occupancy tax, ABC Board profits, Register of Deeds fees, the local realty transfer tax, and from expenditures savings made possible by an American Rescue Plan grant of \$7,188,564;
- An increase of \$15,054,561 in the Capital Projects Fund from debt proceeds of the Series 2021B and 2022A&B Limited Obligation Bonds; and
- An increase of \$6,608,150 in the Beach Nourishment Fund from a 7.5 percent annual increase in occupancy tax revenue and from expenditure savings due to unavailability of U.S. Army Corp of Engineers dredges.

After restrictions, commitments and assignments, approximately 24 percent of the total fund balances, or \$41,087,401, is available for spending at the government's discretion (*unassigned fund balance*).

**General Fund (Unconsolidated) Budgetary Highlights:** During the fiscal year, the County revised the budget on several occasions. Generally, budget amendments fall into one of three categories: 1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; 2) amendments made to recognize new funding amounts from external sources, such as federal and State grants; and 3) increases in appropriations that become necessary to maintain services. Total amendments to the General Fund increased revenues and other financing sources by \$11,971,922 with \$8,754,367 of that amount in appropriated fund balance of prior year unassigned fund balance greater than the County's target amount. During the year the budget was amended to reflect \$2,005,017 of carryover items (undelivered and unfulfilled) from the prior year, \$3,311,436 for affordable and workforce housing projects, a \$1,000,000 additional contribution to the OPEB irrevocable trust, a \$2,834,902 contribution to the LEOSA irrevocable trust, \$990,732 for a one-time law enforcement records management system, \$699,741 and for a broadband grant match, a match to a State grant for a museum, and other one-time costs.

Revenues were \$6,742,140 over budget. Without budgetary offsets (see Sales and services below), revenues were \$8,038,787 over budget.

Ad valorem taxes were \$419,631 over budget due to a small decrease in the current year collection rate, from 99.68% to 99.64%, offset by tax base growth of 1.00 percent that was higher than the budgeted 0.22 percent.

Other taxes were \$7,351,413 over budget due to budgets which assumed a return to historically normal growth levels. As shown in the table on the prior page, sales and occupancy tax growth continued at elevated levels during 2022.

Unrestricted intergovernmental revenues were \$517,593 over budget due to ABC profits being over budget by \$379,990 from the same factors driving sales and occupancy tax growth.

Restricted intergovernmental revenues were \$1,026,346 under budget. \$893,411 of new grants were awarded and fully budgeted late in the fiscal year for storm water pumps, a storm water master plan study, and COVID mental health, most of which will be delivered or completed after the end of the 2022 fiscal year.

Permits and fees were \$1,634,164 over budget with Register of Deeds fees \$1,296,156 over budget due to recording activity continuing at elevated levels. Building permit fees were \$270,727 over budget. The budget for both items assumed a return to historically normal levels.

Sales and services revenues were \$810,851 under budget. Without \$1,627,003 of budgetary offsets used to show the cost of school nurses and school resources officers in the budget (with no actual revenue), sales and services were \$816,152 over budget. EMS fees were \$651,629 over budget as the budget assumed a return to historically normal levels. Recycling revenues were \$144,518 over budget after market price increases during the year.

Investment income was \$1,305,004 under budget after significant interest rate increases resulted in an *unrealized* loss which was recorded as required by GASB 31.

Expenditures were \$11,931,666 under budget (11.71 percent). Without the budgetary offsets mentioned above under Sales and Services of \$1,627,003; without other budgetary offsets of \$95,970; and without outstanding purchase orders at year-

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

end of \$3,144,262; expenditures were \$7,064,431 under budget (6.19 percent) as follows. Salaries and fringes were under budget due to higher levels of turnover and vacancies across most departments.

- Health Department (Human Services) expenditures were \$1,666,334 (18.7 percent) under budget. Salaries and fringes were \$955,382 under budget due to a turnover rate of 29 percent. Operating costs were \$684,324 from unspent grants awarded late in the fiscal year.
- Emergency Medical Services (Public Safety) expenditures were \$1,433,715 (9.35 percent) under budget. \$1,337,882 of that amount related to salaries and fringes due to a turnover rate of 15 percent.
- Social Services (Human Services) expenditures were \$1,145,868 (11.1 percent) under budget from salaries and fringes under budget of \$560,363 from a turnover rate of 13 percent, and from program expenditures under budget from decreased caseloads in foster care and special assistance to adults.
- Non-departmental (General Government) expenditures were under budget by \$583,451 (20.0 percent) due to \$350,000 of not yet expended special appropriations to nonprofits.
- Emergency Management (Public Safety) expenditures were \$574,608 (52.3 percent) under budget from \$424,998 of unspent grant funds due to extended equipment delivery times.
- Detention Center (Public Safety) expenditures were \$550,719 (19.3 percent) under budget due an 18 percent turnover rate (\$439,848 under budget) and favorable inmate medical costs (\$54,731 under budget).
- Tax Assessment (General Government) expenditures were \$485,549 (20.0 percent) under budget due a budgeted but not yet started aerial and street level photography contract.
- Communication (Public Safety) expenditures were under budget by \$444,166 (15.6 percent) from a 15 percent turnover rate (\$163,725), and a to be completed records management software project (\$268,968);
- Sheriff Department (Public Safety) expenditures were under budget by \$425,147 (10.3 percent) due to a turnover rate of 10 percent (\$375,298); and
- Facilities Maintenance (General Government) expenditures were under budget by \$404,804 (26.1 percent) due to a turnover rate of 31 percent (\$256,765), a to be completed maintenance contract (\$56,336), and unused maintenance budget (\$62,261).

**Other Legally Budgeted General Funds.** The County maintains six legally budgeted separate funds which are consolidated into the General Fund for financial reporting purposes.

Capital Investment Fund. The fund accounts for debt issuances for refundings, debt service, financed capital outlays, pay-as-you-go capital outlays, and funding for the capital improvements plan. The fund uses revenue sources restricted for capital or debt service for capital – the land transfer tax, restricted sales taxes, restricted lottery proceeds, as well as an annual transfer from the General Fund. Fund balance increased for fiscal year 2022 by \$8,351,764 from a planned increase and from the local realty transfer tax being \$6,454,867, or 227 percent, over budget, maintaining the 2021 level which increased 126 percent. The budget assumed a return to pre-2020 levels. Expenditures were \$1,990,226 under budget, mainly from unfilled and outstanding purchase orders at year-end of \$1,367,289 as deliveries of vehicles and equipment did not occur prior to year-end.

Disaster Recovery Fund. The fund accounts for all activities related to natural or other disasters and ongoing recovery and protection costs. Fund balance was maintained at the policy level.

Law Enforcement Officers' Special Separation Allowance Fund. The fund accounts for all payments related to the State mandated pension plan (Note 7.C). Fund balance decreased by \$2,182,328 from a transfer to the related irrevocable trust fund.

North Carolina Office of Recovery and Resiliency Grant Fund. The fund accounts for a \$1,000,000 grant awarded to the County by the State for recovery from the effects of Hurricane Dorian. The fund itself is required by the grant contract and provided relief to the General and Disaster Recovery funds.

Home Health and Hospice Fund. The fund accounts for the proceeds from the sale of the County's certificate of need of \$2,881,780. \$290,000 of the sale amount must remain restricted per the sale contract.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

**Community Development Housing Fund.** The fund accounts for \$10,500,000 from a one-time transfer from the General Fund which is expected to be used as a match to a low income housing tax credit project.

**Other Major Governmental Funds.** There are two other major governmental funds, the Beach Nourishment Fund and the Capital Projects Fund.

**Beach Nourishment Fund.** The fund accounts for all activities related to the County's beach nourishment program and is mainly funded by two cents of the County's occupancy tax, the two cents being restricted by State law for shoreline protection and mitigation. The fund accounts for debt service support to municipalities, County debt service, and operating costs such as sand fencing, easements, and feasibility and other studies. The fund ended fiscal year 2022 with a fund balance of \$39,674,703 after occupancy tax revenue exceeded budget by \$7,062,774, the budget for which assumed a return to more normal activity levels.

**Capital Projects Fund.** The fund accounts for all capital projects except those for the Dare County Schools and the County Water System. During fiscal year 2022, significant projects were completion of renovation and expansion of the Department of Health and Human Services, and the County campus of the College of the Albemarle, and the start of \$63,517,358 of beach nourishment projects in Buxton, Avon, Kill Devil Hills, Kitty Hawk, Southern Shores, and Duck, \$16,517,358 of which was expended as of year-end.

**Internal Service Funds.** The County's internal service funds provide services for all insurance and risk management operations and for vehicle and equipment parts and maintenance. The funds ended the year with a net position of \$6,285,945, an improvement of \$1,620,065.

The Insurance Fund, primarily supported by the General Fund and the Water Fund (proprietary), ended the fiscal year with a net position of \$5,665,895, an improvement of \$1,430,825 from the prior year driven by employee turnover and from the successful County wellness plan.

**Proprietary Funds.** Dare County's proprietary funds provide the same type of information found in the government-wide statements but in more detail. Total net position was \$57,122,697 with an increase in net position of \$964,107. Water sales increased by 2.07 percent after a prior year increase of 12.5 percent from COVID-19 tourism-related factors discussed in Financial Analysis of the County's Funds, and from 199 new connections, resulting in a 3.8 percent increase over the last two years. Revenue bond debt service coverage remained high and stable at 5.40 times and at 2.64 times without an allowed addback of 20 percent of surplus balance. The revenue bond rating from Standard and Poor's was maintained at AA after being affirmed in June 2017. Other factors concerning the finances of these funds have been addressed in the discussion of Dare County's business-type activities.

### Capital Assets and Debt Administration

**Capital assets.** Dare County's capital assets for its governmental and business – type activities as of June 30, 2022, total \$246,826,000 (net of accumulated depreciation). These assets include buildings, land, machinery and equipment and vehicles.

Major capital asset transactions during the year include:

- Purchased replacement equipment and vehicles for the Public Works, Sheriff, Emergency Medical Services and other departments;
- \$25,128,440 of construction in progress expenditures for College of the Albemarle, Health and Human Services, Animal Shelter, and Water projects; and
- The continuation of an automated meter reading system for the Water Distribution department.

Additional information on the County's capital assets is found in note 5 of the Basic Financial Statements.



## Dare County's Net Capital Assets

Figure 4



	Governmental Activities		Business-type Activities		Totals	
	2022	2021	2022	2021	2022	2021
Land	\$ 28,342,606	\$ 26,684,388	\$ 4,573,941	\$ 4,573,941	\$ 32,916,547	\$ 31,258,329
Buildings	97,087,869	68,390,984	25,170,140	26,261,472	122,258,009	94,652,456
Improvements	26,527,274	37,507,155	24,424,049	26,403,027	50,951,323	63,910,182
Equipment	2,280,550	2,122,876	748,149	721,043	3,028,699	2,843,919
Machinery	12,171,429	11,877,892	371,552	435,644	12,542,981	12,313,536
Construction in progress	13,372,278	18,364,138	11,756,162	8,309,759	25,128,440	26,673,897
Total	<u>\$ 179,782,007</u>	<u>\$ 164,947,433</u>	<u>\$ 67,043,993</u>	<u>\$ 66,704,886</u>	<u>\$ 246,826,000</u>	<u>\$ 231,652,319</u>

**Long-term Debt.** As of June 30, 2022, Dare County had no bonded debt outstanding backed by the full faith and credit of the County (general obligation).

Dare County's total debt increased by \$22,978,999 (par value) or 19.33 percent during the past fiscal year, from principal payments of \$22,014,641 (par value) and new debt consisting of limited obligation bonds for beach nourishment of \$37,667,722 and \$3,000,000 for property, and vehicle and equipment installment financings of \$4,325,918. Total debt stood at \$141,875,833 (par value) at June 30, 2022.

Dare County's issuer rating was upgraded to Aa1 by Moody's Investors Service in January 2021 and affirmed in November 2022. Dare County maintained its issuer ratings of AA+ from Standard and Poor's Global Ratings (affirmed January 2021), and AA from Fitch Ratings (affirmed November 2022).

State law limits the amount of general obligation, installment purchase (certificates of participation and limited obligation bonds) and capitalized lease debt that a unit may have outstanding to 8 percent of the total assessed value of taxable property located within that government's boundaries. The legal debt margin for Dare County is \$1,244,033,938 as of June 30, 2022. The County had \$119,700,833 of outstanding debt subject to the limitation. Additional information regarding Dare County's long-term debt can be found in note 14 of the Basic Financial Statements.

### Economic Factors and Next Year's Budgets and Rates

Traditional economic factors are not necessarily applicable to Dare County due to a tourism based economy, seasonality of both activity and population that accompanies tourism, with little manufacturing activities. After experiencing flat or small decreases in revenues for fiscal year 2020, the County experienced significant revenue increases beginning in June of 2020, continuing throughout all of fiscal year 2021 and through the date of this report. For the COVID-19 pandemic, the County proved to be well suited for social distancing and remote and teleworking needs and increases in visitation in all months.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

- The county had an annual average unemployment rate of 6.08 percent, down from an abnormally high rate of 9.97% due the local COVID-19 shutdown in March through May 2020. The County experiences seasonality in monthly rates, normally with a high in January (7.0 percent in January 2022) and a low in August (3.1 percent in August 2021).
- The county's per capita income was \$59,240 or 118 percent of that of the State for calendar year 2021.
- Taxable retail sales for fiscal year 2022 totaled \$2.224 billion and total sales tax collections (State and local) were \$109,982,734.
- Locally collected sales taxes increased 10.81 percent while those collected statewide increased 13.24 percent.
- The local one percent realty transfer tax for fiscal year 2022 increased by 4.75 percent after a 2021 increase of 126.43 percent.
- Occupancy tax collections increased by 7.53 percent after a 2021 increase of 50.27 percent.
- For calendar year 2021, the number of building permits increased 6.72 percent while the dollar value of the building permits increased 19.30 percent.
- The sales to assessment ratio as measured by the NC Department of Revenue, decreased to 99.91 percent as of July 2021 (sampled assessed tax values averaged 99.91 percent of sampled actual sales values). A county-wide property revaluation occurred for values as of January 1, 2020 with an 18.64 percent increase.

### Budget Highlights for the Fiscal Year Ending June 30, 2023

---

**Governmental Activities:** The County maintained programs currently in place. The General Fund budget increased by 9.98 percent. As previously discussed, the County recovered from negative economic effects of COVID-19 in June 2020 and has experienced significant revenue increases since. The 2023 budget assumed that increased revenue levels of the prior two years represents a new normal.

The property tax rate was unchanged at 40.05 cents. Major revenues were budgeted as follows:

- Local sales taxes – an annual growth rate of 3.75 percent;
- Statewide sales tax – an annual growth rate of 3.75 percent;
- Occupancy tax – 1.0 percent annual growth rate; and
- Land transfer tax – 5.0 percent greater than the 2020 actual.

Appropriated fund balance was budgeted at \$3,117,326, 2.51 percent of the total budget. Unassigned fund balance at the end of the fiscal year was projected to be greater than the policy target percentage.

The expenditure budget was adopted with the following additions and increases:

- \$2,221,762 for a 5% cost of living pay adjustment for full-time and part-time benefits eligible employees.
- \$1,035,284 for a 3% employer 401k Plan contribution.
- \$733,521 for an additional increase over the planned budget for Dare County Schools local current expense funding, which includes \$250,000 for additional teacher supplements. The total local current expense increase from 2022 was \$1,450,724.
- \$698,593 for a salary step plan for employees.
- \$500,000 reserved for implementation of the in progress salary study.
- \$400,000 to transfer to the Construction and Demolition Landfill Fund for operating and landfill closure costs.
- \$278,493 for various salary and fringe changes during 2022 and to budget vacant positions at mid-grade.
- \$275,000 to contract for the annual large item trash collection.
- \$205,502 for two new EMS Lieutenant positions.
- \$184,041 for 3 new Telecommunicator positions in Communications, and
- \$183,175 for increased operating costs over 14 departments.

The capital improvements plan was adopted at normal levels with major planned projects as listed in the Debt Outlook section below.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

---

**Business – type Activities:** Items included in the budget were maintenance of the level of capital outlays and increases in operating and maintenance costs.

A water rate structure study with Raftelis Financial Consulting was adopted with the FY 2015 budget. While experiencing the national trend of declining per capita water usage, the change in the rate structure enabled the system to increase the amount of fixed revenue from 10.5% to 21.5% of revenue, which is an amount sufficient to cover debt service. FY 2023 was the eighth year of the new rate structure and per the study a rate increase of 2.0 percent was included effective 7/1/2022.

### Debt Outlook

The County adopts separate capital improvement plans (CIP) for governmental and business-type activities. The current adopted governmental CIP (updated in September 2022) incorporated debt issuances for:

- \$39,168,000 of debt over a twenty-year term for Phase One of renovations to and new construction of EMS facilities in early calendar year 2023;
- \$13,799,000 of debt over a twenty-year term for Phase Two of renovations to and new construction of EMS facilities in late calendar year 2023;
- \$14,489,000 of debt over a twenty-year term for Phase Three of renovations to and new construction of EMS facilities in early calendar year 2024;
- \$34,407,000 of debt over a twenty-year term for replacement of County Public Works facilities in late calendar year 2024; and
- \$28,305,000 of debt over a twenty-year term for renovations and new construction for Parks & Recreation in fiscal year 2028.

The adopted business-type (Water System) CIP for 2023 through 2028 does not include any debt issuances.

### Requests for Information

This report is designed to provide an overview of the County's finances for those with an interest in this area. This report as well as annual budgets and capital improvement plans are available at <http://www.darenc.com/Departments/Finance> . Questions concerning any of the information found in this report or requests for additional information should be directed to the Finance Director, Dare County, PO Box 1000, Manteo, NC 27954.



## Basic Financial Statements

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Net Position**  
**June 30, 2022**

	Primary Government			Component
	Governmental	Business-type	Total	Units
	Activities	Activities		
<b>ASSETS</b>				
Cash and cash equivalents	\$ 133,733,656	\$ 5,503,460	\$ 139,237,116	\$ 26,020,227
Receivables (net of allowance for uncollectibles)	39,540,359	7,535,584	47,075,943	3,199,277
Due from component unit	929,432	-	929,432	-
Internal balances	(468,732)	468,732	-	-
Inventories	596,829	564,217	1,161,046	1,892,496
Prepays	1,566,146	-	1,566,146	68,041
Restricted assets:				
Cash and cash equivalents	131,911	19,523,882	19,655,793	6,306,886
Cash with fiscal agent	43,455,451	-	43,455,451	-
Net pension asset	383,397	-	383,397	-
Right to use leased assets, net of amortization	24,067	-	24,067	494,512
Capital assets:				
Land and construction in progress	41,714,884	16,330,103	58,044,987	23,513,326
Other capital assets, net of depreciation	138,067,123	50,713,890	188,781,013	16,909,352
Total assets	<u>399,674,523</u>	<u>100,639,868</u>	<u>500,314,391</u>	<u>78,404,117</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related	14,414,648	997,838	15,412,486	712,872
OPEB related	15,702,141	1,517,951	17,220,092	849,757
Deferred charge on refunding	3,455,393	1,497,969	4,953,362	-
Total deferred outflows of resources	<u>33,572,182</u>	<u>4,013,758</u>	<u>37,585,940</u>	<u>1,562,629</u>
<b>LIABILITIES</b>				
Accounts payable and current liabilities	18,026,522	412,475	18,438,997	2,767,251
Accrued liabilities	1,473,988	118,028	1,592,016	46,303
Accrued interest payable	256,449	364,599	621,048	-
Due to primary government	-	-	-	929,432
Unearned revenues	717,618	309,830	1,027,448	12,100
Customer deposits	-	2,089,822	2,089,822	15,232
Noncurrent liabilities:				
Due within one year	29,247,833	1,551,000	30,798,833	39,779
Due in more than one year	222,803,558	33,154,829	255,958,387	6,293,719
Total liabilities	<u>272,525,968</u>	<u>38,000,583</u>	<u>310,526,551</u>	<u>10,103,816</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenues	621,028	-	621,028	-
Leases	66,463	3,647,341	3,713,804	403,986
Pension related	11,430,223	951,506	12,381,729	711,357
OPEB related	46,164,203	4,462,767	50,626,970	1,037,127
Total deferred inflows of resources	<u>58,281,917</u>	<u>9,061,614</u>	<u>67,343,531</u>	<u>2,152,470</u>
<b>NET POSITION</b>				
Net investment in capital assets	109,016,078	45,546,607	154,562,685	40,422,678
Restricted for:				
Stabilization by State statute	41,439,991	-	41,439,991	12,781,075
Bond covenants	-	17,434,060	17,434,060	-
Economic and physical development	34,562,417	-	34,562,417	-
Public safety	1,231,283	-	1,231,283	1,135,355
Human services	1,223,321	-	1,223,321	-
Unrestricted	(85,034,270)	(5,389,238)	(90,423,508)	13,371,352
Total net position	<u>\$ 102,438,820</u>	<u>\$ 57,591,429</u>	<u>\$ 160,030,249</u>	<u>\$ 67,710,460</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
Statement of Activities  
For the Year Ended June 30, 2022

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	Total Component Units
<b>Primary government:</b>								
Governmental activities:								
General government	\$ 14,313,696	\$ 5,578,723	\$ 5,215	\$ -	\$ (8,729,758)	\$ -	\$ (8,729,758)	\$ -
Public safety	31,739,905	6,421,182	7,921,972	46,000	(17,350,751)	-	(17,350,751)	-
Economic and physical development	20,108,017	684,590	315,782	7,176,149	(11,931,496)	-	(11,931,496)	-
Human services	13,634,323	1,702,694	5,869,059	-	(6,062,570)	-	(6,062,570)	-
Cultural and recreational	5,357,719	300,181	399,488	20,007	(4,638,043)	-	(4,638,043)	-
Environmental protection	6,948,463	2,633,105	2,802	-	(4,312,556)	-	(4,312,556)	-
Education	26,805,735	-	-	393,891	(26,411,844)	-	(26,411,844)	-
Transportation	820,333	-	-	-	(820,333)	-	(820,333)	-
Interest on long-term debt	2,654,743	-	-	-	(2,654,743)	-	(2,654,743)	-
Total governmental activities	122,382,934	17,320,475	14,514,318	7,636,047	(82,912,094)	-	(82,912,094)	-
<b>Business-type Activities:</b>								
Water	14,035,876	15,504,506	-	-	-	1,468,630	1,468,630	-
Total business-type activities	14,035,876	15,504,506	-	-	-	1,468,630	1,468,630	-
Total primary government	\$ 136,418,810	\$ 32,824,981	\$ 14,514,318	\$ 7,636,047	(82,912,094)	1,468,630	(81,443,464)	-
Total component units	\$ 32,651,666	\$ 1,148,445	\$ 833,194	\$ 2,162,942				(28,507,085)
General revenues:								
Property taxes					74,000,282	-	74,000,282	631,481
Sales taxes					29,721,428	-	29,721,428	-
Occupancy taxes					23,245,843	-	23,245,843	7,854,228
Alcoholic beverage taxes					292,217	-	292,217	-
Local realty transfer taxes					11,529,867	-	11,529,867	-
Other taxes					540,281	-	540,281	3,511,689
Alcoholic beverage sales					-	-	-	23,857,591
Alcoholic beverage profit distribution from component unit					2,295,679	-	2,295,679	-
Other revenues					3,869,790	105,457	3,975,247	71,178
Unrestricted investment earnings (loss)					(1,865,050)	(436,403)	(2,301,453)	(36,507)
Total general revenues					143,630,337	(330,946)	143,299,391	35,889,660
Change in net position					60,718,243	1,137,684	61,855,927	7,382,575
Net position-beginning					41,735,434	56,377,909	98,113,343	60,327,885
Restatement					(14,857)	75,836	60,979	-
Net position-beginning, restated					41,720,577	56,453,745	98,174,322	60,327,885
Net position-ending					\$ 102,438,820	\$ 57,591,429	\$ 160,030,249	\$ 67,710,460

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2022**

	Major Funds			Total	Total
	General	Beach Nourishment	Capital Projects	Nonmajor Funds	Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 86,345,216	\$ 33,749,933	\$ -	\$ 8,103,449	\$ 128,198,598
Cash and cash equivalents - restricted	-	-	-	131,911	131,911
Cash with fiscal agent - restricted	1,220,671	1,108	40,710,517	1,523,155	43,455,451
Receivables (net of allowance for uncollectibles)	15,378,970	2,758,048	-	14,915,985	33,053,003
Due from other funds	-	3,172,838	-	-	3,172,838
Due from other governments	198,411	1,123	5,618,542	17,472	5,835,548
Due from component unit - ABC	470,708	-	-	458,724	929,432
Lease receivable	47,235	-	-	-	47,235
Inventories	10,831	-	-	-	10,831
Total assets	<u>\$ 103,672,042</u>	<u>\$ 39,683,050</u>	<u>\$ 46,329,059</u>	<u>\$ 25,150,696</u>	<u>\$ 214,834,847</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 1,615,914	\$ 5,437	\$ 14,123,501	\$ 376,739	\$ 16,121,591
Accrued liabilities	1,390,965	-	-	44,628	1,435,593
Due to other funds	-	-	3,172,838	-	3,172,838
Unearned revenues	585,523	-	-	131,911	717,434
Total liabilities	<u>3,592,402</u>	<u>5,437</u>	<u>17,296,339</u>	<u>553,278</u>	<u>21,447,456</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenues	507,024	-	-	114,004	621,028
Leases	66,463	-	-	-	66,463
Taxes receivable	433,497	2,910	-	117,648	554,055
Total deferred inflows of resources	<u>1,006,984</u>	<u>2,910</u>	<u>-</u>	<u>231,652</u>	<u>1,241,546</u>
<b>FUND BALANCES</b>					
Nonspendable:					
Inventories	10,831	-	-	-	10,831
Restricted for:					
Stabilization by State statute	19,849,729	5,980,719	-	15,609,543	41,439,991
Beach nourishment	-	33,693,984	-	-	33,693,984
Emergency telephone system	-	-	-	231,134	231,134
Social services	-	-	-	859,152	859,152
Coronavirus relief	-	-	-	966,448	966,448
Capital	-	-	29,032,720	654,694	29,687,414
Future dredge loan	-	-	-	868,433	868,433
Sheriff	33,701	-	-	-	33,701
Health department	364,169	-	-	-	364,169
Committed for:					
Capital or debt service	21,927,447	-	-	-	21,927,447
Disaster recovery	1,341,992	-	-	-	1,341,992
Housing	10,500,000	-	-	-	10,500,000
LEO special separation allowance	212,231	-	-	-	212,231
C & D landfill	-	-	-	1,856,159	1,856,159
Sanitation	-	-	-	877,322	877,322
Inlet maintenance	-	-	-	431,680	431,680
School capital projects	-	-	-	2,011,201	2,011,201
Assigned for:					
Subsequent year's expenditures	3,745,155	-	-	-	3,745,155
Unassigned:	41,087,401	-	-	-	41,087,401
Total fund balances	<u>99,072,656</u>	<u>39,674,703</u>	<u>29,032,720</u>	<u>24,365,766</u>	<u>192,145,845</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 103,672,042</u>	<u>\$ 39,683,050</u>	<u>\$ 46,329,059</u>	<u>\$ 25,150,696</u>	

Amounts reported for governmental activities in the statement of net position  
are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	179,481,493
Right to use leased assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	24,067
Net pension asset	383,397
Contributions to pension plans in the current fiscal year are deferred outflows of resources on the Statement of Net Position	3,994,720
Benefit payments and pension administration costs for LEOSSA are deferred outflows of resources on the Statement of Net Position	2,732,935
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.	701,179
Internal service funds are used by management to charge the costs of insurance and fleet maintenance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	5,817,214
Pension related deferrals - LGERS and RODSPF	(3,491,811)
Pension related deferrals - LEOSSA	(262,747)
OPEB related deferrals	(30,462,062)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(248,625,410)
Net position of governmental activities	<u>\$ 102,438,820</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2022**

	<b>Major Funds</b>			<b>Total</b>	<b>Total</b>
	<b>General</b>	<b>Beach Nourishment</b>	<b>Capital Projects</b>	<b>Nonmajor Funds</b>	<b>Governmental Funds</b>
<b>REVENUES</b>					
Ad valorem taxes	\$ 68,476,872	\$ 907,477	\$ -	\$ 4,717,745	\$ 74,102,094
Other taxes	48,889,759	15,708,853	-	487,061	65,085,673
Unrestricted intergovernmental	1,793,593	-	-	-	1,793,593
Restricted intergovernmental	6,828,499	11,815	1,664,251	8,843,459	17,348,024
Permits and fees	4,255,882	-	-	2,841,110	7,096,992
Sales and services	7,465,611	-	-	1,983,086	9,448,697
Investment income (loss)	(1,194,035)	(625,737)	30,895	(74,786)	(1,863,663)
Other revenue	3,491,035	1	5,593,030	315,078	9,399,144
Total revenues	<u>140,007,216</u>	<u>16,002,409</u>	<u>7,288,176</u>	<u>19,112,753</u>	<u>182,410,554</u>
<b>EXPENDITURES</b>					
Current:					
General government	13,099,808	-	221,620	1,747,722	15,069,150
Public safety	29,037,570	-	384,182	7,931,227	37,352,979
Economic and physical development	1,492,803	2,080,513	5,804,272	321,364	9,698,952
Human services	16,383,373	-	-	276,534	16,659,907
Cultural and recreational	5,678,790	-	292,723	10,216	5,981,729
Environmental protection	2,597,249	-	62,633	6,666,636	9,326,518
Education	25,462,570	-	-	636,512	26,099,082
Airport	827,440	-	-	-	827,440
Debt service:					
Principal retirement	13,185,029	6,855,000	-	574,735	20,614,764
Interest and other charges	2,781,768	455,041	-	12,228	3,249,037
Bond issuance costs	-	-	368,820	-	368,820
Capital outlay:					
General government	237,521	-	-	-	237,521
Public safety	1,446,765	-	5,187,019	-	6,633,784
Economic and physical development	27,211	-	9,947,385	-	9,974,596
Human services	114,747	-	1,469,475	-	1,584,222
Cultural and recreational	257,915	-	801,888	-	1,059,803
Environmental protection	161,630	-	1,345,236	514,560	2,021,426
Education	-	-	9,855,559	463,641	10,319,200
Total expenditures	<u>112,792,189</u>	<u>9,390,554</u>	<u>35,740,812</u>	<u>19,155,375</u>	<u>177,078,930</u>
Excess (deficiency) of revenues over (under) expenditures	<u>27,215,027</u>	<u>6,611,855</u>	<u>(28,452,636)</u>	<u>(42,622)</u>	<u>5,331,624</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers from other funds	740,000	-	1,494,239	1,908,705	4,142,944
Transfers to other funds	(3,399,239)	(3,705)	-	(740,000)	(4,142,944)
Installment financings issued	1,919,384	-	42,012,958	1,061,298	44,993,640
Sale of surplus property	269,351	-	-	-	269,351
Total other financing sources (uses)	<u>(470,504)</u>	<u>(3,705)</u>	<u>43,507,197</u>	<u>2,230,003</u>	<u>45,262,991</u>
Net change in fund balances	26,744,523	6,608,150	15,054,561	2,187,381	50,594,615
Fund balances-beginning	72,328,133	33,066,553	13,978,159	22,178,385	141,551,230
Fund balances-ending	<u>\$ 99,072,656</u>	<u>\$ 39,674,703</u>	<u>\$ 29,032,720</u>	<u>\$ 24,365,766</u>	<u>\$ 192,145,845</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Reconciliation of the Statement of Revenues,**  
**Expenditures, and Changes in Fund Balances of Governmental Funds**  
**To the Statement of Activities**  
**For the Year Ended June 30, 2022**

Amounts reported for governmental activities in the statement of activities are difference because:

Net change in fund balances - total governmental funds	\$ 50,594,615
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	14,343,775
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position.	381,358
Amortization expense for intangible assets	(29,768)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, and discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(20,900,823)
Contributions to the pension plan in the current fiscal year are not included on the Statement of Activities	3,994,720
Benefit payments and pension administration costs for LEOSA are deferred outflows of resources on the of resources on the Statement of Net Position	2,732,935
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	8,154,942
Internal service funds are used by management to charge the costs of fleet management and insurance to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	1,446,489
Change in net position of governmental activities	<u>\$ 60,718,243</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**General Fund**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances -**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Ad valorem taxes	\$ 68,057,241	\$ 68,057,241	\$ 68,476,872	\$ 419,631
Other taxes	23,699,073	23,699,073	31,050,486	7,351,413
Unrestricted intergovernmental	1,276,000	1,276,000	1,793,593	517,593
Restricted intergovernmental	5,332,473	7,551,356	6,525,010	(1,026,346)
Permits and fees	2,621,718	2,621,718	4,255,882	1,634,164
Sales and services	7,500,472	8,276,462	7,465,611	(810,851)
Investment income	101,850	101,850	(1,203,154)	(1,305,004)
Other revenue	564,215	647,715	609,255	(38,460)
Total revenues	<u>109,153,042</u>	<u>112,231,415</u>	<u>118,973,555</u>	<u>6,742,140</u>
<b>EXPENDITURES</b>				
Current:				
General government	14,318,950	15,352,500	13,057,677	2,294,823
Public safety	34,070,971	29,794,725	26,462,110	3,332,615
Economic and physical development	1,321,757	1,999,616	1,492,803	506,813
Human services	16,524,360	19,137,981	16,345,873	2,792,108
Cultural and recreational	5,755,796	6,070,585	5,590,169	480,416
Environmental protection	2,701,349	3,000,779	2,597,249	403,530
Education	26,163,230	26,245,874	24,819,570	1,426,304
Airport	829,201	829,236	827,440	1,796
Capital outlay:				
General government	-	20,600	-	20,600
Public safety	19,784	494,991	40,611	454,380
Human services	-	99,831	73,204	26,627
Cultural and recreational	226,400	339,102	109,121	229,981
Environmental protection	-	17,900	56,227	(38,327)
Total expenditures	<u>101,931,798</u>	<u>103,403,720</u>	<u>91,472,054</u>	<u>11,931,666</u>
Excess of revenues over expenditures	<u>7,221,244</u>	<u>8,827,695</u>	<u>27,501,501</u>	<u>18,673,806</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from other funds	740,000	856,682	836,280	(20,402)
Transfers to other funds	(10,775,000)	(21,275,000)	(21,275,000)	-
Lease liabilities issued	-	22,500	-	(22,500)
Sale of surplus property	75,000	75,000	269,351	194,351
Total other financing sources (uses)	<u>(9,960,000)</u>	<u>(20,320,818)</u>	<u>(20,169,369)</u>	<u>151,449</u>
Net change in fund balances*	(2,738,756)	(11,493,123)	7,332,132	18,825,255
Fund balance -- beginning -- restated	<u>52,346,667</u>	<u>52,346,667</u>	<u>52,346,667</u>	<u>-</u>
Fund balance -- ending	<u>\$ 49,607,911</u>	<u>\$ 40,853,544</u>	<u>59,678,799</u>	<u>\$ 18,825,255</u>

A legally budgeted Capital Investment Fund is consolidated into the General Fund for reporting purposes:

Other taxes	17,839,273
Restricted intergovernmental	300,000
Investment income	340
Transfer from general fund	10,425,000
Installment financing proceeds	1,919,384
Expenditures	(18,982,994)
Transfer to capital projects fund	(1,494,239)
Transfer to school capital projects fund	(1,655,000)
Fund balance -- beginning Capital Investment Fund	16,029,599

(continued)

**DARE COUNTY, NORTH CAROLINA**  
**General Fund**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances -**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
A legally budgeted Disaster Recovery Fund is consolidated into the General Fund for reporting purposes:				
Restricted intergovernmental			2,141	
Investment income			2,754	
Expenditures			(10,403)	
Fund balance -- beginning Disaster Recovery Fund			1,449,220	
A legally budgeted Law Enforcement Officers Special Separation Allowance Fund is consolidated into the General Fund for reporting purposes:				
Investment income			5,562	
Transfer from general fund			100,000	
Expenditures			(2,287,890)	
Fund balance -- beginning LEO Special Separation Allowance Fund			2,502,624	
A legally budgeted North Carolina Office of Recovery & Resiliency Grant Fund is consolidated into the General Fund for reporting purposes:				
Restricted intergovernmental			1,348	
Expenditures			(1,348)	
Transfer to general fund			(23)	
Fund balance -- beginning NC Office of Recovery & Resiliency Grant Fund			23	
A legally budgeted Home Health and Hospice Restricted Fund is consolidated into the General Fund for reporting purposes:				
Investment income			463	
Other revenue			2,881,780	
Expenditures			(37,500)	
Transfer to general fund			(96,257)	
Fund balance -- beginning Home Health and Hospice Restricted Fund			-	
A legally budgeted Community Development Housing Fund is consolidated into the General Fund for reporting purposes:				
Transfer from general fund			10,500,000	
Fund balance -- beginning Community Development Housing Fund			-	
Fund balance -- ending consolidated General Fund			<u>\$ 99,072,656</u>	

\*The net change in fund balances was included in the budget as an appropriation of fund balance.

The notes to the financial statements are an integral part of this statement.



**DARE COUNTY, NORTH CAROLINA**  
**Beach Nourishment Fund**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances -**  
**Budget and Actual**  
**For the Year Ended June 30, 2022**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Ad valorem taxes	\$ 106,500	\$ 106,500	\$ 907,477	\$ 800,977
Other taxes	11,277,000	11,277,000	15,708,853	4,431,853
Restricted intergovernmental	-	-	11,815	11,815
Investment income (loss)	75,534	75,534	(625,737)	(701,271)
Other revenue	-	-	1	1
Total revenues	11,459,034	11,459,034	16,002,409	4,543,375
EXPENDITURES				
Current:				
Economic & physical development	2,141,156	2,249,205	2,080,513	168,692
Debt service:				
Principal retirement	6,855,000	6,855,000	6,855,000	-
Interest and other charges	292,709	455,042	455,041	1
Total expenditures	9,288,865	9,559,247	9,390,554	168,693
Excess of revenues over expenditures	2,170,169	1,899,787	6,611,855	4,712,068
OTHER FINANCING USES				
Transfers to other funds	(3,000,000)	(2,877,874)	(3,705)	2,874,169
Total other financing uses	(3,000,000)	(2,877,874)	(3,705)	2,874,169
Net change in fund balances*	(829,831)	(978,087)	6,608,150	7,586,237
Fund balance -- beginning	33,066,553	33,066,553	33,066,553	-
Fund balance -- ending	\$ 32,236,722	\$ 32,088,466	\$ 39,674,703	\$ 7,586,237

\*The net change in fund balances was included in the budget as an appropriation of fund balance.

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2022**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major</b>	
	<b>Enterprise Fund- Water</b>	<b>Internal Service Funds</b>
<b>ASSETS</b>		
Current assets:		
Cash and equivalents	\$ 5,503,460	\$ 5,535,058
Restricted cash and cash equivalents:		
Customer deposits	2,089,822	-
Revenue bond covenant accounts:		
Extension & replacement	14,594,605	-
Restricted surplus	2,839,451	-
Debt service account	4	-
Total revenue bond covenant accounts	17,434,060	-
Total restricted cash and cash equivalents	19,523,882	-
Accrued interest receivable on investments	15,274	-
Accrued interest receivable on leases	14,716	-
Accounts receivable (net)	3,739,325	457,449
Lease receivable	513,829	-
Inventories	564,217	585,998
Prepaid items	-	1,566,146
Total current assets	29,874,703	8,144,651
Noncurrent assets:		
Lease receivable	3,252,440	-
Capital assets:		
Land	4,573,941	-
Buildings	57,061,712	141,260
Improvements other than buildings	52,593,832	28,050
Equipment	5,768,118	599,801
Machinery	1,493,207	1,779,814
Construction in progress	11,756,162	-
Less accumulated depreciation	(66,202,979)	(2,248,411)
Total capital assets (net of accumulated depreciation)	67,043,993	300,514
Total noncurrent assets	70,296,433	300,514
Total assets	100,171,136	8,445,165
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
	4,013,758	243,969

(continued)

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2022**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major</b>	
	<b>Enterprise Fund- Water</b>	<b>Internal Service Funds</b>
<b>LIABILITIES</b>		
Current liabilities:		
Accounts payable	412,475	318,835
Accrued liabilities	118,028	38,393
Accrued claims incurred but not reported	-	1,586,098
Compensated absences	91,000	18,593
Deferred revenues	27,505	184
Accrued interest payable	364,599	-
Current liabilities payable from restricted assets:		
Customer utility deposits	2,089,822	-
Revenue bonds payable	1,460,000	-
Total current liabilities	<u>4,563,429</u>	<u>1,962,103</u>
Noncurrent liabilities:		
Deferred revenues	282,325	-
Compensated absences	246,395	50,272
Net pension liability	646,924	158,172
Other postemployment benefits	10,726,155	-
Revenue bonds payable (net of unamortized premium)	<u>21,535,355</u>	<u>-</u>
Total noncurrent liabilities	<u>33,437,154</u>	<u>208,444</u>
Total liabilities	<u>38,000,583</u>	<u>2,170,547</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>9,061,614</u>	<u>232,642</u>
<b>NET POSITION</b>		
Net investment in capital assets	45,546,607	300,514
Restricted for bond covenants	17,434,060	-
Unrestricted	<u>(5,857,970)</u>	5,985,431
Total net position	<u>57,122,697</u>	<u>\$ 6,285,945</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.	468,732	
Net position of business-type activities	<u>\$ 57,591,429</u>	

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**Proprietary Funds**  
**For the Year Ended June 30, 2022**

	<b>Business-type Activities</b>		<b>Governmental Activities</b>
	<b>Major</b>	<b>Total</b>	<b>Internal Service</b>
	<b>Water</b>	<b>Enterprise Funds</b>	<b>Funds</b>
Operating revenues:			
Charges for sales and services:			
Water sales	\$ 13,996,476	\$ 13,996,476	\$ -
Wastewater charges	65,945	65,945	-
Connection fees	58,767	58,767	-
System development fees	385,291	385,291	-
Water assessments	251,717	251,717	-
Penalties	76,043	76,043	-
Service revenue	-	-	2,989,720
Internal funding	-	-	17,445,463
Other revenue	61,699	61,699	318,603
Total operating revenues	<u>14,895,938</u>	<u>14,895,938</u>	<u>20,753,786</u>
Operating expenses:			
Hatteras water system	1,397,775	1,397,775	-
Joseph "Mac" Midgett water plant	784,251	784,251	-
North water plant	1,936,808	1,936,808	-
Skyco water plant	1,652,606	1,652,606	-
Water distribution system	3,701,414	3,701,414	-
Stumpy Point water and sewer system	190,266	190,266	-
Insurance	-	-	16,024,917
Fleet maintenance	-	-	2,947,725
Depreciation	3,628,741	3,628,741	54,495
Total operating expenses	<u>13,291,861</u>	<u>13,291,861</u>	<u>19,027,137</u>
Operating income	<u>1,604,077</u>	<u>1,604,077</u>	<u>1,726,649</u>
Nonoperating revenues (expenses):			
Lease revenue	608,568	608,568	-
Miscellaneous revenue	80,242	80,242	-
Investment income (loss)	(436,403)	(436,403)	(90,288)
Sale of capital assets	25,215	25,215	-
Interest expense	(907,704)	(907,704)	-
Amortization of deferred amount on refunding	(279,314)	(279,314)	-
Amortization of net original issue discount	269,426	269,426	-
Loss on disposal of capital assets	-	-	(16,296)
Total nonoperating revenue (expenses)	<u>(639,970)</u>	<u>(639,970)</u>	<u>(106,584)</u>
Change in net position	964,107	964,107	1,620,065
Net position-beginning	56,082,754		4,665,880
Restatement	75,836		-
Net position-beginning, restated	56,158,590		-
Net position-ending	<u>\$ 57,122,697</u>		<u>\$ 6,285,945</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.		173,577	
Change in net position of business-type activities		<u>\$ 1,137,684</u>	

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended June 30, 2022**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Major</b>	
	<b>Enterprise Fund- Water</b>	<b>Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers	\$ 14,779,124	\$ 3,355,744
Receipts from interfund charges for insurance services	-	16,022,804
Receipts from interfund charges for fleet maintenance services	-	1,422,659
Other receipts	62,179	-
Payments to suppliers and service providers	(5,761,711)	(19,153,112)
Payments to employees for salaries and benefits	(4,838,676)	(1,248,994)
Net cash provided by operating activities	<u>4,240,916</u>	<u>399,101</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition and construction of capital assets	(4,187,814)	(180,232)
Principal paid on capital debt	(1,400,000)	-
Interest paid on capital debt	(931,037)	-
Proceeds from the sale of assets	25,215	-
Proceeds from the lease of assets	631,002	-
Net cash used for capital and related financing activities	<u>(5,862,634)</u>	<u>(180,232)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Loss on investments	(441,928)	(91,438)
Net cash used for investing activities	<u>(441,928)</u>	<u>(91,438)</u>
Net increase (decrease) in cash and cash equivalents	(2,063,646)	127,431
Cash and cash equivalents, July 1	27,090,988	5,407,627
Cash and cash equivalents, June 30	<u>\$ 25,027,342</u>	<u>\$ 5,535,058</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>		
Operating income	\$ 1,604,077	\$ 1,726,649
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:		
Depreciation expense	3,628,741	54,495
(Increase) decrease in accounts receivable	(55,395)	47,237
(Increase) decrease in inventories	28,117	(102,592)
(Increase) in prepaid items	-	(1,566,146)
(Increase) in deferred outflows of resources-pensions	(83,878)	(20,506)
(Decrease) in net pension liability	(953,511)	(233,132)
Increase in deferred inflows of resources-pensions	951,506	232,642
Increase in deposits payable	15,880	-
Increase in accounts payable	32,683	107,358
(Decrease) in accrued liabilities	(56,310)	(6,092)
Increase in accrued claims incurred but not reported	-	160,730
Increase (decrease) in compensated absences payable	15,153	(1,726)
Increase (decrease) in deferred revenues	(15,120)	184
Increase in deferred outflows of resources-other postemployment benefits	1,031,634	-
(Decrease) in net other postemployment benefits liability	(4,749,413)	-
Increase in deferred inflows of resources-other postemployment benefits	2,846,752	-
Total adjustments	<u>2,636,839</u>	<u>(1,327,548)</u>
<b>Net cash provided by operating activities</b>	<u>\$ 4,240,916</u>	<u>\$ 399,101</u>
<b>Schedule of non-cash capital and related financing activities:</b>		
Loss on disposal of capital assets	\$ -	\$ 16,296

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2022**

	<b>Pension (and Other Employee Benefit) Trust Funds</b>	<b>Custodial Funds</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ -	\$ 4,453,926
Cash and cash equivalents with fiscal agent - restricted	5,362,837	-
Accounts receivable (net of allowance for uncollectibles)	-	4,829,491
Due from component unit	-	173,022
Total assets	<u>5,362,837</u>	<u>9,456,439</u>
<b>LIABILITIES AND NET POSITION</b>		
Liabilities:		
Accounts payable	-	39,445
Intergovernmental payable - other agencies	-	6,125,001
Due to component unit	-	2,876,520
Total liabilities	<u>-</u>	<u>9,040,966</u>
Net position:		
Pensions	2,425,335	-
Postemployment benefits other than pensions	2,937,502	-
Individuals, organizations, and other governments	-	415,473
Total net position	<u>\$ 5,362,837</u>	<u>\$ 415,473</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the Year Ended June 30, 2022**

	<b>Pension (and Other Employee Benefit) Trust Funds</b>	<b>Custodial Funds</b>
<b>ADDITIONS</b>		
Contributions:		
Employer	\$ 8,600,360	\$ -
Private contributions	-	66,189,234
Total contributions	<u>8,600,360</u>	<u>66,189,234</u>
Investment earnings:		
Interest	17,460	-
Net decrease in the fair value of investments	(495,542)	-
Total investment earnings (loss)	<u>(478,082)</u>	<u>-</u>
Less investment expense	446	-
Net investment earnings (loss)	<u>(478,528)</u>	<u>-</u>
Total additions	<u>8,121,832</u>	<u>66,189,234</u>
<b>DEDUCTIONS</b>		
Benefits paid to participants	4,891,990	300,217
Payments on behalf of participants	-	353,607
Taxes distributed to other governments	-	65,582,735
Grant payments to other agencies	-	22,406
Total deductions	<u>4,891,990</u>	<u>66,258,965</u>
Net increase (decrease) in fiduciary net position	3,229,842	(69,731)
<b>NET POSITION</b>		
Beginning of year	2,132,995	485,204
End of year	<u>\$ 5,362,837</u>	<u>\$ 415,473</u>

The notes to the financial statements are an integral part of this statement.

**DARE COUNTY, NORTH CAROLINA**  
Combining Statement of Net Position  
All Discretely Presented Component Units  
June 30, 2022

	Dare County Airport Authority	Dare County ABC Board	Dare County Tourism Board	Rodanthe, Waves, Salvo Community Center	Stumpy Point Community Center	Wanchese Community Center	Hatteras Village Community Center	Total Component Units
<b>ASSETS</b>								
Cash and cash equivalents	\$ 3,732,386	\$ 7,980,066	\$ 12,860,546	\$ 1,264,378	\$ 32,448	\$ 70,747	\$ 79,656	\$ 26,020,227
Receivables (net of allowance for uncollectibles)	896,978	-	2,281,319	7,527	572	4,343	8,538	3,199,277
Inventories	72,352	1,812,842	7,302	-	-	-	-	1,892,496
Prepays	-	68,041	-	-	-	-	-	68,041
Restricted assets:								
Cash and cash equivalents	-	-	6,306,886	-	-	-	-	6,306,886
Right to use leased assets, net of amortization	-	494,512	-	-	-	-	-	494,512
Capital assets:								
Land and construction in progress	9,075,632	730,887	12,911,110	553,007	-	-	242,690	23,513,326
Other capital assets, net of depreciation	3,403,340	3,281,063	6,494,451	831,556	9,188	134,884	2,754,870	16,909,352
Total assets	17,180,688	14,367,411	40,861,614	2,656,488	42,208	209,974	3,085,754	78,404,117
<b>DEFERRED OUTFLOWS OF RESOURCES</b>								
Pension related	131,744	350,192	230,936	-	-	-	-	712,872
OPEB related	352,741	362,201	134,815	-	-	-	-	849,757
Total deferred outflows of resources	484,485	712,393	365,751	-	-	-	-	1,562,629
<b>LIABILITIES</b>								
Accounts payable and current liabilities	49,834	2,159,878	154,944	360	495	631	401,109	2,767,251
Accrued liabilities	15,710	30,593	-	-	-	-	-	46,303
Due to primary government	-	929,432	-	-	-	-	-	929,432
Unearned revenue	-	-	12,100	-	-	-	-	12,100
Customer deposits	11,682	-	-	-	-	-	3,550	15,232
Noncurrent liabilities:								
Due within one year	-	39,779	-	-	-	-	-	39,779
Due in more than one year	2,446,671	2,729,714	1,117,334	-	-	-	-	6,293,719
Total liabilities	2,523,897	5,889,396	1,284,378	360	495	631	404,659	10,103,816
<b>DEFERRED INFLOWS OF RESOURCES</b>								
Leases	-	-	403,986	-	-	-	-	403,986
Pension related	125,627	332,412	253,318	-	-	-	-	711,357
OPEB related	709,186	283,733	44,208	-	-	-	-	1,037,127
Total inflows outflows of resources	834,813	616,145	701,512	-	-	-	-	2,152,470
<b>NET POSITION</b>								
Net investment in capital assets	12,478,972	4,011,950	19,405,561	1,384,563	9,188	134,884	2,997,560	40,422,678
Restricted for:								
Stabilization by state statute	-	-	12,773,149	5,200	18	464	2,244	12,781,075
Law enforcement	-	1,135,355	-	-	-	-	-	1,135,355
Capital improvements	-	2,186,679	-	-	-	-	-	2,186,679
Working capital	-	700,164	-	-	-	-	-	700,164
Unrestricted	1,827,491	540,115	7,062,765	1,286,345	32,507	73,995	(318,709)	10,484,509
Total net position	14,306,463	8,574,263	39,241,475	2,656,108	41,713	209,343	2,681,095	67,770,460

The notes to the financial statements are an integral part of this statement.



**DARE COUNTY, NORTH CAROLINA**  
Combining Statement of Activities  
All Discretely Presented Component Units  
For the Year Ended June 30, 2022

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position							
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Dare County Airport Authority	Dare County ABC Board	Dare County Tourism Board	Rodanthe, Waves, Salvo Community Center	Stumpy Point Community Center	Wanchese Community Center	Hatteras Village Community Center	Total Component Units
Component units:											
Dare County Airport Authority	\$ 1,757,402	\$ 913,001	\$ 827,138	\$ 1,803,039	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,803,039
Dare County ABC Board	23,270,065	-	-	-	(23,270,065)	-	-	-	-	-	(23,270,065)
Dare County Tourism Board	7,142,364	227,969	-	-	-	(6,914,395)	-	-	-	-	(6,914,395)
Rodanthe, Waves, Salvo Community Center	155,347	-	3,024	-	-	-	(152,323)	-	-	-	(152,323)
Stumpy Point Community Center	5,697	-	1,276	-	-	-	-	(4,421)	-	-	(4,421)
Wanchese Community Center	45,188	-	1,756	-	-	-	-	-	(43,432)	-	(43,432)
Hatteras Village Community Center	275,603	7,475	-	-	-	-	-	-	-	74,512	74,512
Total component units	\$ 32,651,666	\$ 1,148,445	\$ 833,194	\$ 1,803,039	\$ (23,270,065)	\$ (6,914,395)	\$ (152,323)	\$ (4,421)	\$ (43,432)	\$ 74,512	\$ (28,507,085)
General revenues:											
Property taxes				-	-	-	224,227	7,649	52,539	347,066	631,481
Occupancy taxes				-	-	7,854,228	-	-	-	-	7,854,228
Other taxes				-	-	3,511,689	-	-	-	-	3,511,689
Alcoholic beverage sales				-	23,857,591	-	-	-	-	-	23,857,591
Other revenues				69,862	-	-	-	-	-	1,316	71,178
Unrestricted investment earnings (loss)				(88,673)	5,881	54,385	2,291	(519)	-	128	(36,507)
Total general revenues				(28,811)	23,863,472	11,420,302	226,516	7,130	52,539	348,510	35,869,660
Change in net position				1,774,228	593,407	4,505,907	74,195	2,709	9,107	423,022	7,382,575
Net position-beginning				12,532,235	7,980,856	34,735,568	2,681,913	39,004	200,236	2,258,073	60,327,885
Net position-ending				\$ 14,306,463	\$ 8,574,263	\$ 39,241,475	\$ 2,656,108	\$ 41,713	\$ 209,343	\$ 2,681,095	\$ 67,710,460

The notes to the financial statements are an integral part of this statement.

This page intentionally blank.

**DARE COUNTY, NORTH CAROLINA**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**June 30, 2022**

**Note 1. Summary of Significant Accounting Policies**

The accounting policies of Dare County and its component units conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant accounting policies:

**A. Reporting Entity**

The County, which is governed by a seven-member Board of Commissioners, is one of 100 counties established in North Carolina under North Carolina General Statute 153A-10 [hereinafter, references to the North Carolina General Statutes will be cited as "G.S.,"]. As required by generally accepted accounting principles, these financial statements present the County and its component units, legally separate entities for which the County is financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and therefore data from these units are combined with data of the primary government. Each discretely presented component unit is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government and each discretely presented component unit has a June 30 fiscal year end. Two component units of the County have no financial transactions or account balances; therefore, they do not appear in the basic financial statements.

***Blended Component Units***

**Other Post-employment Benefit Trust Fund**

The Other Post-Employment Benefit Trust Fund accounts for health care coverage provided to qualified retirees (the Healthcare Benefits Plan) and for contributions made to finance future benefits, which are held in a qualifying irrevocable trust. The County performs activities of the Trust and the governing board has appointed the County Manager, the Finance Director, and the Human Resources Director as the Trust trustees, thus effectively appointing the voting majority of what would be a governing board of the Trust. The Trust is reported as a Pension (and Other Employee Benefit) Trust Fund.

**Law Enforcement Officers' Special Separation Allowance Trust Fund**

The Law Enforcement Officers' Special Separation Allowance Trust Fund accounts for health care provided to qualified retirees (the Separation Allowance) and for contributions made to finance future benefits, which are held in a qualifying irrevocable trust. The County performs activities of the Trust and the governing board has appointed the County Manager, the Finance Director, and the Human Resources Director as the Trust trustees, thus effectively appointing the voting majority of what would be a governing board of the Trust. The Trust is reported as a Pension (and Other Employee Benefit) Trust Fund.

***Discretely Presented Component Units***

**Dare County Airport Authority**

The Dare County Airport Authority (Airport) is a public authority under G.S. 159-7. The County Board of Commissioners appoints the Airport's governing board and may remove appointees at will. The County provides an annual appropriation to the Airport for operating expenses which, for budgetary purposes and for purposes of reporting under generally accepted accounting principles, is shown as a department within the County's General Fund. The Airport is presented as a proprietary fund.

**Dare County Alcoholic Beverage Control Board**

The Dare County Alcoholic Beverage Control Board (ABC Board) is a corporate body with powers outlined by G.S. 18B-701. The County Board of Commissioners appoints the ABC Board's governing board. The ABC Board is reported as a component unit as it is required by state statute to distribute its surpluses, after other required distributions, including to the County's Social Services Foster Care (Special Revenue) Fund, to the General Fund of the County which is a material financial benefit to the County. The ABC Board is presented as a proprietary fund.

**Dare County Tourism Board**

The Dare County Tourism Board (Tourism Board) was created by the General Assembly of North Carolina, 1991 session, Chapter 177, House Bill 225, and is a public authority as outlined by G.S. 159-7. The Tourism Board's primary revenue sources are a 1% occupancy tax and a 1% prepared food and beverage tax, both enabled by the above House Bill 225 and levied by the County Board of Commissioners. 75% of net tax proceeds may be used for administration and to promote tourism. 25% of the net tax proceeds must be used for services or programs needed due to the impact of tourism on the county, and the County Board of Commissioners must approve the related projects. The County collects and remits to the Tourism Board the above occupancy and prepared food tax proceeds, which are accounted for in the Tax and ABC Pass-through (Custodial) Fund.

#### Stumpy Point Community Center District

The Stumpy Point Community Center District (SPCC) is a political subdivision of the State created by the General Assembly of North Carolina, 1965 session, House Bill 886, after approval by a majority of voters within the District. The County Board of Commissioners appoints the District's governing board and may remove appointees at will. The County Board of Commissioners levies a property tax within the District at the request of the District's governing board. The County collects the property tax and remits the proceeds to the District, which are accounted for in the Tax and ABC pass-through (Custodial) Fund.

#### Hatteras Village Community Center District

The Hatteras Village Community Center District (District) is a political subdivision of the State created by the General Assembly of North Carolina, 1981 session, House Bill 511, after approval by a majority of voters within the District. The County Board of Commissioners appoints the District's governing board and may remove appointees at will. The County Board of Commissioners levies a property tax within the District at the request of the District's governing board. The County collects the property tax and remits the proceeds to the District, which is accounted for in the Tax and ABC pass-through (Custodial) Fund.

#### Rodanthe-Waves-Salvo Community Center District

The Rodanthe-Waves-Salvo Community Center District (District) is a political subdivision of the State created by the General Assembly of North Carolina, 1956 session, House Bill 885, after approval by a majority of voters within the District. The County Board of Commissioners appoints the District's governing board and may remove appointees at will. The County Board of Commissioners levies a property tax within the District at the request of the District's governing board. The County collects the property tax and remits the proceeds to the District, which are accounted for in the Tax and ABC pass-through (Custodial) Fund.

#### Wanchese Community Center District

The Wanchese Community Center District (District) is a political subdivision of the State created by the General Assembly of North Carolina, 1961 session, House Bill 555, after approval by a majority of voters within the District. The County Board of Commissioners appoints the District's governing board and may remove appointees at will. The County Board of Commissioners levies a property tax within the District at the request of the District's governing board. The County collects the property tax and remits the proceeds to the District, which is accounted for in the Tax and ABC pass-through (Custodial) Fund.

#### ***Component units which do not appear in the combined financial statements***

##### Dare County Industrial Facilities and Pollution Control Financing Authority

The Dare County Industrial Facilities and Pollution Control Financing Authority (Authority) exists to issue and service revenue bond debt of private businesses for economic development purposes. The Authority is governed by a seven-member board, all appointed by the County Board of Commissioners. The Commissioners may remove any board member of the Authority at will. The Authority has no financial transactions or account balances; therefore, it is not presented in the combined financial statements. The Authority does not issue separate financial statements.

##### Dare County Public Facilities Corporation

The Dare County Public Facilities Corporation (Corporation) is a nonprofit corporation that exists to assist the County in the financing of the acquisition, construction, and equipping of certain governmental and school facilities. The Corporation has a three-member Board of Directors, all appointed by the County Board of Commissioners. The Corporation has no financial transactions or account balances; therefore, it is not presented in the combined financial statements. The Corporation does not issue separate financial statements.

Complete financial statements for each of the individual component units that issue financial statements may be obtained at the administrative offices of these entities:

Dare County Airport Authority  
410 Airport Road  
Post Office Box 1251  
Manteo, NC 27954

Dare County ABC Board  
2104 Croatan Highway  
Post Office Box 1979  
Nags Head, NC 27959

Dare County Tourism Bureau  
One Visitors Center Circle  
Manteo, NC 27954

and at the County Finance Department for the Hatteras Village Community Center District, the Rodanthe-Waves-Salvo Community Center District, the Stumpy Point Community Center District, and the Wanchese Community Center District.

## B. Government-wide and Fund Financial Statements and Financial Statements Presentation

*Government-wide Statements:* The statement of net position and the statement of activities display information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the *governmental* and *business-type activities* of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statements of activities.

Program revenues include (a) fees and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component unit. Separate statements for each fund category - governmental, proprietary, and fiduciary are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds. Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

The County reports the following major governmental funds:

**General Fund.** This is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The County maintains six other legally budgeted funds, the Capital Investment Fund, the Disaster Recovery Fund, the Law Enforcement Officers' Special Separation Allowance Fund, the North Carolina Office of Recovery and Resiliency Grant Fund, the Home Health & Hospice Restricted Fund, and the Community Development Housing Fund, which are consolidated into the General Fund in accordance with Governmental Accounting Standards Board (GASB) statement No. 54.

**Beach Nourishment Fund.** This fund accounts for the revenues and expenditures for the County's beach nourishment projects and the County's participation in municipal beach nourishment projects, including the proceeds of a 2% occupancy tax restricted to that purpose, for County debt issuances for a County project, and for County participation, including debt, in municipal projects.

**Capital Projects Fund.** This fund accounts for monies used for the acquisition, construction, and improvements of various capital equipment and facilities.

The County reports **non-major governmental funds** consisting of twelve legally budgeted special revenue funds, the Construction & Demolition Landfill Fund, the Emergency Telephone System Fund, the Social Services Foster Care Fund, the Sanitation Fund, the Inlet Maintenance Fund, the Donations Fund, the American Rescue Plan Fund, the Deeds of Trust Fund, the Fines and Forfeitures Fund, the Representative Payee Fund, the Opioid Settlement Fund, and the Coronavirus Relief Fund, and one legally budgeted capital projects fund –the School Capital Projects Fund. The Coronavirus Relief Fund and the American Rescue Plan Fund are budgeted with grant ordinances.

The county reports the following major enterprise fund:

**Water Fund.** This fund accounts for the operation of the County's four reverse osmosis treatment plants, one nanofiltration water treatment plant, and the retail water distribution system. The County maintains two other legally budgeted funds, the Water Capital Reserve Fund and the Water Capital Projects Fund, which are consolidated into the Water Fund.

The County also reports the following fund types:

**Internal Service Funds.** These funds account for centralized service provided to County departments and agencies. The County has two Internal Service Funds, the Insurance Fund and the Fleet Maintenance Fund.

**Pension (and Other Employee Benefit) Trust Funds.** The County reports two Pension (and Other Employee Benefit) Trust Funds, the Other Post-employment Benefit Fund and the Law Enforcement Officers' Special Separation Allowance Trust Fund. Both funds are blended component units. Pension (and Other Employee Benefit) Trust Funds are used to report fiduciary activities for pension plans and OPEB plans that are administered through trusts that meet certain criteria. The Other Post-Employment Benefit Fund accounts for the County's contributions for health care coverage provided to qualified retirees (the Healthcare Benefits Plan) and for contributions made to finance future benefits, which are held in a qualifying irrevocable trust (Note 8.A). The Law Enforcement Officers' Special Separation Allowance Trust Fund accounts for the County's activity for a State mandated defined benefit pension plan to provide special separation benefits to qualified employees under the age of 62, and for County contributions made to finance future benefits, which are held in a qualifying irrevocable trust.

**Custodial Funds.** Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds. Custodial Funds are used to account for assets the County holds on behalf of others that meet certain criteria. The County maintains six Custodial funds: The Tax and ABC Pass-through Fund that accounts for moneys collected and distributed for special tax districts, ABC Board designated funds, occupancy taxes, prepared food tax, property tax collections for the towns of Manteo, Kitty Hawk, Kill Devil Hills, Southern Shores and Duck, and vehicle property taxes; the Grant Pass-through Fund that accounts for State grant funds passed through the County to subrecipients; the Inmate Banking Fund that accounts for funds held for and used by detainees and inmates at the Dare County Detention Center; the Government Access Fund that accounts for funds held for the Government Access Committee (Note 17); the General Activities Fund that accounts for donated funds that are donor specified for use within the community; and the Library Activities Fund that accounts for funds received by the Library Board to be used in accordance with donations and memorial instructions.

#### C. Measurement Focus and Basis of Accounting

In accordance with North Carolina General Statutes, all funds of the County are maintained during the year using the modified accrual basis accounting.

*Government-wide, Proprietary, and Fiduciary Fund Financial Statements.* The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary fund and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. All taxes are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County enterprise funds are charges to customers for sales and services. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the water system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

*Governmental Fund Financial Statements.* Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims, and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The County considers all revenues available if they are collected within 90 days after year-end, except for property taxes. Ad valorem property taxes are not accrued as revenue because the amount is not susceptible to accrual. At June 30, taxes receivable are materially past due and are not considered to be an available resource to finance the operations of the current year. As of September 1, 2013, State law altered the procedures for the assessment and collection of property taxes on



registered motor vehicles in North Carolina. Effective with this change in the law, the State of North Carolina is responsible for billing and collecting the property taxes on registered motor vehicles on behalf of all municipalities and special tax districts. Property taxes are due when vehicles are registered. The billed taxes are applicable to the fiscal year in which they are received. Uncollected taxes that were billed in periods prior to September 1, 2013 and for limited registration plates are shown as a receivable in these financial statements and are offset by deferred inflows of resources.

Sales taxes collected and held by the State and payable to the State at year-end on behalf of the County are recognized as revenue. Intergovernmental revenues and sales and services are not susceptible to accrual because generally they are not measurable until received in cash. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been satisfied. Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

#### **D. Budgetary Data**

Budgets are adopted as required by State statute. An annual budget ordinance is adopted for the General (excluding the Disaster Recovery Fund and the NC Office of Recovery and Resiliency Fund), Special Revenue (excluding the Coronavirus Relief Fund and the American Rescue Plan Fund), and Enterprise (excluding the Water Capital Projects Fund) funds. Financial plans are adopted for the Internal Service funds as allowed by G.S. 159-13.1. All annual appropriations lapse at fiscal year-end. Project ordinances are adopted for Capital Project funds. All budgets are prepared using the modified accrual basis of accounting, which is consistent with the accounting system used to record transactions. Expenditures may not legally exceed appropriations at the departmental level for the General, at the fund level for Special Revenue and Enterprise funds, and at the project level for the Capital Project funds. All Social Services departments (General Fund) are treated as one department per the budget ordinance. All Health departments (General Fund) are treated as one department per the budget ordinance. Tax Collection and Tax Assessment departments (General Fund) are each treated as one department per the budget ordinance. The county manager is authorized by the budget ordinance to transfer any amount within a department and to transfer appropriations between departments within a fund up to \$50,000. However, any revisions that change the total departmental appropriations must be reported by the county manager to the governing board at its next regularly scheduled meeting. Any revisions that alter total revenues- or expenditures of any fund must be adopted by the governing board.

As required by G.S.159-26(d), the County maintains encumbrance accounts that are considered to be budgetary accounts. Encumbrances outstanding at year-end represent the estimated amounts of the expenditures ultimately to result if unperformed contracts in process at year-end are completed. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. These encumbrances outstanding are reported as a portion of the fund balance section of the balance sheet. These will be charged against the subsequent year's budget after re-appropriation of the amount of the encumbrances from appropriated fund balance or grant revenues, as authorized in the budget ordinance (Note 11.E).

#### **E. Deposits and Investments**

All deposits of the County, the Airport, the ABC Board, and the Tourism Board are made in board-designated official depositories and are secured as required by G.S. 159-31. The County, the Airport, the ABC Board, and the Tourism Board may designate as an official depository any bank or savings association whose principal office is located in North Carolina. Also, the County, the Airport, the ABC Board, and the Tourism Board may establish time deposit accounts such as NOW and Super NOW accounts, money market accounts, and certificates of deposit.

G.S. 159-30(c) authorizes the County, the Airport, the ABC Board, and the Tourism Board to invest in obligations of the United States or obligations fully guaranteed both as to principal and interest by the United States; obligations of the State of North Carolina; bonds and notes of any North Carolina local government or public authority; obligations of certain non-guaranteed federal agencies; certain high quality issues of commercial paper and bankers' acceptances; and the North Carolina Capital Management Trust (NCCMT). Per an investment policy adopted by the governing board, investments in obligations of the Bank for Cooperatives, obligations of the Federal Intermediate Credit Bank, obligations of the Federal Land Banks, obligations of the Farmers Home Administration, bonds or notes of any North Carolina local government or public authority that is rated below the AA category, repurchase agreements (except as allowed for debt proceeds), and collateralized mortgage obligations are not allowed, although legal under G.S. 159-30(c).

The majority of the County's, the Airport's, ABC Board's, and the Tourism Board's investments are carried at fair value. Non-participating interest earnings contracts are accounted for at cost. The North Carolina Capital Management Trust (NCCMT) consists of a SEC registered fund authorized by G.S. 159-30(c)(8). The NCCMT Government Portfolio is a 2a-

7 fund which invests in treasuries and governmental agencies and is rated AAAM by Standard & Poors and AAAMf by Moody's Investors Service. The NCCMT Government Portfolio is reported at fair value.

G.S. 159-30.1 allowed the County to establish the Other Post Employment Benefit (OPEB) Trust Fund and the Law Enforcement Officers' Special Separation Allowance Trust Fund (both blended component units) managed by the Department of the State Treasurer as the Ancillary Government Participant Investment Program ("AGPIP") and operated in accordance with state laws and regulations. It is not registered with the SEC. The State Treasurer, in his discretion, may invest the proceeds in equities of certain publicly held companies and long or short-term fixed income investments as allowed by G.S. 147-69.2(1-6) and (8). Funds submitted are managed in three different sub-funds, the State Treasurer's Short-Term Investment Funds (STIF) consisting of short to intermediate treasuries, agencies and corporate issues authorized by G.S. 147-69.1, the State Treasurer's Bond Index Fund (BIF) consisting of high-quality debt securities eligible under G.S. 147-69.2(b)(1)-(6), and BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund authorized under G.S. 147-69.2(b)(8).

Ownership of the STIF is determined on a fair market valuation basis as of fiscal year end in accordance with the STIF operating procedures. STIF investments are valued by the custodian using Level 2 inputs which in this case involves inputs, other than quoted prices, included within Level 1 that are either directly or indirectly observable for the asset or liability. Under the authority of G.S. 147-69.3, no unrealized gains or losses of the STIF are distributed to participants of the fund.

The BIF is measured at fair value using Level 2 inputs and is based upon units of participation. Units of participation are calculated monthly based upon inflows and outflows as well as allocations of net earnings.

The BlackRock MSCI ACWI EQ Index Non-Lendable Class B fund, authorized under G.S. 147-69.2(b)(8), is a common trust fund considered to be commingled in nature. The Fund's fair value is the number of shares times the net asset value as determined by a third party. Fair value for this BlackRock fund is determined using Level 1 inputs which are directly observable, quoted prices (unadjusted) in active markets for identical assets or liabilities.

#### **F. Cash and Cash Equivalents**

The County pools monies from all funds, except the Library Activities (Custodial) Fund, the Representative Payee (Special Revenue) Fund, the Inmate Banking (Custodial) Fund, the Wanchese Community Center (Custodial) Fund, the Other Post-employment Benefit (Pension and Other Employee Benefit Trust) Fund (a blended component unit), and the Law Enforcement Officers' Special Separation Allowance Trust (Pension and Other Employee Benefit Trust) Fund to facilitate disbursement and investment and maximize investment income. Therefore, all cash and investments that are not limited as to use are essentially demand deposits and are considered cash and cash equivalents. The Airport, the ABC Board, and the Tourism Board consider demand deposits and investments purchased with an original maturity of three months or less, that are not limited as to use, to be cash and cash equivalents.

#### **G. Restricted Assets**

The County's Series 2012B, Series 2012C, Series 2012D, Series 2013A, Series 2014, Series 2016A, Series 2016B, Series 2016C, Series 2018, Series 2020A, Series 2021A, Series 2021B, Series 2022A, and Series 2022B Limited Obligation Bonds (LOBs) are classified as restricted assets as their use is limited by applicable contract provisions (Note 14).

Certain assets of the Capital Investment Fund (General Fund) are classified as restricted assets as their use is restricted per Session Law 1985-716.

Certain assets of the Water (Enterprise) Fund are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants of the County's Series 2017 utilities (water) system revenue bonds (Note 14). The revenue bond extension and replacement account is used to report resources set aside for extensions, additions and capital improvements to, or the renewal and replacement of capital assets of the water system. The revenue bond surplus account is used to report resources accumulated as surplus, as defined and allowed by bond covenants. Certain assets of the Water (Enterprise) Fund are classified as restricted assets because the County and two municipal wholesale water customers, as part of capital charges required by the related contract (Note 20), have agreed to fund a reserve for membrane replacement through the wholesale water rate. The membrane replacement reserve is a portion of the revenue bond extension and replacement account. Cash held from customer security deposits is also classified as restricted assets.

The revenue bond debt service account, held by the trustee and used to segregate funds for debt service payments for the County's Series 2017 utilities (water) system revenue bonds (Note 14), as well as certain resources set aside for their payment, are classified as restricted assets on the Water (Enterprise) Funds balance sheet as their use is limited by applicable bond covenants.



## H. Ad Valorem Taxes Receivable and Deferred Revenues

In accordance with G.S. 105-347 and G.S. 159-13(a), the County levies ad valorem taxes, except for ad valorem taxes on certain vehicles (Note 1.C), on July 1, the beginning of the fiscal year, and these taxes are due on September 1; however, no interest or penalties are assessed until the following January 6. The taxes for the fiscal year ended June 30, 2022 were based on assessed values as of January 1, 2021. The taxes were collected throughout the fiscal year, from August through June.

## I. Lease Receivable

The County's lease receivable is measured at the present value of lease payments expected to be received during the lease term. There are no variable components under the lease agreements. A deferred inflow of resources is recorded for the lease. The deferred inflow of resources is recorded at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

## J. Allowances for Doubtful Accounts

Allowances for doubtful accounts, if material, are maintained on all types of receivables that historically experience non-collectable accounts (Note 4). The amounts are estimated by analyzing the percentage of receivables that were written off in prior years.

## K. Inventories and Prepaid Items

Inventories of the County are valued at cost, which approximates market, using the average cost method. Inventories of the Airport, the ABC Board, and the Tourism Board are valued at cost, which approximates market, using the first-in, and first-out method. The inventory of the County's General Fund consists of expendable supplies and is recorded as an expenditure when consumed (consumption method). The inventories of the County's Enterprise and Internal Service funds and those of the Airport, the ABC Board, and the Tourism Board consist of materials and supplies held for consumption. In each case, the cost is recorded as an expense when the inventory is consumed. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

## L. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets received prior to July 1, 2015 are recorded at their estimated fair value at the date of donation. Donated capital assets received after June 30, 2015 are recorded at acquisition value. Minimum capitalization costs are as follows; land, \$1; buildings, \$20,000; improvements, substations, lines, and other plant and distribution systems, \$5,000; infrastructure, \$100,000; furniture and equipment, \$5,000; and vehicles and machinery, \$5,000. The cost of normal maintenance and repairs that do not add to the values of the asset or materially extend assets' lives are not capitalized.

The County holds title to certain Dare County Board of Education properties that have not been included in capital assets. The properties have been deeded to the County to permit installment purchase financing of acquisition and construction costs. Agreements between the County and the Board of Education give the Board of Education full use of the facilities, full responsibility for insuring and maintaining the facilities, and provide that the County will convey title to the property to the Board of Education once all restrictions of the financing agreements have been met. The properties are reflected as capital assets in the financial statements of the Dare County Board of Education.

Capital assets of the County are depreciated on a straight-line basis over the following estimated useful lives:

	<u>Useful Life</u>
Buildings	50 years
Improvements other than buildings	15 years
Furniture and appliances	10 years
Vehicles and machinery	6 years
Beach nourishment infrastructure	5 years
General equipment	5 years
Ambulances	4 years
Computer equipment	3 years

Capital assets of the Airport are depreciated over their useful lives on a straight-line basis as follows:

	<u>Useful Life</u>
Buildings	5-40 years
Furniture and office equipment	5-10 years
Vehicles	5 years
Runways and other improvements	5-20 years

For the ABC Board, depreciation is computed by the straight-line method over the estimated useful lives of the capital assets as follows:

	<u>Useful Life</u>
Buildings	10-33 years
Furniture and office equipment	10-15 years
Vehicles	5 years

Capital assets of the Tourism Board are depreciated over their useful lives on a straight-line basis as follows:

	<u>Useful Life</u>
Buildings	10-40 years
Furniture and office equipment	5-10 years

#### **M. Right to use assets**

The County has recorded right to use lease assets as a result of implementing GASB Statement #87. The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right to use assets are amortized on a straight-line basis over the life of the related lease.

#### **N. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, *Deferred Outflows of Resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an expense or expenditure until that time. The County has the following items that meet this criteria: a charge on refunding, pension and OPEB related deferrals, and contributions made to the pension plan in the current fiscal year. In addition to liabilities, the statement of financial position can also report a separate section for deferred inflows of resources. This separate financial statement element, *Deferred Inflow of Resources*, represents an acquisition of net assets that applies to future periods and so will not be recognized as revenue until that time. The County has the following items that meet the criteria for this category: prepaid taxes, prepaid grants, taxes and special assessments receivable, leases, pension and OPEB related deferrals.

#### **O. Compensated Absences**

The overtime compensation policies of the County, the Airport, and the ABC Board allow for overtime compensation to be provided in the form of compensatory time off earned at time and one half (for hours worked over 37.5 or 40 hours per week as applicable) which can be accumulated up to a total of 240 hours. Accumulated overtime compensation in excess of 240 hours is paid (certain exceptions allow for 480 hours).

For the County's government-wide and proprietary funds, the Airport, the ABC Board, and the Tourism Board, an expense and the liability for overtime compensation is accrued.

The vacation policies of the County, the Airport, the ABC Board, and the Tourism Board allow regular employees to earn vacation leave from the beginning of employment at the rate of one day per month (12 days per year). Regular employees with five or more years but less than 15 years of service earn vacation leave at the rate of one and one quarter days per month (15 days per year). Regular employees with 15 years of service earn vacation leave at the rate of one and two-thirds days per month (20 days per year). Vacation leave may accumulate up to 30 days. Vacation leave accumulated over 30 days at fiscal year-end is converted to sick leave.

For the County's government-wide and proprietary funds, the Airport, the ABC Board, and Tourism Board, an expense and a liability for vacation pay are accrued.

The sick leave policies of the County, the Airport, the ABC Board, and the Tourism Board allow employees to accumulate sick leave at the rate of one day per month and can accrue an unlimited number of days. Sick leave does not vest, but any

unused sick leave accumulated at the time of retirement may be used in the determination of length of service for retirement benefit purposes. Since none of the entities has any obligation for accumulated sick leave until and unless it is actually taken, no accrual for sick leave has been made by the County or its component units.

## **P. Long-Term Obligations**

In the government-wide financial statements and in the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

## **Q. Net Position and Funds Balances**

### **Net Position**

Net position in government-wide and proprietary fund financial statements are classified as net investment in capital assets, restricted, or unrestricted. Restricted net position represents constraints on resources that are either a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through State statute.

### **Fund Balances**

In the governmental fund financial statements, fund balance is comprised of five classifications designed to disclose the hierarchy of constraints placed on how fund balance can be spent.

The Governmental fund types classify fund balances as follows:

***Non-spendable Fund Balance*** – This classification includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

**Inventories and prepaid items** – portion of fund balance that is not an available resource because it represents the year-end balance of ending inventories and of prepaid items, which are not spendable resources.

***Restricted Fund Balance*** – This classification includes revenue sources that are restricted to specific purposes externally imposed by creditors or by law.

**Restricted for Stabilization by State Statute** – G.S. 159-8(a) prohibits budgeting a portion of fund balance. The restriction is calculated for all annually budgeted funds. Appropriated fund balance in any fund cannot exceed the sum of cash and investments minus the sum of liabilities, encumbrances, and deferred revenues arising from cash receipts, as those amounts stand at the close of the fiscal year next preceding the budget. The restriction is a resource upon which a restriction is imposed by law through enabling legislation. The restriction is reduced by inventories and prepaid amounts as they both are classified as non-spendable. Outstanding encumbrances are included in the restricted amount.

**Restricted for Beach Nourishment** – portion of fund balance that is restricted by revenue source (Session Laws 2001-439 and 2004-123) for beach nourishment.

**Restricted for Capital** – portion of fund balance that is restricted by external creditors and debt covenants for capital and is not shown as stabilization by state statute due to outstanding encumbrances.

**Restricted for Coronavirus Relief** – portion of fund balance that is restricted by revenue source (federal and state grants) for coronavirus relief expenditures.

**Restricted for Dredge Loan** – portion of fund balance that is restricted by revenue source (Senate Bill 99, Section 13.7(a-h) of the 2018 Session Laws) for a forgivable loan which is a component of a public-private partnership for the dredging of inlets within the County.

**Restricted for Emergency Telephone System** – portion of fund balance that is restricted by revenue source (Session Law 2007-383) for the regional emergency communications system.

**Restricted for Health Department** – portion of fund balance that is restricted by Title XIX for expenditures for the Health Department.

**Restricted for Housing**– portion of fund balance that is restricted by revenue source (Section 24.1. (c)) of the 2023 NC State budget for a future forgivable loan for the construction of affordable housing units within the County.

**Restricted for Opioid Remediation**– portion of fund balance that is restricted by revenue source (the National Opioid Settlement Agreement) for opioid remediation activities.

**Restricted for Sheriff** – portion of fund balance that is restricted by revenue source (federal forfeitures) for non-supplanting expenditures for the Sheriff's office.

**Restricted for Social Services** – portion of fund balance that can only be used for beneficiaries under the Representative Payee Program, and portion of fund balance that is restricted by revenue source (Session Law 1995-679.1) for County foster care expenditures.

**Committed Fund Balance** – This classification includes fund balance that can only be used for a specific purpose as imposed by a resolution adopted by a majority vote of the County's governing board. Any changes or removal of specific purposes requires a resolution adopted by a majority action of the governing body.

**Committed for Capital or Debt Service** – portion of fund balance that can only be used for capital or debt service for capital projects.

**Committed for C&D Landfill** – portion of fund balance that can only be used for the construction and demolition landfill.

**Committed for Community Development Housing** – portion of fund balance that can only be used for the County share of a future 4 percent LITHC project to be accomplished by a private partner.

**Committed for Disaster Recovery** – portion of fund balance that can only be used for recovery from natural disasters.

**Committed for Inlet Maintenance** – portion of fund balance that can only be used for inlet maintenance operations.

**Committed for LEO Special Separation Allowance** – portion of fund balance that can only be used for the law enforcement officers' special separation allowance.

**Committed for Sanitation** – portion of fund balance that can only be used for sanitation (garbage collection and disposal) operations or capital.

**Committed for School Capital Projects** – portion of fund balance that can only be used for school capital projects.

**Assigned Fund Balance** – This classification is fund balance that the County's governing board had budgeted.

**Subsequent Year's Expenditures** – portion of fund balance that is appropriated in the next year's budget that is not already classified as restricted or committed.

**Unassigned Fund Balance** – This classification is fund balance that has not been restricted, committed or assigned to a specific purpose or to other funds. The General Fund is the only fund that reports a positive unassigned fund balance.

At times the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts of net position to report as restricted and unrestricted in the government-wide financial statements, it is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

The County has a revenue spending policy that provides guidance for programs with multiple revenue sources. Revenue sources are used in the following order: bond proceeds, federal funds, State funds, local non-County funds, and County funds. For purposes of fund balance classification, expenditures are to be made from restricted fund balance first, followed by committed fund balance, then assigned fund balance and lastly unassigned fund balance. A deviation from the policy is authorized if in the best interest of the County.

The County has a board adopted minimum fund balance policy for the General Fund. The target goal for fund balance, after restrictions, other commitments and assignments, is a minimum of 21% of actual revenues for the then completed fiscal year of the unconsolidated General Fund (General Fund excluding six other legally budgeted general sub funds) (Note 1.B) (Note 16). Fund balance may be purposefully drawn down below the target percentage for emergencies. The policy includes a budgetary procedure if the actual percentage is below the target for two consecutive fiscal years. Fund balance that exceeds the target goal range may be transferred to the Capital Investment Fund, to the Disaster Recovery Fund, to the Law Enforcement Officers Special Separation Allowance Fund (Note 7.C), to the Post-employment Healthcare Benefits Plan (Note 8.A), to an irrevocable trust fund for a Law Enforcement Special Separation Allowance Plan, or to any one-time purpose as determined by the Board.

#### **R. Defined Benefit Pension Plans**

The County participates in two-cost-sharing, multiple-employer, defined benefit pension plans that are administered by the State: the Local Governmental Employees' Retirement System (LGERS) and the Register of Deeds' Supplemental Pension Fund (RODSPF) (collectively, the "state-administered defined benefit pension plans"). For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, as well as pension expense, information about the fiduciary net positions of the state-administered defined benefit pension plans and additions to/deductions from the state-administered defined benefit pension plans' fiduciary net positions have been determined on the same basis as they are reported by the state-administered defined benefit pension plans. For this purpose, plan member contributions are recognized in the period in which the contributions are due. The County's employer contributions are recognized when due and the County has a legal requirement to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the state-administered defined benefit pension plans. Investments are reported at fair value (Note 7.A and 7.F). The County is required by state law to administer a public employee retirement system, a single-employer defined benefit pension plan, to provide special separation benefits to certain sworn law enforcement officers (Note 7.C).

#### **S. Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's Post-employment Healthcare Benefit Plan (HCB Plan) (Note 8.A) and additions to or deductions from the HCB Plan's fiduciary net position have been determined on the same basis as they are reported by the HCB Plan. For this purpose, the HCB Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments which are reported at cost (Note 8.A).

**T. Reconciliation of Government-wide and Fund Financial Statements**

**i. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.**

The governmental fund balance sheet includes reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. The net adjustment of (\$89,707,025) consists of several elements as follows:

Description	Amount
Capital assets used in governmental activities are not financial resources and are therefore not reported in the funds (total capital assets on government-wide statement in governmental activities column less amounts for Internal Service Funds)	\$ 292,753,261
Less accumulated depreciation	<u>(113,271,768)</u>
Net capital assets	179,481,493
Right to use leased assets used in Governmental Funds are not financial resources and are not reported in the funds	24,067
Net pension asset - RODSPF	183,378
Net pension asset - LEOSSA	200,019
Contributions to the pension plan in the current fiscal year - LGERS	3,994,720
Benefit payments and pension administrative costs for LEOSSA in the current fiscal year	<u>2,732,935</u>
Internal service funds are used by management to charge the cost of insurance and fleet maintenance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	5,817,214
Pension related deferrals - LGERS	(3,491,811)
Pension related deferrals - LEOSSA	(262,747)
OPEB related deferrals	(30,462,062)
Liabilities that, because they are not due and payable in the current period, do not require current resources to pay and are therefore not reported in the fund statements:	
Bonds, leases, and installment financings payable	\$ (119,715,819)
Issuance premium (to be amortized against interest expense)	(4,360,544)
Deferred charges on refunding	3,455,393
Compensated absences	(3,505,643)
Net OPEB liability	(110,954,557)
Accrued landfill closure and post-closure costs	(6,269,698)
Net pension liability - LGERS	(7,018,093)
Accrued interest payable	<u>(256,449)</u>
	(248,625,410)
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.	<u>701,179</u>
Net adjustment	<u><u>\$ (89,707,025)</u></u>

**ii. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statements of activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. These are several elements of that total adjustment of \$10,123,628 as follows:

Description	Amount
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
Capital outlay expenditures recorded in the fund statements	
capitalized as assets in the Statement of Activities	\$ 31,366,911
Depreciation expense, the allocation of those assets over their useful lives, that is recorded on the Statement of Activities but not in the fund statements.	<u>(17,023,136)</u>
	\$ 14,343,775
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position.	381,358
Amortization expense for intangible assets (leases)	(29,768)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	
Debt issued or incurred:	
Installment financing	(44,993,640)
Amortization of deferred charge on refunding	(753,156)
Amortization of premiums and discounts	1,028,573
Accrued interest payable	319,926
Accrued landfill closure and post-closure costs	2,744,695
Compensated absences	<u>103,785</u>
	\$ (41,549,817)
Principal payments	<u>20,648,994</u>
	(20,900,823)
Contributions to the pension plans in the current fiscal year are not included on the Statement of Activities	3,994,720
Benefit payments and administrative costs for LEOSA are deferred outflows of resources on the Statement of Net Position	2,732,935
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Unearned property taxes	\$ (101,812)
County's portion of collective pension expense - LGERS and RODSPF	(3,054,748)
Pension expense - LEOSA	2,301,361
OPEB expense	<u>9,010,141</u>
	8,154,942
Internal service funds are used by management to charge the costs of fleet management and insurance to individual funds.	<u>1,446,489</u>
Net adjustment	<u>\$ 10,123,628</u>



## **Note 2. Stewardship, Compliance, and Accountability**

A. None.

## **Note 3. Deposits and Investments**

### **A. Deposits**

All of the County's, the Airport's, the ABC Board's, and the Tourism Board's deposits are either insured or collateralized by using one of two methods. Under the Dedicated Method, all deposits exceeding the federal depository insurance coverage are collateralized with securities held by the County's, the Airport's, the ABC Board's or the Tourism Board's agents in these units' names. Under the Pooling Method, which is a collateral pool, all uninsured deposits are collateralized with securities held by the State Treasurer. Since the State Treasurer is acting in a fiduciary capacity for the County, the Airport, the ABC Board, and the Tourism Board these deposits are considered to be held by their agents in the entities' names. The amount of the pledged collateral is based on an approved averaging method for non-interest bearing deposits and the actual current balance for interest-bearing deposits. Depositories using the Pooling Method report to the State Treasurer the adequacy of their pooled collateral covering uninsured deposits. The State Treasurer does not confirm this information with the County, the Airport, the ABC Board or the Tourism Board or with the escrow agent. Because of the inability to measure the exact amount of collateral pledged for the County, the Airport, the ABC Board or the Tourism Board under the Pooling Method, the potential exists for under collateralization, and this risk may increase in periods of high cash flows. However, the State Treasurer enforces strict standards of financial stability for each depository that collateralizes public deposits under the Pooling Method.

The State Treasurer enforces standards of minimum capitalization for all pooling method financial institutions. Per a board adopted policy, the County and the Airport rely on the State Treasurer to monitor those financial institutions; the County analyzes the financial soundness of any other financial institution used by the County; and the County complies with the provisions of G.S. 159-31 when designating official depositories and verifying that deposits are properly secured (Note 1.E). The ABC Board and the Tourism Board have no formal policy regarding custodial credit risk for deposits.

At year-end the County's deposits had a carrying value of \$16,821,918 and a bank balance of \$16,570,244. Of the bank balance, \$1,597,929 was covered by federal depository insurance; \$9,500 in non-interest-bearing deposits and \$14,962,815 in interest-bearing deposits was covered by collateral held under the Pooling Method.

At June 30, 2022 the County had \$3,466 cash on hand.

The Airport had no deposits at June 30 as all funds of the Airport are held by the County's investment pool as part of an agreement between the County and the Airport for accounting and investment assistance.

At year-end, the ABC Board's deposits had a carrying value of \$7,974,166 and a bank balance of \$8,163,613. Of the bank balance, \$617,993 was covered by federal depository insurance and \$7,545,620 was covered by collateral held under the Pooling Method.

At June 30, 2022 the Tourism Board's deposits had a carrying value of \$13,962,629 and a bank balance of \$14,112,643. Of the bank balance, \$1,250,000 was covered by federal depository insurance and \$12,862,643 in interest bearing deposits was covered by collateral held under the Pooling Method.

At year end, the Rodanthe-Waves-Salvo Community Center District's deposits had a carrying value of \$1,264,378 and a bank balance of \$1,265,826. Of the bank balance, \$250,000 was covered by federal depository insurance and \$1,015,826 in interest bearing deposits was covered by collateral held under the Pooling Method.



## B. Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents consisted of the following as of June 30, 2022:

### Governmental Activities

General Fund	Unexpended capitalized lease proceeds	\$ 1,218,840
General Fund	Unexpended debt service funds	1,831
Beach Nourishment Fund	Unexpended debt service funds	1,108
Capital Projects Fund	Unexpended installment financing proceed	40,710,517

### Non-major Funds

Inlet Maintenance	State grant funds for loan	868,433
Opioid Settlement Fund	Unexpended settlement funds	131,911
Sanitation Fund	Unexpended capitalized lease proceeds	654,694
School Capital Projects Fund	Unexpended installment financing proceed	28

Total Governmental Activities		<u>\$ 43,587,362</u>
-------------------------------	--	----------------------

### Business-type Activities

Restricted per bond covenants	\$ 17,434,060
Customer deposits	<u>2,089,822</u>
Total Business-type Activities	<u>\$ 19,523,882</u>

## C. Investments

The net decrease in the fair value of investments during fiscal year 2022 was \$3,067,786. This amount takes into account all changes in fair value including purchases and sales, that occurred during the year. The unrealized loss on investments held at year end, required to be recognized by GASB Statement #31, was \$3,215,084. During fiscal year 2022, the County sold no investments prior to maturity.

During fiscal year 2022, investment income of \$588,914 was realized. When combined with the \$3,067,788 decrease in the fair value of investments, total investment loss for the year 2022 was \$2,478,871.

As of June 30, 2022, the County had the following investments and maturities. This schedule assumes that callable investments remain outstanding until maturity.

Investment Type	Fair Value	Investment Maturities ( in Years)						
		<= 1/2	>1/2 to 1	>1 to 3	>3 to 5	>5 to 10	>10 to 15	>15 to 20
U.S. Government Agencies	\$65,069,324	\$ 5,501,874	\$ 6,750,000	\$ 32,175,421	\$ 20,642,029	\$ -	\$ -	\$ -
Commercial Paper	\$41,406,681	39,428,087	1,978,595	-	-	-	-	-
Municipal Bonds	\$973,980	-	-	973,980	-	-	-	-
US Treasury Bills	\$9,961,240	5,993,209	3,968,032	-	-	-	-	-
US Treasury Note	\$8,795,666	999,916	1,992,741	5,803,009	-	-	-	-
NC Capital Management Trust Government Portfolio <sup>2</sup>	\$26,714,782	26,714,782	-	-	-	-	-	-
Investment Totals	\$152,921,674	\$78,637,868	\$14,689,367	\$38,952,410	\$ 20,642,029	\$ -	\$ -	\$ -
For policy compliance add items shown as deposits:								
Certificates of Deposit	\$0	-	-	-	-	-	-	-
Money Market Accounts	\$3,466,477	3,466,477.28	-	-	-	-	-	-
Policy Totals	\$156,388,151	\$82,104,345	\$14,689,367	\$38,952,410	\$ -	\$ -	\$ -	\$ -
Actual % of portfolio		52.50%	9.39%	24.91%	0.00%	0.00%	0.00%	0.00%
Actual cumulative % of portfolio		86.80%			100.00%	100.00%	100.00%	100.00%
Minimum cumulative % per policy		60.00%			80.00%	92.50%	97.50%	100.00%

<sup>1</sup> Because the NCCMT Government Portfolio has a weighted average maturity of less than 90 days, it is presented as an investment with a maturity of less than 6 months.

<sup>2</sup> Includes \$3,732,086 held for the Airport and \$32,448 held for Stumpy Point Community Center.

Investments of debt proceeds are not subject to the Board adopted policy for pooled investments. Investments of debt proceeds is limited, by Board adopted policy, to eligible securities under G.S. 159-30 (b) & (c). The policy limits the investment term to match the date the funds are estimated to be required.

Investments in U.S. Treasuries, Municipal Bonds, and the NC Capital Management Trust Government Portfolio use the Fair Value - Level 1 valuation measurement method. Investments in Commercial Paper and U.S. Government Agencies use the Fair Value - Level 2 valuation measurement method.

All investments are measured using the market approach which uses prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets.

The levels of fair value hierarchy are as follows: Level 1 is debt securities valued using directly observable quoted prices (unadjusted) in active markets for identical assets. Level 2 is debt securities valued using a matrix pricing technique which values securities based on the securities' relationship to benchmark quoted prices.

As of June 30, 2022, the County had the following investments and maturities of debt proceeds:

Investment type	Investment Maturities ( in years)
North Carolina Capital Management Trust Cash Portfolio	<=1/2 \$ 40,819,762

**Interest Rate Risk.** As a means of limiting exposure to fair value losses arising from rising interest rates, the County's investment policy limits at least 60 percent of the County's investment portfolio including certificates of deposit and money market accounts, to maturities of less than three years. Per County policy, investment maturities are required to be limited to at least 60 percent less than three years, at least 80 percent less than five years, at least 92.5 percent less than ten years, at least 97.5 percent less than fifteen years and 100 percent less than twenty years. Also, the County's policy requires maturities of securities to be laddered with staggered maturity dates, and that the County's objective is not incur losses through the trading of securities. During the year no securities were sold prior to maturity or call.

**Credit Risk.** The County limits investments to the provisions of G.S. 159-30 and restricts the purchase of securities to the highest possible ratings whenever particular types of securities are rated. State law and County policy limits investments in commercial paper to the top rating issued by nationally recognized statistical rating organizations. As of June 30, 2022, the County's investment in the NC Capital Management Trust Government portfolio carried a credit rating of AAAm by Standard & Poor's and of AAAMf by Moody's. The County's investments in US agencies (Federal Farm Credit Bank, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, and Federal National Mortgage Association), Treasury bills, and Treasury notes were rated AA+ by Standard & Poor's and AAA by Moody's.

**Custodial Credit Risk.** For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has \$40,819,762 in the NC Capital Management Trust Cash Portfolio of invested debt proceeds that is held by the counterparty's trust department not in the County's name. The County's formal policy requires the County to utilize a third party custodial agent for book entry transactions, all of which are to be a trust department authorized to do trust work in North Carolina and has an account with the Federal Reserve. Certified securities are in the custody of the Finance Director.

**Concentration of Credit Risk.** The County's investment policy limits the amount that the County may invest in any one issuer, except for U.S. Treasury securities and the NC Capital Management Trust, to generally 35% of total investments. Investments which are restricted further are commercial paper, limited to no more than \$3 million in a single issuer, and bankers acceptances, limited to no more than 5% and no more than \$2 million in a single issuer. More than 5% of the County's investments (par value), as defined by policy, are in Federal Farm Credit Bank securities (10.6%), Federal Home Loan Bank securities (20.8%), Federal Home Loan Mortgage Corporation securities (5.8%), Federal National Mortgage Association (5.3%), Treasury bills (6.8%), Treasury notes (5.62%), and the NC Capital Management Trust cash portfolio (16.5%).

**Other Post-employment Benefit Fund.** At June 30, 2022 the County's Healthcare Benefits Plan, accounted for as a Pension (and Other Employee Benefit) Trust Fund, had \$2,937,502 invested in the State Treasurer's Ancillary Governmental Participant Investment Program (AGPIP) pursuant to G.S. 159-30.1. The State Treasurer's AGPIP may invest in public equities and both long-term and short-term fixed income obligations as determined by the State Treasurer pursuant to G.S. 147-69.2(1-6) and (8), and G.S. 147-69.1. At year-end, the County's Healthcare Benefits Plan AGPIP was invested in: State

Treasurer's Short-Term Investment Fund (STIF) 32.58%; State Treasurer's Bond Index Fund (BIF) 14.33%; and BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund 53.09%.

***Law Enforcement Officers' Special Separation Allowance Trust Fund.*** At June 30, 2022 the County's Separation Allowance, accounted for as a Pension (and other Employee Benefit) Trust Fund, had \$2,425,335 invested in the AGPIP pursuant to G.S. 159-30.1. The State Treasurers' AGPIP may invest in public equities and both long-term and short-term fixed income obligations as determined by the State Treasurer pursuant to G.S. 147-69.2(1-6) and G.S. 147-69.1. At year-end the County's Separation Allowance AGPIP was invested in: State Treasurer's STIF 20.44%, BIF 20.67%; and BlackRock's MSCI ACWI EQ Index Non-Lendable Class B Fund 58.89%.

Ownership of the STIF is determined on a fair market valuation basis as of fiscal year-end in accordance with STIF operating procedures. STIF investments are valued by the custodian using Level 2 inputs, which involves inputs, included within either Level 1 that are directly or indirectly observable for the asset or liability. The STIF is valued at \$1 per share. The STIF portfolio is unrated and had a weighted average maturity of 0.9 years at June 30, 2022.

Ownership of the BIF is determined monthly at fair value using the same Level 2 inputs as the STIF and is based upon units of participation. Units of participation are calculated only based upon inflows and outflows as well as allocations of net earnings. The BIF, which is not rated, was valued at \$1 per unit and had an average maturity of 8.75 years at June 30, 2022.

The BlackRock's MSCI ACWI EQ Index Non-Lendable Class B fund, authorized under G.S. 147-69.2(b)(8) is a common trust fund considered commingled in nature. The Funds' fair value is the number of shares times the net asset value as determined by a third party. At June 30, 2022 the fair value of the funds was \$27.23 per share. Fair value for the Fund is determined using Level 1 inputs, which are directly observable, quoted prices in active markets for identical assets or liabilities.

The AGPIP Investments are measured using the market approach, using prices and other relevant information generated by market transactions involving identical or comparable assets or a group of assets.

### ***Component Units***

At June 30, 2022 the ABC Board had no investments.

At June 30, 2022 the Tourism Board's investments consisted of \$5,204,602 in the NC Capital Management Trust Government Portfolio.

At June 30, 2022 the Airport's investment consisted of \$3,732,086 in the NC Capital Management Trust Government Portfolio and was held by the County.

The ABC Board and the Tourism Board have no policies on interest rate, credit, custodial credit, and concentration risks. The Airport policies are the same as the County's.

#### D. Reconciliation of Deposits and Investments

Reconciliation of deposits and investments as shown in the basic financial statements as of June 30, 2022 is as follows:

Governmental activities:

Cash and cash equivalents	\$ 133,733,656
Cash and cash equivalents - restricted	131,911
Cash with fiscal agent - restricted	43,455,451

Business-Type activities:

Cash and cash equivalents	5,503,460
Cash and cash equivalents - restricted	19,523,882

Fiduciary:

OPEB Trust Fund - cash with fiscal agent - restricted	2,937,502
Separation Allowance Trust Fund - cash with fiscal agent - restricted	2,425,335
Custodial funds - cash and cash equivalents	4,453,926
Total cash and cash equivalents, and cash with fiscal agents	<u>\$ 212,165,123</u>

Deposits	\$ 16,821,918
Cash on hand	3,466
Investments - net of DCAA	149,157,140
OPEB Trust Fund	2,937,502
Separation Allowance Trust Fund	2,425,335
Debt proceeds held by trustee	40,819,762
Total cash and investments	<u>\$ 212,165,123</u>

#### Note 4. Receivables

##### A. Allowances for Doubtful Accounts

All receivables that historically experience uncollectible accounts are shown net of allowance for doubtful accounts. This amount is estimated by analyzing the percentage of receivables that were written off in prior years.

##### B. Use-Value Assessment on Certain Lands

In accordance with the General Statutes, agriculture, horticulture, forestland, working waterfronts, and certain historical structures may be taxed by the County at percent-use value as opposed to market value. When the property loses its eligibility for use-value taxation, the property tax is recomputed at market value or the current year and the three preceding fiscal years, along with accrued interest from the original due date. This tax is immediately due and payable. The following are property taxes that would have become due as of June 30, 2022 if present use-value eligibility is lost. These amounts have not been recorded in the financial statements.

Fiscal Year	Deferred				
Levied	Value	Tax	Interest	Total	
2019	\$ 11,596,825	\$ 54,505	\$ 14,989	\$ 69,494	
2020	\$ 17,684,350	70,826	13,103	83,929	
2021	\$ 17,049,400	68,283	6,487	74,770	
2022	\$ 16,065,550	64,343	-	64,343	
		<u>\$ 257,957</u>	<u>\$ 34,579</u>	<u>\$ 292,536</u>	

## C. Receivables

Receivables at the government-wide level at June 30, 2022 were as follows:

	<u>Accounts</u>	<u>Taxes and Related Accrued Interest</u>	<u>Due from Other Governments</u>	<u>Interest</u>	<u>Forgivable Dredge Loan Receivable</u>	<u>Lease Receivable</u>	<u>Other</u>	<u>Total</u>
Governmental activities	\$ 2,174,014	\$ 14,556,060	\$ 8,650,085	\$ 68,695	\$ 14,181,045	\$ 47,635	\$ 327,562	\$ 40,005,096
Allowance for doubtful accounts	<u>(154,737)</u>	<u>(310,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(464,737)</u>
Total governmental activities	<u>\$ 2,019,277</u>	<u>\$ 14,246,060</u>	<u>\$ 8,650,085</u>	<u>\$ 68,695</u>	<u>\$ 14,181,045</u>	<u>\$ 47,635</u>	<u>\$ 327,562</u>	<u>\$ 39,540,359</u>
Business-type activities (Water)	\$ 3,967,189	\$ -	\$ -	\$ 15,274	\$ -	\$ 3,780,985	\$ -	\$ 7,763,448
Allowance for doubtful accounts	<u>(227,864)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(227,864)</u>
Total business-type activities (Water)	<u>\$ 3,739,325</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 15,274</u>	<u>\$ -</u>	<u>\$ 3,780,985</u>	<u>\$ -</u>	<u>\$ 7,535,584</u>

Due from other governments above consists of grants, other taxes, tax refunds, and amounts due from wholesale water sales. The forgivable dredge loan receivable is not expected to be collected within one year of the reporting date (Note 11.E).

## Note 5. Capital Assets

### A. Capital asset activities

Capital asset activity for the year ended June 30, 2022 was as follows:

Primary Government	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets, not being depreciated:				
Land and easements	\$ 26,684,388	\$ 1,696,218	\$ (38,000)	\$ 28,342,606
Construction in progress	18,364,139	28,606,562	(33,598,423)	13,372,278
Total capital assets, not being depreciated	45,048,527	30,302,780	(33,636,423)	41,714,884
Capital assets, being depreciated:				
Buildings	96,432,849	30,942,550	(23,225)	127,352,174
Improvements other than buildings	69,487,112	98,621	-	69,585,733
Equipment	21,716,711	1,384,785	(144,410)	22,957,086
Machinery	31,137,086	2,973,826	(418,604)	33,692,308
Total capital assets, being depreciated	218,773,759	35,399,782	(586,239)	253,587,302
Less accumulated depreciation for:				
Buildings	(28,041,866)	(2,229,368)	6,929	(30,264,305)
Improvements other than buildings	(31,949,445)	(11,109,014)	-	(43,058,459)
Equipment	(19,569,796)	(1,168,762)	62,022	(20,676,536)
Machinery	(19,313,745)	(2,570,487)	363,353	(21,520,879)
Total accumulated depreciation	(98,874,852)	(17,077,631)	432,304	(115,520,179)
Total capital assets, being depreciated, net	119,898,907	18,322,151	(153,935)	138,067,123
Governmental activities capital assets, net	\$ 164,947,434	\$ 48,624,931	\$ (33,790,358)	\$ 179,782,007
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 4,573,941	\$ -	\$ -	\$ 4,573,941
Construction in progress	8,309,759	3,778,692	(332,289)	11,756,162
Total capital assets, not being depreciated	12,883,700	3,778,692	(332,289)	16,330,103
Capital assets, being depreciated:				
Buildings	56,852,042	209,670	-	57,061,712
Improvements other than buildings	52,575,891	17,941	-	52,593,832
Equipment	5,644,104	240,349	(116,335)	5,768,118
Machinery	1,465,922	53,486	(26,201)	1,493,207
Total capital assets, being depreciated	116,537,959	521,446	(142,536)	116,916,869
Less accumulated depreciation for:				
Buildings	(30,590,571)	(1,301,001)	-	(31,891,572)
Improvements other than buildings	(26,172,864)	(1,996,919)	-	(28,169,783)
Equipment	(4,923,061)	(213,243)	116,335	(5,019,969)
Machinery	(1,030,278)	(117,578)	26,201	(1,121,655)
Total accumulated depreciation	(62,716,774)	(3,628,741)	142,536	(66,202,979)
Total capital assets, being depreciated, net	53,821,185	(3,107,295)	-	50,713,890
Business-type activities capital assets, net	\$ 66,704,885	\$ 671,397	\$ (332,289)	\$ 67,043,993

The governmental activities section of the preceding schedule includes \$300,514 of net capital assets of Internal Service Funds consisting of \$2,548,926 of capital assets, and \$2,248,411 of accumulated depreciation.

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 985,097
Public safety	3,135,093
Economical and physical development	10,442,626
Human services	386,224
Culture and recreation	463,598
Education	250,309
Environmental protection	1,360,189
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	<u>54,495</u>
Total depreciation expense - governmental activities	<u>\$ 17,077,631</u>
Business-type activities:	
Water	<u>\$ 3,628,741</u>

## B. Construction Commitments

The County has active construction and equipment projects as of June 30, 2022 as follows:

<u>Project</u>	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Construction & Demolition Landfill Cell #5	\$ 317,656	\$ 31,900
EMS Facilities 2020	\$ 100,000	\$ 27,960
EMS Facilities 2023	\$ 2,652,626	\$ 2,252,853
EMS Equipment	\$ 353,154	\$ 12,046
Outer Banks Scenic Byway	\$ 210,802	\$ 77,884
Health & Human Services Facility	\$ 5,610,652	\$ 277,931
Animal Shelter	\$ 6,519,069	\$ 77,919
Beach Nourishment - Buxton 2016	\$ 23,856,368	\$ 330,457
Beach Nourishment - Avon 2022	\$ 5,568,531	\$ 6,162,431
Beach Nourishment - Buxton 2022	\$ 13,438,311	\$ 4,668,363
Beach Nourishment – Duck 2022	\$ 603,048	\$ 6,357,043
Beach Nourishment – Southern Shores 2022	\$ 1,083,279	\$ 10,154,410
Beach Nourishment – Kitty Hawk 2022	\$ 913,846	\$ 8,282,144
Beach Nourishment – Kill Devil Hills 2022	\$ 3,140,465	\$ 3,145,487
Detention Center Sewer	\$ -	\$ 276,000
Detention Center Camera System	\$ 202,047	\$ 47,953
Building Security Upgrades	\$ -	\$ 150,000
HVAC Replacements	\$ 115,799	\$ 24,701
Manteo Youth Center	\$ 821,888	\$ 145,812
Justice Center Improvements	\$ 249,472	\$ 74,296
2022 CIP Projects	\$ 688,889	\$ 366,867
Dare County Schools Capital Improvements Program	\$ 919,936	\$ 2,010,064
College of the Albemarle Expansion	\$ 17,429,066	\$ 529,977
Water - Hatteras Wellfield Expansion	\$ 1,697,338	\$ 343,837
Water - Automated Meter Reading System	\$ 4,849,455	\$ 50,545
Water - Colington Road	\$ 351,010	\$ 456,535
Water - North Reverse Osmosis Plant Replacement and Expansion	\$ 4,328,059	\$ 19,543
Water - Hatteras Reverse Osmosis Membranes	\$ 54,357	\$ 145,643

### C. Discretely Presented Component Units

#### Airport

Capital asset activity for the Airport for the year ended June 30, 2022, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Capital assets not being depreciated:				
Land	\$ 5,784,438	\$ 119,474	\$ -	\$ 5,903,912
Construction in Progress	282,308	2,889,412	-	3,171,720
Total capital assets not being depreciated	<u>6,066,746</u>	<u>3,008,886</u>	<u>-</u>	<u>9,075,632</u>
Capital assets being depreciated:				
Buildings and improvements	4,362,214	288,932	-	4,651,146
Equipment	679,532	-	-	679,532
Runway improvements	10,266,408	-	-	10,266,408
Land improvements	670,520	-	-	670,520
Vehicles	93,014	-	-	93,014
Total capital assets being depreciated	<u>16,071,688</u>	<u>288,932</u>	<u>-</u>	<u>16,360,620</u>
Less accumulated depreciation for:				
Buildings and improvements	3,052,796	101,577	-	3,154,373
Equipment	604,708	18,490	-	623,198
Runway improvements	8,520,230	211,879	-	8,732,109
Land improvements	324,416	30,169	-	354,585
Vehicles	89,761	3,254	-	93,015
Total accumulated depreciation	<u>12,591,911</u>	<u>365,369</u>	<u>-</u>	<u>12,957,280</u>
Total capital assets being depreciated, net	<u>3,479,777</u>	<u>(76,437)</u>	<u>-</u>	<u>3,403,340</u>
Capital assets, net	<u>\$ 9,546,523</u>	<u>\$ 2,932,449</u>	<u>\$ -</u>	<u>\$ 12,478,972</u>



**ABC Board**

Capital asset activity for the ABC Board as of June 30, 2022, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Capital assets not being depreciated:				
Land	\$ 302,012	\$ 428,875	\$ -	\$ 730,887
Total capital assets not being depreciated	<u>302,012</u>	<u>428,875</u>	<u>-</u>	<u>730,887</u>
Capital assets being depreciated:				
Buildings and improvements	4,751,145	-	-	4,751,145
Furniture/Equipment	776,549	54,058	-	830,607
Vehicles	175,878	-	-	175,878
Total capital assets being depreciated	<u>5,703,572</u>	<u>54,058</u>	<u>-</u>	<u>5,757,630</u>
Less accumulated depreciation for:				
Buildings and improvements	1,532,992	119,273	-	1,652,265
Furniture/Equipment	691,650	30,556	-	722,206
Vehicles	74,847	27,249	-	102,096
Total accumulated depreciation	<u>2,299,489</u>	<u>177,078</u>	<u>-</u>	<u>2,476,567</u>
Total capital assets being depreciated, net	<u>3,404,083</u>	<u>(123,020)</u>	<u>-</u>	<u>3,281,063</u>
Capital assets, net	<u>\$ 3,706,095</u>	<u>\$ 305,855</u>	<u>\$ -</u>	<u>\$ 4,011,950</u>

## **Tourism Board**

Capital asset activity for the Tourism Board for the year ended June 30, 2022, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 12,261,688	\$ -	\$ -	\$ 12,261,688
Total capital assets not being depreciated	<u>12,261,688</u>	<u>-</u>	<u>-</u>	<u>12,261,688</u>
Capital assets being depreciated:				
Buildings	5,289,792	-	-	5,289,792
Event Site	3,252,420	22,025	-	3,274,445
Intangible assets	133,674	-	-	133,674
Computer equipment	185,004	7,620	(66,819)	125,805
Vehicles	24,101	-	-	24,101
Furniture and equipment	380,020	19,812	(23,023)	376,809
Total capital assets being depreciated	<u>9,265,011</u>	<u>49,457</u>	<u>(89,842)</u>	<u>9,224,626</u>
Less accumulated depreciation for:				
Buildings	1,065,818	130,736	-	1,196,554
Event Site	1,144,328	237,231	-	1,381,559
Intangible assets	89,013	12,845	-	101,858
Computer equipment	155,973	11,545	(66,819)	100,699
Vehicles	22,896	1,205	-	24,101
Furniture and equipment	252,885	18,786	(23,023)	248,648
Total accumulated depreciation	<u>2,730,914</u>	<u>412,348</u>	<u>(89,842)</u>	<u>3,053,419</u>
Total capital assets being depreciated, net	<u>6,534,097</u>	<u>(362,891)</u>	<u>-</u>	<u>6,171,207</u>
Governmental activities capital assets, net	<u>\$ 18,795,785</u>	<u>\$ (362,891)</u>	<u>\$ -</u>	<u>\$ 18,432,895</u>
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 649,422	\$ -	\$ -	\$ 649,422
Total capital assets not being depreciated	<u>649,422</u>	<u>-</u>	<u>-</u>	<u>649,422</u>
Capital assets being depreciated:				
Buildings	<u>366,585</u>	<u>-</u>	<u>-</u>	<u>366,585</u>
Total capital assets being depreciated	<u>366,585</u>	<u>-</u>	<u>-</u>	<u>366,585</u>
Less accumulated depreciation for:				
Buildings	<u>30,005</u>	<u>13,336</u>	<u>-</u>	<u>43,341</u>
Total capital assets being depreciated, net	<u>336,580</u>	<u>(13,336)</u>	<u>-</u>	<u>323,245</u>
Business-type activities capital assets, net	<u>\$ 986,002</u>	<u>\$ (13,336)</u>	<u>\$ -</u>	<u>\$ 972,667</u>

#### D. Right to Use Leased Assets

The County has recorded four right to use leased assets. The assets are right to use assets for leased computer equipment and leased office equipment. The related leases are discussed in the Leases subsection of the Long-term obligations section of this note. The right to use lease assets are amortized on a straight-line basis over the terms of the related leases.

Right to use asset activity for the Primary Government for the year ended June 30, 2022, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Right to use assets				
Leased office equipment	\$ 25,717	\$ -	\$ -	\$ 25,717
Leased computer equipment	57,887	-	-	57,887
Total right to use assets	83,604	-	-	83,604
Less accumulated amortization for:				
Leased office equipment	7,920	7,919	-	15,839
Leased computer equipment	21,849	21,849	-	43,698
Total accumulated amortization	29,769	29,768	-	59,537
Right to use assets, net	\$ 53,835	\$ (29,768)	\$ -	\$ 24,067

#### Note 6. Payables and Current Liabilities

Payables at the government-wide level at June 30, 2022, were as follows:

	Vendors	Retainage	Claims Incurred But Not Reported	Total
Governmental activities	\$ 17,243,879	\$ 670,583	\$ 1,586,098	\$ 19,500,510
Business-type activities (Water)	\$ 530,503	\$ -	\$ -	\$ 530,503

#### ABC Board

Payables and current liabilities for the ABC Board at June 30, 2022, were as follows:

	Vendors	Taxes	Distributions	Accrued Liabilities	Total
ABC Board	\$ 1,139,463	\$ 847,393	\$ 1,102,454	\$ 30,593	\$ 3,119,903

## Note 7. Pension Plan Obligations

### A. Local Governmental Employees' Retirement System

#### Plan Description

The County is a participating employer in the statewide Local Governmental Employees' Retirement System (LGERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Carolina. LGERS membership is comprised of general employees and law enforcement officers (LEOs) of participating local governmental entities. Article 3 of G.S. Chapter 128 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members – nine appointed by the Governor, one appointed by the State Senate, one appointed by the State House of Representatives, and the State Treasurer and State Superintendent, who serve as ex-officio members. The Local Governmental Employees' Retirement System is included in the Annual Comprehensive Financial Report (ACFR) for the State of North Carolina. The State's ACFR includes financial statements and required supplementary information for LGERS. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or at [www.osc.nc.gov](http://www.osc.nc.gov).

#### Benefits Provided

LGERS provides retirement and survivor benefits. Retirement benefits are determined as 1.85% of the member's average final compensation times the member's years of creditable service. A member's average final compensation is calculated as the average of a member's four highest consecutive years of compensation. Plan members are eligible to retire with full retirement benefits at age 65 with five years of creditable service, at age 60 with 25 years of creditable service, or any age with 30 years of creditable service. Plan members are eligible to retire with partial retirement benefits at age 50 with 20 years of creditable service or at age 60 with five years of creditable service (age 55 for firefighters). Survivor benefits are available to eligible beneficiaries of members who die while in active service or within 180 days of their last day of service and who have either completed 20 years of creditable service regardless of age (15 years of creditable service for firefighters and rescue squad members who are killed in the line of duty) or have completed five years of service and have reached age 60. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions. The plan does not provide for automatic post-retirement benefit increases. Increases are contingent upon actuarial gains of the plan.

LGERS plan members who are LEOs are eligible to retire with full retirement benefits at age 55 with five years of creditable service as an officer, or at any age with 30 years of creditable service. LEO plan members are eligible to retire with partial retirement benefits at age 50 with 15 years of creditable service as an officer. Survivor benefits are available to eligible beneficiaries of LEO members who die while in active service or within 180 days of their last day of service and who also have either completed 20 years of creditable service regardless of age, or have completed 15 years of service as a LEO, and have reached age 50, or have completed the years of creditable service as a LEO and have reached age 55, or have completed 15 years of creditable service as a LEO if killed in the line of duty. Eligible beneficiaries may elect to receive a monthly Survivor's Alternate Benefit for life or a return of the member's contributions.

#### Contributions

Contribution provisions are established by G.S. 128-30 and may be amended only by the North Carolina General Assembly. County employees are required to contribute 6% of their compensation. Employer contributions are actuarially determined and set annually by the LGERS Board of Trustees. The County's contractually required contribution rate for the year end June 30, 2022, was 12.10% of compensation for law enforcement officers and 11.35% for general employees, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year. Contributions to the pension plan from the County were \$4,441,969 for the year ended June 30, 2022.

#### Refunds of Contributions

County employees who have terminated service as a contributing member of LGERS, may file an application for a refund of their contributions. By state law, refunds to members with at least five years of service include 4% interest. State law requires a 60 day waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's right to employer contributions or any other benefit provided by LGERS.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the County reported a liability of \$7,823,188 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability

was determined by an actuarial valuation as of December 31, 2020. The total pension liability was then rolled forward to the measurement date of June 30, 2021 utilizing update procedures incorporating the actuarial assumptions. The County's proportion of the net pension liability was based on a projection of the County's long-term share of future payroll covered by the pension plan, relative to the projected future payroll covered by the pension plan of all participating LGERS employers, actuarially determined. At June 30, 2021, the County's proportion was .51012%, which was a decrease of .03149% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the County recognized pension expense of \$3,403,393. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,488,837	\$ -
Changes of assumptions	4,914,961	-
Net difference between projected and actual earnings on pension plan investments	-	11,176,986
Changes in proportion and differences between County contributions and proportionate share of contributions	220,996	329,494
County contributions subsequent to the measurement date	4,441,969	-
Totals	<u>\$ 12,066,763</u>	<u>\$ 11,506,480</u>

The \$4,441,969 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year to end June 30, 2023.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30</u>	
2023	\$ 750,914
2024	\$ (254,745)
2025	\$ (957,531)
2026	\$ (3,420,224)
2027	\$ -

#### Actuarial Assumptions

The total pension liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	3.50 to 8.10 percent, including inflation and productivity factor
Investment rate of return	7.00 percent, net of pension plan investment expense, including inflation

The plan currently uses mortality rates based on the *RP-2014 Total Data Set for Healthy Annuitants Mortality Table* that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements.

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study as of December 31, 2014.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. Global public equity return projections are established through analysis of the equity risk premium and the fixed income return projections. Other asset categories and strategies' return projections reflect the foregoing and historical data analysis. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of June 30, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	29.0%	1.4%
Global Equity	42.0%	5.3%
Real Estate	8.0%	4.3%
Alternatives	8.0%	8.9%
Credit	7.0%	6.0%
Inflation Protection	6.0%	4.0%
Total	100%	

The information above is based on 30 year expectations developed with the consulting actuary for the 2016 asset liability and investment policy study for the North Carolina Retirement System, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.05%. All rates of return and inflation are annualized.

#### Discount rate

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the County's proportionate share of the net pension asset to changes in the discount rate

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the County's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50 percent) and 1 percentage point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Discount Rate (6.50%)	1% Increase (7.50%)
County's proportionate share of the net pension liability (asset)	\$ 30,368,966	\$ 7,823,188	\$ (10,730,676)

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report (ACFR) for the State of North Carolina.

## B. Local Governmental Employees' Retirement System – Component Units

The Airport, the ABC Board, and the Tourism Board are participating employers in the LGERS. The plan description, benefits provided, contribution requirements, refund of contributions, actuarial assumption, discount rate, and pension plan fiduciary net position are the same as those disclosed for the County (Note 6.A).

### I. The Airport

#### Contributions

The Airport's contractually required contribution rate for the year ended June 30, 2022 was 11.35% of compensation. Contributions to the pension plan from the Airport were \$48,497.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the Airport reported a net pension liability of \$85,413 for its proportionate share of the net pension liability, and the Airport's proportion of the total pension liability was 0.00557%, which was a decrease of 0.00034% from the prior year.

For the year ended June 30, 2022, the Airport recognized pension expense of \$37,158 and deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 27,173	\$ -
Changes of assumptions	53,661	-
Net difference between projected and actual earnings on pension plan investments	-	122,029
Changes in proportion and differences between Airport contributions and proportionate share of contributions	2,413	3,597
Airport contributions subsequent to the measurement date	48,497	-
Totals	<u>\$ 131,744</u>	<u>\$ 125,626</u>

The \$48,497 reported as deferred outflows of resources related to pensions resulting from Airport contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year to end June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	
2023	\$ 8,198
2024	\$ (2,781)
2025	\$ (10,455)
2026	\$ (37,341)
2027	\$ -

#### Sensitivity of the Airport's proportionate share of the net pension asset to changes in the discount rate

The following presents the Airport's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the Airport's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50 percent) or 1 percentage point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Discount Rate (6.50%)	1% Increase (7.50%)
Airport's proportionate share of the net pension liability (asset)	\$ 331,566	\$ 85,314	\$ (117,157)

## II. The ABC Board

### Contributions

The ABC Board's contractually required contribution rates for the year ended June 30, 2022 were 12.04% of compensation for law enforcement officials and 11.44% for general employees. Contributions to the pension plan from the ABC Board were \$122,419.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the ABC Board reported a total pension liability of \$210,256 for its proportionate share of the net pension liability, and the ABC Board's proportion of the total pension liability was 0.01371% which was a decrease of 0.00122% from the prior year.

For the year ended June 30, 2022, the ABC Board recognized pension expense of \$80,149 and deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 66,890	\$ -
Changes of assumptions	132,094	-
Net difference between projected and actual earnings on pension plan investments	-	300,393
Changes in proportion and differences between ABC Board contributions and proportionate share of contributions	4,071	30,317
ABC Board contributions subsequent to the measurement date	122,419	-
Totals	<u>\$ 325,474</u>	<u>\$ 330,710</u>

The \$122,419 reported as deferred outflows of resources related to pensions resulting from ABC Board contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year to end June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30</u>	
2023	\$ 11,297
2024	\$ (15,752)
2025	\$ (31,277)
2026	\$ (91,923)
2027	\$ -

### Sensitivity of the ABC Board's proportionate share of the net pension asset to changes in the discount rate

The following presents the ABC Board's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the ABC Board's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50 percent) or 1 percentage point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Discount Rate (6.50%)	1% Increase (7.50%)
ABC Board's proportionate share of the net pension liability (asset)	\$ 816,196	\$ 210,256	\$ (288,398)



### III. The Tourism Board

#### Contributions

The Tourism Board's contractually required contribution rate for the year ended June 30, 2022 was 10.20% of compensation. Contributions to the pension plan from the Tourism Board were \$75,027.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

At June 30, 2022, the Tourism Board reported a total pension liability of \$151,979 for its proportionate share of the net pension liability, and the Tourism Board/s proportion of the total pension liability was 0.00991%, which was a decrease of .001422% from the prior year.

For the year ended June 30, 2022, the Tourism Board recognized pension expense of \$49,834 and deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 48,350	\$ -
Changes of assumptions	95,482	-
Net difference between projected and actual earnings on pension plan investments	-	217,133
Changes in proportion and differences between Tourism Board contributions and proportionate share of contributions	-	36,183
Tourism Board contributions subsequent to the measurement date	87,104	-
Totals	<u>\$ 230,936</u>	<u>\$ 253,316</u>

The \$75,027 reported as deferred outflows of resources related to pensions resulting from Tourism Board contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year to end June 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	
2023	\$ (520)
2024	\$(17,967)
2025	\$(24,554)
2026	\$(66,443)
2027	\$ -

#### Sensitivity of the Tourism Board's proportionate share of the net pension asset to changes in the discount rate

The following presents the Tourism Board's proportionate share of the net pension liability calculated using the discount rate of 6.50 percent, as well as what the Tourism Board's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50 percent) or 1 percentage point higher (7.50 percent) than the current rate:

	1% Decrease (5.50%)	Discount Rate (6.50%)	1% Increase (7.50%)
Tourism Board's proportionate share of the net pension liability (asset)	\$ 589,971	\$ 151,979	\$ (208,462)

## C. Law Enforcement Officers' Special Separation Allowance

### General Information about the Pension Plan

#### *Plan Description*

The county is required by State law to administer a public employee retirement system (*the Separation Allowance*), a single-employee defined benefit pension plan to provide special separation benefits to certain County sworn law enforcement officials.

The County administers the Separation Allowance through an irrevocable trust agreement dated October 4, 2021. A board resolution of that same date appointed the County Manager, the Finance Director, and the Human Resources Director as trustees and granted the trustees the authority necessary to perform all duties and obligations related to the trust. Management of the Separation Allowance is vested in the trust trustees. The County does not issue separate Separation Allowance financial statements, and all required statements and disclosures are included within this report with the Separation Allowance irrevocable trust accounted for as a Pension Trust Fund. Benefit payments are accounted for in a legally budgeted Law Enforcement Officers' Special Separation Allowance Fund which is consolidated into the General Fund.

#### *Benefits Provided*

The Separation Allowance provides benefits to the County's qualified sworn law enforcement officers under the age of 62 who have completed at least 30 years of creditable service or have attained 55 years of age and have completed five or more years of creditable service. The Separation Allowance is equal to 0.85 percent of the annual equivalent of the base rate of compensation most recently applicable to the officer for each year of creditable service. The retirement benefits are not subject to any increases in salary or retirement allowances that may be authorized by the General Assembly. Article 12D of G.S. Chapter 143 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. All full-time County sworn law enforcement officers are covered by the Separation Allowance.

*Employees Covered by Benefit Terms.* At December 31, 2021, the Separation Allowance's membership consisted of:

Retirees receiving benefits	11
Active plan members	<u>68</u>
Total	79

*Contributions.* Past County Boards chose to fund the amounts necessary to cover benefits earned on a pay as you go basis through appropriations made in the General Fund operating budget. The current County Board established the irrevocable trust in October 2021 and contributed \$2,100,000 in March 2022 and \$545,130 in June 2022 into the irrevocable trust and also appropriated \$100,000 for pay as you go benefit payments in the fiscal year 2023 operating budget.

### Net Pension Liability /(Asset)

The County's net pension asset was measured as of June 30, 2022 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2021

*Actuarial Assumptions.* The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Salary increases	3.25 to 7.75 percent, including inflation
Discount rate	5.50 percent, net of pension plan investment expense, including inflation

Mortality rates are according to the Pub-2010 amount-weighted Safety Mortality Table for Retirees, projected from 2010 using generational improvement with Scale MP-2019. Rates for all members are multiplied by 97% and set forward by 1 year.

The long-term expected rate of return on pension plan investments was assumed to be 5.50%. The County Board established and may amend the Separation Allowances' policy for allocation of invested assets. That policy seeks to reduce risk through diversification of the portfolio across asset classes. Cash equivalents except for liquidity proposes, are not used and asset

allocations are maintained over long-term time spans as managed by the trustees. Investments are valued fair value (Note 1.E) (Note 3.C).

Long-term expected rates of return are not provided by the AGPIP. See the following actuarial assumptions. The following was the target asset allocation policy and the actual asset allocation for each AGPIP investment as of June 30, 2022:

	<u>Target Allocation</u>	<u>Actual Allocation</u>
Equity Index Fund	60%	58.89%
Bond Index Fund	25%	20.67%
STIF Fund	15%	20.44%

*Changes of Assumptions.* The discount changed from 1.93 percent to 5.50 percent due to creation of the trust and its investment in the AGPIP.

Changes in the Net Pension Liability / (Asset)

	Total Pension Liability (a)	Plan Net Position (b)	Net Pension Liability / (Asset) (a)-(b)
Balances as of June 30, 2021	\$ 3,047,754	\$ -	\$ 3,047,754
Changes for the year:			
Service cost	148,478	-	148,478
Interest	57,416	-	57,416
Difference between expected and actual experience	(142,219)	-	(142,219)
Changes of assumptions or other inputs	(718,400)	-	(718,400)
Contributions - employer	-	(2,834,902)	(2,834,902)
Net investment income (loss)	-	219,795	219,795
Benefit paid	(189,772)	189,772	-
Other Charges	22,059	-	22,059
Balances as of June 30, 2022	<u>\$ 2,225,316</u>	<u>\$ (2,425,335)</u>	<u>\$ (200,019)</u>

The Separation Allowance's fiduciary net position as a percentage of the total pension liability was (8.99%) (net asset) as of June 30, 2022.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources related to Pensions

For the year ended June 30, 2022 the County recognized pension expense of \$187,095 and reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 56,075	\$ 236,948
Changes of assumptions and other inputs	524,916	606,790
County contributions and benefit payments made subsequent to the measurement date	2,732,935	-
	<u>\$ 3,313,926</u>	<u>\$ 843,738</u>

\$87,805 reported as deferred outflows of resources related to pensions resulting from benefit payments made subsequent to the measurement date will be recognized as a decrease of the total pension liability in the year to end June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30</u>	
2023	\$ (15,906)
2024	\$ (10,910)
2025	\$ (43,369)
2026	\$ (128,814)
2027	\$ (63,748)

Sensitivity of the net pension liability /(asset) to changes in the discount rate

The following presents the net pension liability (asset) of the County calculated using the discount rate of 5.50 percent, as well as what the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.50 percent) or 1-percentage-point higher (6.50 percent) than the current rate:

	<u>1% Decrease (4.50%)</u>	<u>Discount Rate (5.50%)</u>	<u>1% Increase (6.50%)</u>
County's proportionate share of the net pension liability (asset)	\$ (22,557)	\$ (200,019)	\$ (361,024)

**D. Supplemental Retirement Income Plan for Law Enforcement Officers**

Plan Description

The County and the ABC Board are required by the State to contribute to the Supplemental Retirement Income Plan (Plan), a defined contribution pension plan administered by the Department of State Treasurer and a Board of Trustees. The Plan provides retirement benefits to law enforcement officers employed by the County and the ABC Board. Article 5 of G.S. Chapter 135 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. The plan is included in the State of North Carolina ACFR which may be obtained at [www.osc.nc.gov/public-information](http://www.osc.nc.gov/public-information).

Funding policy

Article 12E of G.S. Chapter 143 requires the County and the ABC Board to contribute each month an amount equal to 5% of each law enforcement officer's salary, and all amounts contributed are vested immediately. Also, the law enforcement officers may make voluntary contributions to the plan.

For the County, contributions for the year ended June 30, 2022 were \$265,340, which consisted of \$187,513 from the County and \$77,827 from the law enforcement officers.

**E. Supplemental Retirement Income Plan for Employees Other Than Law Enforcement Officers**

The County has a supplemental plan for all county employees other than law enforcement officers. The County has no requirement or obligation under State statutes to contribute to the plan; however, the County has adopted the Supplemental Retirement Plan of North Carolina 401(k) for its non-law enforcement employees and employees may make voluntary contributions to the plan. Contributions for the year ended June 30, 2022 consisted \$506,236 from the employees.

**F. Register of Deeds' Supplemental Pension Fund**

Plan Description

The County contributes to the Registers of Deeds' Supplemental Pension Fund (RODSPF), a noncontributory, state-wide cost-sharing multiple-employer defined benefit plan administered by the State Treasurer. RODSPF provides supplemental pension benefits to any eligible county register of deeds who is retired under the LGERS or an equivalent locally sponsored plan. Article 3 of G.S. Chapter 161 assigns the authority to establish and amend benefit provisions to the North Carolina General Assembly. Management of the plan is vested in the LGERS Board of Trustees, which consists of 13 members - nine appointed by the Governor, one appointed by the State Senate, one appointed by the state House of Representatives, and the State Treasurer and the State Superintendent, who serve as ex-officio members. The RODSPF is included in the ACFR for the State of North Carolina. The State's ACFR includes financial statements and required supplementary

information for the RODSPF. That report may be obtained by writing to the Office of the State Controller, 1410 Mail Service Center, Raleigh, North Carolina 27699-1410, or at [www.osc.nc.gov](http://www.osc.nc.gov).

### Benefits Provided

An individual's benefits for the year are calculated as a share of accumulated contributions available for benefits for that year, subject to certain statutory limits. An individual's eligibility is based on at least 10 years of service as a register of deeds with the individual's share increasing with years of service. Because of the statutory limits noted above, not all contributions available for benefits are distributed.

### Contributions

Benefits and administrative expenses are funded by investment income and 1.5% of the receipts collected by each County under G.S. 161. The statutory contribution currently has no relationship to the actuary's required contribution. The actuarially determined contribution this year and for the foreseeable future is zero. Register of Deeds do not contribute. Contributions provisions are established by G.S. 161-50 and may be amended only by the North Carolina General Assembly. Contributions to the pension plan from the County were \$9,881 for the year ended June 30, 2022.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the County reported an asset of \$183,378 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2021. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2020. The total pension liability was then rolled forward to the measurement date of June 30, 2021 utilizing update procedures incorporating the actuarial assumptions. The County's proportion of the net pension asset was based on the County's share of contributions to the pension plan, relative to contributions to the pension plan of all participating RODSPF employers. At June 30, 2021, the County's proportion was .95445% which was an increase of .18501% from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the County recognized pension expense of \$1,600. At June 30, 2022, the County reported deferred outflows of resources and deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,957	\$ 2,224
Changes of assumptions	13,372	-
Net difference between projected and actual earnings on pension plan investments	-	563
Changes in proportion and differences between County contributions and proportionate share of contributions	6,588	28,725
County contributions subsequent to the measurement date	9,881	-
Totals	<u>\$ 31,798</u>	<u>\$ 31,512</u>

The \$9,881 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the year to end June 30, 2023.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30</u>	
2023	\$ (4,308)
2024	\$ (9,133)
2025	\$ (430)
2026	\$ 4,276
2027	\$ -

## Actuarial Assumptions

The total pension liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.0 percent
Salary increases	3.50 to 7.75 percent, including inflation and productivity factor
Investment rate of return	3.00 percent, net of pension plan investment expense, including inflation

The plan currently uses mortality tables that vary by age, gender, employee group (i.e. general, law enforcement officer) and health status (i.e. disabled and healthy). The current mortality rates are based on published tables and based on studies that cover significant portions of the U.S. population. The healthy mortality rates also contain a provision to reflect future mortality improvements. The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study as of December 31, 2014.

Future ad hoc COLA amounts are not considered to be substantively automatic and are therefore not included in the measurement.

The projected long-term investment returns and inflation assumptions are developed through review of current and historical capital markets data, sell-side investment research, consultant whitepapers, and historical performance of investment strategies. Fixed income return projections reflect current yields across the U.S. Treasury yield curve and market expectations of forward yields projected and interpolated for multiple tenors and over multiple year horizons. These projections are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The adopted asset allocation policy for the RODSPF is 100% in the fixed income asset class. The best estimate of arithmetic real rate of return for the fixed income asset class as of June 30, 2022 is 1.40%.

The information above is based on 30 year expectations developed with the consulting actuary for the 2022 asset, liability, and investment policy study for the North Carolina Retirement Systems, including LGERS. The long-term nominal rates of return underlying the real rates of return are arithmetic annualized figures. The real rates of return are calculated from nominal rates by multiplicatively subtracting a long-term inflation assumption of 3.00%. All rates of return and inflation are annualized.

## Discount rate

The discount rate used to measure the total pension liability was 3.00%. The projection of cash flows used to determine the discount rate assumed that contributions from employers will be made at statutorily required rates. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the County's proportionate share of the net pension asset to changes in the discount rate

The following presents the County's proportionate share of the net pension asset calculated using the discount rate of 3.00 percent, as well as what the County's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (2.00 percent) or 1-percentage-point higher (4.00 percent) than the current rate:

	1% Decrease (2.00%)	Discount Rate (3.00%)	1% Increase (4.00%)
County's proportionate share of the net pension liability (asset)	\$ (145,659)	\$ (183,378)	\$ (215,076)

## Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued ACFR for the State of North Carolina.

**G. Pension Liabilities, Pension Expenses, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension**

The net pension liabilities for LGERS and RODSPF were measured as of June 30, 2021 and the total pension liabilities used to calculate the net pension liabilities were determined by actuarial valuations as of December 31, 2020. The County's proportions of the net pension liabilities were based on the County's share of contributions to the pension plan relative to the contributions of all participating entities.

The net pension asset for LEOSSA was measured as of June 30, 2022 with an actuarial valuation date of December 31, 2021.

Following is information related to proportionate shares, pension liabilities and pension expense as of June 30, 2022 and for the year ended that same date:

	LGERS	LEOSSA	RODSPF	Totals
Proportionate share of net pension liability (asset)	\$ 7,823,188	n/a	\$ (183,378)	\$ 7,639,810
Proportion of the net pension liability (asset)	0.51012%	n/a	0.95445%	n/a
Net pension liability (asset)	n/a	\$ (200,019)	n/a	\$ (200,019)
Pension expense	\$ 3,403,393	\$ 187,095	\$ 1,600	\$ 3,592,088

At June 30, 2022 the County reported deferred outflows of resources and deferred inflows of resources related to pensions as follows:

	LGERS	LEOSSA	RODSPF	Totals
<u>Deferred Outflows of Resources</u>				
Differences between expected and actual experience	\$ 2,448,837	\$ 56,075	\$ 1,957	\$ 2,506,869
Changes of assumptions	4,914,961	524,916	13,372	5,453,249
Changes in proportion and differences between County contributions and proportionate share of contributions	220,996	-	6,588	227,584
County contributions subsequent to the measurement date	4,441,969	-	9,881	4,451,850
County contributions and benefit payments and administration costs subsequent to the measurement date	-	2,732,935	-	2,732,935
<u>Deferred Inflows of Resources</u>				
Differences between expected and actual experience	\$ -	\$ 236,948	\$ 2,224	\$ 239,172
Changes of assumptions	-	606,790	-	606,790
Net difference between projected and actual earnings on pension plan investments	11,176,986	-	563	11,177,549
Changes in proportion and differences between County contributions and proportionate share of contributions	329,494	-	28,725	358,219



## H. Deferred Compensation Plan

The County and the Airport offer employees a deferred compensation plan (plan) created in accordance with Internal Revenue Code Section 457. The plan, available to all County and Airport employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

The County and the Airport have complied with changes in laws which govern the deferred compensation plan, requiring all assets of the plan to be held in trust for the exclusive benefit of the participants and their beneficiaries. Formerly, the undistributed amounts, which had been deferred by the plan participants, were required to be reported as assets of the County or component unit. Effective for the fiscal year ended June 30, 1999 and in accordance with GASB Statement 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans", the plan is not included as a Custodial fund. The balance held in trust for County and Airport participants as of June 30, 2022 was \$816,024.

### Note 8. Other Post-Employment Benefits – Health Benefits

#### A. The County

##### General Information about the OPEB Plan

*Plan Description.* Under prior County Board resolutions and those of September 8, 2008 and June 20, 2011, the County elected to provide post-employment healthcare benefits plan through the Post-employment Healthcare Benefits Plan (HCB Plan), a single-employer defined benefit plan that covers employees retired under the LGERS. The County administers the HCB Plan through an irrevocable trust agreement dated October 4, 2021. A Board resolution of the same date appointed the County Manager, the Finance Director, and the Human Resources Director as trustees and granted the trustees the authority necessary to perform all duties and obligations related to the trust. Management of the HCB Plan is vested in the trust trustees. The County does not issue separate HCB Plan financial statements, and all required statements and disclosures are included within this report with the HCB Plan and irrevocable trust accounted for as a Pension Trust Fund. The significant accounting policies of the HCB Plan are disclosed in Note 1.Q.

*Benefits provided.* The HCB Plan provides healthcare benefits for eligible retirees. Eligible retirees less than 65 years of age and who are not Medicare eligible, receive benefits under the County's healthcare plan. Once eligible retirees become Medicare eligible, generally at age 65, the County provides benefits through Medicare Supplemental and Medicare Part D policies. The County Board may amend benefit provisions of the entire healthcare plan.

*Employees Covered by Benefit Terms.* At June 30, 2022, the HCB Plan membership consisted of the following:

Inactive employees or beneficiaries currently receiving benefit payments	477
Inactive plan members entitled to but not yet receiving benefit payments	-
Active employees	<u>612</u>
	1,089

*Contributions.* The County Board established the contribution requirements of plan members hired as of certain dates and may amend those requirements for newly hired employees as of the current or a future date.

Past County Boards elected to partially pay the future cost of coverage for the benefits dependent upon the plan member's length of service with the County. Plan members (and spouses) hired before July 1, 1999 are not required to make contributions. For all employees hired on or after July 1, 1999 but before June 19, 2007, plan members pay nothing for employee only coverage, and 15% of the estimated premium cost for employee/child or family coverage. For all employees hired on or after June 19, 2007 the County provides, for pre-65 plan members, employee only coverage at 90% of the cost for plan members with 20 years of employment with the County, at 95% of the cost for a plan members with 25 years of employment with the county, and at 100% of the cost for plan members with 30 years of employment with the County. For post-65 plan members, the County provides employee only coverage through a Medicare Supplemental policy and a Medicare Part D policy at the same percentage rates above. Surviving spouses pay 15% of the employee only estimated premium. Disabled plan members hired on or after June 19, 2007 who have less than 20 years of service upon disablement pay the same contribution as a plan member with 20 years of service.



The County contributes based on projected pay-as-you-go financing requirements with an additional amount to prefund benefits as determined annually during the budget process, currently 0.175% of salaries subject to the LGERS. There are no contractual terms requiring a specific funding level. The County has historically funded more than the amount needed under the pay-as-you-go funding mechanism. For the current year, the County contributed \$4,702,218 of pay-as-you-go funding and an additional \$1,063,240 for a total of \$5,765,458.

*Investments.* The County Board established and may amend the HCB Plan's policy for allocation of invested assets. That policy seeks to reduce risk through diversification of the portfolio across asset classes. Cash equivalents, except for liquidity purposes, are not used and assets allocations are maintained over long-term time spans as managed by the trustees. Investments are valued at fair value (Note 1.E) (Note 3.C).

Long-term expected rates of return are not provided by the AGPIP. See the following Actuarial Assumptions. The following was the target asset allocation policy and the actual asset allocation for each AGPIP investment as of June 30, 2022:

	Target Allocation	Actual Allocation
Equity Index Fund	55%	53.09%
Bond Index Fund	25%	14.33%
STIF Fund	20%	32.58%

\$1,000,000 of the additional funding of \$1,063,240 was remitted to the trust in June of 2022 and had not yet been invested in the Equity Index and Bond Index Funds as of June 30, 2022.

#### Net OPEB Liability

The County's annual net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation of January 1, 2022.

*Actuarial assumptions.* The total OPEB liability in the January 1, 2022 valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 %
Salary increases	0.00 %
Investment rate of return	7.00 %, net of HCB Plan investment expense
Healthcare cost trend rates	7.50% for 2021 to an ultimate rate of 4.50% for 2041 and later years

Mortality rates were based on the Pub-2010 General Mortality Table projected generationally with Scale MP-2020

The actuarial assumptions used in the January 1, 2022 valuation were based on the results of an actuarial experience study as of December 31, 2019.

*Long-term Expected Rate of Return.* An expected real rate of return was not proved for the asset profile. The average annual rate of return for the portfolio from inception through June 30, 2022 is 8.44%. The money-weighted rate of return for the year ended June 30, 2022 was (8.09) %. The actual return was adjusted to 7.0% based upon the county's expectation of a long-term rate of return using portfolio performance adjusted by an inflation assumption per a LGERS survey.

*Discount rate.* The discount rate used to measure the total OPEB liability was 2.16%. The projection of cash flows used to determine the discount rate assumed that contributions from the County will continue at the same level and therefore, the HCB plan's assets are expected to be exhausted for future years. For the period for which the assets and contributions are enough to cover the projected outflows, the cash flows were discounted at the expected rate of return of 7.0%. Once the assets are projected to be depleted, cash flows were discounted on municipal bond rates taken from Bond Buyer 20-Bond GO index as of the measurement dates. The blended discount rates used as of June 30, 2022 and 2021 were 3.69% and 2.16%.

### Changes in the Net OPEB Liability

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances as of June 30, 2021	\$ 177,692,475	\$ 2,132,995	\$ 175,559,480
Changes for the year:			
Service cost	6,086,259	-	6,086,259
Interest	3,918,839	-	3,918,839
Difference between expected and actual experience	(20,493,614)	-	(20,493,614)
Contributions - employer and employees	-	5,765,458	(5,765,458)
Net investment income (loss)	-	(258,733)	258,733
Benefit payments	(4,702,218)	(4,702,218)	-
Changes in assumptions	(37,883,524)	-	(37,883,524)
Balances as of June 30, 2021	<u>\$ 124,618,217</u>	<u>\$ 2,937,502</u>	<u>\$ 121,680,715</u>

The HCB Plan's fiduciary net position as a percentage of the total OPEB liability was 2.36 % as of June 30, 2022.

### Changes of Assumptions

Since the last valuation the following assumptions were changed: the discount rate was updated from 2.16% to 3.69%.

### Sensitivity of the net OPEB liability to changes in the discount rate and Healthcare Trend Rates

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (2.69%) or 1 percentage-point higher (4.69%) than the current rate:

	1% Decrease (2.69%)	Discount Rate (3.69%)	1% Increase (4.69%)
Net OPEB liability (asset)	\$ 144,774,653	\$ 121,680,712	\$ 104,290,574

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Cost Trend Rate	1% Increase
Net OPEB liability	\$ 103,407,533	\$ 121,680,712	\$ 144,913,477

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022 the County recognized a negative OPEB expense of \$4,115,800. At June 30, 2022, the county reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 22,214,327
Changes of assumptions	16,992,430	28,412,643
Net differences between projected and actual earnings on OPEB investments	227,752	-
	<u>\$ 17,220,182</u>	<u>\$ 50,626,970</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30</u>	
2023	\$ (8,882,940)
2024	\$ (10,208,004)
2025	\$ (14,404,896)
2026	\$ 89,052
2027	\$ -

### **B. The Airport**

#### General Information about the Plan

*Plan Description.* According to an Airport resolution, the Airport provides post-retirement health care benefits to retirees of the Airport. The Airport has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Benefits Provided.* The Airport provides benefits to retirees who participate in the LGERS, have at least five years of creditable service with the Airport and were hired prior to June 19, 2007. For all employees hired on or after June 19, 2008, the Airport provides benefits to retirees who participate in the System and have 20 years of creditable service.

*Employees Covered by the Benefit Terms.* At June 30, 2022, plan membership consisted of the following:

Inactive employees or beneficiaries currently receiving benefit payments	7
Inactive plan members entitled to but not yet receiving benefit payments	-
Active employees	<u>6</u>
	13

*Contributions.* The Airport contributes on a pay-as-you-go basis, contributing \$92,403 for the current year.

### Total OPEB Liability

The Airport's total OPEB liability of \$2,313,349 was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date.

*Actuarial assumptions and other inputs.* The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.50 percent
Salary increases	2.00 percent, average, including inflation
Discount rate	3.69 percent
Healthcare cost trend:	
Pre-Medicare	6.50 percent

The discount rate was based on the S&P 20 Year High Grade rate as of the measurement date.

### Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at June 30, 2021	\$ 2,885,463
Service cost	134,961
Interest	64,243
Changes of benefit terms	-
Differences between expected and actual experience	(128,280)
Changes in assumptions or other inputs	(550,635)
Benefit payments	(92,403)
Net change	(572,114)
Balance at June 30, 2022	\$ 2,313,349

### Changes in Assumptions

Changes in assumptions and other inputs reflect a change in the discount rate from 2.16% to 3.69%.

The actuarial assumptions used in the January 1, 2022 valuation were based on the results of an actuarial experience study as of December 31, 2019.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Healthcare Trend Rates

The following presents the total OPEB liability, as well as what the Airport's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.69 percent) or 1-percentage-point higher (4.69 percent) than the current discount rate:

	1% Decrease (2.69%)	Discount Rate (3.69%)	1% Increase (4.69%)
Total OPEB liability	\$ 2,692,338	\$ 2,313,349	\$ 2,009,805

The following presents the total OPEB liability of the Airport, as well as what the Airport's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Trend Rate	1% Increase
Total OPEB liability	\$ 1,990,356	\$ 2,313,349	\$ 2,719,272

## OPEB Expense and Deferred Outflows of Resources and Deferred inflows of Resources Related to OPEB

For the year ended June 30, 2022, the Airport recognized OPEB expense of \$99,859. At June 30, 2022, the Airport reported deferred outflows of resources and deferred inflows or resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 220,164
Changes of assumptions	352,741	489,022
Benefit payments made subsequent to the measurement date	-	-
	<u>\$ 352,741</u>	<u>\$ 709,186</u>

Any amount reported as deferred outflows of resources related to OPEB resulting from benefit payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total OPEB liability in the year to end June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30</u>	
2023	\$ (99,344)
2024	\$ (69,184)
2025	\$ (69,184)
2026	\$ (69,184)
2027	\$ (69,177)
Thereafter	\$ 19,628

### **C. The ABC Board**

#### General Information about the Plan

*Plan Description.* According to an ABC Board resolution, the Board provides post-retirement health care benefits to retirees of the Board. The Board has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statements 75.

*Benefits Provided.* The Board provides benefits to retirees who participate in the LGERS, have at least five years of creditable service with the Board and were hired prior to April 18, 2001. For all employees hired on or after April 18, 2001, the Board provides benefits to retirees who participate in the System and have 20 years of creditable service. When a retiree becomes eligible for Medicare, the Board pays the full premium cost of supplementary health care policy if the retiree was hired prior to September 1, 2012. Employees hired after September 1, 2012, are not eligible for Medicare supplements.

*Employees Covered by the Benefit Terms.* At June 30, 2022 plan membership consisted of the following:

Inactive employees or beneficiaries currently receiving benefit payments	6
Inactive plan members entitled to but not yet receiving benefit payments	-
Active employees	<u>8</u>
	14

*Contributions.* The Board contributes on a pay-as-you-go basis, contributing \$24,322 for the current year.

### Total OPEB Liability

The Board's total OPEB liability of \$2,001,733 was measured as of June 30, 2021 and was determined by an actuarial valuation as of that date.

*Actuarial assumptions and other inputs.* The total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.50 percent
Salary increases	3.25-8.41 percent, average, including inflation
Discount rate, prior to measurement date	2.21 percent
Discount rate, at measurement date	2.16 percent
Healthcare cost trend:	
Pre-Medicare	7.00 percent for 2021 decreasing to an ultimate rate of 4.50 percent by 2031
Medicare	5.125 percent for 2021 decreasing to an ultimate rate of 4.50 percent by 2024

The discount rate was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Bond Buyer.

### Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Balance at June 30, 2021	\$ 1,808,855
Service cost	61,027
Interest	41,057
Changes of benefit terms	-
Differences between expected and actual experience	4,039
Changes in assumptions or other inputs	111,077
Benefit payments	(24,322)
Net change	192,878
Balance at June 30, 2022	<u>\$ 2,001,733</u>

### Changes in Assumptions

Changes in assumptions and other inputs reflect a change in the discount rate from 2.21% to 2.16%.

Mortality rates were based on the RP-2010 mortality tables, with adjustments for LGERS experience and generational mortality improvements using Scale MP-2019.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period January 1, 2015 through December 31, 2019.

### Sensitivity of the total OPEB liability to changes in the discount rate and Healthcare Trend Rates.

The following presents the total OPEB liability, as well as what the Board's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.16 percent) or 1-percentage-point-higher (3.16 percent) than the current discount rate:

	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)
Total OPEB liability	\$ 2,407,343	\$ 2,001,733	\$ 1,686,171

The following presents the total OPEB liability of the Board, as well as what the Board's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Trend Rate	1% Increase
Total OPEB liability	\$ 1,663,551	\$ 2,001,733	\$ 2,442,299

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the Board recognized OPEB expense of \$91,765. At June 30, 2022 the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 5,174	\$ 191,559
Changes of assumptions	330,050	92,174
Benefit payments made subsequent to the measurement date	26,977	-
	<u>\$ 362,201</u>	<u>\$ 283,733</u>

\$15,005 reported as deferred outflows of resources related to OPEB resulting from benefit payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total OPEB liability in the year to end June 30, 2023.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30	
2023	\$ (10,319)
2024	\$ (10,319)
2025	\$ 9,325
2026	\$ 38,564
2027	\$ 24,240
Thereafter	\$ -

#### **D. The Tourism Board**

##### General Information about the Plan

*Plan Description.* According to a Tourism Board resolution, the Board provides post-retirement health care benefits to retirees of the Board. The Board has the authority to establish and amend the benefit terms and financing requirements. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Benefits Provided.* The Board provides benefits to retirees who participate in the LGERS, have at least five years of creditable service with the Board and were hired prior to June 30, 2008. For all employees hired on or after June 30, 2008, the Board provides benefits to retirees who participate in the System and have 20 years of creditable service. When a retiree becomes eligible for Medicare, the Board pays up to \$400 per month for the cost of supplementary health care policy if the retiree was hired prior to July 1, 2016. Employees hired after July 1, 2016, are not eligible for Medicare supplements.

*Employees Covered by the Benefit Terms.* At June 30, 2022, plan membership consisted of the following:

Inactive employees or beneficiaries currently receiving benefit payments	5
Inactive plan members entitled to but not yet receiving benefit payments	-
Active employees	9
	<hr/>
	14

*Contributions.* The Board contributes on a pay-as-you-go basis, contributing \$20,112 for the current year.

#### Total OPEB Liability

The Board's total OPEB liability of \$719,191 was measured as of June 30, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.5 percent
Salary increases	3.5-8.41 percent, average, including inflation
Discount rate, prior to measurement date	2.21 percent
Discount rate, at measurement date	2.16 percent
Healthcare cost trend:	
Pre-Medicare	7.50 percent for 2021 decreasing to an ultimate rate of 4.50 percent by 2031
Medicare	5.00 percent for 2021 decreasing to an ultimate rate of 4.50 percent by 2024

The discount rate was based on the June average of the Bond Buyer General Obligation 20-year Municipal Bond Index published weekly by the Bond Buyer.

#### Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Balance at June 30, 2021	\$ 871,988
Service cost	38,868
Interest	19,909
Changes of benefit terms	-
Differences between expected and actual experience	(6,570)
Changes in assumptions or other inputs	(13,365)
Benefit payments	(20,112)
Balance at June 30, 2022	<hr/> <hr/> \$ 890,718

#### Changes in Assumptions

Changes in assumptions and other inputs reflect a change in the discount rate from 2.21% to 2.16%.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period January 1, 2015 through December 31, 2019.



Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Healthcare Trend Rates.

The following presents the total OPEB liability, as well as what the Board's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.16 percent) or 1-percentage-point higher (3.16 percent) than the current discount rate:

	1% Decrease (1.16%)	Discount Rate (2.16%)	1% Increase (3.16%)
Total OPEB liability	\$ 1,003,790	\$ 890,718	\$ 794,734

The following presents the total OPEB liability of the Board, as well as what the Board's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Healthcare Trend Rate	1% Increase
Total OPEB liability	\$ 846,729	\$ 890,718	\$ 940,421

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the Board recognized OPEB expense of \$72,157. At June 30, 2022, the Board reported deferred outflows of resources and deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 15,497	\$ 11,938
Changes of assumptions	96,155	32,270
Benefit payments made subsequent to the measurement date	23,163	-
	<u>\$ 134,815</u>	<u>\$ 44,208</u>

\$23,163 reported as deferred outflows of resources related to OPEB resulting from benefit payments made and administrative expenses incurred subsequent to the measurement date will be recognized as a decrease of the total OPEB liability in the year to end June 30, 2023.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ended June 30</u>	
2023	\$ 12,055
2024	\$ 13,021
2025	\$ 19,542
2026	\$ 18,112
2027	\$ 4,714
Thereafter	\$ -

**Note 9. Other Employment Benefits – Death Benefits**

The County, the Airport, the ABC, and the Tourism Board have elected to provide death benefits through the Death Benefit Plan for members of the LGERS, a multiple-employer, state-administered, cost-sharing plan funded on a one-year term cost basis. The beneficiaries of those employees who die in active service after one year of contributing membership in the LGERS, or who die within 180 days after retirement or termination of service and have at least one year of contributing membership service in the LGERS at the time of death are eligible for death benefits. Lump sum death benefit payments to beneficiaries are equal to the employee's 12 highest months of salary in a row during the 24 months prior to his or her death, but the benefit

will be a minimum of \$25,000 and will not exceed \$50,000. All death benefit payments are made from the Death Benefit Plan. The County, the Airport, the ABC, and the Tourism Board have no liability beyond the payment of monthly contributions.

Contributions to the Death Benefit Plan cannot be separated between the post-employment benefit amount and the other benefit amount. Contributions are determined as a percentage of monthly payroll based upon rates established annually by the State. Separate rates are set for employees not engaged in law enforcement and for law enforcement officers. The County considers these contributions to be immaterial.

#### **Note 10. Closure and Post Closure Care Costs – Landfill Facilities**

The County closed its East Lake landfill facility (facility) on October 8, 1993, at which time its waste stream went to a private, regional municipal solid waste landfill through the Albemarle Regional Solid Waste Authority. As the facility was operating on October 9, 1991, the County was required to meet closure requirements contained in the US Environmental Protection Agency (EPA) rule “Solid Waste Disposal Facility Criteria” (EPA rule). As the facility stopped accepting waste prior to October 9, 1993, the County was not required to meet thirty-year post closure and financial assurance requirements established by the EPA rule. A wastewater treatment plant was required at the facility since its first acceptance of solid waste. The County completed modifications to the wastewater treatment plant and the installation of a leachate collection system to feed the treatment plant. The improvements were made pursuant to a consent order entered into by the County and the State while the landfill was operating. As part of the closure process, the County made application to be allowed to discontinue operation of the wastewater treatment plant. That application was approved with the State’s approval of the County’s Site Assessment Work Plan. The plant remained out of operation during a monitoring period of five years. Based upon results of the monitoring, the County has been allowed by the State to mothball the wastewater treatment plant while groundwater monitoring is continued to be required.

The County operates a construction and demolition waste landfill facility (Facility). The Facility is not subject to the EPA Rule but all construction and demolition landfill facilities in the State that were operating as 1/1/2007 were retroactively made subject to financial assurance requirements by the General Assembly (Financial Assurance Requirements for Construction and Demolition Landfill Facilities and Units – 15A NCAC 13B.0546). This rule also now requires the County to place a final cover on the Facility when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The County must recognize a portion of the closure and post-closure care costs as an expense each fiscal year based on Facility capacity used as of each fiscal year end. The \$6,269,698 reported as Facility closure and post-closure care liability as of June 30, 2022 represents a cumulative amount reported to date based upon the use of 50.11% of the estimated capacity of cells #1 through #4 and phases #5 through #7. The County will recognize the remaining estimated cost of closure and post closure care of \$6,241,699 as the remaining capacity is filled, estimated to end between 2059 and 2063. Amounts are based on costs in current dollars and are calculated as required by the State and were reassessed and recalculated by the County’s consulting engineer during 2022. Actual costs may be higher or lower due to inflation, changes in technology or changes in regulations. Actual costs are expected to be lower as the County plans to self-perform a significant portion of the work.

The County has met the requirements of a local government financial test that is one option under State law (15A NCAC 13B.0546) that determines if a unit is financially able to meet closure and post closure care requirements. Due to the retroactive application by the State of financial assurance requirements upon the Facility, the County did not establish a reserve to accumulate resources for the payment of closure and post closure care cost but is now building fund balance in the C&D Landfill (Special Revenue) Fund. The balance at June 30, 2022 was \$1,942,616. The County has on deposit \$98,203 in an interest-bearing account, assigned to the NC State Department of Environmental Quality, per that department’s requirements.

#### **Note 11. Commitments and Contingencies**

##### **A. Commitments**

The County and the Airport have elected to pay direct costs of unemployment benefits in lieu of employment security taxes on salaries. Any resulting payments are recognized as expense in the year following the discharge of any employees that file for benefit payments.

As of June 30, 2022, the County has the following grant funded or other projects that are not capitalized as fixed assets:

<u>Project</u>	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Watershed Restoration	\$ 12,753	\$ 19,947

## **B. Contingent Liabilities**

At June 30, 2022, the County was a defendant to various lawsuits and claims. It is the opinion of management and the county attorney that the ultimate outcome of these legal matters will not have a material adverse effect on the County's financial position.

## **C. Federal and State Assisted Programs**

The County and the Airport have received proceeds from several and State grants. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant moneys to the grantor agencies. Management of the County and of the Airport believes that any required refunds would be immaterial or covered by insurance. No provision has been made in the accompanying financial statements for the refund of grant moneys.

## **D. Outstanding Encumbrances**

Outstanding encumbrances are amounts needed to pay any commitments related to purchase orders and contracts that remain unperformed at year-end. Encumbered amounts at June 30, 2022 were \$4,511,551 in the consolidated General Fund, \$887,417 in the Water Fund, and \$687,091 collectively in all Special Revenue Funds. Outstanding encumbrances in the Governmental Fund are shown within the Stabilization by State Statute amounts of fund balance (Note 16).

## **E. State Dredge Loan**

Senate Bill 99, Section 13.7, of the 2017 session of the State General Assembly included an appropriation of \$15,000,000 for a public private partnership for inlet dredging operations within the County. The State funds must be used by the County to provide a forgivable loan to a private partner which will design, permit, construct, operate, and own a dredge vessel. Loan forgiveness will occur over a ten-year period, extendable by five additional years, as inlet dredging is performed based upon the difference between the private partner rates and the Army Corps of Engineers rates. Loan amounts not forgiven and repaid to the County must be returned to the State. The County has no liability to the State for any unforgiven and unpaid loan amounts. The private partner was selected through a request for qualifications process, the dredge has been designed, and is under construction. As of June 30, 2022, all funds were received from the State and \$14,181,045 were loaned. This transaction does not qualify as a service concession arrangement for the County.

## **Note 12. Risk Management**

The County and the Airport are exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County and the Airport participate in two self-funded risk-financing pools administered by the North Carolina Association of County Commissioners Joint Risk Management Agency. Through these pools, the County and the Airport obtain property coverage equal to replacement cost of owned property subject to total insured values with sub-limits on coverage for specified perils at \$227.1 million for any one occurrence; general, auto, professional, employment practices, and law enforcement liability coverage of \$6 million per occurrence; auto physical damage coverage for owned autos at actual cash value; crime coverage of \$250,000 per occurrence; cyber liability coverage of \$5 million per occurrence; and workers' compensation coverage up to the statutory limits. Additional sub-limits are \$10,000,000 annually for earthquakes and \$60,000,000 per named storm. The pools are audited annually by independent certified public accountants, and the audited financial statements are available to the County upon request. The pools are reinsured through a multi-state public entity captive for single occurrence losses in excess of \$500,000 up to a \$6 million limit for liability coverage and \$1,750,000 of each loss in excess of a \$250,000 per occurrence retention for property, and auto physical damage. For workers compensation there is a per occurrence retention of \$750,000.

The County carries building and contents flood insurance for all facilities located within a Special Flood Hazard Area (SFHA) through the National Flood Insurance Program (NFIP). A SFHA is the base 100 year flood plain mapped on a Flood Insurance Rate Map (FIRM) by the Federal Emergency Management Agency (FEMA) and are shown by zones that begin with the letter "A" or "V". For facilities within SFHA, the County carries building flood insurance for the facility's appraised value up to the NFIP coverage limit of \$500,000 per structure. For facilities within a SFHA, the County carries contents flood insurance for the value of each facility's contents considered to be at risk, up to the NFIP coverage limit of \$500,000 per structure. The

County carries NFIP flood insurance for seventy buildings, five water production wells and two water pump stations at a total coverage level of \$23,915,100. The County carries NFIP flood insurance for the contents of facilities at a total coverage level of \$12,244,200.

The North Carolina Association of County Commissioners Property and Liability Insurance Pool (Pool) provides flood insurance in excess of NFIP coverage for buildings and contents within a SFHA in the amount of \$2,000,000 annually in the

aggregate with deductibles of \$25,000 for each structure. The Pool also provides flood insurance for structures and contents outside of a SFHA in the amount of \$10,000,000 annually in the aggregate with deductibles of \$25,000 for each structure.

The County and the municipalities within participate in the FEMA Community Rating System (CRS). The CRS credits flood hazard mitigation activities undertaken by participating communities by offering discounts of flood insurance rate premiums. The County as well as all property owners within, currently qualifies for a 20% rate reduction from CRS activities.

For facilities within a SFHA, the County does not carry excess flood insurance (available commercially) for coverage over NFIP limits for facilities that are eligible for FEMA Public Assistance (PA) in a declared disaster other than that provided by the Pool. All County facilities are currently eligible for FEMA PA for losses in excess of NFIP coverage, which is available in full one-time per facility. It is the County's judgment that flood damages in excess of NFIP coverage would very likely be caused by an event that would be a FEMA declared disaster for PA.

The County carries commercial coverage for all other risks of loss. There have been no significant reductions in insurance coverage from the previous year and settled claims have not exceeded coverage in any of the past three fiscal years.

The County is required by State law to carry public official bonds employees. The County has a bond of \$100,000 for the Tax Collector, \$50,000 for the Finance Director, \$50,000 for the Register of Deeds, \$25,000 for the Assistant Finance Director, \$25,000 for the Sheriff and \$50,000 for the Airport Authority Finance Officer. Other positions that have access to \$100 or more are bonded for \$5,000 each.

The County provides health insurance benefits with a self-insurance plan administered by Medcost Benefit Services. Specific stop-loss insurance is maintained at \$200,000 per participant per year with an unlimited lifetime maximum. The Airport, for their employees, are participants in the County plan. At June 30, 2022, the County has accrued a provision and reported a liability for incurred but not reported claims of \$1,459,864.

Beginning with fiscal year 2022 the County utilizes a high deductible partial self-insurance plan for workers' compensation coverage administered by the Pool. At June 30, 2022, the County has accrued a provision and reported a liability for incurred but not reported claims of \$126,234.

Changes in the balances of the liability for claims incurred but not reported during the past three fiscal years are as follows:

	<u>2022</u>	<u>2021</u>	<u>2020</u>
Estimate of unpaid claims incurred, but not reported, beginning of fiscal year	\$ 1,425,368	\$ 1,635,393	\$ 1,569,264
Incurred but not reported	<u>160,730</u>	<u>(210,025)</u>	<u>66,129</u>
Estimate of unpaid claims incurred, but not reported, end of fiscal year	<u>\$ 1,586,098</u>	<u>\$ 1,425,368</u>	<u>\$ 1,635,393</u>

All risk management activities and programs are accounted for in an Internal Service fund, the Insurance Fund.

**Note 13. Deferred Outflows and Inflows of Resources**

On the Statement of Net Position, deferred outflows of resources at June 30, 2022 consist of the following.

	Governmental Activities	Business-type Activities
Deferred charge on refunding of debt	\$ 3,455,393	\$ 1,497,969
Pensions - differences between expected and actual experience - RODSPF	1,957	-
Pensions - changes of assumptions - RODSPF	13,372	-
Pensions - changes in proportion and differences between County contributions and proportionate share of contributions - RODSPF	6,588	-
Pensions - County contributions subsequent to measurement date - RODSPF	9,881	-
Pensions - differences between expected and actual experience - LGERS	2,283,027	205,810
Pensions - changes of assumptions - LGERS	4,508,527	406,433
Pensions - changes in proportion and differences between County contributions and proportionate share of contributions - LGERS	202,721	18,275
Pensions - County contributions subsequent to measurement date - LGERS	4,074,649	367,320
Pensions - differences between expected and actual experience - LEOSSA	56,075	-
Pensions - changes of assumptions - LEOSSA	524,916	-
Pensions - benefit payments and administrative costs subsequent to measurement date -	2,732,935	-
OPEB - changes of assumptions	15,494,465	1,497,875
OPEB - net difference between projected and actual earnings on OPEB plan investments	207,676	20,076
	<u>\$ 33,572,182</u>	<u>\$ 4,013,758</u>

On the Statement of Net Position, deferred inflows of resources at June 30, 2022 consist of:

	Governmental Activities	Business-type Activities
Medicaid revenue subject to final audit	\$ 257,186	\$ -
Donations received but not yet earned	114,004	-
Prepaid taxes	249,838	-
Pensions - differences between expected and actual experience -RODSPF	2,224	-
Pensions - net difference between projected and actual earnings on pension plan investments -RODSPF	563	-
Pensions - changes in proportion and differences between County contributions and proportionate share of contributions - RODSPF	28,725	-
Pensions - - differences between projected and actual earnings on pension plan investments - LGERS	10,252,726	924,259
Pensions - changes in proportion and differences between County contributions and proportionate share of contributions - LGERS	302,247	27,247
Pensions - differences between expected and actual experience - LEOSSA	236,948	-
Pensions - changes of assumptions - LEOSSA	606,790	-
OPEB - differences between expected and actual experience	20,256,134	1,958,193
OPEB - changes of assumptions	25,908,069	2,504,574
Leases	66,463	3,647,341
	<u>\$ 58,281,917</u>	<u>\$ 9,061,614</u>

On the Governmental funds Balance Sheet, deferred inflows of resources of \$1,241,546 at June 30, 2022 consist of:

	Unavailable Revenue	Unearned Revenue
Taxes receivable, net (General)	\$ 433,497	\$ -
Prepaid taxes (General)	-	249,838
Medicaid cost settlement subject to final audit (General)	-	257,186
Taxes receivable, net (Beach Nourishment)	2,910	-
Taxes receivable, net (Special Revenue)	117,648	-
Donations not yet earned (Special Revenue)	-	114,004
Leases	66,463	-
	<u>\$ 620,518</u>	<u>\$ 621,028</u>

## Note 14. Long-Term Obligations

### A. Leases

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2022, were as follows:

Year Ending June 30	Principal Payments	Interest Payments	Total
2023	\$ 12,948	\$ 203	\$ 13,151
2024	2,038	10	2,048
2025	-	-	-
2026	-	-	-
2027	-	-	-
	<u>\$ 14,986</u>	<u>\$ 213</u>	<u>\$ 15,199</u>

### B. Revenue Bonds

In June 2017, the County issued \$24,845,000 (par value) of utilities (water) system refunding revenue bonds, Series 2017, at a net interest cost of 3.02%, with net proceeds of \$27,140,014 to advance refund installments for years 2020 through 2023 for the Series 2009 utilities (water) system refunding revenue bonds and installments for years 2022 through 2041 for the Series 2011 utilities (water) system revenue bonds. Interest on the bonds is payable semiannually on August 1 and February 1. Principal is payable annually on February 1 in the following amounts (along with the corresponding coupon interest rate): 2023, \$1,460,000 (5.00%); 2024, \$1,525,000 (5.00%); 2025, \$785,000 (5.00%); 2026, \$825,000 (5.00%); 2027, \$870,000 (5.00%); 2028, \$910,000 (5.00%); 2029, \$955,000 (5.00%); 2030, \$1,005,000 (5.00%); 2031, \$1,055,000 (4.00%); 2032, \$1,095,000 (4.00%); 2033, \$1,140,000 (4.00%); 2034, \$1,180,000 (3.00%); 2035, \$1,220,000 (3.00%); 2036, \$1,255,000 (3.125%); 2037, \$1,300,000 (3.125%); 2038, \$1,335,000 (3.125%); 2039, \$1,375,000 (3.125%); 2040, \$1,420,000 (3.125%); and 2041, \$1,465,000 (3.125%). The defeased Series 2009 bonds had a call date of December 1, 2019 and the defeased Series 2011 bonds had a call date of February 1, 2021.

Revenue bonds outstanding, net of unamortized original issue premium of \$820,355 at June 30, 2022 were \$22,995,355. The total par amount of revenue bonds outstanding at June 30, 2022 was \$25,175,000.

The revenue bonds are reported on the Water (Enterprise) Fund financial statements because the principal and interest on the bonds are payable from the net revenues of the water system. The revenue bond orders pledge the net revenues of the system, including assessments collected, to repayment of the Series 2017 revenue bonds. The revenue bonds do not constitute a legal or equitable pledge, charge, lien, or encumbrance upon any of the County's property or upon its income, receipts, or revenues, other than those of the water system. The taxing power of the County is not pledged for the payment of principal and interest on the revenue bonds, and no owner of a bond has the right to compel the exercise of the taxing power of the County or the forfeiture of any of its property.

The Revenue Bond Order permits the issuance of one or more additional series of bonds on parity as to pledge of net revenues with outstanding bonds to (1) provide funds for construction of additional facilities; and (2) provide funds for refunding any bonds. The issuance of an additional series of bonds is subject to the satisfaction of certain conditions provided for in the Revenue Bond Order (additional bonds test).

The Revenue Bond order provided for the establishment of a special fund (account), designated the Revenue fund (account), into which the County is required to deposit all Water System revenues (revenues as defined by the Revenue Bond Order). Moneys on deposit in this fund are applied at such times and in accordance with priorities established by the Revenue Bond Order. Moneys in the Revenue fund are required to be transferred to the following funds, established pursuant to the Revenue Bond Order, in the following order of priority: the Operating and Maintenance fund, the Debt Service fund, the Extension and Replacement fund, the Rebate fund, and the Surplus fund.

Pursuant to the Revenue bond Order, the County has covenanted to fix, establish or maintain or cause to be fixed, established and maintained such rates and charges for the provision of services of the Water system, and reviser or cause to be revised the same, as necessary, as will produce revenues together with 20% of the balance in the Surplus Fund at the end of the preceding fiscal year at least equal in such fiscal year to the total of (i) the current expenses budgeted for such fiscal year, as may be amended from time to time, plus (ii) 120% of (1.20 times) the principal and interest requirements to become due during the



fiscal year plus (iii) 100% of (1.00 times) the principal and interest due in such fiscal year on the County's general obligation indebtedness issued in connection with Water System which may be outstanding from time to time plus (iv) 100% of (1.00 times) the principal and interest due in such fiscal year on subordinate indebtedness plus (v) 100% of (1.00 times) the amount required to reimburse the provider of a qualified reserve fund substitute for any amounts owing hereunder.

The County met the above requirements for the year ended June 30, 2022 as follows:

Operating revenues	\$ 14,644,221	
Collections of assessments & other income	965,742	
Interest income (loss), excluding capital projects	<u>(436,403)</u>	
		\$ 15,173,560
Current Expenses as defined per Revenue Bond Order:		
Operating expenses	\$ 13,291,861	
Non-operating expenses	907,704	
Add back interest expense & amortization	(907,704)	
Add back depreciation	(3,628,741)	
Add back OPEB expense	(362,808)	
Add back pension expense	(281,437)	
Add 20% of Surplus Fund	<u>(6,440,826)</u>	
Total adjustment		<u>2,578,049</u>
Net Revenues, as defined per Revenue Bond Order		<u>\$ 12,595,511</u>
Debt service on Series 2017 Revenue Bonds		\$ 2,331,038
Debt service coverage		5.40
Required debt service coverage		1.20

Current expense adjustments are allowed for OPEB and GASB Statement No. 75 and for pensions and GASB Statement No. 68 per the Series 2017 Revenue Bond Series Indenture.

Revenue bond debt service requirements to maturity are as follows (Business-type Activities):

Year Ending June 30	Principal	Interest
2023	\$ 1,460,000	\$ 875,038
2024	1,525,000	802,038
2025	785,000	725,788
2026	825,000	686,538
2027	870,000	645,288
2028-2032	5,020,000	2,540,988
2033-2037	6,095,000	1,460,419
2038-2042	<u>5,595,000</u>	<u>443,903</u>
	<u>\$ 22,175,000</u>	<u>\$ 8,180,000</u>

In June 2017, the County issued \$24,845,000 of utilities (water) system revenue bonds and retired certain maturities of the Series 2009 and 2011 utilities (water) system revenue bonds. The advance refunding reduced debt service payments by \$3,510,169 and resulted in an economic gain of \$2,629,575. As required by GASB Statement 23, the difference between the reacquisition price and the net carrying amount of the old (refunded) bonds was deferred (\$3,125,712) and is amortized as a component of interest expense over the remaining life of the refunding bonds. The unamortized deferred amount as of June 30, 2022 was \$1,641,485 and is reported as a deferred outflow of resources.



### **C. Installment Financing Contracts, Limited Obligation Bonds, Direct Placement Limited Obligation Bonds, and Direct Borrowings**

#### Direct Borrowings

In March 2017, the County entered into an installment financing with a financial institution for \$940,614 payable quarterly over 59 months at 1.781%. This agreement financed heating and air conditioning equipment for the County Courthouse (General Fund). Payments were completed during the fiscal year ended June 30, 2022.

In September 2018, the County entered into an installment financing agreement with a financial institution for \$1,266,611 payable quarterly over 48 months at 2.65%. This agreement financed emergency communication radios for the Sheriff, Communications, Emergency Management, and Emergency Medical Services Departments, and equipment and a truck for the Public Works Department (General Fund).

In March 2019, the County entered into an installment financing agreement with a financial institution for \$2,057,425 payable quarterly over 36 months at 2.521%. This agreement financed a variety of vehicles, including vehicles for the Sheriff Department, ambulances for Emergency Medical Services (General Fund), and sanitation trucks for the Sanitation Department (Sanitation Fund). Payments were completed during the fiscal year ended June 30, 2022.

In March 2020, the County entered into an installment financing agreement with a financial institution for \$2,025,943 payable quarterly over 36 months at 1.5663%. This agreement financed a variety of vehicles, including vehicles for the Sheriff Department, ambulances for Emergency Medical Services (General Fund), and sanitation trucks for the Sanitation Department (Sanitation Fund).

In March 2021, the County entered into an installment financing agreement with a financial institution for \$2,199,721 payable quarterly over 36 months at 0.6734%. This agreement financed a variety of vehicles, including vehicles for the Sheriff Department, ambulances for Emergency Medical Services (General Fund), and sanitation trucks for the Sanitation Department (Sanitation Fund).

In March 2022, the County entered into an installment financing agreement with a financial institution for \$1,345,236 payable semi-annually over 59 months at 1.83%. This agreement financed various heavy equipment for Public Works (General Fund and C&D Landfill Fund).

In March 2022, the County entered into an installment financing agreement with a financial institution for \$2,980,682 payable quarterly over 36 months at 1.45%. This agreement financed a variety of vehicles, including vehicles for the Sheriff Department, ambulances and vehicles for Emergency Medical Services (General Fund), and sanitation trucks for the Sanitation Department (Sanitation Fund).

#### Limited Obligation Bonds

Series 2012B: In February 2012, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$36,495,000 over 11 years at a true interest cost of 1.79%. This agreement was issued as taxable Series 2012A Limited Obligation Bonds of \$2,850,000 and tax exempt Series 2012B Limited Obligation Bonds of \$33,645,000. This agreement defeased the outstanding balances of the Series 2001 and Series 2002 Certificates of Participation on February 16, 2012. The portion of the agreement related to the Series 2001 Certificates was a current refunding. The 2001 Certificates provided financing for the Dare County Justice Center, airport hangars and new construction of Hatteras Elementary School. The portion of the agreement related to the Series 2002 Certificates was an advance refunding with a call date of December 1, 2012. The 2002 Certificates provided financing for new construction of First Flight High School and Manteo Elementary School, and addition to First Flight Middle School, and construction of a solid waste transfer station. The refunding reduced total debt service by \$4,270,043 and resulted in an economic gain of \$4,198,454. The reduction in debt service was structured such that \$3,575,000 was used on February 16, 2012 to terminate a basis swap and swaption related to the Series 2001 and 2002 Certificates (General Fund). This agreement was issued as Supplemental Indenture #1 to the 2002 Indenture and is secured by the same deed of trust granted on Manteo Elementary School and First Flight High School. (See Financing Structure for School Facilities).

Series 2012C: In October 2012, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$9,225,000 over 12 years at a true interest cost of 2.35%. This agreement, the County of Dare, NC Limited Obligation Bonds Series 2012C, provided financing for replacement of Emergency Medical Services cardiac monitoring and defibrillator units (6 year term) and for replacement of the County's Emergency Medical Services helicopter (12 year item) (General Fund). This agreement was issued under a 2012 Indenture in conjunction with the Series 2012D Limited Obligation Bonds and is secured by the same deed of trust. (See the following paragraph).

Series 2012D: In October 2012, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$34,465,000 over 17 years at a true interest cost of 2.74%. This agreement, the County of Dare, NC Limited Obligations Bonds Series 2012D, currently refunded the 2008 Installment Financing Contract and advanced refunded the Series 2004 Certificates of Participation with a call date of June 1, 2014. The 2008 Installment Financing Contract provided financing for a new community college building, a senior center and the purchase of land. The 2004 Certificates of Participation provided financing for new construction and renovations at Manteo High School, Hatteras Secondary School, Manteo Elementary School and Kitty Hawk Elementary School. The reduction in debt service was structured such that \$3,160,000 was used on October 2, 2012 to terminate the basis swap and swaption related to the Series 2004 certificates (General Fund). This agreement was issued under a new 2012 Indenture in conjunction with the Series 2012C Limited Obligation Bonds and is secured by a deed of trust granted on Manteo Middle School, Nags Head Elementary School and the community college campus. (See Financing Structure for School Facilities). Payments were completed during the fiscal year ended June 30, 2022.

Series 2013A: In April 2013, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$29,285,000 over 12 years at a true interest cost of 2.32%. This agreement, the County of Dare NC Limited Obligation Bonds Series 2013A, defeased in the 2016 through 2025 outstanding balances of the Series 2005 Certificates of Participation, and was an advance refunding with a call date of June 1, 2015. The refunding reduced total debt service by \$2,067,383 and resulted in an economic gain of \$1,807,358 (General Fund). This agreement was issued as Supplemental Indenture #1 to the 2005 Indenture and is secured by the same deed of trust granted on Hatteras Secondary School, Kitty Hawk Elementary School and Manteo High School. The June 1, 2025 maturity was refunded by the Series 2020A Limited Obligation Bonds on May 13, 2020. (See Financing Structure for School Facilities).

Series 2016A: In June 2016, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$11,545,000 over 20 years at a true interest cost of 2.29%. This agreement, the County of Dare, NC Limited Obligations Bonds Series 2016A, advanced refunded \$5,695,000 of the County's Series 2007 Certificates of Participation (the 2018 through the 2023 maturities and \$235,000 of the 2024 maturities with a call date of June 1, 2018) and provided financing for new construction of a regional emergency communications and emergency operations center (Capital Projects Fund). The refunding reduced total debt service by \$377,523 and resulted in an economic gain of \$344,261 (General Fund). This agreement was issued under a new 2016A Indenture and is secured by a deed of trust granted on the Dare Tyrrell Hyde Regional Emergency Communications and Dare Emergency Operations Center.

Series 2021A: In February 2021, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$27,700,000 over 20 years at a true interest cost of 1.70%. This agreement, the County of Dare, NC Limited Obligations Bonds Series 2021A, provided financing for the construction of a new Animal Shelter, renovations to the Department of Health and Human Services buildings, roof improvements at Manteo High School, two property purchases, and new Emergency Medical Services equipment. This agreement was issued under a new 2021 Indenture and is secured by a deed of trust granted on the Department of Health and Human Services facilities.

#### Direct Placement Limited Obligation Bonds

Series 2014: In July 2014, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$3,073,000 over 15 years at a true interest cost of 3.35%. This agreement, the County of Dare NC Limited Obligation Bonds Series 2014, provided financing for new construction at Manteo Elementary School (General Fund). The limited obligation bonds were privately placed with a financial institution. This agreement was issued as Supplemental Indenture #2 to the 2002 Indenture and is secured by the same deed of trust granted on Manteo Elementary School and First Flight High School. (See Financing Structure for School Facilities).

Series 2016C: In June 2016, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$10,045,000 over 7 years at a true interest cost of 1.63%. This agreement, the County of Dare, NC Limited Obligations Bonds Series 2016C, provided financing for a portion of the County's share of a beach nourishment project constructed in the spring through fall of 2018 in the towns of Duck, Kitty Hawk, Southern Shores, and Kill Devil Hills (Capital Projects Fund and Beach Nourishment Fund). The limited obligation bonds were privately placed with a financial institution. This agreement was issued as Supplemental Indenture #1 to the 2016A Indenture and is secured by the same deed of trust granted on the Dare Tyrrell Hyde Regional Emergency Communications and Dare Emergency Operations Center.

Series 2016B: In January 2017, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$25,045,000 over 7 years at a true interest cost of 1.82%. This agreement, the County of Dare, NC Limited Obligations Bonds Series 2016B, provided financing for a heating

and air conditioning chiller unit at Cape Hatteras Secondary School and for beach nourishment constructed in the summer of 2017 through winter of 2018 at the village of Buxton (School Capital Projects Fund, Capital Projects Fund and Beach Nourishment Fund). The limited obligation bonds were privately placed with a financial institution. This agreement was issued as Supplemental Indenture #2 to the 2005 Indenture and is secured by the same deed of trust granted on Hatteras Secondary School, Kitty Hawk Elementary School and Manteo High School. (See Financing Structure for School Facilities).

Series 2018: In July 2018, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$10,295,000 over 5 years at a true interest cost of 2.67%. This agreement, the County of Dare, NC, NC Limited Obligation Bonds Series 2018, provided financing for roofing and other improvements at Manteo High School and for the County's share of a beach nourishment project constructed in the summer of 2019 in the town of Nags Head (School Capital Projects Fund, Capital Projects Fund and Beach Nourishment Fund). The limited obligation bonds were privately placed with a financial institution. This agreement was issued as Supplemental Indenture #3 to the 2005 Indenture and is secured by the same deed of trust granted on Hatteras Secondary School, Kitty Hawk Elementary School and Manteo High School. (See Financing Structure for School Facilities).

Series 2020A: In May 2020, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S. 160A-20) for \$23,460,000 over 9 years at an interest rate of 1.27%. This agreement, the County of Dare, NC, Taxable Limited Obligation Bonds Series 2020A, advanced refunded \$20,980,000 of debt consisting of \$14,620,000 of the County's 2012D Limited Obligations Bonds (the June 1, 2023 through 2029 maturities), \$2,825,000 of the County's 2013A Limited Obligations Bonds (June 1, 2025 maturity), and \$3,535,000 of the County's Series 2015 Limited Obligations Bonds (all maturities, June 1, 2020 through 2027). The refunding reduced total debt service by \$1,897,518 and resulted in an economic gain of \$1,877,007 (General Fund). The limited obligation bonds were privately placed with a financial institution. This agreement was issued as Supplemental Indenture #1 to the 2012D Indenture and is secured by the same deed of trust granted on Manteo Middle School, Nags Head Elementary School and the community college campus. (See Financing Structure for School Facilities).

Series 2021A IFK: In November 2021, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S.160A-20) for \$3,000,000 over 10 years at a true interest cost of 1.50%. This agreement, the County of Dare, NC Series 2021A Installment Financing Contract, provided financing for property for a future youth center and property for a future Emergency Medical Services Station.

Series 2021B: In December 2021, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S.160A-20) for \$9,172,693 over 5 years at a true interest cost of 0.98%. This agreement, the County of Dare, NC, NC Limited Obligation Bonds Series 2021B, provided financing for improvements to the Justice Center and for the County's share of a beach nourishment project in the summer of 2022 for the towns of Kill Devil Hills, Kitty Hawk, Southern Shores, and Duck (Capital Projects Fund and Beach Nourishment Fund). The agreement was issued under a new indenture and is secured by a deed of trust granted on the Justice Center.

Series 2022A & B: In February 2022, the County entered into an installment purchase contract with the Dare County Public Facilities Corporation for an issue of limited obligation bonds (G.S.160A-20) for \$22,138,293 (Series A) and \$6,356,736 (Series B) over 5 years at a true interest cost of 1.39%. This agreement, the County of Dare, NC, NC Limited Obligation Bonds Series 2022A & B, provided financing beach nourishment projects in the villages of Avon and Buxton in the summer of 2022 (Capital Projects Fund and Beach Nourishment Fund). Series B was issued in the amount of an approved FEMA and State Reimbursement under disaster declarations for Hurricanes Florence and Dorian and principal will be returned upon receipt of that reimbursement. The agreement was issued as Supplemental Indentures #1 and #2 to the 2021B indenture and are secured by the same deed of trust on the Justice Center.

#### Financing Structure of Installment Financings for School Facilities

Per G.S. 160A-20 the County has financed the construction and renovation of various schools for use by the Dare County Board of Education through installment financings. The installment financings were issued pursuant to deeds of trust that require that legal title to property subject to the deeds of trust remains with the County as long as the related debt is outstanding. The County has entered into leases and an agency agreement that transfers the rights and responsibilities of ownership, including maintenance and insurance, to the Dare County Board of Education. Lease terms are the same as that of the related installment financing. From the economic substance of the transactions, the related capital assets are recorded by the Dare County Board of Education and not by the County.

Annual debt service requirements for Installment Financing and Purchase Contracts, as of June 30, 2022 are as follows (Governmental Activities):

Year Ending June 30	Limited Obligation Bonds		Installment Financing Contracts from Direct Borrowings and Placements	
	Principal	Interest	Principal	Interest
2023	\$ 7,995,000	\$ 1,611,688	\$ 20,274,895	\$ 1,094,759
2024	5,505,000	1,233,187	13,225,075	770,231
2025	2,490,000	994,400	15,391,108	597,499
2026	1,700,000	905,850	11,618,728	398,140
2027	1,700,000	841,000	11,373,027	242,541
2028-2032	8,500,000	3,200,750	6,208,000	160,380
2033-2037	8,180,000	1,589,700	-	-
2038-2042	5,540,000	415,500	-	-
	<u>\$ 41,610,000</u>	<u>\$ 10,792,075</u>	<u>\$ 78,090,833</u>	<u>\$ 3,263,550</u>

#### D. Long-Term Debt Obligation Activity

The following is a summary of changes in the County's general long-term obligations for the year ending June 30, 2022:

	Balance June 30, 2021	Additions	Reductions	Balance June 30, 2022	Current Portion of Balance
Government activities:					
Limited obligation bonds	\$ 51,715,000	\$ -	\$ 10,105,000	\$ 41,610,000	\$ 7,995,000
Deferred amounts:					
For issuance premiums	5,389,117	-	1,028,573	4,360,544	-
	<u>57,104,117</u>	<u>-</u>	<u>11,133,573</u>	<u>45,970,544</u>	<u>7,995,000</u>
Installment financing contracts from direct borrowings and direct placements	43,606,834	44,993,640	10,509,641	78,090,833	20,274,885
Leases	49,339	-	34,353	14,986	12,948
Compensated absences	3,680,019	1,717,919	1,823,430	3,574,508	965,000
Total pension liability (LEOSSA)	3,047,754	-	3,047,754	-	-
Net pension liability (LGRS)	17,753,480	-	10,577,216	7,176,264	-
Net OPEB liability	160,083,912	-	49,129,355	110,954,557	-
C&D landfill closure and post-closure costs	9,014,393	507,844	3,252,539	6,269,698	-
Total governmental activities	<u>\$ 294,339,848</u>	<u>\$ 47,219,403</u>	<u>\$ 89,507,861</u>	<u>\$ 252,051,390</u>	<u>\$ 29,247,833</u>
Business-type activities:					
Revenue bonds	\$ 23,575,000	\$ -	\$ 1,400,000	\$ 22,175,000	\$ 1,460,000
Deferred amounts:					
For issuance premiums	1,089,781	-	269,426	820,355	-
Compensated absences	322,242	159,752	144,599	337,395	91,000
Net pension liability (LGRS)	1,600,435	-	953,511	646,924	-
Net OPEB liability	15,475,568	-	4,749,413	10,726,155	-
Total business-type activities	<u>\$ 42,063,026</u>	<u>\$ 159,752</u>	<u>\$ 7,516,949</u>	<u>\$ 34,705,829</u>	<u>\$ 1,551,000</u>

Internal service funds predominately serve the governmental funds. Accordingly, long-term liabilities for them are included as a part of the above totals for governmental activities, including, at year end, \$68,865 of internal service funds compensated absences and \$158,172 of net pension liability (LGRS). Also, for the governmental activities, claims and judgements and compensated absences are generally liquidated by the General Fund.

The General Fund has been used in prior years to liquidate the LEOSSA obligation. The General Fund, the C&D Landfill Fund and the Sanitation Fund have been used in prior years to liquidate the OPEB liability (governmental activities). The General Fund and the C&D Landfill Fund have been used in prior years to liquidate the C&D Landfill closure and post-closure liability.

At June 30, 2022, the RODSPF and the LEOSSA Separation Allowance had net pension assets.

At June 30, 2022, the County had no bonds authorized but unissued and had a legal debt margin of \$1,244,033,938.

#### E. Airport

The following is a summary of the changes in general long-term debt for the Airport for the year ended June 30, 2022:

	Balance June 30, 2021	Additions	Reductions	Balance June 30, 2022	Current Portion of Balance
Government activities:					
Compensated absences	\$ 56,355	\$ -	\$ 8,446	\$ 47,909	\$ -
Total OPEB liability	2,885,463	-	572,114	2,313,349	-
Net pension liability (LGERS)	211,304	-	125,891	85,413	-
Total long-term liabilities	<u>\$ 3,153,122</u>	<u>\$ -</u>	<u>\$ 706,451</u>	<u>\$ 2,446,671</u>	<u>\$ -</u>

#### F. ABC Board

The following is a summary of the changes in general long-term debt for the ABC Board for the year ended June 30, 2022:

	Balance June 30, 2021	Additions	Reductions	Balance June 30, 2022	Current Portion of Balance
Government activities:					
Total OPEB liability	\$ 1,808,855	\$ 192,878	\$ -	\$ 2,001,733	\$ -
Total pension liability (LEOSSA)	53,413	3,880	-	57,293	-
Net pension liability (LGERS)	533,513	-	323,257	210,256	-
Lease Liabilities	-	540,159	39,948	500,211	39,779
Total long-term liabilities	<u>\$ 2,395,781</u>	<u>\$ 736,917</u>	<u>\$ 363,205</u>	<u>\$ 2,769,493</u>	<u>\$ 39,779</u>

#### G. Tourism Board

The following is a summary of the changes in general long-term debt for the Tourism Board for the year ended June 30, 2022:

	Balance June 30, 2021	Additions	Reductions	Balance June 30, 2022	Current Portion of Balance
Government activities:					
Compensated absences	\$ 66,439	\$ 8,198	\$ -	\$ 74,637	\$ -
Net pension liability (LGERS)	404,869	-	252,890	151,979	-
Total OPEB liability	871,988	58,777	40,047	890,718	-
Total long-term liabilities	<u>\$ 1,343,296</u>	<u>\$ 66,975</u>	<u>\$ 292,937</u>	<u>\$ 1,117,334</u>	<u>\$ -</u>

## H. Net Investment in Capital Assets and Debt Related to Capital Activities – Governmental Activities

The following is a schedule of the calculation of Net Investment in Capital Asset for Governmental Activities as of June 30, 2022:

Net capital assets (Note 5.A)		\$	179,782,007
Outstanding debt (Note 14.D)			
Limited Obligation Bonds	\$	41,610,000	
Deferred amounts for issuance premiums on installment financing contracts		4,360,544	
Installment financing contracts from direct borrowings and direct placements		78,090,833	
Deferred charges on refunding of debt		(3,455,393)	
			\$ 120,605,984
Less outstanding debt issued for education to which the County does not hold title to the pledged property (Note 14.B)			
	\$	11,498,967	
Deferred amounts for issuance premiums related to the above debt issuances		247,095	
Deferred charges on refunding of debt related to the above debt issuances		(2,725,769)	
			9,020,293
Less unexpended debt proceeds from debt issued for County capital purposes			40,819,762
Total capital debt			<u>70,765,929</u>
Net investment in capital assets			<u><u>\$ 109,016,078</u></u>



**I. Net Investment in Capital Assets and Debt related to Capital Activities- Business-Type Activities- Water Fund**

The following is a schedule of the calculation of Net Investment in Capital Assets as of June 30, 2022 for Business-type Activities:

Net capital assets (Note 5.A)	\$ 67,043,993
Outstanding debt (Note 14.D)	
Revenue bonds	\$ 22,175,000
Deferred amounts for issuance premiums	820,355
Deferred charge on refunding of debt	<u>(1,497,969)</u>
Total Capital Debt	<u>21,497,386</u>
Net investment in capital assets	<u>\$ 45,546,607</u>

**Note 15. Interfund Transactions****A. Interfund Receivables and Payables**

The following is a schedule of interfund receivables and payables as of June 30, 2022:

	<u>Receivable</u>	<u>Payable</u>
<b>Major</b>		
Beach Nourishment Fund from Capital Projects Fund	\$ 3,172,838	\$ -
Capital Projects Fund to Beach Nourishment Fund	<u>-</u>	<u>3,172,838</u>
	<u>\$ 3,172,838</u>	<u>\$ 3,172,838</u>

**B. Component Unit Receivables and Payables**

The following is a schedule of component unit receivables and payables as of June 30, 2022:

	<u>Receivable</u>	<u>Payable</u>
Tax and ABC Pass-through Fund:		
from ABC Board – discretely presented	\$ 173,022	\$ -
Social Services Foster Home Fund:		
from ABC Board – discretely presented	458,724	-
General Fund:		
from ABC Board – discretely presented	470,708	-
Tax and ABC Pass-through Fund:		
to Tourism Board – discretely presented	-	2,876,520
ABC Board – discretely presented:		
to Tax and ABC Pass-through Fund	-	173,022
to Social Services Foster Home Fund	-	458,724
to General Fund	-	470,708
Tourism Board – discretely presented:		
from Tax and ABC Pass-through Fund	<u>2,876,520</u>	<u>-</u>
	<u>\$ 3,978,974</u>	<u>\$ 3,978,974</u>

### C. Interfund Transfers

The following is a schedule of interfund transfers for the year ended June 30, 2022:

	<u>Transfer</u>	
	<u>From</u>	<u>To</u>
<b>Governmental Fund Types</b>		
<b>Major</b>		
<u>General Fund</u>		
from Social Services Foster Care Fund	\$ 740,000	\$ -
to Inlet Maintenance Fund	-	250,000
to Capital Projects Fund	-	1,494,239
to School Capital Projects Fund	-	1,655,000
<u>Beach Nourishment Fund</u>		
to Inlet Maintenance Fund	-	3,705
<u>Capital Projects Fund</u>		
from General Fund Fund	1,494,239	-
<b>Non-major</b>		
<u>Inlet Maintenance Fund</u>		
from General Fund	250,000	-
from Beach Nourishment Fund	3,705	-
<u>Social Services Foster Care Fund</u>		
to General Fund	-	740,000
<u>School Capital Projects Fund</u>		
from General Fund	1,655,000	-
Total Governmental Funds	<u>\$ 4,142,944</u>	<u>\$ 4,142,944</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, to move funds per the adopted Capital Improvements Plan, to move funds per the Beach Nourishment and Inlet Maintenance plans and budgets, to support operations of the funds and to establish a working fund balance in the Inlet Maintenance Fund.

### Note 16. Fund Balance

The following is a schedule of the calculation of fund balance available for appropriation in General Fund as of June 30, 2022:

Total fund balance	\$ 99,072,656
Less:	
Inventories	10,831
Stabilization by State statute	19,849,729
Sheriff	33,701
Health Department	364,169
Capital or debt service	21,927,447
Disaster Recovery	1,341,992
LEO Special Separation Allowance	212,231
Housing	10,500,000
Appropriated fund balance in	
fiscal year 2023 budget	3,745,155
Fund Balance policy	24,984,447
Available for appropriation	<u>\$ 16,102,954</u>

The governing board has adopted a policy to maintain a minimum level of unassigned fund balance in the General Fund on a consolidated basis. The target level is 21 percent of current year revenues of the unconsolidated General Fund.



The governing board has adopted a policy to maintain a minimum level of total fund balance in the Disaster Recovery Fund (consolidated into the General Fund). The target level is 1.0 percent of current year expenditures of the unconsolidated General Fund. The target percentage was set at the State damage and cost threshold for a State disaster declaration in the absence of a Federal disaster declaration.

The governing board has adopted a policy to maintain a level of total fund balance in the Capital Investment Fund (consolidated into the General Fund). The target level goal is 1.00 times the annual debt service with no less than 0.50 times.

## **Note 17 Joint Ventures**

### Trillium Health Resources

The County participates in a joint venture to operate the Trillium Health Resources (Trillium) with twenty-eight other counties. Dare County appoints two board members to the seventeen Central Regional Advisory Board of Trillium. The County has an ongoing financial responsibility for the joint venture because the Center's continued existence depends on the participating governments' continued funding. None of the participating governments have any equity interest in the Center, so no equity interest has been reflected in the financial statements at June 30, 2022. In accordance with the intergovernmental agreement between the participating governments, the County expended \$71,040 to Trillium to supplement its activities. Complete financial statements for Trillium may be obtained from Trillium's office at 1708 E. Arlington Blvd., Greenville, NC 27858-5872.

### Albemarle Regional Solid Waste Authority

The County participates in a joint venture to operate the Albemarle Regional Solid Waste Authority (Authority) with seven other counties, each of which appoints one voting and one nonvoting member of the Authority's governing board. The Authority was created to serve the solid waste disposal needs of the member counties and has subsequently contracted with a private regional landfill for waste disposal. The County has an ongoing financial responsibility for the Authority because it is legally obligated under an intergovernmental agreement for a portion of the Authority's administrative expenses, determined on an annual tonnage basis among members. The County contributed \$164,924 to the Authority during the fiscal year ended June 30, 2022. The participating governments do not have any equity interest in the joint venture, so no equity interest has been reflected in the financial statements at June 30, 2022. Complete financial statements for the Authority may be obtained from the Authority's administrative offices at Albemarle Regional Solid Waste Authority, Post Office Box 189, Elizabeth City, NC 27907.

### College of the Albemarle

The County, in conjunction with the State of North Carolina, Pasquotank County, and the Elizabeth City-Pasquotank County Board of Education, participates in a joint venture to operate the Dare County campus of the College of the Albemarle (College). The College's fourteen-member Board of Trustees is appointed as follows: the Governor of North Carolina (4), The Pasquotank County Board of Commissioners (4), the Elizabeth City-Pasquotank County Board of Education (4) and the Dare County Board of Commissioners (2). The College is included as a component unit of the State. The County has the basic responsibility for providing funding for the facilities of the College's Dare County campus and also provides some financial support for the College's operations. The County has an ongoing financial responsibility for the College because of a statutory responsibility to provide funding for the year ended June 30, 2022, expenditures were \$594,365. The participating governments do not have any equity interest in the joint venture, so no equity interest has been reflected in the financial statements at June 30, 2022. Complete financial statements for the College may be obtained from the College's administrative offices at College of the Albemarle, Post Office Box 2327, Elizabeth City, NC 27906. The County also provided \$250,000 to the College of the Albemarle Foundation under an agreement for the Foundation to provide scholarships to Dare County students.

### East Albemarle Regional Library

The County also participates in a joint venture to operate the East Albemarle Regional Library (Library) with four other counties. The Library's nine-member Board of Trustees is appointed by the area county Boards of Commissioners as follows: Dare (3), Currituck (3), and Camden and Pasquotank (3). Each county is responsible for the cost of its own facilities, the maintenance and operation of those facilities and the majority of the related personnel cost. The County has an ongoing financial responsibility for the joint venture because the Library's continued existence depends on the participating governments' continued funding. The County's annual appropriation is shown as a department in the General Fund and for the year ended June 30, 2022 expenditures were \$1,098,109. None of the participating governments have any equity interest in the Library, so no equity interest has been reflected in the financial statements at June 30, 2022. Complete financial statements for the Library may be obtained from the Library's administrative offices at East Albemarle Regional Library, 205 E. Main Street, Elizabeth City, NC 27909.

## **Note 18. Jointly Governed Organizations**

### Albemarle Commission

The County, in conjunction with nine other counties and fourteen municipalities, established the Albemarle Commission (Commission) to coordinate funding received from various federal and state agencies. Each participating county appoints four members and each participating municipality appoints two members of the Commission's governing board. The County paid membership fees of \$25,898 to the Commission during the fiscal year ended June 30, 2022.

### Government Access Committee

The County, in conjunction with the Towns of Kill Devil Hills, Manteo and Nags Head, established the Government Access Committee to coordinate the use of funding for a government access channel on the local cable television system, as part of a franchise agreement reached in 2001 for cable television service with Charter Communications, which is accounted for in the Government Access (Custodial) Fund. The County paid membership fees of \$1,000 during the fiscal year ended June 30, 2021.

### Albemarle Mental Health Center Retirees OPEB Trust

Albemarle Mental Health Center (AMHC) operations were taken over by the State of North Carolina during fiscal year 2009 and AMHC ceased to exist as of the fiscal year ended June 30, 2010. AMHC had created certain other post-employment benefits for retiree health benefits. The provision of those benefits became the responsibility of the ten-member counties per G.S. 122C-115.3. In 2010, the State and the successor agency funded \$1.1 million for the benefits, administered by member county Martin County, NC which was at the time expected to fully fund the OPEB liability. Subsequent to fiscal year end, an actuarial study was completed and calculated a net OPEB liability of \$930,300. The County's share, based upon 2010 census population per G.S. 115C-115.3, is estimated to be \$171,475. Member counties have determined to recommend to each governing board that payment be made evenly over a five-year period beginning in fiscal year 2023.

## **Note 19. Other Relationship**

### Dare County Board of Education

The governing body of the Dare County Board of Education (Board) is elected by the citizens of the county. It has been determined by the State that the Board is not fiscally dependent on the County and is therefore a primary unit of government. Since North Carolina school systems have no authority to issue long term debt, capital assets of the Board are financed by general obligation bonds and installment purchase contracts issued by the County with the school systems recording all assets (Note 13.C). The County also has budgetary approval over its annual allocation to the Board. However, this allocation represents approximately 38% of the Board's total general operating budget, and the Board is not accountable to the County for its fiscal matters beyond this allocation. Further, the County does not significantly influence the operations of the Board and has no authority to designate its management.

## **Note 20. Opioid Settlement Funds**

In April 2022, drug manufacturer Johnson & Johnson, and three drug distributors, McKesson, AmerisourceBergen, and Cardinal Health, finalized a \$26 billion-dollar nationwide settlement related to multiple opioid lawsuits. These funds will be disbursed to each participating state over an 18-year period according to an allocation agreement reached with all participating states. The majority of these funds are intended for opioid abatement and the distribution of the funds will be front loaded.

North Carolina's Memorandum of Agreement (MOA) between the state and local governments for the settlement funds allocates the funds as follows:

- 15% directly to the State ("State Abatement Fund")
- 80% to abatement funds established by Local Governments ("Local Abatement Funds")
- 5% to a County Incentive Fund.

The County received \$131,911 as part of this settlement in Fiscal Year 2022. Per the terms of the MOA, the County created a special revenue fund, the Opioid Settlement Fund, to account for these funds. All funds are to be used for opioid abatement and remediation activities. Funds are restricted until expended. No funds have been expended as of June 30, 2022. The MOA offered the County two options of expending the funds. The County opted for Option A, which allows the County to fund one or more high-impact strategies from a list of evidence-based strategies to combat the opioid epidemic.

## **Note 21. Reimbursement for Pandemic-related Expenditures**

The American Rescue Plan Act (ARPA) established the Coronavirus State and Local Fiscal Recovery Funds to support urgent COVID-19 response efforts and to replace lost revenue for eligible state, local, territorial, and tribal governments. The County was awarded \$7,188,504 in fiscal recovery funds. \$3,594,282 was received in May 2021 and \$3,594,282 was received in June 2022. The County used the award for revenue replacement by using the amount for eligible public safety salaries and fringes which were accounted for and revenue recognized in the American Rescue Plan (Special Revenue) fund during fiscal year 2022.

The County was also reimbursed by FEMA \$250,692 in fiscal year 2020, \$24,252 in fiscal year 2021, and \$159,973 in fiscal year 2022 for pandemic expenditures, accounted for in the Coronavirus Relief (Special Revenue) Fund.

## **Note 22. Municipal Water Purchase Contracts**

On October 18, 1996, the County entered into a forty-year water supply agreement with the towns of Kill Devil Hills and Nags Head. The agreement replaced and superseded prior contracts between the parties. Current and future allocations of production capacity remain the same as in the combination of prior contracts. The formula used to determine the wholesale water rate is based upon actual costs and actual distributed gallons from the preceding fiscal year with the new calculated rate going into effect each January 1. The rate formula includes provisions for a reverse osmosis membrane reserve and for capital recovery.

On January 1, 2012, the County entered into a fifteen-year agreement with the town of Manteo. The agreement replaced and superseded a prior contract. The Formula used to determine the whole sale rate is the same as is used for the contract discussed in the preceding paragraph for the towns of Kill Devil Hills and Nags Head with the new calculated rate going into effect each July 1.

## **Note 23. Continuing Disclosure Obligation**

The County is required, as a result of the issuance of the County of Dare, North Carolina Limited Obligation Bonds Series 2012B, 2012C, 2012D, 2013A, 2016A, and 2021A, and the County of Dare, North Carolina Utilities System Revenue Bonds, Series 2017, to annually make certain disclosures to nationally recognized municipal securities information repositories. These disclosures are accomplished through the use of the comprehensive annual financial report, specifically, the Notes to the Financial Statements, including the following paragraph, Management's Discussion and Analysis, and the Statistical Section. A crosswalk to the comprehensive annual financial report is provided as a part of the disclosure filing at <https://emma.msrb.org>.

### **A. Operating and Capital Budget Procedures**

The annual budget serves as the foundation of Dare County's financial planning and control. All agencies and departments of Dare County are required to submit requests to the manager as the budget officer per State law, on or before the last day of February of each year. The manager then uses these requests as the starting point for developing a proposed budget which must be submitted to the Board of Commissioners by each June 1. The Board is required to hold at least one public hearing on the proposed budget and must adopt a final budget by no later than each June 30, the close of the fiscal year. The appropriated budget ordinance, as amended by the governing body, creates a legal limit on spending authorizations. For Dare County, annual budgets are adopted for the General, Special Revenue and Enterprise (except the Water Capital Projects Fund) funds. Multiyear project budgets are adopted for all Capital Project funds. Appropriations in the General Special Revenue and Enterprise (except the water Capital Projects Fund) funds are made at the departmental level and at the project level for all Capital Project funds. For internal accounting purposes, budgetary control is generally maintained by object class (line item account). Purchase orders that would create an over encumbrance at that level generally are not written.

## **Note 24. Change in Accounting Principle and Restatement of Beginning Net Position**

The County implemented GASB Statement No. 89, *Accounting for Interest Cost Incurred before the end of a Construction Period* for the fiscal year ended June 30, 2018. The implementation of this statement had no effect on net position.

The County implemented GASB Statement No. 84, *Fiduciary Activities* for the fiscal year ended June 30, 2019. The implementation of this statement increased beginning net position of custodial funds by \$521,582. Effective with fiscal year 2021, a further implementation review resulted in the creation of the following Non-major Special Revenues funds: the Deeds of Trust Fund (formally in the General Fund), the Fines and Forfeitures Fund (formally a Custodial Fund), and the Representative Payee Fund (formally in the General Fund). The creation of the Representative Payee Fund increased beginning net position of Non-major Governmental Funds by \$70,306 and decreased beginning net position of the General Fund by the same amount.

The County implemented GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* for the fiscal year ended June 30, 2019. The implementation of this statement had no effect on net position.

The County implemented GASB Statement No. 87, *Leases* for the fiscal year ended June 30, 2022. The implementation of this statement decreased beginning net position of the General Fund by \$19,039, and increased beginning net position of the Water Fund by \$75,836.

#### **Note 25. Coronavirus (Covid-19)**

During the fiscal year ended June 30, 2020, the World Health Organization declared the spread of Coronavirus Disease (Covid-19) a world-wide pandemic. The Covid-19 pandemic has had significant effects on global markets, supply chains, businesses and communities. Beginning with June 2020, and continuing through this report date, the County has seen significant revenue increases in sales taxes, occupancy taxes, the land transfer tax, and various related real estate and construction real estate activity. Management believes the County has taken and is taking appropriate actions to mitigate negative impacts, which have been funded through CARES Act grants, FEMA, and the American Rescue Plan. The full impact of Covid-19 is unknown and cannot be reasonably estimated as events associated with the pandemic continue to develop.

#### **Note 26. Subsequent Events**

On September 29, 2022 the County was awarded \$523,563 from the American Rescue Plan Local Assistance and Tribal Consistency Fund for eligible revenue sharing counties program. The funds may be used for any lawful governmental expenditure excluding those for lobbying.

On October 19, 2022 the County was awarded \$8,134,246 of grants from the North Carolina Department of Environmental Quality, Division of Water Resources. The grants, eligible for payments made after July 8, 2022, are \$1,000,000 for the North Dare County Multi-Town beach nourishment project, \$1,557,607 for the County Buxton beach nourishment project and \$5,576,639 for the County Avon beach nourishment project.

**APPENDIX B**  
**SUMMARY OF PRINCIPAL LEGAL DOCUMENTS**

This page intentionally left blank.

## APPENDIX B

### SUMMARY OF PRINCIPAL LEGAL DOCUMENTS

The following is a brief summary of the provisions of the Contract, the Indenture and the Deed of Trust. This summary is not intended to be definitive and is qualified in its entirety by reference to each of the aforementioned documents for the complete terms thereof. Copies of said documents are available from the County on request.

#### DEFINITIONS

*“Acquisition and Construction Fund”* means the special fund created under the Indenture.

*“Additional Bonds”* means additional parity bonds or other parity obligations executed and delivered in accordance with the Indenture.

*“Additional Payments”* means the reasonable and customary expenses and fees (including, but not limited to, attorneys’ fees, costs and expenses) of the Trustee and the Corporation, any expenses of the Corporation in defending an action or proceeding in connection with the Contract or the Indenture and any taxes or any other expenses, including, but not limited to, licenses, permits, state and local income, sales and use or ownership taxes or property taxes which the County or the Corporation is expressly required to pay as a result of the Contract (together with interest that may accrue thereon if the County fails to pay the same).

*“Bond Fund”* means the special fund created under the Indenture.

*“Bonds”* means the 2023A Bonds and any Additional Bonds.

*“Business Day”* means a day other than (a) a day on which the Trustee or the County is authorized by law to remain closed or (b) a day on which the New York Stock Exchange is closed.

*“Cede & Co.”* means Cede & Co., the nominee of DTC or any successor nominee of DTC with respect to the Bonds.

*“Code”* means the Internal Revenue Code of 1986, as amended, and the rulings and regulations (including temporary and proposed regulations) promulgated thereunder, or any successor statute thereto.

*“Contract”* means the Installment Financing Contract dated as of May 1, 2023 between the Corporation and the County and any amendments or supplements thereto, including the Exhibits attached thereto.

*“Corporation”* means Dare County Public Facilities Corporation or any successor thereto.

*“Corporation Representative”* means any person or persons at the time designated to act on behalf of the Corporation for purposes of performing any act on behalf of the Corporation under the Contract and the Indenture by a written certificate furnished to the County and the Trustee containing the specimen signature of such person or persons and signed on behalf of the Corporation by its President.

*“Cost of Acquisition and Construction”* includes payment of or reimbursement for the following items:

- (a) the Costs of Issuance;

(b) obligations incurred or assumed for the Projects in connection with the acquisition, construction, renovation, equipping and financing or refinancing thereof, including, without limitation, costs of obtaining title insurance and a survey of the Mortgaged Property; and

(c) all other costs which are considered to be a part of the cost of acquisition, construction, renovation, equipping and financing of the Projects in accordance with generally accepted accounting principles and, to the extent applicable, which will not affect the exclusion from gross income for federal income tax purposes of the designated interest component of Installment Payments payable by the County, including sums required to reimburse the County for advances made by the County that are properly chargeable to the acquisition, construction, renovation, equipping and financing of the Projects.

*“Costs of Issuance”* means the costs incurred in connection with the initial execution and delivery of the Bonds, including, without limitation, all printing expenses in connection with the Indenture, the Contract, and the documents and certificates contemplated by the Indenture, the Preliminary Official Statement and the Official Statement for the Bonds, if any, and the Bonds, legal fees and expenses of counsel to the Corporation, special counsel, counsel to the County, other counsel, counsel to the purchaser or purchasers of the Bonds, financial advisor fees, rating agency fees, any accounting expenses incurred in connection with determining that the Bonds are not “arbitrage bonds” within the meaning of the Code, the Trustee’s initial fees and expenses (including attorney’s fees, costs, and expenses), and state license fees, on the submission of requisitions by the County signed by a County Representative stating the amount to be paid, to whom it is to be paid and the reason for such payment, and that the amount of such requisition is justly due and owing and has not been the subject of another requisition which was paid and is a proper expense of executing and delivering the Bonds.

*“County”* means the County of Dare, North Carolina or any successor to its functions.

*“County Representative”* means (1) the County Manager, the Deputy County Manager/Finance Director, or the person or persons at the time designated to act on behalf of the County for the purpose of performing any act under the Contract by a written certificate furnished to the Trustee and the Corporation containing the specimen signatures of such person or persons and signed on behalf of the County by the County Manager or the Deputy County Manager/Finance Director of the County, or (2) if any or all of the County’s rights and obligations are assigned under the Contract, the person or persons at the time designated to act on behalf of the County and the assignee by a written certificate similarly furnished and of the same tenor.

*“Deed of Trust”* means the Deed of Trust, Security Agreement and Fixture Filing dated as of May 1, 2023 from the County to the deed of trust trustee named therein for the benefit of the Corporation or its assignees, as the same may be modified or extended in accordance with its terms. All of the terms, definitions, conditions and covenants of the Deed of Trust are incorporated by reference and are made a part of the Contract as if fully set forth therein.

*“Deed of Trust Trustee”* means the trustee named in the Deed of Trust and any trustee subsequently named pursuant to the terms of the Deed of Trust.

*“DTC”* means The Depository Trust Company, a limited purpose company organized under the law of the State of New York, and its successors and assigns.

*“DTC Participant”* or *“DTC Participants”* means securities brokers and dealers, banks, trust companies, clearing corporations and certain other corporations which have access to the DTC system.



*“Event of Default”* means those events of default specified in the Contract and the Indenture, as applicable.

*“Federal Securities”* means, to the extent such investments qualify under Section 159-30, or any replacement statute, of the General Statutes of North Carolina as amended from time to time, (a) direct obligations of the United States of America, obligations the principal of and interest on which are guaranteed by the United States of America or obligations of any agency or instrumentality of the United States of America, in each case for the payment of which the full faith and credit of the United States of America are pledged (including any securities issued or held in the name of the Trustee in book entry form on the books of the Department of the Treasury of the United States of America) which obligations are held by the Trustee and are not subject to prepayment or purchase before maturity at the option of anyone other than the holder; (b) any bonds or other obligations of any state or territory of the United States of America or of any agency, instrumentality or local governmental unit of any such state or territory which are (1) not callable before maturity or (2) as to which irrevocable instructions have been given to the trustee or escrow agent of such bonds or other obligations by the obligor to give due notice of redemption and to call such bonds for redemption on the date or dates specified, and which are rated by Moody’s and S&P within its highest rating category and which are secured as to principal, redemption premium, if any, and interest by a fund consisting only of cash or bonds or other obligations of the character described in clause (a) of this definition which fund may be applied only to the payment of such principal of and interest and redemption premium, if any, on such bonds or other obligations on the maturity date or dates thereof or the specified prepayment date or dates pursuant to such irrevocable instructions, as appropriate; or (c) evidences of ownership of proportionate interests in future interest and principal payments on specified obligations described in clause (a) or (b) held by a bank or trust company as custodian, under which the owner of the investment is the real party in interest and has the right to proceed directly and individually against the obligor on the underlying obligations described in clause (a) or (b), and which underlying obligations are not available to satisfy any claim of the custodian or any person claiming through the custodian or to whom the custodian may be obligated.

*“Fiscal Year”* means a twelve-month period commencing on the first day of July of any year and ending on the 30th day of June of the succeeding year, or such other twelve-month period which may subsequently be adopted as the Fiscal Year of the County.

*“Indenture”* means the Indenture of Trust dated as of May 1, 2023 between the Corporation and the Trustee, as amended or supplemented from time to time, pursuant to which the Bonds are executed and delivered.

*“Installment Payments”* means those payments made by the County to the Corporation as described in the Contract and in the Payment Schedule attached thereto.

*“Interest Payment Date”* means, (a) with respect to the 2023A Bonds, each June 1 and December 1, beginning December 1, 2023, and (b) for any Additional Bonds, the days designated in the supplemental indenture authorizing such Additional Bonds.

*“KDH Facility”* means the replacement County EMS station and fire department facility constructed on behalf of the Town of Kill Devil Hills that is co-located on the same property located in the Town of Kill Devil Hills.

*“LGC”* means the Local Government Commission of North Carolina.

“*Moody’s*” means Moody’s Investors Service, its successors and their assigns, and, if such entity for any reason no longer performs the function of a securities rating agency, “*Moody’s*” will be deemed to refer to any other nationally recognized securities rating agency designated by the Corporation.

“*Mortgaged Property*” means the property subject to the lien and security interest created by the Deed of Trust, as more particularly described therein.

“*Net Proceeds*,” means, when used with respect to any (1) proceeds from policies of insurance which are payable to the Corporation or the Trustee with respect to the Mortgaged Property, (2) proceeds from any payment and performance bond maintained pursuant to the Contract, (3) proceeds of any condemnation award arising out of the condemnation of all or any portion of the Mortgaged Property or (4) proceeds from any sale or lease of the Mortgaged Property pursuant to the Deed of Trust or otherwise subsequent to an Event of Default, the amount remaining after deducting from the gross proceeds thereof all expenses (including, without limitation, attorneys’ fees, costs and expenses) incurred in the collection of such proceeds.

“*Opinion of Counsel*” means an opinion in writing of legal counsel, who may be counsel to the Trustee, the County or the Corporation.

“*Outstanding*” or “*Bonds Outstanding*” means, as of the date in question, all Bonds which have been executed and delivered under the Indenture, except:

- (a) Bonds canceled or which have been surrendered to the Trustee for cancellation;
- (b) Bonds in lieu of which other Bonds have been authenticated under the Indenture;
- (c) Bonds which have been prepaid as provided in the Indenture (including Bonds prepaid on a partial payment as provided in the Indenture); and
- (d) Bonds which have been deemed paid under the Indenture.

“*Owner*” or “*Owners*” means, initially, Cede & Co., as nominee for DTC, and if the book entry system of evidence and transfer of ownership in the Bonds is discontinued, the registered owner or owners of any Bond fully registered as shown in the registration books of the Trustee.

“*Payment Schedule*” means the document attached to the Contract which sets forth the County’s Installment Payments.

“*Permitted Investments*” means investments which are qualified under Section 159-30, or any replacement statute, of the General Statutes of North Carolina, as amended from time to time.

“*Person*” or “*person*” means natural persons, firms, associations, corporations and public bodies.

“*Prepayment Fund*” means the special fund of that name created under the Indenture.

“*Projects*” means, initially, the 2023A Projects, as such term may be amended in connection with any other project financed or refinanced with the proceeds of Additional Bonds executed and delivered under the Indenture.

“*Purchase Price*” means the amount advanced by the Corporation to enable the County to finance the Projects, as such price may be adjusted in connection with the execution and delivery of Additional Bonds under the Indenture.

“*Rebate Fund*” means the special fund of that name created under the Indenture.

“*Record Date*” means the fifteenth day (whether or not a Business Day) of the month next preceding an Interest Payment Date.

“*Revenues*” means (a) all Net Proceeds not applied to the replacement of the Mortgaged Property; (b) all Installment Payments; and (c) all investment income on all funds and accounts created under the Indenture (other than the Rebate Fund).

“*S&P*” means S&P Global Ratings, a business unit of Standard & Poor’s Financial Services LLC, its successors and their assigns, and, if such entity for any reason no longer performs the function of a securities rating agency, “*S&P*” will be deemed to refer to any other nationally recognized securities rating agency designated by the Corporation.

“*State*” means the State of North Carolina.

“*Tax Certificate*” means the Tax Certificate executed by and among the County, the Corporation and the Trustee to signify the acceptance of certain covenants and obligations necessary for the exclusion of interest with respect to the 2023A Bonds from the gross income of the owners thereof under the Code.

“*Trustee*” means The Bank of New York Mellon Trust Company, N.A., acting in the capacity of trustee for the Owners pursuant to the Indenture, and any successor thereto appointed under the Indenture.

“*Trust Estate*” means the property pledged and assigned to the Trustee pursuant to and defined as such in the granting clauses of the Indenture.

“*Trustee Representative*” means the person or persons at the time designated to act on behalf of the Trustee for purposes of performing any act on behalf of the Trustee under the Indenture by a written certificate furnished to the County and the Corporation containing the specimen signature of such person or persons and signed on behalf of the Trustee by any duly authorized officer of the Trustee.

“*2023A Bonds*” means the Limited Obligation Bonds (County of Dare, North Carolina), Series 2023A evidencing proportionate undivided interests in rights to receive certain Revenues pursuant to the Contract.

“*2023A Projects*” means (a) the construction, renovation, and improvements to various EMS stations throughout the County, including the KDH Facility and a County EMS Station in the Town of Southern Shores, and (b) the construction of a new airport hangar for Dare MedFlight, including crew quarters.

“*Underwriters*” means, with respect to the 2023A Bonds, Piper Sandler & Co. and PNC Capital Markets LLC.

## THE CONTRACT

***Advancement.*** In the Contract, the Corporation agrees to make an advance to the County of the Purchase Price, and the County accepts from the Corporation the Purchase Price to be applied in accordance

with the terms and conditions of the Contract. The County will use the proceeds of the Purchase Price to finance the Projects and to pay certain costs incurred in connection with the execution and delivery of the Bonds.

***Title; Release of Security Interest.*** Title to the Mortgaged Property and any and all additions, repairs, replacements or modifications thereto will be in the County from and after the date of execution and delivery of the Contract. The County will own the Mortgaged Property free and clear of any lien or security interest created by the Contract and the Deed of Trust, as applicable, on the repayment in full of the Purchase Price and the payment of all other amounts due under the Contract. The County will deliver to the Trustee the Deed of Trust simultaneously with the execution and delivery of the Contract and will cause the Deed of Trust to be recorded in the Dare County Register of Deeds. On payment in full of all of the County's obligations under the Contract, including the Purchase Price and all other payments due under the Contract, the Corporation or its assignee, at the County's expense and request, will discharge the Indenture and release the lien on the Mortgaged Property, at which time the Contract will terminate.

***Installment Payments; Additional Payments.*** As consideration for the Corporation's advance of the Purchase Price to the County, the County shall repay to the Trustee, as assignee of the Corporation under the Indenture, the Purchase Price in installments with interest as provided in the Contract and the Payment Schedule attached to the Contract (each an "*Installment Payment*"). Each installment shall be deemed to be an Installment Payment and shall be paid in the amounts and at the times set forth on the Payment Schedule except as provided in the Contract. There shall be credited against the amount of Installment Payments otherwise payable under the Contract amounts equal to (1) earnings derived from the investment of the Bond Fund and the Prepayment Fund and (2) any other money not constituting Installment Payments required to be deposited in the Bond Fund. Installment Payments shall be sufficient in the aggregate to repay the Purchase Price together with interest thereon. As further consideration for the Corporation's advance of the Purchase Price to the County, the County shall also pay the Additional Payments, as required in the Contract, on a timely basis directly to the person or entity to which such Additional Payments are owed.

***Limited Obligation of the County.*** NOTWITHSTANDING ANY PROVISION OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST WHICH MAY BE TO THE CONTRARY, NO PROVISION OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST SHALL BE CONSTRUED OR INTERPRETED AS CREATING A PLEDGE OF THE FAITH AND CREDIT OF THE COUNTY WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE. NO PROVISION OF THE CONTRACT, THE DEED OF TRUST OR THE INDENTURE SHALL BE CONSTRUED OR INTERPRETED AS CREATING A DELEGATION OF GOVERNMENTAL POWERS NOR AS A DONATION BY OR A LENDING OF THE CREDIT OF THE COUNTY WITHIN THE MEANING OF THE CONSTITUTION OF THE STATE. THE CONTRACT, THE DEED OF TRUST AND THE INDENTURE SHALL NOT DIRECTLY OR INDIRECTLY OR CONTINGENTLY OBLIGATE THE COUNTY TO MAKE ANY PAYMENTS BEYOND THOSE APPROPRIATED IN THE SOLE DISCRETION OF THE COUNTY FOR ANY FISCAL YEAR IN WHICH THE CONTRACT IS IN EFFECT; PROVIDED, HOWEVER, ANY FAILURE OR REFUSAL BY THE COUNTY TO APPROPRIATE FUNDS WHICH RESULTS IN THE FAILURE BY THE COUNTY TO MAKE ANY PAYMENT COMING DUE UNDER THE CONTRACT WILL IN NO WAY OBLIVATE THE OCCURRENCE OF THE EVENT OF DEFAULT RESULTING FROM SUCH NONPAYMENT. NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN ANY ACTION FOR BREACH OF A CONTRACTUAL OBLIGATION UNDER THE CONTRACT, AND THE TAXING POWER OF THE COUNTY IS NOT AND MAY NOT BE PLEDGED DIRECTLY OR INDIRECTLY OR CONTINGENTLY TO SECURE ANY MONEY DUE UNDER THE CONTRACT. NO PROVISION OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST SHALL BE CONSTRUED TO PLEDGE OR TO CREATE A LIEN ON ANY CLASS OR SOURCE OF THE COUNTY'S MONEY, NOR SHALL ANY PROVISION OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST RESTRICT THE FUTURE ISSUANCE OF ANY OF THE COUNTY'S BONDS OR OBLIGATIONS PAYABLE FROM ANY CLASS OR SOURCE OF THE COUNTY'S MONEY. TO THE EXTENT OF ANY CONFLICT BETWEEN THIS

PROVISION AND ANY OTHER PROVISION OF THE CONTRACT, THE INDENTURE OR THE DEED OF TRUST, THIS PROVISION SHALL TAKE PRIORITY.

***Damage, Destruction or Condemnation; Use of Net Proceeds.*** If, during the term of the Contract, (1) any portion of the Mortgaged Property is destroyed or damaged by fire or other casualty; (2) title to or the temporary or permanent use of any portion of the Mortgaged Property or the estate of the County or the Corporation or its assignee in any portion of the Mortgaged Property is taken under the power of eminent domain by any governmental authority; (3) a material defect in construction of any portion of the Mortgaged Property becomes apparent; or (4) title to or the use of any portion of the Mortgaged Property is lost by reason of a defect in title thereto, then the County continues to be obligated, subject to the provisions set forth below, to pay the amounts specified in the Contract at the respective times required and written notice of any of the foregoing shall promptly be given to the Trustee.

Subject to the provisions set forth below, the County shall direct the Trustee in writing to cause the Net Proceeds of any insurance policies, performance or payment bonds, if any, condemnation awards or Net Proceeds made available by reason of any occurrence described above, to be deposited in a separate fund held by the Trustee. Except as set forth below, all Net Proceeds so deposited will be applied to the prompt repair, restoration, modification, improvement or replacement of the Mortgaged Property on receipt of requisitions approved by a County Representative stating with respect to each payment to be made: (a) the requisition number; (b) the name and address of the person, firm or corporation to whom payment is due; (c) the amount to be paid; and (d) that each obligation mentioned therein has been properly incurred, is a proper charge against the Acquisition and Construction Fund or such separate fund, and has not been the basis of any previous withdrawal and specifying in reasonable detail the nature of the obligation, accompanied by a bill or a statement of account for such obligation. The Trustee will cooperate with the County in the administration of such separate fund and shall not unreasonably withhold its approval of requisitions under this paragraph. The Trustee shall be fully protected in releasing amounts approved by the County Representative and the Trustee has no duty or obligation to determine whether or not any such requisitioned amounts are appropriate. If the Net Proceeds (plus any amount withheld therefrom by reason of any deductible clause) are insufficient to pay in full the cost of any repair, restoration, modification, improvement or replacement of the Mortgaged Property, the County may complete the work and pay any cost in excess of the amount of the Net Proceeds, and the County agrees that, if by reason of any such insufficiency of the Net Proceeds, the County will make any payments pursuant to the provisions of this paragraph, the County is not entitled to any reimbursement therefor from the Corporation, the Trustee or the Owners nor is the County entitled to any diminution of the amounts payable under the Contract. Any repair, restoration, modification, improvement or replacement paid for in whole or in part out of such Net Proceeds will be the property of the County, subject to the Deed of Trust to the extent it relates to the Mortgaged Property, and will be included as part of the Mortgaged Property as set forth in the Contract.

On the occurrence of an event described above with respect to the Mortgaged Property, the County may elect not to repair, restore, improve or replace the affected portion of the Mortgaged Property if (1) (a) the Net Proceeds are less than \$1,000,000 and (b) a County Representative certifies to the Corporation that such Net Proceeds are not necessary to restore the affected portion of the Mortgaged Property to its intended use or (2) the County uses the Net Proceeds, together with any other available funds of the County that may be necessary, to redeem or defease all of the Outstanding Bonds in accordance with the terms of the Indenture. In such event, the County shall direct the Trustee in writing to either deposit such Net Proceeds in the Bond Fund to be applied toward the next payment of principal and interest with respect to the Bonds or in the Prepayment Fund or an escrow fund to effect the prepayment or defeasance of the Outstanding Bonds, as the case may be.

Within 90 days of the occurrence of an event specified above, the County will commence the repair, restoration, modification, improvement or replacement of the Mortgaged Property, or will elect, by written

notice to the Trustee, to proceed under the provisions of the immediately preceding paragraph. For purposes of these provisions, “commence” will include the retention of an architect or engineer in anticipation of repair, restoration, modification, improvement or replacement of the Mortgaged Property.

***Care and Use.*** Subject to the provisions of applicable law and the terms of the Contract, the County shall use the Mortgaged Property in a careful and proper manner, in compliance with all applicable laws and regulations, and, at its sole cost and expense, shall service, repair and maintain the Mortgaged Property so as to keep the Mortgaged Property in good condition, repair, appearance and working order for the purposes intended, ordinary wear and tear excepted. The County shall replace any part of the Mortgaged Property as may from time to time become worn out, unfit for use, lost, stolen, destroyed or damaged, if necessary to the proper operation of the Mortgaged Property. Any and all additions to or replacements of the Mortgaged Property and all parts thereof shall constitute accessions to the Mortgaged Property and shall be subject to all the terms and conditions of the Contract and included in the term “*Mortgaged Property*” and as used in the Contract.

***General Tax Covenant.*** In the Contract, the County covenants that it will not take any action, or fail to take any action, if any such action or failure to take action would adversely affect the exclusion from gross income of the interest portion of the Installment Payments created by the Contract and allocable to the 2023A Bonds under Section 103 of the Code. The County will not directly or indirectly use or permit the use of any proceeds of any fund created under the Indenture allocable to the 2023A Bonds, or take or omit to take any action that would cause the obligation created by the Contract and allocable to the 2023A Bonds to be an “arbitrage bond” within the meaning of Section 148(a) of the Code. To that end, the County and the Corporation have executed the Tax Certificate and will comply with all requirements of Section 148 of the Code to the extent applicable. The County further represents and covenants that the Installment Payments created by the Contract and allocable to the 2023A Bonds are not and will not constitute a “private activity bond” as defined in Section 141 of the Code.

***Property Insurance.*** The County shall continually maintain or cause to be maintained insurance to the full insurable value of the Mortgaged Property against, to the extent commercially available at a reasonable cost, loss by fire, wind damage, hazards customarily included in the term “extended coverage” with responsible and reputable insurance companies and shall promptly pay all premiums therefor when due. All insurance policies and renewals thereof shall name the Corporation and the Trustee as parties insured thereunder, as the respective interests of each of such parties may appear, and have attached thereto a mortgagee long form loss payable clause in favor of the Trustee, and provide that no such policy can lapse or be canceled, substantially modified or terminated without at least 30 days prior notice to the Trustee and that any loss payable thereunder shall be made payable and shall be applied as provided in the Contract. In the event of loss, the County shall give immediate written notice by mail to the Trustee, who may, but shall not be obligated to, make proof of loss. In the event of a foreclosure of the Deed of Trust or other transfer of title to the Mortgaged Property, all right, title and interest of the County in any insurance policies then in force shall pass to the Trustee. Additionally, during the term of the Contract, the County shall continually maintain standard liability insurance as is customarily maintained by like entities with respect to facilities similar to the Mortgaged Property.

The County may provide for and maintain the insurance required under the Contract partially or wholly by means of an adequate risk retention fund. Reserves for a risk retention fund shall be determined by using actuarial principles. Any risk retention fund shall be reviewed annually by the County’s risk manager or an independent insurance consultant or actuarial consultant. The Trustee shall conclusively rely on a letter of the County’s risk manager or an independent insurance consultant or actuarial consultant as to the adequacy of any risk retention fund. The Trustee has made no evaluation as to the sufficiency of the insurance requirements set forth in the Contract.

**Assignment.** The County may not sell, assign, lease, sublease, pledge or otherwise encumber or suffer a lien or encumbrance on or against any interest in the Contract or the Mortgaged Property (except for permitted encumbrances under the Contract) without the prior written consent of the Trustee. Notwithstanding the foregoing, the County may lease all or a portion of the Mortgaged Property subject to the following conditions:

(a) the obligation of the County to make Installment Payments and Additional Payments under the Contract will remain obligations of the County;

(b) the County will furnish or cause to be furnished to the Trustee a true and complete copy of such lease at least 30 days before the execution and delivery of any such lease;

(c) no lease will cause the interest component of Installment Payments relating to any Bonds intended to be excludable from gross income of the recipient thereof for federal income tax purposes to become includable in gross income for federal income tax purposes; and

(d) the Trustee may request to receive an Opinion of Counsel to the County to the effect that such lease is subordinate in all respects to the lien of the Deed of Trust and that such lease is subject to immediate termination at the direction of the Trustee following an Event of Default by the County under the Contract.

***Amendments and Modifications.***

*--Without Consent of the Owners.* The Indenture provides that the Corporation and the Trustee may, with the written consent of the County, but without the consent of or notice to the Owners, consent to any amendment, change or modification of the Contract or the Deed of Trust as may be required (a) by the provisions of the Contract, the Deed of Trust or the Indenture; (b) for the purpose of curing any ambiguity, inconsistency, or formal defect or omission in the Contract or the Deed of Trust; (c) to more precisely identify the Mortgaged Property or to add or substitute improvements acquired in accordance with the Contract, the Deed of Trust and the Indenture; (d) to execute and deliver Additional Bonds as provided in the Indenture; (e) to amend the County's continuing disclosure obligation as provided in any supplement or amendment to the Contract; or (f) in connection with any other change therein which does not materially adversely affect the interests of the existing Owners.

*--With Consent of the Owners.* The Indenture provides that, except for the amendments, changes or modifications permitted by the above provision, neither the Corporation nor the Trustee will consent to any other amendment, change or modification of the Contract or the Deed of Trust without the giving of notice thereof to the LGC and to the Owners and receipt of consent by the LGC and by the Owners of not less than a majority in aggregate principal amount of the Bonds at the time Outstanding given and procured as provided in the Indenture. If the County and the Corporation request the consent of the Trustee to any such proposed amendment, change or modification of the Contract or the Deed of Trust, the Trustee will, on being satisfactorily indemnified with respect to expenses, cause notice of such proposed amendment, change or modification to be given in the same manner as provided in the Indenture. Such notice will be prepared by the County or the Corporation, shall briefly set forth the nature of such proposed amendment, change or modification and will state that copies of the instrument embodying the same are on file at the designated corporate trust office of the Trustee for inspection by all Owners.

The consent by the purchaser of a series of Additional Bonds constitutes the consent of the Owners of that series of Additional Bonds.

**Events of Default.** The occurrence of the following are considered Events of Default under the Contract:

- (a) The County fails to make any Installment Payment on the date such Installment Payment is due under the Contract;
- (b) The County fails to budget and appropriate money sufficient to pay all Installment Payments and the reasonably estimated Additional Payments coming due in any Fiscal Year;
- (c) The County fails to perform or observe any term, condition or covenant of the Contract on its part to be observed or performed, other than as referred to in (a) or (b) above, or of the Deed of Trust on its part to be observed or performed, or breaches any warranty by the County therein contained, for a period of 30 days after written notice specifying such failure and requesting that it be remedied has been given to the County by the Trustee unless the Trustee agrees in writing to an extension of such time prior to its expiration; provided, however, that if the failure cannot be corrected within the stated period, the Trustee will not unreasonably withhold consent for an extension;
- (d) Any bankruptcy, insolvency or reorganization proceedings or similar litigation, is instituted by the County, or a receiver, custodian or similar officer is appointed for the County or any of its property, and such proceedings or appointments are not vacated or fully stayed within 90 days after the institution or occurrence thereof; or
- (e) Any representation or statement made by the County in the Contract, in the Deed of Trust or in any other document executed or delivered in connection therewith is found to be incorrect or misleading in any material respect on the date made.

**Remedies on Default.** On the occurrence of any Event of Default, the Trustee may, and if required by a majority in aggregate principal amount of the Owners of the Bonds, the Trustee shall, to the extent permitted by applicable law and the Contract, exercise any one or more of the following remedies as the Trustee shall elect or as shall be directed in writing by a majority in aggregate principal amount of the Owners of the Bonds:

- (a) Declare the unpaid portion of the principal and interest components of Installment Payments immediately due and payable without notice or demand to the County;
- (b) Proceed by appropriate court action to enforce performance by the County of the applicable covenants of the Contract or to recover for the breach thereof; or
- (c) Exercise or direct the Deed of Trust trustee to exercise all the rights and remedies of a secured party or creditor under the Uniform Commercial Code of the State and the general laws of the State with respect to the enforcement of the security interest granted or reserved under the Contract and the Deed of Trust including, without limitation, to the extent permitted by law, re-enter and take possession of the Mortgaged Property without any court order or other process of law and without liability for entering the premises and sell, lease, sublease or make other disposition of the same in a commercially reasonable manner for the account of the County, and apply the proceeds of any such sale, lease, sublease or other disposition, after deducting all costs and expenses, including court costs and attorneys' fees, costs and expenses incurred with the recovery, repair, storage and other sale, lease, sublease or other disposition, toward the balance due under the Contract and, thereafter, shall pay any remaining proceeds to the County.



NOTWITHSTANDING ANY OTHER PROVISIONS IN THE CONTRACT TO THE CONTRARY, IT IS THE INTENT OF THE PARTIES TO THE CONTRACT TO COMPLY WITH GENERAL STATUTES OF NORTH CAROLINA SECTION 160A-20. NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN VIOLATION OF SECTION 160A-20 INCLUDING, WITHOUT LIMITATION, ANY DEFICIENCY JUDGMENT FOR AMOUNTS THAT MAY BE OWED UNDER THE CONTRACT WHEN THE SALE OF ALL OR ANY PORTION OF THE MORTGAGED PROPERTY IS INSUFFICIENT TO PRODUCE ENOUGH MONEY TO PAY IN FULL ALL REMAINING OBLIGATIONS UNDER THE CONTRACT.

## THE INDENTURE

***Funds and Accounts.*** The Indenture creates (1) the Bond Fund; (2) the Prepayment Fund; (3) the Rebate Fund; and (4) the Acquisition and Construction Fund, to be held in trust by the Trustee.

--*The Bond Fund.* There has been created and established with the Trustee a special fund to be designated “*County of Dare 2023 Installment Financing Contract Bond Fund*” (the “*Bond Fund*”), the money in which shall be used to pay the principal, premium, if any, and interest with respect to the Bonds. Within the Bond Fund are an Interest Account and a Principal Account, the money in each of which is to be used as set forth in the Indenture. A “*2023A Subaccount of the Interest Account*” has been created within the Interest Account of the Bond Fund. A “*2023A Subaccount of the Principal Account*” has been created within the Principal Account of the Bond Fund.

--*The Interest Account.* There shall be deposited into the Interest Account of the Bond Fund (1) that portion of each payment of Installment Payments which is designated and paid as interest under the Contract; (2) investment earnings on the Bond Fund and the Prepayment Fund, as provided in the Indenture; (3) Net Proceeds from any lease of the Mortgaged Property, including after an Event of Default to the extent required to pay the next installment of interest or any previous installment of interest not paid; (4) all money required to be deposited therein in accordance with the Indenture; and (5) all other money received by the Trustee under the Indenture accompanied by written directions from the County that such money is to be deposited into the Interest Account of the Bond Fund. The Trustee shall credit all amounts deposited into the Interest Account of the Bond Fund, including the amounts set forth in the Contract, toward the interest component of the Installment Payment then due and payable under the Contract. The Trustee shall notify the County of all amounts credited toward such Installment Payments within 30 days of such credit.

--*The Principal Account.* There shall be deposited into the Principal Account of the Bond Fund (1) that portion of each payment of Installment Payments which is designated and paid as principal with respect to the Bonds under the Contract; (2) Net Proceeds from any lease of the Mortgaged Property, including after an Event of Default after the deposit described under the first paragraph of the caption “--*The Interest Account*” above; (3) all money required to be deposited therein in accordance with the Indenture; and (4) all other money received by the Trustee under the Indenture accompanied by directions from the County that such money is to be deposited into the Principal Account of the Bond Fund.

--*Use of Money in Bond Fund.* Money in the Interest Account of the Bond Fund shall be used for the payment of the interest with respect to the Bonds as the same becomes due and payable. Money in the Principal Account of the Bond Fund shall be used for the payment of the principal with respect to the Bonds. Investment earnings on money on deposit in the Interest Account and Principal Account of the Bond Fund shall be applied to the next payment of Installment Payments with respect to the Bonds. If the Bonds are to be prepaid in whole pursuant to the Indenture, any money remaining in the Interest Account and the Principal Account of the Bond Fund shall be applied to such prepayment along with other money held by the Trustee for such purpose.

--*The Prepayment Fund.* There has been created and established with the Trustee a special fund to be designated the “*County of Dare 2023 Installment Financing Contract Prepayment Fund*” (the “*Prepayment Fund*”). A “*2023A Account*” has been created within the Prepayment Fund. The Trustee shall deposit into the Prepayment Fund money provided by the County as a prepayment of Installment Payments. Money on deposit in the Prepayment Fund shall be disbursed for prepayment of the Bonds as provided in the Indenture. Any income from investment of money in the Prepayment Fund shall be deposited into the Interest Account of the Bond Fund and applied to the interest component of the next payment of the Installment Payments. Whenever any money on deposit in the Prepayment Fund is disbursed for prepayment of less than all of the Outstanding Bonds, the Installment Payments set forth in the Contract shall be recalculated by or on behalf of the County to reflect the reduction in the outstanding principal amount of the Bonds after such prepayment and the County will promptly notify the Trustee in writing of such recalculation..

--*The Rebate Fund.* If the County informs the Trustee that funds are to be set aside in a separate account of the Trustee to be held for the payment of rebate payments to the Federal Government pursuant to the terms of the Tax Certificate, the Trustee shall create and establish the “*County of Dare 2023 Installment Financing Contract Rebate Fund*” (the “*Rebate Fund*”) and a “*2023A Account*” within the Rebate Fund. The Trustee shall deposit in the Rebate Fund the amounts as directed by the County. The County shall make or cause to be made the calculation or calculations required by the Tax Certificate and shall direct the Trustee in writing to make deposits and disbursements from the Rebate Fund in accordance therewith. The Trustee shall invest the Rebate Fund as directed in writing by the County. The Rebate Fund is a trust fund, but amounts therein do not constitute part of the Trust Estate.

--*The Acquisition and Construction Fund.* There has been created and established with the Trustee a special fund to be designated “*County of Dare 2023 Installment Financing Contract Acquisition and Construction Fund*” (the “*Acquisition and Construction Fund*”) and within the Acquisition and Construction Fund, a separate account designated the “*2023A Account.*” The Trustee shall deposit in the 2023A Account the amount set forth in the Indenture. In addition, the Trustee shall deposit into the Acquisition and Construction Fund such amounts as the County may designate in a certificate signed by a County Representative in connection with the execution and delivery of Additional Bonds under the Indenture. Any money held in the Acquisition and Construction Fund or any account thereof shall be invested and reinvested by the Trustee at the direction of the County in accordance with the Indenture, and the income therefrom shall be retained in the Acquisition and Construction Fund or any account thereof and used (together with all other money held in the Acquisition and Construction Fund) to pay the Cost of Acquisition and Construction attributable to the Projects and otherwise, as directed by the County in accordance with the Contract. The Trustee shall create additional accounts within the Acquisition and Construction Fund on the County’s written direction.

***Investment of Money.*** All money held as part of the Bond Fund, the Prepayment Fund, the Acquisition and Construction Fund or any other fund or account created under the Indenture or the Contract except the Rebate Fund will be deposited or invested and reinvested from time to time by the Trustee, at the written direction of the County as agent of the Corporation, in deposits or investments, which are certified by the County to be Permitted Investments subject to the following restrictions:

(a) Money in the Acquisition and Construction Fund shall be invested only in obligations which will by their terms mature not later than the date the County estimates, in a writing provided to the Trustee, the money represented by the particular investment will be needed for withdrawal from the Acquisition and Construction Fund;

(b) Money in the Bond Fund shall be invested only in obligations which will by their terms mature on such dates as to ensure that on the date of each interest and principal payment,

there will be in the Bond Fund from matured obligations and other money already in the Bond Fund, cash to pay the interest and principal payable on such payment date; and

(c) Money in the Prepayment Fund shall be invested in obligations which will by their terms mature, or will be subject to prepayment at the option of the owner thereof, on or before the date funds are expected to be required for expenditure or withdrawal.

The Rebate Fund shall be invested and reinvested by the Trustee, at the written direction of the County. The County acknowledges that such investment direction is required to comply with the terms of the Tax Certificate.

If the County fails to provide the Trustee with written investment direction for any funds held by the Trustee under the Indenture, then the Trustee will hold such amounts uninvested in cash and without liability for interest. Any and all such deposits or investments shall be held by or under the control of the Trustee. The Trustee may make any and all such deposits or investments through its own investment department or the investment department of any bank or trust company under common control with the Trustee and may charge its ordinary and customary fees for such investments, as agreed to by the County. The Trustee is specifically authorized to enter into agreements with itself or any other person, which agreements guarantee the repurchase of specific Permitted Investments at specific prices. Except as expressly provided in the Indenture, deposits or investments, shall at all times be a part of the fund or account from which the money used to acquire such deposits or investments shall have come, and all income and profits on such deposits or investments shall be credited to, and losses thereon shall be charged against, such fund or account. In computing the amount in any fund or account held under the provisions of the Indenture, obligations purchased as a deposit or investment of money therein shall be valued at the market price thereof, exclusive of accrued interest. The Trustee shall sell and reduce to cash a sufficient amount of such deposits or investments whenever the cash balance in any fund or account created under the Indenture is insufficient to satisfy the purposes of such fund or account.

***Additional Bonds.*** So long as the Contract remains in effect and no Event of Default has occurred and is continuing, Additional Bonds may be executed and delivered on the terms and conditions provided in the Indenture.

Additional Bonds may be delivered by the Trustee at the written direction of the Corporation to provide funds to pay: (1) the cost of expanding the Projects, acquiring, constructing, renovating and equipping other facilities or acquiring equipment and other capital assets for utilization by or on behalf of the County for public purposes; (2) the cost of refunding of all or any portion of the Bonds then Outstanding or any other financing obligations of the County; and (3) the Costs of Issuance relating to the execution, delivery and sale of the Additional Bonds.

Additional Bonds may be executed and delivered only on there being filed with the Trustee:

(a) Originally executed counterparts of a supplemental indenture and an amendment to the Contract adopted in accordance with the requirements of the Indenture and approved by the LGC, if so required by law, including requirements regarding approval of the Owners, if applicable, expressly providing that the Additional Bonds being executed and delivered as well as any Bonds and Additional Bonds theretofore executed and delivered will be secured on a parity as provided in the Indenture, except that the date or dates of the Additional Bonds, the rate or rates of interest with respect to the Additional Bonds, the time or times of payment of interest with respect thereto and the principal amount thereof, and provisions for the prepayment thereof, if any, all will be as provided in the supplemental indenture and amendment to the Contract, and further providing for an increase in the Purchase Price and the Installment Payments required or authorized to be paid to

the Trustee under the Contract in such amount as will be necessary to pay (assuming that no Event of Default will occur), the principal, premium, if any, and interest with respect to the Additional Bonds.

(b) A written opinion or opinions of nationally recognized bond counsel and mutually acceptable to the County and the Corporation, to the effect that the amendment to the Contract and the execution and delivery of the Additional Bonds have been duly authorized, that the amendment to the Contract is valid and enforceable against the County and, to the extent applicable, that the exclusion from gross income for federal income tax purposes of the interest component of the Installment Payments will not be adversely affected by the execution and delivery of the Additional Bonds, and that the execution, sale, and delivery of the Additional Bonds will not constitute a default under the Contract or the Indenture or cause any violation of the covenants, agreements or representations under the Contract or the Indenture.

(c) A written order to the Trustee to deliver the Additional Bonds to the purchaser or purchasers therein identified on payment to the Trustee of a specified sum plus accrued interest, if any.

Each of the Additional Bonds executed and delivered pursuant to the Indenture will evidence a proportionate undivided interest in rights to receive certain Revenues under the Contract, as amended, proportionately and ratably secured with the 2023A Bonds originally executed and delivered and all other issues of Additional Bonds, if any, executed and delivered pursuant to the Indenture, without preference, priority or distinction of any 2023A Bonds or Additional Bond over any other.

#### ***Supplemental Indentures.***

--*Consent of Owners Not Required.* The Trustee and the Corporation may, with the written consent of the County, but without the consent of, or notice to, the Owners, enter into such indentures supplemental to the Indenture for any one or more or all of the following purposes:

(a) To add to the covenants and agreements of the Corporation contained in the Indenture other covenants and agreements to be thereafter observed by the Corporation or to surrender any rights or powers herein reserved to or conferred upon the Corporation which are not contrary to or inconsistent with the Indenture as then in effect;

(b) To cure any ambiguity, or to cure, correct or supplement any defect or omission or inconsistent provision contained in the Indenture, or to make any provisions with respect to matters arising under the Indenture or for any other purpose if such provisions are necessary or desirable and do not adversely affect the interests of the Owners;

(c) To grant to or confer upon the Trustee for the benefit of the Owners any additional rights, remedies, powers, authority or security that may lawfully be granted to or conferred upon the Owners or the Trustee which are not contrary to or inconsistent with the Indenture as then in effect or to subject to the pledge and lien of the Indenture, additional revenues, properties, or collateral;

(d) To modify, alter, supplement or amend the Indenture in such manner as shall permit the qualification of the Indenture, if required, under the Trust Indenture Act of 1939 or, the Securities Act of 1933, as from time to time amended, or any similar federal statute hereafter in effect;

(e) To make any other change to the Indenture that is determined by the Trustee to be not materially adverse to the interests of the Owners and which does not involve a change requiring consents of specific Owners; or

(f) To execute and deliver Additional Bonds as provided in the Indenture.

*--Consent of Owners Required.* Exclusive of supplemental indentures covered under the caption “*--Consent of Owners Not Required*” above, the written consent of the County and the LGC and the consent of the Owners of not less than a majority in aggregate principal amount of the Bonds then Outstanding is required for the execution by the Corporation and the Trustee of any indenture or indentures supplemental to the Indenture; provided, however, that (1) if such supplemental indenture will, by its terms, not take effect so long as any Bonds so affected remain Outstanding, the consent of the holders of such Bonds shall not be required and such Bonds shall not be deemed to be Outstanding for the purpose of any calculation of Outstanding Bonds under the Indenture, and (2) without the consent of the LGC and the Owners of all the Bonds at the time Outstanding affected thereby nothing contained in the Indenture will permit, or be construed as permitting:

(a) A change in the terms of prepayment or maturity of the principal amount of or the interest with respect to any Outstanding Bond, or a reduction in the principal amount of or premium payable on any prepayment of any Outstanding Bond or the rate of interest with respect thereto;

(b) The deprivation of the Owner of any Bond then Outstanding of the lien created by the Indenture (other than as originally permitted thereby);

(c) A privilege or priority of any Bond or Bonds over any other Bond or Bonds; or

(d) A reduction in the aggregate principal amount of the Bonds required for consent to such supplemental indenture.

If at any time the County or the Corporation requests the Trustee to enter into such supplemental indenture for any of the purposes described above, the Trustee will, on being satisfactorily indemnified with respect to expenses, cause notice of the proposed execution of such supplemental indenture to be mailed by first class mail to the Owners of the Bonds then Outstanding at the address shown on the registration books maintained by the Trustee (or by such other method as permitted by the Owners). Such notice will be prepared by the County or the Corporation, will briefly set forth the nature of the proposed supplemental indenture and will state that copies thereof are on file at the designated corporate trust office of the Trustee for inspection by all Owners. If, within 60 days or such longer period as is prescribed by the County following the giving of such notice, the Owners of not less than a majority in aggregate principal amount of the Bonds then Outstanding at the time of the execution of any such supplemental indenture have consented to and approved the execution thereof as provided in the Indenture, no Owner will have any right to object to any of the terms and provisions contained therein, or in the operation thereof, or in any manner to question the propriety of the execution thereof, or to enjoin or restrain the Trustee or the Corporation from executing the same or from taking any action pursuant to the provisions thereof.

The consent by the purchaser of a series of Additional Bonds constitutes the consent of the Owners of that series of Additional Bonds.

Any consent or request by the Owners of any Bond is conclusive and binding on such Owner and on all future Owners of the Bonds and of any Bonds executed and delivered on the transfer of any Bond, whether or not notation of such consent or request is made on the Bond.

--*Consent of Initial Purchaser, Underwriter or Remarketing Agent.* Notwithstanding anything in the Indenture to the contrary, (1) any initial purchaser, underwriter or remarketing agent holding any Bonds may, regardless of its intent to sell or distribute such Bonds in the future, consent as the Owner of such Bonds to any amendment or supplemental indenture as required by the Indenture, including any amendment or supplemental indenture that adversely affects the interests of other Owners and (2) any such holder providing its consent will not be entitled to receive, nor will the County be required to provide, any prior notice or other documentation regarding such amendment or supplemental indenture.

***Exclusion of Bonds Held By or For the County and the Corporation.*** In determining whether the Owners of the requisite principal amount of Bonds Outstanding have given any request, demand, authorization, direction, notice, consent or waiver under the Indenture, Bonds owned by the County and the Corporation will be disregarded and deemed not to be Outstanding, except that, in determining whether the Trustee is protected in relying on any such request, demand, authorization, direction, notice, consent or waiver, only Bonds which the Trustee actually knows to be so owned will be disregarded.

***Events of Default.*** Any of the following events are defined as and shall be deemed an “*Event of Default*” under the Indenture:

- (a) Default in the payment of the principal or premium, if any, with respect to any Bond when the same becomes due and payable, whether at the stated maturity thereof or as a sinking fund prepayment or on proceedings for prepayment for which notice of such prepayment was not a conditional notice.
- (b) Default in the payment of any installment of interest with respect to any Bond when the same becomes due and payable.
- (c) The occurrence of an “*Event of Default*” under the Contract.

***Remedies on Default.***

(a) On the occurrence and continuance of an Event of Default, the Trustee may, and shall, if required in writing by the Owners of not less than a majority in aggregate principal amount of the Bonds then Outstanding, by written notice to the County, declare the obligations of the County as to the principal and interest components of Installment Payments and the aggregate principal amount of the Bonds and the accrued interest with respect thereto to be immediately due and payable, whereupon they will, without further action, become due and payable.

(b) The provisions of the preceding paragraph are subject, to the condition that if, after the principal with respect to any of the Installment Payments and the Bonds has been so declared to be due and payable, and before the earlier of (1) the exercise of rights granted under the Deed of Trust or (2) to the extent permitted by applicable law and the Indenture, any judgment or decree for the payment of the money due has been obtained or entered as provided in the Indenture, the defaulting party (the “*Defaulting Party*”) shall cause to be deposited with the Trustee a sum sufficient to pay all matured installments of the principal and interest with respect to all Bonds which have become due otherwise than by reason of such declaration (with interest on such overdue installments of principal and interest, to the extent permitted by law, at the rate or rates per annum borne by the Bonds) and such amount as is sufficient to cover reasonable compensation and reimbursement of expenses payable to the Trustee, and all Events of Default under the Indenture other than nonpayment of the principal or interest with respect to the Bonds which have become due by said declaration have been remedied, then, in every such case, such Event of Default shall be deemed waived and such declaration and its consequences rescinded and annulled, and the



Trustee shall promptly give written notice of such waiver, rescission or annulment to the Defaulting Party and shall give notice thereof by first class mail to all Owners; but no such waiver, rescission and annulment shall extend to or affect any subsequent Event of Default or impair any right or remedy consequent thereon.

The provisions of paragraph (a) are further subject to the condition that any waiver of any event of default under the Contract and a rescission and annulment of its consequences shall constitute a waiver of the corresponding Event of Default under the Indenture and a rescission and annulment of the consequences thereof. If notice of such event of default under the Contract has been given as provided in the Indenture, the Trustee shall promptly give written notice of such waiver, rescission or annulment to the Defaulting Party and shall give notice thereof by first class mail to all Owners; but no such waiver, rescission and annulment shall extend to or affect any subsequent Event of Default or impair any right or remedy consequent thereon.

(c) On the occurrence and continuance of any Event of Default and on the written direction of Owners of not less than a majority in aggregate principal amount of the Bonds Outstanding and receipt of indemnity to the Trustee's satisfaction, the Trustee shall, to the extent permitted by the Indenture and applicable law, in its own name and as the Trustee of an express trust:

(1) by mandamus, or other suit, action or proceeding at law or in equity, enforce all rights of the Owners, and require the Defaulting Party to carry out any agreements with or for the benefit of the Owners and to perform its or their duties under the Contract and the Indenture, provided that any such remedy may be taken only to the extent permitted under the applicable provisions of the Contract or the Indenture, as the case may be;

(2) take whatever action at law or in equity is permissible and may appear necessary or desirable to enforce its rights against the Defaulting Party or the Mortgaged Property held as security therefor, including exercising its rights under the Deed of Trust.

No right or remedy is intended to be exclusive of any other rights or remedies, but each and every such right or remedy shall be cumulative and in addition to any other remedy given under the Indenture or now or hereafter existing at law or in equity or by statute. If any Event of Default has occurred and if requested in writing by the Owners of a majority in aggregate principal amount of Bonds then Outstanding and indemnified as provided in the Indenture, the Trustee is obligated to exercise, to the extent permitted applicable law and subject to the Indenture, such one or more of the rights and powers conferred by the Indenture as the Trustee, being advised by counsel, shall deem most expedient in the interests of the Owners. When the Trustee incurs costs or expenses (including legal fees, costs and expenses) or renders services after the occurrence of an Event of Default, such costs and expenses and the compensation for such services are intended to constitute expenses of administration under any federal or state bankruptcy, insolvency, arrangement, moratorium, reorganization or other debtor relief law.

***Application of Money.*** All money received by the Trustee pursuant to any right given or action taken under the provisions of the Indenture (other than amounts in the Rebate Fund) after an Event of Default shall, after payment of the costs and expenses of the proceedings resulting in the collection of such money and of the outstanding fees of the Trustee and the costs, expenses, liabilities and advances incurred or made by the Trustee, including the reasonable fees, costs, and expenses of its agents and counsel, be deposited in the Bond Fund and applied as follows:

(a) Unless the principal with respect to all of the Bonds have become or have been declared due and payable, all such money shall be applied:

*FIRST* - To the payment to the persons entitled thereto of all installments of interest then due with respect to the Bonds, in the order of the maturity of the installments of such interest beginning with the earliest such maturity and, if the amount available is not sufficient to pay in full any particular installment, then to the payment ratably, according to the amounts due on such installment, to the persons entitled thereto, without any discrimination or privilege; and

*SECOND* - To the payment to the persons entitled thereto of the unpaid principal and premium, if any, with respect to any of the Bonds which have become due (other than Bonds matured or called for prepayment for the payment of which money is held pursuant to the provisions of the Indenture), in the order of their due dates and beginning with the earliest due date, and, if the amount available is not sufficient to pay in full the principal of such Bonds due on any particular date, then to the payment, ratably, according to the amount of principal due on such date, to the persons entitled thereto without any discrimination or privilege; and

*THIRD* - To the payment to the persons entitled thereto of interest on overdue installments of principal, premium, if any, and interest, to the extent permitted by law, and if the amount available is not sufficient to pay in full any particular installment, then to the payment ratably, according to the amounts due on such particular installment, to the persons entitled thereto, without any discrimination or privilege; and

*FOURTH* - To be held for the payment to the persons entitled thereto, as the same become due, of the principal, premium, if any, and interest with respect to the Bonds which may thereafter become due in accordance with the terms of the Indenture.

(b) If the principal with respect to all of the Bonds has become due or has been declared due and payable, all such money shall be applied to the payment of the principal and interest then due and unpaid with respect to the Bonds, without preference or priority of principal over interest or of interest over principal, or of any installment of interest over any other installment of interest, or of any Bond over any other Bond, ratably, according to the amounts due, respectively, for principal and interest, to the persons entitled thereto without any discrimination or privilege, with interest on overdue installments of interest or principal, to the extent permitted by law.

Whenever money is to be applied pursuant to the provisions described above, such money shall be applied at such times, and from time to time, as the Trustee determines, having due regard to the amount of such money available for application and the likelihood of additional money becoming available for such application in the future. Whenever the Trustee applies such funds, it shall fix the date (which shall be an Interest Payment Date unless it deems another date more suitable) on which such application is to be made and on such date interest with respect to the amounts of principal to be paid on such dates, and for which money is available, shall cease to accrue. The Trustee shall also select a new record date for such payment date. The Trustee shall give such notice as it may deem appropriate of the deposit with it of any such money and of the fixing of any such record date and payment date, and shall not be required to make payment to the Owner of any Bond until such Bond is presented to the Trustee for appropriate endorsement or for cancellation if fully paid.



Whenever the principal, premium, if any, and interest with respect to all of the Bonds have been paid and all expenses and charges of the Trustee have been paid, any balance remaining in the Bond Fund shall be paid to the County.

***Defeasance.*** If, when the Bonds secured by the Indenture become due and payable in accordance with their terms or otherwise as provided in the Indenture, the whole amount of the principal, premium, if any, and interest due and payable with respect to all of the Bonds shall be paid or provision has been made for the payment of the same, together with all other sums payable under the Indenture, then the right, title and interest of the Trustee in and to the Trust Estate and all covenants, agreements and other obligations of the Corporation to the Trustee and the Owners shall then cease, terminate and become void and be discharged and satisfied. In such event, on the written request of the County, the Trustee shall transfer and convey to the County all property assigned or pledged to the Trustee by the Corporation then held by the Trustee pursuant to the Indenture, and the Trustee shall execute such documents as may be reasonably required by the County and shall turn over to the County any surplus in any fund created under the Indenture other than the Rebate Fund and unclaimed funds set aside pursuant to the Indenture.

Outstanding Bonds shall, before the maturity or prepayment date thereof, be deemed to have been paid within the meaning and with the effect expressed in the above paragraph if (a) in case said Bonds are to be prepaid on any date before their maturity, the County has given to the Trustee in form satisfactory to the Trustee irrevocable instructions to give on a date, in accordance with the provisions of the Indenture, notice of prepayment of such Bonds on said prepayment date, (b) there has been deposited with the Trustee either money in an amount which shall be sufficient, or Federal Securities, the principal of and the interest on which when due, and without any reinvestment thereof, will provide money which, together with the money, if any, deposited with or held by the Trustee at the same time, sufficient to pay when due the principal, premium, if any, and interest due and to become due with respect to said Bonds on and before the prepayment date or maturity date thereof, as the case may be, and (c) in the event said Bonds are not by their terms subject to prepayment within the next 60 days, the County has given the Trustee in form satisfactory to it (1) irrevocable instructions to give, as soon as practicable in the same manner as the notice of prepayment is given pursuant to the Indenture, a notice to the Owners of such Bonds that the deposit required by (b) above has been made with the Trustee and that said Bonds are deemed to have been paid in accordance with the Indenture and stating such maturity or prepayment date on which money is to be available for the payment of the principal, premium, if any, and interest with respect to said Bonds, (2) verification from an independent accountant or other nationally recognized expert selected by the County that the money or Federal Securities deposited with the Trustee will be sufficient to pay when due the principal, premium, if any, and interest due and to become due with respect to the Bonds on and before the prepayment date or maturity date thereof, and (3) an opinion of nationally recognized bond counsel selected by the County that, to the extent applicable, such deposit of money or Federal Securities will not adversely affect the exclusion from gross income for federal income tax purposes of interest with respect to the applicable Bonds. Neither the Federal Securities nor money deposited with the Trustee pursuant to the Indenture or principal or interest payments on any such Federal Securities shall be withdrawn or used for any purpose other than, and such Federal Securities or money shall be held in trust for, the payment of the principal, premium, if any, and interest with respect to said Bonds; provided any cash received from such principal or interest payments on such Federal Securities deposited with the Trustee, if not then needed for such purpose, shall, to the extent practicable, be reinvested in Federal Securities of the type described in clause (b) of this paragraph maturing at the times and in amounts sufficient (together with any other money or Federal Securities then held by the Trustee as described above) to pay when due the principal, premium, if any, and interest to become due with respect to said Bonds on or before such prepayment date or maturity date thereof, as the case may be. At such time as any Bonds shall be deemed paid as aforesaid, such Bonds shall no longer be secured by or entitled to the benefits of the Indenture and the Contract, except for the purpose of exchange and transfer and any payment from such money or Federal Securities deposited with the Trustee.

The release of the obligations of the Corporation described in the preceding paragraph is without prejudice to the rights of the Trustee to be paid reasonable compensation for all services rendered by it under the Indenture and all its reasonable expenses, charges and other disbursements incurred with respect to the administration of the trust created by the Indenture and the performance of its powers and duties under the Indenture.

## **THE DEED OF TRUST**

***Deed of Trust and Security Interest.*** To secure (1) the obligations of the County to make the Installment Payments and (2) the payment and performance of all the other liabilities and obligations, whether now existing or hereafter arising, of the County to the Corporation under the Contract and the Deed of Trust, the County has granted and conveyed to the Deed of Trust Trustee for the benefit of the Beneficiary, its successors and assigns all right, title and interest that the County now has or may hereafter acquire in the Mortgaged Property as more fully described in the Deed of Trust.

***County's Continuing Obligation.*** The County will remain liable for full payment and performance, as the case may be, of all obligations secured by the Deed of Trust, notwithstanding the occurrence of any event or circumstance whatsoever. However, no deficiency judgment may be rendered against the County in favor of the Beneficiary in violation of Section 160A-20 of the North Carolina General Statutes, including, without limitation, any deficiency judgment for amounts that may be owed under the Contract or the Deed of Trust when the sale of all or any portion of the Mortgaged Property is insufficient to produce enough money to pay in full all remaining obligations under the Contract or the Deed of Trust.

***Release of Mortgaged Property.*** Notwithstanding any other provisions of the Deed of Trust, at any time so long as there is no Event of Default, the Deed of Trust Trustee must release the Mortgaged Property or any part thereof from the lien and security interest of the Deed of Trust when and if the following requirements have been fulfilled:

(a) In connection with any release of the Mortgaged Property, or any part thereof, there shall be filed with the Beneficiary a certified copy of the resolution of the Board of Commissioners for the County stating the purpose for which the County desires such release of the Mortgaged Property, giving an adequate legal description of the part of the Mortgaged Property to be released, requesting such release and providing for the payment by the County of all expenses in connection with such release.

(b) In connection with the release of any part of the Mortgaged Property constituting less than the entire Mortgaged Property, either (1) the tax, insured or appraised value of the Mortgaged Property remaining after the proposed release is not less than 50% of the aggregate principal components of the Installment Payments related to the Bonds then Outstanding under the Indenture or (2) the County (i) provides for the substitution of other real property therefor and the tax, insured or appraised value of the Mortgaged Property remaining after the proposed substitution is not less than the replacement value of the Mortgaged Property (as determined above) immediately before the proposed substitution, (ii) delivers to the Deed of Trust Trustee and the Corporation, or its assignee, an opinion of Bond Counsel to the effect that the substitution (A) is permitted by law and under the Deed of Trust and (B) will not adversely affect the tax treatment of any Outstanding Bonds, and (iii) records a modification to the Deed of Trust reflecting such substitution of the Mortgaged Property.

(c) In connection with the release of any part of the Mortgaged Property constituting less than the entire Mortgaged Property, such release shall not prohibit the County's ingress, egress

and regress to and from the remainder of the Mortgaged Property not being released, or materially interfere with the use of the remainder of the Mortgaged Property not being released.

(d) In connection with the release of all property constituting the entire Mortgaged Property, there is paid to the Beneficiary an amount sufficient to provide for the payment in full of all Outstanding Bonds in accordance with the Indenture.

***Grant and Release of Easements.*** Notwithstanding any other provisions of the Deed of Trust, at any time so long as there is no Event of Default, with the consent of the Trustee, which may not unreasonably be withheld, the County may at any time or times grant easements, licenses, rights of way and other rights and privileges in the nature of easements with respect to any part of the Mortgaged Property and the County may release existing interests, easements, licenses, rights of way and other rights or privileges with or without consideration. The Beneficiary agrees that it shall execute and deliver and will cause, request or direct the Deed of Trust Trustee to execute and deliver any instrument reasonably necessary or appropriate to grant or release any such interest, easement, license, right of way or other right or privilege but only upon receipt of (a) a copy of the instrument of grant or release, (b) a written request of the County requesting such instrument and (c) a certificate executed by the County that the grant or release is not detrimental to the proper conduct of the operations of the County at the Mortgaged Property and will not impair the effective use, nor materially decrease the value, of the Mortgaged Property.

***Release of Fixtures.*** Notwithstanding any other provisions of the Deed of Trust, at any time so long as there is no Event of Default, the County may at any time or times release Fixtures to be added to the Mortgaged Property from the security interest created by the Deed of Trust with or without consideration. The Beneficiary agrees that it shall execute and deliver and will cause, request or direct the Deed of Trust Trustee to execute and deliver any instrument reasonably necessary or appropriate to release any such Fixture but only upon receipt of (a) a copy of the instrument of release, (b) a written request of the County requesting such instrument and (c) a certificate executed by the County that the release is not detrimental to the proper conduct of the operations of the County at the Mortgaged Property and will not impair the effective use, nor materially decrease the value, of the Mortgaged Property.

***Amendments.*** See “THE CONTRACT—*Amendments and Modifications*” above.

***Events of Default.*** The term “*Event of Default*” as used in the Deed of Trust, shall mean any one or more of the following events:

(a) The occurrence of any “*Event of Default*” under the Contract; or

(b) Failure by the County to perform or observe any term, condition or covenant of the Deed of Trust on its part to be observed or performed, other than as referred to in (a) above, or breach of any warranty by the County therein contained, for a period of 30 days after written notice specifying such failure and requesting that it be remedied has been given to the County by the Deed of Trust Trustee or the Beneficiary unless the Deed of Trust Trustee or the Beneficiary agrees in writing to an extension of such time before its expiration; provided, however, that if the failure cannot be corrected within the stated period, the Deed of Trust Trustee or the Beneficiary will not unreasonably withhold consent for an extension.

***Acceleration on Default; Additional Remedies.*** If an Event of Default has occurred and is continuing, the Beneficiary shall, at the written direction of a majority in aggregate principal amount of the Owners of the Outstanding Bonds, declare all Indebtedness to be due and payable and the same shall thereupon become due and payable in accordance with the Contract and the Deed of Trust without any

presentment, demand, protest or notice of any kind. Thereafter, the Beneficiary may, to the extent permitted by applicable law and subject to the Contract:

(a) Either in person or by agent, with or without bringing any action or proceeding, or by a receiver appointed by a court and without regard to the adequacy of its security, enter upon and take possession of the Mortgaged Property, or any part thereof, in its own name or in the name of the Deed of Trust Trustee, and do any acts which it deems necessary or desirable to preserve the value, marketability or rentability of the Mortgaged Property, or part thereof or interest therein, increase the income therefrom or protect the security thereof, and, with or without taking possession of the Mortgaged Property, sue for or otherwise collect the rents and issues thereof, including those rents and issues past due and unpaid, and apply the same, less costs and expenses of operation and collection including attorney's fees, upon any Indebtedness, all in such order as the Beneficiary may determine. The entering upon and taking possession of the Mortgaged Property, the collection of such rents and issues and the application thereof as aforesaid, shall not cure or waive any Event of Default or notice of Event of Default under the Deed of Trust or invalidate any act done in response to such Default or pursuant to such notice of Default and notwithstanding the continuance in possession of the Mortgaged Property or the collection, receipt and application of rents and issues, the Deed of Trust Trustee or the Beneficiary, to the extent permitted by applicable law and subject to the Contract, shall be entitled to exercise every right provided for in any instrument securing or relating to the Indebtedness or by law upon occurrence of any Event of Default, including the right to exercise the power of sale;

(b) Commence an action to foreclose the Deed of Trust as a mortgage, specially enforce any of the covenants of the Deed of Trust, or cause the Deed of Trust Trustee to foreclose the Deed of Trust by power of sale; and

(c) To the extent permitted by applicable law and subject to the Contract, exercise any or all of the remedies available to a secured party under the Uniform Commercial Code of North Carolina or under any other applicable laws.

NOTWITHSTANDING ANY PROVISIONS CONTAINED IN THE DEED OF TRUST, IT IS THE INTENT OF THE PARTIES TO COMPLY WITH THE PROVISIONS OF NORTH CAROLINA GENERAL STATUTES SECTION 160A-20. NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN FAVOR OF THE BENEFICIARY IN VIOLATION OF SECTION 160A-20, INCLUDING, WITHOUT LIMITATION, ANY DEFICIENCY JUDGMENT FOR AMOUNTS THAT MAY BE OWED UNDER THE CONTRACT OR THE DEED OF TRUST WHEN THE SALE OF ALL OR ANY PORTION OF THE MORTGAGED PROPERTY IS INSUFFICIENT TO PRODUCE ENOUGH MONEY TO PAY IN FULL ALL REMAINING OBLIGATIONS UNDER THE CONTRACT OR THE DEED OF TRUST. NOTWITHSTANDING ANY PROVISION TO THE CONTRARY IN THE DEED OF TRUST, NO DEFICIENCY JUDGMENT MAY BE RENDERED AGAINST THE COUNTY IN ANY ACTION TO COLLECT ANY OF THE INDEBTEDNESS SECURED BY THE DEED OF TRUST AND THE TAXING POWER OF THE COUNTY IS NOT AND MAY NOT BE PLEDGED DIRECTLY OR INDIRECTLY OR CONTINGENTLY TO SECURE ANY MONEY DUE OR SECURED UNDER THE DEED OF TRUST.

**APPENDIX C**  
**FORM OF OPINION OF BOND COUNSEL**

This page intentionally left blank.

APPENDIX C

FORM OF OPINION OF BOND COUNSEL

[Letterhead of Parker Poe Adams & Bernstein LLP]

May \_\_, 2023

County of Dare, North Carolina  
Manteo, North Carolina

Dare County Public Facilities Corporation  
Manteo, North Carolina

The Bank of New York Mellon Trust Company, N.A.  
Jacksonville, Florida

**\$37,050,000**  
***Limited Obligation Bonds***  
***(County of Dare, North Carolina), Series 2023A***  
***Evidencing Proportionate Undivided Interests in Rights to Receive***  
***Certain Revenues Pursuant to an Installment Financing Contract between***  
***Dare County Public Facilities Corporation and the County of Dare, North Carolina***

Ladies and Gentlemen:

We have acted as Bond Counsel in connection with the execution and delivery of the \$37,050,000 Limited Obligation Bonds (County of Dare, North Carolina), Series 2023A (the “2023A Bonds”) evidencing proportionate undivided interests in rights to receive certain Revenues pursuant to an Installment Financing Contract dated as of May 1, 2023 (the “Contract”) between Dare County Public Facilities Corporation, a nonprofit corporation organized and existing under the Constitution and laws of the State of North Carolina (the “Corporation”), and the County of Dare, North Carolina (the “County”).

The 2023A Bonds are being executed and delivered pursuant to an Indenture of Trust dated as of May 1, 2023 (the “Indenture”) between the Corporation and The Bank of New York Mellon Trust Company, N.A., as trustee (the “Trustee”). To secure its obligations under the Contract, the County has executed and delivered a Deed of Trust, Security Agreement and Fixture Filing dated as of May 1, 2023 (the “Deed of Trust”) from the County to the deed of trust trustee named therein. The Corporation has assigned to the Trustee pursuant to the Indenture all of its rights, title and interest in and to the Contract, including the right to receive Installment Payments, but excluding certain reserved rights described in the Indenture, and the Deed of Trust. Each capitalized term used but not defined herein has the meaning given to such term in the Contract and the Indenture, as applicable.

The proceeds of the 2023A Bonds will be disbursed by the Trustee to (1) finance the capital costs of (a) the construction of a replacement County EMS station in the Town of Kill Devil Hills and a fire station on behalf of the Town of Kill Devil Hills, (b) the construction, renovation, and improvements to a

County EMS station in the Town of Southern Shores, and (c) the construction of a new airport hangar for Dare MedFlight, including crew quarters, and (2) pay financing costs related to the 2023A Bonds. The County has agreed under the Contract to pay its Installment Payments required thereunder directly to the Trustee.

In our capacity as Bond Counsel, we have examined executed copies of the Indenture, the Deed of Trust, the Contract, a specimen of the 2023A Bonds and such law and certified proceedings, instruments, opinions and other documents as we have deemed necessary to render the opinions hereinafter expressed. As to questions of fact material to the opinions hereinafter expressed, we have relied on representations of the Corporation and the County contained in the Contract and the related documents thereto, the certified proceedings and other certifications of public officials and others furnished to us, including certifications furnished to us by or on behalf of the Corporation and the County, without undertaking to verify the same by independent investigation. We have also relied on the opinion of Robert L. Outten, Esq., as County Attorney, dated the date hereof, with respect to the County's due authorization, execution and delivery of the Contract and other matters set forth therein. We have assumed the accuracy and truthfulness of all public records and of all certifications, documents and other proceedings that we have examined that have been executed or certified by public officials acting within the scope of their official capacities and have not verified the accuracy or truthfulness thereof. We have also assumed the genuineness of the signatures appearing upon such public records, certifications, documents, opinions and proceedings.

On the basis of the foregoing, we are of the opinion, under existing law, that:

1. The Indenture has been duly authorized, executed and delivered by the Corporation and is a valid, binding and enforceable obligation of the Corporation and, assuming the due authorization, execution and delivery by the Trustee, creates a valid lien on the Revenues in favor of the Trustee for the benefit of the Owners of the 2023A Bonds.

2. The Contract has been duly authorized, executed and delivered by the County and the Corporation and is a valid, binding and enforceable obligation of the County and the Corporation.

3. The 2023A Bonds have been duly authorized, executed and delivered for the purposes described above. The 2023A Bonds evidence valid and legally binding proportionate undivided interests in the Revenues pursuant to the Contract, enforceable in accordance with their terms. The 2023A Bonds are entitled to the benefits and security of the Indenture for the payment thereof from certain amounts to be paid under the Contract in accordance with the terms of the Indenture and the Contract.

4. The portion of the Installment Payments designated and paid as interest with respect to the 2023A Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal individual alternative minimum tax, although we observe that, for tax years beginning after December 31, 2022, the portion of the Installment Payments designated and paid as interest with respect to the 2023A Bonds included in adjusted financial statement income of certain corporations is not excluded from the federal corporate alternative minimum tax. The opinion set forth in the preceding sentence is subject to the condition that the County and the Corporation comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the execution and delivery of the 2023A Bonds in order that the portion of the Installment Payments designated and paid as interest with respect to the 2023A Bonds be, or continue to be, excludable from gross income for federal income tax purposes. The County and the Corporation have covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause the portion of the Installment Payments designated and paid as interest with respect to the 2023A Bonds to be included in gross income



County of Dare, North Carolina  
Dare County Public Facilities Corporation  
The Bank of New York Mellon Trust Company, N.A.  
May \_\_, 2023  
Page 3

for federal income tax purposes retroactively to the date of execution and delivery of the 2023A Bonds. We express no opinion regarding other federal tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest with respect to the 2023A Bonds.

5. The portion of the Installment Payments designated and paid as interest under the Contract with respect to the 2023A Bonds is exempt from State of North Carolina income taxation.

The rights of the Owners of the 2023A Bonds and the enforceability of the Indenture, the Contract and the 2023A Bonds may be limited by bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium, liquidation, readjustment of debt and other similar laws affecting creditors' rights and remedies generally, and by general principles of equity, whether such principles are considered in a proceeding at law or in equity.

Our services as Bond Counsel in connection with the execution and delivery of the 2023A Bonds have been limited to rendering the opinions expressed above based on our review of such proceedings and documents as we deem necessary to approve the validity of the 2023A Bonds and the tax-exempt status of interest with respect thereto. We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Preliminary Official Statement or the Official Statement (collectively, the "*Official Statement*"), or any other offering material relating to the 2023A Bonds (except to the extent, if any, stated in the Official Statement), and we express no opinion herein relating thereto (excepting only the matters set forth as our opinion in the Official Statement and the section entitled "**TAX TREATMENT**") or as to the financial resources of the County or the ability of the County to make the payments required under the Contract, that may have been relied on by anyone in making the decision to purchase the 2023A Bonds.

This opinion is delivered to you and for your benefit in connection with the above transaction; it may not be relied on by you for any other purposes and may not be relied on by, nor may copies be provided to, any other person, firm, corporation or other entity without our prior written consent.

Respectfully submitted,

**PARKER POE ADAMS & BERNSTEIN LLP**

This page intentionally left blank.

**APPENDIX D**  
**BOOK-ENTRY ONLY SYSTEM**

This page intentionally left blank.

## BOOK-ENTRY ONLY SYSTEM

### The Depository Trust Company

a subsidiary of The Depository Trust & Clearing Corporation

Beneficial ownership interests in the 2023 Bonds will be available only in a book-entry system. The actual purchasers of the 2023 Bonds (the “*Beneficial Owners*”) will not receive physical bonds representing their interests in the 2023 Bonds purchased. So long as The Depository Trust Company (“*DTC*”), New York, New York, or its nominee is the registered owner of the 2023 Bonds, references in this Official Statement to the Owners of the 2023 Bonds shall mean DTC or its nominee and shall not mean the Beneficial Owners.

THE FOLLOWING DESCRIPTION OF DTC, ITS PROCEDURES AND RECORD KEEPING WITH RESPECT TO BENEFICIAL OWNERSHIP INTERESTS IN THE 2023 BONDS, PAYMENT OF INTEREST AND OTHER PAYMENTS WITH RESPECT TO THE 2023 BONDS TO DTC PARTICIPANTS OR TO BENEFICIAL OWNERS, CONFIRMATION AND TRANSFER OF BENEFICIAL OWNERSHIP INTERESTS IN THE 2023 BONDS AND/OR OTHER TRANSACTIONS BY AND BETWEEN DTC, DTC PARTICIPANTS AND BENEFICIAL OWNERS IS BASED ON INFORMATION FURNISHED BY DTC.

1. DTC will act as securities depository for the 2023 Bonds. The 2023 Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond will be issued for the 2023 Bonds, in the aggregate principal amount of such issue, and will be deposited with DTC. SO LONG AS CEDE & CO. IS THE REGISTERED OWNER OF THE 2023 BONDS, AS DTC’S PARTNERSHIP NOMINEE, REFERENCE HEREIN TO THE OWNERS OR REGISTERED OWNERS OF THE 2023 BONDS WILL MEAN CEDE & CO. AND WILL NOT MEAN THE BENEFICIAL OWNERS OF THE 2023 BONDS.

2. DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“*Direct Participants*”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of the 2023 Bonds. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“*DTCC*”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“*Indirect Participants*”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

3. Purchases of 2023 Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2023 Bonds on DTC's records. The ownership interest of each Beneficial Owner is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests with respect to the 2023 Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive bonds representing their ownership interests in 2023 Bonds, except in the event that use of the book-entry system for the 2023 Bonds is discontinued.

4. To facilitate subsequent transfers, all 2023 Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2023 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2023 Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2023 Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of 2023 Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the 2023 Bonds, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of 2023 Bonds may wish to ascertain that the nominee holding the 2023 Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

6. Redemption notices shall be sent to DTC. If less than all of the 2023 Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to 2023 Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts 2023 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

BECAUSE DTC IS TREATED AS THE OWNER OF THE 2023 BONDS FOR SUBSTANTIALLY ALL PURPOSES UNDER THE INDENTURE, BENEFICIAL OWNERS MAY HAVE A RESTRICTED ABILITY TO INFLUENCE IN A TIMELY FASHION REMEDIAL ACTION OR THE GIVING OR WITHHOLDING OF REQUESTED CONSENTS OR OTHER DIRECTIONS. IN ADDITION, BECAUSE THE IDENTITY OF BENEFICIAL OWNERS IS UNKNOWN TO THE CORPORATION, TO THE COUNTY, TO DTC OR TO THE TRUSTEE, IT MAY BE DIFFICULT TO TRANSMIT INFORMATION OF POTENTIAL INTEREST TO BENEFICIAL OWNERS IN AN EFFECTIVE AND TIMELY MANNER. BENEFICIAL OWNERS SHOULD MAKE APPROPRIATE ARRANGEMENTS WITH THEIR BROKER OR DEALER REGARDING DISTRIBUTION OF INFORMATION REGARDING THE 2023 BONDS THAT MAY BE TRANSMITTED BY OR THROUGH DTC.

8. Redemption proceeds, distributions, and dividend payments on the 2023 Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County or the Corporation, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Trustee, the County or the Corporation, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the County or the Corporation, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants. THE CORPORATION AND THE COUNTY CANNOT AND DO NOT GIVE ASSURANCE THAT DIRECT AND INDIRECT PARTICIPANTS WILL PROMPTLY TRANSFER PAYMENTS TO BENEFICIAL OWNERS.

9. A Beneficial Owner shall give notice to elect to have its 2023 Bonds purchased or tendered, through its Participant, to the Remarketing Agent, and shall effect delivery of such 2023 Bonds by causing the Direct Participant to transfer the Participant's interest in the 2023 Bonds, on DTC's records, to the Remarketing Agent. The requirement for physical delivery of 2023 Bonds in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the 2023 Bonds are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered 2023 Bonds to the Remarketing Agent's DTC account.

10. DTC may discontinue providing its services as depository with respect to the 2023 Bonds at any time by giving reasonable notice to the Corporation, the County and the Trustee. Under such circumstances, in the event that a successor depository is not obtained, 2023 Bond certificates are required to be printed and delivered.

11. The Corporation or the County may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, 2023 Bond certificates will be printed and delivered to DTC.

12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources the Corporation and the County believe to be reliable, but the Corporation and the County take no responsibility for the accuracy thereof.

THE CORPORATION, THE COUNTY AND THE TRUSTEE HAVE NO RESPONSIBILITY OR OBLIGATION TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY PARTICIPANT, OR THE MAINTENANCE OF ANY RECORDS; (2) THE PAYMENT BY DTC OR ANY PARTICIPANT OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE 2023 BONDS, OR THE SENDING OF ANY TRANSACTION STATEMENTS; (3) THE DELIVERY OR TIMELINESS OF DELIVERY BY DTC OR ANY PARTICIPANT OF ANY NOTICE TO ANY BENEFICIAL OWNER WHICH IS REQUIRED OR PERMITTED UNDER THE INDENTURE TO BE GIVEN TO OWNERS; (4) THE SELECTION OF THE BENEFICIAL OWNERS TO RECEIVE PAYMENTS UPON ANY PARTIAL PREPAYMENT OF THE 2023 BONDS; OR (5) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC OR ITS NOMINEE AS THE REGISTERED OWNER OF THE 2023 BONDS, INCLUDING ANY ACTION TAKEN PURSUANT TO AN OMNIBUS PROXY.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources the Corporation and the County believe to be reliable, but the Corporation and the County take no responsibility for the accuracy thereof.





